

# SF Bay Area IRWMP Coordinating Committee

Monday, July 24, 2017, 1:00 – 2:30 p.m.

## Meeting Location:

EBMUD, 375 11th St., Oakland, CA; Large Training Room – 2nd Floor

Conference Call-In Line: 888-273-3658; Participant Code: 970289

GoToMeeting Link: <https://global.gotomeeting.com/join/244305093>

## Meeting Objectives:

- Receive update on status of IRWM grant rounds
- Receive update on status of new BAIRWMP website and database transfer
- Receive update on functional area representation
- Receive update on status of Prop 1 IRWM DAC grant contract
- Present on results of EJCW outreach partner interviews and next steps
- Receive update on EJCW staffing needs for Prop 1 DAC grant round
- Discuss submittal of a comment letter on Prop 1 IRWM Implementation grant round

## Agenda:

1:00 – 1:05	Welcome and Introductions	Chair
1:05 – 1:20	Status on Round 2, Drought Round, and 2015 Round 4 <ul style="list-style-type: none"><li>• Update on status on Round 2, Drought Round, and 2015 Round 4</li><li>• Update on AQPI project</li><li>• Discussion of potential site visit to completed project</li></ul>	R. Darr
1:20 – 1:40	Website Discussion <ul style="list-style-type: none"><li>• Update on status of new BAIRWMP website and database transfer<ul style="list-style-type: none"><li>○ Project template update</li><li>○ Listserv contact list</li><li>○ Functionality for meeting agendas, minutes, and updates on DACs</li><li>○ Archive of website files</li></ul></li></ul>	B. Mendenhall
1:40 – 1:50	Functional Area Representation <ul style="list-style-type: none"><li>• Update on functional area representation</li></ul>	Chair
1:50 – 2:20	Approach to Prop 1 IRWM DAC Involvement Funds <ul style="list-style-type: none"><li>• Status update: Prop 1 DAC grant contract</li><li>• Presentation from EJCW on results of outreach partner interviews and next steps</li><li>• Status update on EJCW staffing needs for Prop 1 IRWM DACI round</li><li>• Discussion of comment letter on Prop 1 IRWM Implementation Grant Program</li></ul>	C. Morrison
2:20 – 2:30	Announcements and Next Steps <ul style="list-style-type: none"><li>• Action items from meeting</li><li>• Future meeting times and locations</li></ul>	Chair

## Attachments:

1. June 26, 2017 CC Meeting Summary
2. Chart of existing functional area representation
3. EJCW DACI program update agenda
4. List of Bay Area DACs

5. DACI outreach partner rankings spreadsheet
6. EJCW DACI budget summary
7. Santa Ana Watershed Project Authority Prop 1 IRWM comment letter
8. Schedule of future CC meetings

**SF Bay Area IRWMP Coordinating Committee**  
**Meeting Summary**  
**June 26, 2017**  
**Location: ABAG, 375 Beale Street, San Francisco, CA 94105**

**1. Roll Call – Appointed Functional Area representatives Present**

<b>Water Supply-Water Quality</b>	<b>Wastewater-Recycled Water</b>	<b>Flood Protection-Stormwater</b>	<b>Watershed</b>	<b>Disadvantaged Communities</b>	<b>Other</b>
	<ul style="list-style-type: none"><li>• Cheryl Munoz, SFPUC representing BACWA (by phone)</li></ul>	<ul style="list-style-type: none"><li>• Mark Boucher, CCCFCWCD</li><li>• Brian Mendenhall, SCVWD (by phone)</li></ul>	<ul style="list-style-type: none"><li>• Josh Bradt, SFEP</li><li>• Brenda Buxton, SCC</li></ul>		<ul style="list-style-type: none"><li>• Steve Ritchie, Chair, SFPUC</li></ul>

Others Present:

Taylor Chang, SFPUC  
Rebecca Darr, SFEP  
Carl Morrison, Morrison & Associates  
Michelle Novotny, SFPUC  
Brad Arnold, DWR

By Phone:

Maddie Duda, EJCW  
Mehdi Mizani, DWR  
Robyn Navarra, Zone 7  
Kate Nicholson, EJCW  
Jake Spaulding, SCWA

**2. Status on Round 2, 2014 Drought Round 3, and 2015 Round 4**

For Round 2, Q8 DWR payment totaling \$2.261 million was mailed out on May 23. Q9 payment totaling \$1.6 million is still expected to be paid out before the end of July. Q10 reports and invoices were received on June 15 and SFEP is currently reviewing.

There was a Project Completion Site Visit with DWR and SFEP on June 8 to Project #14 Oro Loma SFPUC's Regional Groundwater Storage & Recovery effort. SFEP is working on scheduling Completion Site Visits in the last half of July for Project #3, Marin Municipal Water District/Lagunitas Creek Watershed, Project #4: Marin RCD/Agricultural BMP Projects, and Project #6: Sonoma County Water Agency/North Bay Water Reuse.

Project Completion Report for Projects #2 EBMUD/East Bayshore Recycled Water was uploaded to DWR and their review is in process. Project #11 SFPUC/Regional Groundwater Storage and Recovery Projects submitted revisions on June 16, which are being reviewed for anticipated upload on June 23. Project #12 East Bay Regional Park District/Breuner Marsh Restoration anticipates upload of first draft by end of June. Project #17 Contra Costa Water District/Rheem Creek Mitigation will submit first draft Project Completion Report at the end of June.

Project #13 Roseview Heights/Infrastructure Upgrades for Water Supply has been approached by San Jose Water Company for a possible merge. Roseview Heights should know more details by mid-July. If the merge occurs, they will withdraw from the grant. Mark Boucher commented that the group may want to begin thinking about how the grant funds would be reallocated if Roseview Heights withdraws from the grant.

Projects #3 & #9 are working on Letters of Justification for Work Plan Amendments. SFEP anticipates submitting the letters to DWR by mid-July. This would be Amendment #3 for this Round.

For 2014 Drought Round 3, Q5 payment totaling \$3.323 million is expected this week. Q6 submission reviews will be uploaded to DWR on June 29. The Napa Sanitation/Los Carneros & Miliken Sarco-Tulocay Recycled Water Distribution Project Completion Report was approved and the retention invoiced.

DWR completed a site completion visit on June 8 for Project #7 San Mateo RCD/Drought Relief for South Coast off-stream reservoir construction. For Project#3 Napa Sanitation/Los Carneros & Miliken Sarco-Tulocay Recycled Water, retention payment is expected by the end of July or early August. Project #5 DERWA/Extension of Recycled Distribution for Dublin and San Ramon Valley will submit the first draft Project Completion Report on June 22.

For 2015 Round 4, Q1 DWR payment for ~\$361,000 was received and checks were sent out in mid-June. Q2 reporting and invoices were approved.

DWR completed its review of Amendment #1 (relocation of Anderson Dam funds to Project #4 East Palo Alto/Groundwater supply and Project #6 State Coastal Conservancy/San Francisquito Lower Creek Flood Control and Restoration). DWR had no issues with East Palo Alto's Letter of Justification, but the San Francisquito Creek Project needs to define and include as part of its R4 Work Plan, the amount of money that will be returned to the Upper Creek restoration work along with the benefits to be accrued. DWR expressed concerns that the work plans for the San Francisquito Creek project under Prop 84 and Prop 1E seem similar. Melanie Richardson and Brian Mendenhall will coordinate with Mehdi Mizani to clarify the work plan.

Rebecca Darr stated that Prop 84 Rounds 2, 3, and 4 will be audited by the Department of Finance this July.

There was discussion about organizing a field visit for interested Coordinating Committee members to projects that have been completed.

Jake Spaulding provided an update on the AQPI project. There is an amendment with DWR in progress to recognize a funding match received from NOAA. The sub-agreements with the different federal and state agencies involved should be going to Sonoma County Water Agency board in mid-August. After that, there will be a meeting with all the partners scheduled for late August or early September. One X-Band radar will be installed at Penetencia very soon. SCWA put in an application with FEMA for funding to put in 2 extra radars to cover areas that couldn't be covered under the original grant round.

Action Items:

- Mr. Mizani will call Ms. Richardson to touch base on DWR's concerns with the San Francisquito Creek Project work plan.
- Mr. Mendenhall will follow up with Ms. Richardson and Mr. Mizani to clarify the work plan.
- Taylor Chang will add the following item to the agenda for next month's CC meeting: organize a site visit to a completed Prop 84 grant project.

### **3. Website Discussion**

Mr. Mendenhall reported that the contract with Zentraal is still ongoing. The goal is to terminate the contract by the end of June. He is prepared to go live with the new website, which would involve hosting the website through GoDaddy, or another provider, to remove "Wordpress" out of the website title. SCVWD can manage the transition of the website to GoDaddy, cover the cost of hosting for the first year, and get reimbursed with the 4-party funds. There will likely not be a clean re-direct from the old website to new website because the old site won't function anymore as of July 1.

Regarding the database transfer, Mr. Mendenhall received a large file from Zentraal but it wasn't provided in a user-friendly format. Mr. Mendenhall suggested that the group send an email to the listserv asking for agencies to send in any updated information on their projects that we can then upload to the new database. This could be an opportunity to ask for a status update and ask agencies to identify the sub-region and functional area for their projects.

There are roughly 350 project files and 2,300 files total on the old website up on the old website that need to be downloaded and archived. Not all the project information would need to be posted on the new website.

Michelle Novotny mentioned that the SFPUC has two summer interns that can assist with downloading files from the old database and archiving them. Mr. Mendenhall stated that the files have to be downloaded by the end of June.

Regarding administration of the new website, the SFPUC will be responsible for adding Coordinating Committee minutes, announcements, and meeting materials. The website subcommittee will be responsible for the rest of the administrative duties.

Action Items:

- Ms. Chang will send out an announcement to the listserv asking agencies to send in any updated information on their projects.
- Ms. Chang will work with SFPUC interns to download remaining files from the old website and archive the files.
- Mr. Mendenhall will proceed with going live with the new website.

**4. Functional Area Representation**

For the Watershed functional area, BAWN is the functional area body. Because BAWN is a coalition of agencies and doesn't have association meetings where formal votes take place, the group agreed that Josh Bradt can be the third functional area representative for the Watershed functional area.

For the Wastewater-Recycled Water functional area, BACWA is the functional area body. Cheryl Munoz will confirm with BACWA that Dave Williams is the third representative.

For the Water Supply-Water Quality functional area, BAWAC is the functional area body. Steve Ritchie will confirm with BAWAC on a third representative.

For the Flood Protection/Stormwater Management Functional Area, BAFPA is the functional area body. The representatives are Brian Mendenhall of SCVWD, Mark Boucher of CCCFCD, and Carol Mahoney of Zone 7. If Carol's work does not permit her to participate, the Rick Thomasser of Napa County FCD will permanently replace her.

Other agencies that aren't represented in the functional area representatives include Marin Municipal Water District and Bay Area Water Supply & Conservation Agency.

Action Items:

- Ms. Chang will add Mr. Bradt as the 3<sup>rd</sup> representative for the Watershed functional area.
- Ms. Munoz will report to the CC on a 3<sup>rd</sup> representative for the Wastewater-Recycled Water functional area.
- Mr. Ritchie will report to the CC on a 3<sup>rd</sup> representative for the Water Supply-Water Quality functional area.

## **5. Approach to Prop 1 IRWM DAC Involvement Funds**

Carl Morrison updated the group that there are 13 phone interviews scheduled to date with Tier 1 outreach partners. These are the groups that indicated interest in being an outreach partner during the Coordinating Committee's initial outreach solicitation. The interviews will help EJCW select outreach partners for this grant round. EJCW is hoping to complete the interviews done by July 14<sup>th</sup>. EJCW is also reaching out to organizations that didn't indicate interest previously, but should be included in the outreach process. EJCW recognizes the group's desire to have sub-regional balance.

Mr. Morrison also stated that EJCW was successful in getting a \$5 million contract to provide technical assistance for DAC implementation projects. This is not related to the DAC outreach round. The technical assistance contract will help EJCW provide assistance to DACs with a population of 10,000 people or less, based on the community's municipal service area.

The grant contract with DWR for the DACI grant hasn't been signed yet. EJCW is working with DWR to answer remaining questions on the budget.

EJCW fellows will be employed until mid-September. There was discussion about how EJCW will be able to continue the outreach work after the fellows leave.

Brad Arnold commented that the group should be thinking about coordination with the East County IRWMP overlap area. The overlap area needs to be included in the overall scope of work. The overlap area is located between Antioch and Willow Pass. It was reported by Mr. Boucher and Mr. Morrison that Eastern Contra Costa County is involved in discussions with EJCW regarding outreach efforts.

### **Action Items:**

- Maddie Duda will report back to EJCW that the Coordinating Committee is requesting a presentation on the results of the outreach partner interviews and a staffing update at the next CC meeting.
- Ms. Duda will follow up with Colin Bailey and Nahal Ghoghaie on submittal of the remaining items to DWR in order to execute the grant contract.

## **6. Announcements**

Ms. Chang handed out copies of the Stakeholders Perspectives report published by DWR in March 2017.

The next Coordinating Committee meeting will be at EBMUD. Mr. Boucher offered to host the October meeting at the Contra Costa County Flood Control and Water Conservation District office. Brenda Buxton offered to host the November meeting at the State Coastal Conservancy office.

**Bay Area IRWMP**  
**Functional Area Representation**

<b>Name</b>	<b>Functional Area</b>	<b>Agency</b>	<b>Functional Area Body</b>	<b>Email</b>
Steve Ritchie	Chair	SFPUC		sritchie@sewater.org
Melanie Richardson	Vice-chair	SCVWD		mrichardson@valleywater.org
Brian Mendenhall	Flood protection-Stormwater	SCVWD	BAFPAA	BMendenhall@valleywater.org
Mark Boucher	Flood protection-Stormwater	CCCFCWCD	BAFPAA	mark.boucher@pw.cccounty.us
Carol Mahoney	Flood protection-Stormwater	Zone 7	BAFPAA	cmahoney@zone7water.com
Cheryl Munoz	Wastewater- Recycled water	SFPUC	BACWA	cmunoz@sewater.org
Linda Hu	Wastewater- Recycled water	EBMUD	BACWA	linda.hu@ebmud.com
Mark Seedall	Water supply-Water quality	CCWD	BAWAC	mseedall@ccwater.com
Brad Sherwood	Water supply-Water quality	SCWA	BAWAC	brad.sherwood@scwa.ca.gov
Brenda Buxton	Watershed	State Coastal Conservancy	BAWN	brenda.buxton@scc.ca.gov
Judy Kelly	Watershed	NBWA	BAWN	judy.NBWA@gmail.com
Josh Bradt	Watershed	SFEP	BAWN	josh.bradt@sfestuary.org



# **EJCW DACI Program Update**

BAIRWM CC Meeting

July 24th, 2017

## **Agenda**

1. Update on status of contract
  - a. Mandatory withholding clause
2. Advanced payment
3. Status of Work Plan
  - a. subcontracting process
  - b. Outreach Partner Interviews Update from Maddie and Kate
4. EJCW leadership
  - a. Roundtable of Regions
  - b. Meetings with Secretaries that will determine the whole future of IRWM
  - c. IRWM and water bonds
5. Capacity check-in discussion
  - a. Funding approval protocol
  - b. Gaps analysis
6. Q & A
7. Next steps

## Currently Designated Bay Area DACs

### NOTES:

- This list is still in development and is inferred from the DWR DAC map. In some instances, disadvantaged communities' boundaries do not directly correspond with names of cities, and/or might be specific neighborhoods within a city.
- The "\*" Indicates DACs that do not have outreach partner applicants located within vicinity.

### Marin County

- Marin City
- San Rafael
- San Quentin
- Pt Reyes Station
- Novato\*

### Sonoma County

- Agua Caliente \*
- Petaluma
- Sonoma/Boyes Hot Springs\*
- Benicia\*

### Napa County

- Between Yountville and Napa\*
- Napa\*
- Calistoga\*

### Solano County

- Fairfield\*
- Travis Air Force Base\*
- Vallejo\*

### Contra Costa County

- Concord
- Rodeo\*
- San Pablo\*
- North Richmond
- Richmond
- El Cerrito (western)

### Alameda County

- Albany (western)\*
- Oakland (Particularly East and West, downtown)
- San Antonio\*
- Fruitvale
- San Leandro (northern)\*
- Ashland\*
- Cherryland\*
- Hayward

- Castro Valley\*
- Dublin\*
- Livermore

#### Santa Clara County

- San Jose
- Alum Rock\*
- Santa Clara\*

#### San Mateo County

- East Palo Alto
- Redwood City
- South San Francisco

#### San Francisco County

- Bayview Hunters Point
- Little Saigon\*
- SOMA\*
- FiDi\*

Organization	Region	Overall Score	Ant Requested	Project Title	Contact	Matching DACs	Capacity to be an outreach partner (1-10)	Experience - in community and outreach (1-10)	Outreach focus of project	Demonstrated needs in community	How community driven?	Four functional areas?	Leads to implementation project?	Overall score	Strengths/weaknesses
BCDC	Bay Area-wide		9	\$1,100,000 BCDC's Adapting to Rising (ART) Program	Lindy Lowe		Bay Area-wide								
Merrit College / Friends of San Leandro Creek	East	8.51	\$280,000	San Leandro Greenway Trail Urban Greening Phase I	Robin Freeman, David Nakton		San Leandro								
City of Hayward	East	7.5	\$77,000	School lead testing, efficient fixtures, and potential urban greening outreach	Myra Thomas / Jan Lee		Hayward								
North Richmond Shoreline Open Space Alliance	East	7.5	\$230,000	North Richmond Shoreline Water Quality Assessment and Citizen Science for Action	Lana Hussar/Maria ralla		North Richmond								
Friends of Sausal Creek	East	7	\$102,000	Creating Nature in the City of Sausal Creek	Kimra McAfee, Linda Stonier		Sausal Creek								
Alameda County Water District Contra Costa County Flood Control District	East	6.5	\$360,000	Water Savings Assistance Program Wildcat and San Pablo Creeks Levee Remediation Project	Laura Hides, Thomas Ash, Nesar		Alameda renters								
Marin County	North	9.5	\$1,527,799	Marin Shoring Up Resilience for All: Marin City and the San Rafael Canal - inc. Shore Up	Paul DeJens		Marin City, San Rafael Canal								
Sonoma Resource Conservation District and Sonoma Land Trust	North	9	\$480,000	Lower Sonoma Creek Flood Reduction, Flood Mitigation and Project Development	Valerie, Jennifer, Wendy		Sonoma County								
Daily Acts / Sonoma Ecology Center	North	8	\$600,000	Healthy Watersheds for All: Outreach, Education and Planning for Southern Sonoma County	Gretchen and Minona		Sonoma - Rogers Creek, The Springs, Glen Ellen(?), Petaluma, Pengroove								
Marin Municipal Water District Napa County Resource Conservation District	North	7	\$965,000	San Quentin Recycled Water Project	Matt Sagues		San Quentin								
Gallinas Watershed Council	North	7	\$630,000	LandSmart Napa River Watershed	Leigh Sharp		Napa county								
Marin County Environmental Health Services	North	6.51	\$123,698	Santa Venetia Flood Resilience and Watershed Awareness Building Project	Judy Schriebman		Santa Venetia								
Valley of the Moon Water District	North	6.5	\$50,000	Woodacre/San Geronimo Flats Wastewater Recycling Project	Lorrene Jackson		Woodacre/San Geronimo								
Valley of the Moon Water Agency	North	6	\$1,315,000	Sonoma Valley Integrated Groundwater Projects for DACs, EDUs, and URCS	Dan Mueller		Sonoma county								
Sonoma County Water Agency	North	5.5	\$40,000	Water Education for Disadvantaged Communities and Bay Area Spaulding	Chris Peilback		Sonoma County								
Valley of the Moon Water District	North	2	\$1,670,000	Advanced Metering Infrastructure (AMI) for DACs	Chris Peilback		Sonoma								
City of Calistoga	North	0	\$3,984,846	Riverside Ponds and Headworks Riverbank Repair Project	Derek Rayner										
The Watershed Project	North/East	9.5		Multiple in N Richmond/ Bay Pt	Juliana Gonzales, John Steere		N Richmond/Bay Point								
San Mateo County	South	9	\$205,000	Pescadero DAC Outreach Project	Deborah Hirst		Pescadero, San Mateo Co.								
San Francisco JPA	South	8.5	\$229,674	DAC outreach in Palo Alto for two projects	Len Malmgren		Palo Alto								
BACFAA	South	8.5	\$89,501	Coyote Creek Walkable Watershed Project	Brian Buchanan		Santa Clara								
Keep Coyote Creek Beautiful	South	8	\$67,884	Our Human Right to Water	Deb Kranner		East Palo Alto								
YUCA	South	8	\$67,884	East Palo Alto Bay Watershed Restoration	Alex Bonetti		East Palo Alto								
Grassroots Ecology	South	7.5	\$15,000	and Monitoring Project	VonFaldt										
Nuestra Casa de East Palo Alto	South	6.5	\$1,527,799	Education and Water Quality Assessments	Andres Cornell		EPASan Mateo								
City of Palo Alto	South	6	\$185,000	Recycled Water Delivery to East Palo Alto and Eastern Menlo Park Business Plan	Karla Daily, Karin North		East Palo Alto								
Santa Clara Valley Habitat Agency	South	0	\$750,000	The San Felipe Creek Restoration	Terah Donovan		Grant County Parks								
SFPUC	West	9	\$1,290,000	SFPUC Southeast Community Outreach, Education, and Engagement Project	Leamon Abrams		BVHP								
Nature in the City	West	7	\$100,000	Community Engagement in Bringing the Watershed Alive - Lower Maidu Creek and Yosemite Creek in Bayview Hunters Point	Amber Hasselbring		BVHP								
Greenaction	West, North, E	10	\$393,000	multiple projects	Bradley Angel		San Leandro, Bayview/Hunter's Pt, Richmond								

Bay Area IRWM DAC Involvement Budget Summary						
PROJECT #	TASK TITLE/DESCRIPTION	PRE-AGREEMENT WORK	MONTHS 1-18 TOTALIZED PAYMENT REQUESTED	MONTHS 19-36	TOTAL	
Project 1	Grant Administration, Coordination, and Management					
1.1	Grant Administration	-	162,500.00	162,500.00	325,000.00	
1.2	Progress & Final Reports	-	65,000.00	130,000.00	195,000.00	
Project 1	Subtotal	-	227,500.00	292,500.00	520,000.00	
Project 2	Workplan Management and Subcontractor Oversight					
2.1	Program Coordination	4,400.00	257,799.50	257,799.50	519,999.00	
Project 2	Subtotal	4,400.00	257,799.50	257,799.50	519,999.00	
Project 3	Outreach and Engagement (Phase I)					
3.1	Outreach Proposal Development & Submission	127,500.00	-	-	127,500.00	
3.2	Stakeholder Engagement Committee	2,292.50	34,727.50	-	37,020.00	
3.3	Participatory Outreach & Budgeting	-	44,226.19	21,523.81	65,750.00	
3.4	Prepare Workplan & Outreach Partner and Outreach Project Integration Assessment	-	193,033.13	46,978.02	240,011.15	
3.5	Phase I Partner Outreach, Orientation & Integration	-	128,230.00	11,765.00	139,995.00	
3.6	Civic Spark Water Action Fellows (2016-2017)	35,410.00	47,590.00	-	83,000.00	
Project 3	Subtotal	165,202.50	447,806.82	80,266.83	693,276.15	
Project 4	Data Gathering and Analysis					
4.1	Collect Data & Create Databases	1,275.00	214,658.33	43,841.67	259,775.00	
4.2	GIS & Data Mapping	-	81,400.00	162,800.00	244,200.00	
4.3	GIS, Data Update & Maintenance	-	59,090.91	70,909.09	129,999.99	
Project 4	Subtotal	1,275.00	355,149.24	277,550.75	633,974.99	
Project 5	Needs Assessment and Identify Water Needs					
5.1	Needs Assessment	880.00	163,385.75	95,738.65	260,004.40	
5.2	Identify Bay Area DAC Water Needs & Solutions	-	389,217.06	260,782.94	650,000.00	
Project 5	Subtotal	880.00	552,602.81	356,521.59	910,004.40	
Project 6	Outreach and Engagement (Phase II)					
6.1	Phase II Outreach Partners: Identify, Integrate & Coordinate	550.00	248,600.69	228,599.30	477,750.00	
6.2	Convene Technical Advisory Committee & Tribal Advisory Committee	-	154,027.50	154,027.50	308,055.00	
Project 6	Subtotal	550.00	402,628.19	382,626.80	785,805.00	

Project 7	Capacity Building & Technical Assistance Training						
7.1	Preparing Curriculum, Identify Consultants & Trainings	-	165,750.00		110,500.00		276,250.00
7.2	DAC Website Page Development & Update	-	9,750.00		9,750.00		19,500.00
7.3	Capacity Building	2,200.00	149,151.38		152,693.59		304,044.97
7.4	Technical Assistance	-	178,560.25		195,060.25		373,620.50
Project 7	Subtotal	2,200.00	503,211.63	486,707.73	468,003.84		973,415.47
Project 8	Technical Assistance for Project Readiness						
8.1	Develop IRWM Project Proposals	-	-	-	637,145.47		637,145.47
8.2	DACs Project Selection for Development Support	-	-	-	305,500.00		305,500.00
Project 8	Subtotal	-	-	471,322.74	942,645.47		942,645.47
Project 9	IRWM Plan Update						
9.1	Evaluate IRWM Governance Structure: CC	-	64,999.99		64,999.99		129,999.98
9.2	Identify & Seat Community and Tribal Representatives: CC	-	110,308.89		84,691.11		195,000.00
9.3	Bay Area Plan Update (with DAC Involvement-related info)	-	36,358.33		158,641.67		195,000.00
Project 9	Subtotal	-	211,667.21	259,999.99	308,332.77		519,999.97
	TOTAL	174,507.50	2,958,365.40	3,249,560.	3,366,248.		6,499,120.



# Santa Ana Watershed Project Authority

OVER 45 YEARS OF INNOVATION, VISION, AND WATERSHED LEADERSHIP



## One Water One Watershed

AWRA INTEGRATED WATER RESOURCES MANAGEMENT AWARD

HARVARD KENNEDY SCHOOL'S TOP 25 INNOVATIONS IN AMERICAN GOVERNMENT

June 19, 2017

Susan Lien Longville  
Commission  
Chair

Celeste Cantú  
General  
Manager

Orange  
County  
Water  
District

Western  
Municipal  
Water District

Eastern  
Municipal  
Water  
District

San  
Bernardino  
Valley  
Municipal  
Water  
District

Inland  
Empire  
Utilities  
Agency

Mr. Zaffar Eusuff  
Program Manager  
California Department of Water Resources  
Division of Integrated Regional Water Management  
Financial Assistance Branch  
Post Office Box 942836  
Sacramento, CA 94236

Subject: Proposition 1 IRWM Implementation Grant Program

Dear Mr. Eusuff:

We appreciate the opportunity to provide comments on the Proposition 1 Integrated Regional Water Management (IRWM) Implementation Grant program. We are hopeful that you find these comments helpful from the Santa Ana Watershed Project Authority, SAWPA, the regional water management group for the Santa Ana IRWM region and funding area.

### 1) **Local IRWM Governance**

In review of the concerns with past IRWM implementation processes, a frequent theme in DWR's approach is to "Give DWR" the role of better managing and directing the project selection process. This approach goes counter to purpose of IRWM region establishment and the IRWM Plan guidelines description of IRWM Governance, Project Review Process, Technical Analysis and Coordination. The original intent of establishing IRWM regions was to provide more local/regional decision making and control over water infrastructure needs since their local/regional needs and proposed solutions are far better understood by local agencies rather than by the top down approach of a single State agency. It is the IRWM governance responsibility to "identify projects that will be necessary to implement the IRWM Plan and identify projects that may qualify for a specific funding source", are consistent with the local IRWM Plan, address the most critical needs, provide multiple benefits, and help to achieve DWR's program preferences - not for DWR now to ignore the IRWM planning and project selection review process for future grant funding and then second guess these findings.

As stated Water Code §79742(a), "In selecting among proposed projects in a watershed, the scope of the adopted integrated regional water management plan may be considered by the administering state agency, with priority going to projects in plans that cover a greater portion of the watershed. If a plan covers substantially



all of the watershed, the plan's project priorities shall be given deference if the project and plan otherwise meet the requirements of this division and the Integrated Regional Water Management Planning Act (Part 2.2 (commencing with Section 10530) of Division 6)".

It is understood that some past project grant applications submitted to DWR under Prop 84 may have been considered by the State as having limited statewide benefits, were not consistent with the goals and objectives of the local IRWM plan or inadequately justified. However, it is important to recognize that projects are submitted as a suite of projects as an overall IRWM grant submittal and individual projects in these situations are unlikely to have statewide benefits on their own. SAWPA agrees engagement and dialogue by DWR staff with the local IRWM governance and staff would enhance understanding and needs to take place by DWR staff before making decisions on what IRWM projects and programs to fund.

**2) Two Step Application Approach**

SAWPA believes the proposed two step approach for funding creates further layers of bureaucracy, further delays in grant funding outlays and undue local grant preparation costs and is not recommended. Streamlining the grant application process and deferring to local IRWM planning and governance should be the abiding principles by which DWR undertakes Prop 1 IRWM Implementation grant funding.

Step 1A proposes holding public workshops to request a list of needs by funding area. The listing of needs requirement runs counter to and duplicates the requirements under local IRWM planning effort wherein each IRWM region selects projects that best meet their IRWM region's needs. This concern particularly applies to two Funding Areas that have only one IRWM region in their Funding Area and would have to then unnecessarily repeat their local IRWM planning. For other Funding Areas, this action seems unfair since DWR has previously made the decision to recognize and accept through their Region Acceptance Process, 48 different IRWM regions with each having their own governance. To now request a list of funding needs by Funding Area in essence appears to be backtracking on that decision to recognize these separate IRWM regions. If DWR is interested in fewer responses or only responses by Funding Area, then DWR may wish to create a new system to incentivize IRWM regions to merge or combine efforts by a mutual funding allocation agreement as some IRWM regions have done within a single Funding Area. Further, we encourage incentives for merging to occur on a watershed or large basin basis in accordance with the Jan 2017 DWR Update: Strategic Planning to Achieve Sustainable Water Resources Management in California's Regions excerpted below.



“The Strategic Plan boldly proposes a gradual evolution towards "river basin" hydrologically-based boundaries to become the new primary point of interface between State and local agencies for governance, financing and regulatory reform. These areas would not necessarily replace existing smaller-scale IRWM or other institutional boundaries, but would evolve from and encompass them and provide a more effective means of State-to-local interaction over time.”

Additionally, as stated on the DWR IRWM Prop 1 website that the Proposition 1 IRWM Grant Program provides funding for projects that help meet the long term water needs of the state, including:

“Providing **incentives** throughout **each watershed** to collaborate in managing the region's water resources and setting regional priorities for water infrastructure.”

This passage reflects the watershed approach as defined under Water Code 79742(a) as previously indicated.

Step 1B and Step 2 grant process proposed suggests the unnecessary step of submitting a suite of projects of 150% of the maximum grant amount which in turn would then be evaluated by DWR staff for their final determination of funding. Again, this approach totally overrides, ignores and second guesses the local IRWM project selection process that should take precedence. This is not a project-by-project grant program. This is a programmatic funding program that supports local decision making. We recommend that that two-step process be entirely eliminated by DWR. We believe that deferring to the local IRWM region governance to assess projects would be an effective way to expedite the grant funding process.

Though no mention is made in DWR’s approach, we recommend the entire elimination of a statewide scoring process by IRWM region to make funding decisions since this thwarts the intent of Prop 1 as it did for Prop 84. We recommend that negotiated discussions and assigning a Pass/Fail approach for each application similar to how DWR evaluated the IRWM plans for acceptance under IRWM Plan Guidelines better respects local IRWM governance. Further, the Pass/Fail approach would simplify the screening process by DWR for eligibility and completeness and save several IRWM regions as well as DWR time and money. If DWR scoring must take place, scoring should only apply to those Funding Areas that continue to have multiple IRWM regions who have not worked out agreements on implementation. Scoring should not apply to Funding Areas with one IRWM or to Funding Areas who have reached agreements among IRWMs on the best interregional use of the funding.

- 3) **Consideration of Innovation.** Under previous workshops with the Roundtable of Regions and DWR, DWR requested feedback on the following requirement under Chapter 4 of Proposition 1 (CWC 79707) which states:

“Special consideration will be given to projects that **employ new or innovative technology or practices**, including decision support tools that support the integration of multiple jurisdictions, including, but not limited to, water supply, flood control, land use, and sanitation.”

We are concerned that this provision is no longer mentioned or addressed in DWR’s proposed Prop 1 IRWM Implementation grant approach. As part of an IRWM region’s long term water resource management, IRWM regions should be considering these types of projects and seek to support them with grant funding to implement even with expedited time schedules. We recommend that DWR include text to encourage this. In consideration of new or innovative technology or practices, we recommend support for pilot projects that seek initial grant funding to prove out broader larger scale implementation in the future. Another type of innovative practice that we strongly recommend is support for projects that are truly integrated, multi-benefit, multi-jurisdictional and reflect a hydrologic system benefit approach. So often, many past IRWM submittals appear to be a compilation or stapling of diverse projects that as a portfolio projects claim to be integrated or multi-benefit. That was not the intent of IRWM nor the focus on integration and the synergy of benefits that arise when multiple agencies work together to achieve a mutually beneficial project that leverages scarce resources and maximizes the use of grant dollars for the benefit of the State and local IRWM region. Though this approach has been practiced to varying degrees in a few IRWM areas, incentives and preference for innovation should be given to these types of projects.

4) **Terminology**

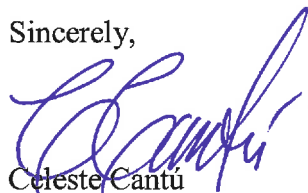
In review of the approach and in recent conference call discussions, we also wish to share the following questions and concerns regarding terminology and their meaning.

- We encourage a shift away from describing the acronym “DAC” as “DACK”. Even worse was “DACKY” that cropped up during the last conference call. Taking care with words and acronym with communities is key to avoid ostracization and a “we” vs “them” mentality. See the Greater Los Angeles County’s Disadvantaged Community Outreach Evaluation Study referenced in the 2016 IRWM Plan Guidelines.

- Eligible Projects “Included, but not limited to” suggests that there is room for regions to make local decisions to pursue a wide diversity of projects. This needs to be confirmed, and adhered to in the grant management process.
- The suggestion that local planning and decision-making must produce projects that address the “most critical statewide needs” is problematic. At its core IRWM Program suggests that the diversity of communities and geography in California precludes an effective “one size fits all” approach, and instead developed a structure where local decision-making was to be supported with state support. In this way, as each region improves its local conditions, the whole state improves. The language requiring local projects meet critical statewide needs will diminish the program’s effectiveness, and very likely will reinforce business-as-usual rather than prompting innovation and collaboration.
- “Limited statewide benefits” may not be an appropriate claim to make about IRWM projects. They were never intended, at the project scale, to provide statewide benefits. The whole program should sum to statewide benefits. We cannot place that burden on each project.
- “Ensuring that projects developed under the disadvantaged community involvement program have the greatest chance to receive funding” is an important goal. However, using a veto pen on proposals isn’t the way to do it. Disadvantaged community needs as other needs will be addressed in the IRWM plans and reflect where the region has gathered to produce local goals, needs, and strategies to achieve these goals. We encourage flexibility in how disadvantaged community set-aside dollars for implementation. It would be great to have a region say “we want it all up front, our process is strong and we have needs”, or “we want it all later, we are still working through our planning process”

We hope that you find these comments helpful. If you have any questions regarding these comments, please let us know.

Sincerely,



Celeste Cantu  
General Manager

**BAIRWMP Coordinating Committee**

## Schedule of Future CC Meetings

Date	Location
August 28, 2017	Contra Costa Water District
September 25, 2017	SFPUC
October 23, 2017	CCCFCWCD
November 27, 2017	State Coastal Conservancy