# Technical and Final Report:

Application and Findings of the North Bay-Delta Transect Watershed Assessment Framework (WAF)

Application of the Watershed Assessment Framework (WAF) in the Napa River Watershed - County of Napa 460000793

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Most of the project's funding came from the Department of Water Resources, agreement number 4600007937. Thanks also to the Supervisors of the County of Napa, and to the Napa County Resource Conservation District, for providing matching funding.

The approach taken here owes a debt to the North Bay Watershed Association's work on indicators and performance measures, and to the Watershed Health Scorecard project led by the Sonoma Ecology Center and Napa County RCD.

Thanks for supporting this effort go to Hillary Gitelman, Director; Patrick Lowe, Deputy Director; and Lynsey Kelly, GIS/Planner, at Napa County's Conservation, Development, and Planning Department. Kathleen Wallis in Napa County Information Technology Services also provided volumes of necessary data.

A special thank you also to other WAF project teams throughout the state. Their willingness to share their understanding, their work products, and the challenges of the tasks at hand made this project go further along than it would have had we worked in isolation.

# **Executive Summary and Report Card**

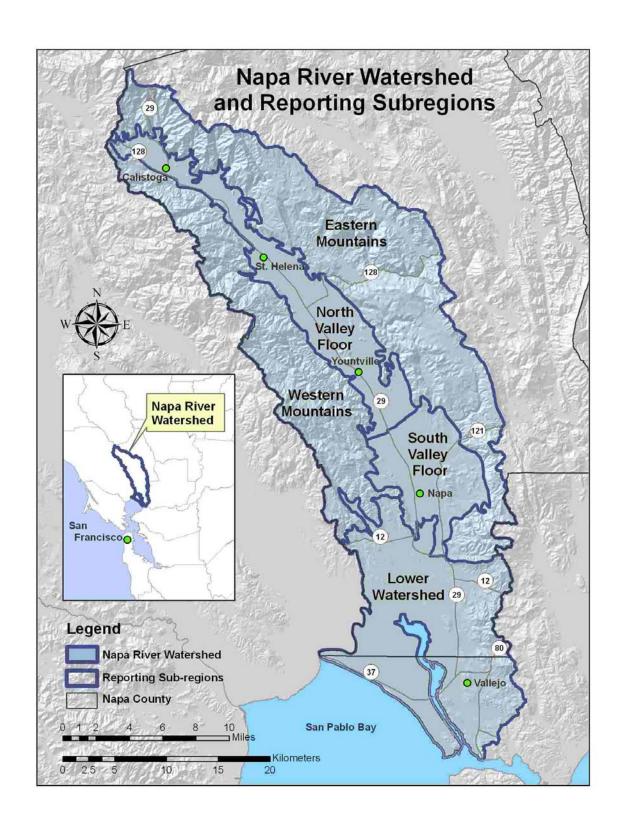
# **The Project**

The Watershed Assessment Framework (WAF), as applied to the Napa River watershed, is a method of reporting on key indicators of watershed health over time, to guide watershed management actions. Watershed health is defined broadly, to include ecological, terrestrial, aquatic, water-related, social, and economic measures. The outcomes of this application are an easily understood Report Card on the health of the Napa River watershed, and more in-depth technical report detailing the process and analysis behind the WAF application and development of the Report Card.

The project was funded by the California Department of Water Resources, agreement number 4600007937. The County of Napa and the Napa County Resource Conservation District provided matching funds. The collaborative project team was headed by Jeff Sharp at the Napa County Conservation, Development and Planning Department, and Fraser Shilling at the University of California, Davis, Department of Environmental Science and Policy. Other partners were Napa County Resource Conservation District, Sonoma Ecology Center, and Oregon State University (Corvallis), Agricultural and Resource Economics Department.

# The Setting

The Napa River is the largest river system that empties into the northern portion of San Francisco Bay. Relative to other watersheds in the North Bay, the Napa River watershed remains predominately rural, with about 34 mi² developed for urban uses. The watershed supports an abundance of wildlife and a nearly intact community of more than 29 native fish species, including steelhead and fall-run Chinook salmon. However, similar to the rest of the Bay-Delta region, the abundance and distribution of anadromous fish are substantially diminished since the 1940s. In response to this and other water quality issues, the State Water Board listed the Napa River and several other North Bay-Delta waterbodies as impaired by excess sediment, nutrients and pathogens. A Pathogens TMDL was approved the State Water Board in 2007 and a sediment TMDL was adopted by the Regional Water Board in 2009 and is pending State Board approval. Other regional and state policies affecting the Napa River watershed include a north coast Instream Flow Policy, adopted by the State Board in May 2010, a regional Stream and Wetlands Protection Policy under development, and a Wetlands and Riparian Area Policy being developed at the state level.



#### **Stakeholder Involvement**

Fortunately, the Napa River watershed has strong community stakeholder involvement. This project grew out of local initiatives to understand ecological and community conditions in Napa Valley, such as the Watershed Information Center and Conservancy of Napa County, and out of regional (Napa-Sonoma Water Quantity Scorecards) and state-level efforts to standardize ecological reporting from watersheds. Through various planning efforts the local stakeholder community has expressed a suite of goals related to ecosystem protection and quality of life in the Napa River watershed. The project team consolidated these community-derived goals and used them to select 14 meaningful indicators that had readily available and reliable data.

# **Report Card Development**

A goal of the WAF project was to develop an easily understood report card ("scorecard") of watershed health relative to watershed goals. A report card using a scoring of 0-100 (very poor health to excellent health) was used to assess and track watershed health. A draft Napa River watershed report card was developed using community-derived goals and is provided below. An illustrative and more publically approachable version of the draft report card can be found in Appendix 8.2 of this report and is designed to be a brochure template.

# **Reading the Report Card**

Each watershed subregion was evaluated for its condition relative to targets for each indicator. Scores close to 100 reflect excellent watershed health. The subregions are: **WM** – Western Mountains, **LW** – Lower Watershed, **EM** – Eastern Mountains, **SVF** – South Valley Floor, **NVF** – North Valley Floor. Trend was evaluated from a combination of trend assessments from each subregion. Confidence refers to quantitative and professional assessment of confidence in the result. **ND** indicates that the score or trend was not determined because data were not available or sufficient.

Coolle	Indicators	Water	shed Sul	oregion C	Condition	Score	Watershed	Towns	Confidence for
Goals		WM	LW	EM	SVF	NVF	Condition Score	Trend	Subregion Scores
Improve and protect geomorphic and hydrologic processes	Impervious area	ND	ND	ND	ND	ND	75	Declining	Moderate
Promote watershed awareness and stewardship through improved education	Local media coverage of , watershed topics	ND	ND	ND	ND	ND	46	No trend	High
recreational access, and community involvement in decision-making	Access to public open space	2	22	1	74	58	38	ND	Low - High
	Fish community	ND	37	ND	78	ND	ND	ND	Moderate
Conserve, protect and improve native	Habitat fragmentation and connectivity	77	34	100	29	51	67	ND	High
plant, wildlife and fish habitats and their communities	Sensitive bird species	64	77	82	88	60	74	No trend	Low
	Aquatic insects	59	33	53	39	41	45	ND	Moderate - High
	Fire recurrence	84	80	42	99	48	65	ND	Moderate

(continued on next page)

Goals	Indicators	Wate	rshed Sub	oregion (	Condition	Score	Watershed Condition Score	Trend	Confidence for Subregion Scores
Reduce greenhouse gas emissions and adaptively manage watershed resources to address climate change	Carbon storage and net primary productivity	98	100	97	93	94	97	No trend	Moderate
Support community planning and management actions that further the	School lunch program enrollment	ND	45	55	70	61	58	Declining	Low – High
goal of a healthy, happy, and economically just community	Housing affordability	66	60	66	57	40	58	Declining	Moderate – High
Improve and sustain watershed conditions and functions that advance	Groundwater	Spring: Main Basin = 100, MST Basin = 29; Fall: Main = 67, MST = 7			ND	ND	Moderate		
human and environmental economies, in	Water conservation	ND	ND	ND	39	ND	ND	ND	High
particular water quality and quantity	Stream temperature	100	81	ND	87	54	82	No trend	Moderate

<u>NOTE</u>: No watershed score was calculated for Fish Community, Groundwater and Water Conservation as data for these indicators were available for only for a few select subregions of the watershed.

#### **Results and Recommendation**

#### Are we reaching our goals? How healthy is the watershed?

The watershed condition scores across all 14 indicators are not extreme, in the positive or negative sense; all of them lie between 38 and 97. For some indicators no watershed score was calculated because the data for these indicators were available only for a few select subregions within the watershed.

In general, based on the objective measures used in the project, overall watershed health of the Napa River can be described as fair. For certain indicators and certain subregions, conditions are good (e.g., terrestrial and aquatic conditions tend to be better in the less disturbed eastern and western mountains). For other indicators and subregions, conditions tend to be poor. (e.g., aquatic and biological conditions in the developed valley floor tend to be worse than the mountains). This does not mean that conditions in the Napa River watershed are worse than other watersheds in California. Many of California's watersheds are in fair or worse condition. What should be of most concern to the Napa River watershed community is that conditions are only fair and that for many indicators where a trend could be determined, there is a measurable decline in condition over time.

It is important to keep in mind that the reliability of these findings varies dramatically among the 14 indicators scored and that variability in reliability of an indicator may be different for individual subregions. In some cases, a given indicator may have no score for a particular subregion; this may be because it does not apply there or because there are insufficient data to support a statistically significant scoring.

Setting targets and comparing indicators against them presents a unique set of challenges. This project defined a reference or target condition for each indicator, with which the value of the indicator metric could be compared and presented in a score on a scale of 0 to 100 (0 being very poor condition and 100 very good condition). In some cases, based upon established science, a non-linear scaling curve was used rather than a linear scale. In this manner, a score of 50, for example, can be interpreted as halfway between the two known extremes, be they environmental, social or economic conditions.

Ideally, all indicators would be independent of each other, and their scores would be affected only by external forces such as management actions, weather, fire, or economic conditions. In reality, however, none of the indicators analyzed is strictly independent of the others, but each is different enough from the each other to reflect a useful aspect of watershed health.

Although not perfect, use of these measures (i.e., indicators) of watershed vital signs can help guide community decisions to turn declining trends around and encourage a trajectory toward a healthy and more sustainable watershed.

In general, the community needs more and better data, and deeper analysis, to understand the health of its watershed and if the watershed is meeting established goals. Many basic conditions—such as the state of the streams during the driest time of year, the water use efficiency of residents and businesses, the state of the local fisheries—cannot be tracked clearly (i.e., with great confidence) until watershed monitoring efforts are increased and improved.

Unfortunately the project's budget and timeline was reduced halfway through the original scope of work. This reduction by the funders prevented a full peer review of the processes undertaken and stakeholder follow-up. It is recommended that the results of this assessment be further reviewed by technical experts and by watershed stakeholders to refine the approach and ensure the community's goals are accurately presented.

# 1.Introduction

# Why do we need indicators?

Environmental, economic, and social indicators are used world-wide to report performance of human, natural, and combined human-natural systems. Indicator frameworks vary depending on what is being measured and on the audience targeted for reporting. The National Research Council (NRC, 2000) identified two types of frameworks: those that measure the status or condition of the system, and those that seek to identify cause-and-effect relationships. Many contemporary indicator frameworks incorporate both condition indicators and indicators of pressures or influences. This combination allows for a condition assessment and an evaluation of what may be driving condition. This reflects a common attribute of these frameworks: that they are practical and intended to support decision-making, usually in support of restoration, regulatory, or sustainability goals. This combination allows for evaluation and reporting on system attributes that are important for watershed and regional residents and stakeholders, as reflected in regional and local goals.

Ecological indicators are used by, for example, the Millenium Ecosystem Assessment (http://www.milleniumassessment.org), the Environmental Performance Index (http://epi.yale.edu), the World Health Organization (http://www.ncbi.nlm.gov/pubmed/8518769), and the Chesapeake Bay Report Card (http://www.eco-check.org).

In this project, selection of indicators, analyses, and interpretation was conducted in an open, transparent process, which provides an educational (and networking) opportunity for all involved. Choosing indicators that reflect conditions facilitates a better understanding of how actions in a specific region can affect watershed function and processes. Within the North Bay and Delta, the Napa River watershed was chosen for this first phase of condition and trend evaluation.

For the focus watershed, the Napa River watershed, we evaluated the whole system (social, economic, and environmental conditions) at the watershed scale, to help build relationships between these conditions and processes and watershed management actions. The value of protecting and restoring watershed functions is in direct proportion to the services well-functioning watersheds provide. Before this can be assessed, appropriate valuation tools must be developed, such as the indicator system described here. We developed these tools and describe the status and trend of the focus watershed's conditions. To the degree that data sources allowed, each of the indicators were assessed relative to social targets.

#### Why use the watershed unit?

Watersheds are regions that drain to a particular water course or body of water (Figure 1). Humans depend on a vast array of resources and services provided by rivers, tributaries, and surrounding lands. Historically, the prosperity of many societies has been tied to the watershed resources they controlled (O'Conner and Costa 2004). Yet many human activities can greatly modify natural watershed processes, altering the patterns and functions of riverine and adjacent terrestrial ecosystems (Fight et al. 2000). Effective management and conservation of resources and ecosystems relies on knowledge of watershed processes and how human activities modify them.

In traditional application, a watershed is a geographic area defined by the movement of water (precipitation) draining to a common point or waterbody. A more expansive definition of a watershed is one that applies to natural attributes (soil, water, rivers, erosion, vegetation, animal species) and human uses and conditions (land use, social structure, and organization) within the traditionally defined area. The subtle difference in the latter, more expansive concept of a watershed is that it explicitly includes the relationship between people and the environment they utilize and manage.



Figure 1. Depiction of a typical watershed (EPA

We used this more expansive definition of a watershed, one that includes human social and economic elements. Although still geographically based, the broader definition facilitates assessment of the degree to which natural process and condition goals are being achieved, knowing that these "watershed" goals are affected by (and perhaps correlated with) human social and economic systems and conditions. In using a broader application of the term "watershed," we gained the ability to assess indicators that measure how physical watershed condition(s) affect economic and social goals (e.g., fish-ability of streams, fire frequency, primary productivity), and conversely, how economic and social systems and patterns affect watershed condition goals (e.g., species biodiversity, habitat connectivity, water quality).

#### How can indicators be used?

Tracking a limited number of informative indicators allows watershed residents and managers to assess the condition of the watershed, to see trends or changes in those conditions over time, and to adapt their management actions to achieve desired conditions.

The system we used to develop and organize indicators is called the Watershed Assessment Framework (WAF) and is based on the US Environmental Protection Agency's Science Advisory Board's approach (SAB, Young and Sanzone, 2002). The SAB's recommendation to the USEPA was that environmental information be organized into categories corresponding to major environmental attributes and processes and that the indicators included be based upon the goals and objectives for the environmental system being evaluated. The "essential ecological attributes" (EEAs) recommended by the SAB are: landscape condition, biotic condition, physical/chemical condition, ecological processes, natural disturbance, and hydrology/geomorphology. The Watershed Assessment Framework builds on this basis and adds social and economic categories (quality of life) as important aspects of evaluating watershed condition.

The SAB approach does not provide guidance for comparing indicator values to a desired or reference condition, or guidance for aggregating normalized values into "scores" for the EEAs (and other possible aggregations). The SAB framework suggests that indicator information corresponding to measurable objectives can be extracted from the framework; however, how that can occur is not described in any detail. The WAF approach we propose here fills these gaps, describing the use of the framework to organize condition indicators, a normalization approach drawn from the statistical literature, an approach for measuring condition in system categories (e.g., EEAs), and an approach for measuring performance relative to desired goals and objectives.

The WAF approach is based on metrics and indicators (a glossary of terms is provided in Appendix 8.1) that are organized into a hierarchical structure corresponding to aspects of natural and human systems that are termed system "attributes". The use of WAF attributes is not the only way to organize these measures of environmental (both human and natural) condition. Another way to organize information describing ecological, economic and social conditions is according to the goals that society has for these conditions.

Central to the WAF is the description of goals for the watershed or region being evaluated. From these goals, measurable objectives are crafted. Indicators are chosen that allow evaluation of the objectives and thus the goals. Indicators may or may not be actual metrics for which there are data. For example, water temperature may be an indicator, which is also a metric. However, native fish populations may be an indicator, but fish population attributes

such as adult population size, reproduction rate, and population demographics may be the actual metrics, or things measured about native fish populations.

There are several project goals for the indicator system application itself. One is to report on the condition of a single watershed (the Napa River watershed), another is to provide a proposed watershed-scale goals and indicators for the North Bay and Delta, and a third is to use this approach as an example for a statewide system. These project goals for eventual use of the WAF are separate from the goals for the watershed.

# Other watershed health indicator projects

Five other WAF projects in California were funded simultaneously with this project (San Francisco Estuary Partnership, Sierra Nevada Alliance, Sacramento River Watershed Program, Los Angeles and San Gabriel Rivers Watershed Council, and Urban Releaf). Total initial funding for these projects was roughly \$2,000,000. The projects were designed to coordinate with each other. Through December of 2008, each project participated in a statewide WAF coordination effort founded by the project team leaders, called the California Watershed Indicators Council (CWIC). CWIC was intended to assist in regional and statewide application of the WAF.

Coordinating and integrating among federal, state, and NGO indicator development efforts is critical to creating a stable system for reporting ecosystem condition and management effectiveness (GAO Report, 2004). The project team coordinated its work through CWIC with other local and regional applications of the WAF in the Bay-Delta region, Southern California, the Sierra Nevada foothills, the Sacramento River watershed, and the lower San Joaquin River basin. Specifically, the team shared information with other WAF practitioners about approaches we were considering, ways of linking goals (e.g., from Watershed Management Plans, General Plans, Strategic Plans, IRWMPs, and others) to attributes and metrics, possible statistical tools, and various reporting mechanisms. Since a large part of the project's focus was on the mechanics of developing robust and structured indicators, analysis, and reporting, the work and coordination of CWIC is key to future development of the WAF at the state level. The project relied on shared expertise among the regions and through our pool of academic members (e.g., UC Davis, Oregon State University) and state agency (e.g., OEHHA and SWRCB) collaborators and contacts. The collaboration leveraged our work with that in other regions and vice-versa, coordinating assessment of watershed conditions and coordinating reporting of conditions to decision-makers and the public.

More locally, a great deal of watershed assessment and indicator work is being done that affects the Delta/North Bay region and the Napa River watershed. Up to ten projects have developed, or are developing, various indicator systems for reporting on the health of

watersheds in the region. These projects vary in geographic scope, conceptual scope, and audience. They include at least the following:

- Sacramento River Watershed Program WAF
- San Francisco Estuary Partnership WAF for San Francisco Bay
- Watershed health scorecard for Napa River and Sonoma Creek watersheds
- North Bay Watershed Association indicators and performance measures
- Marin County Department of Public Works Watershed Stewardship Plan
- CALFED Science Program performance measures and CALFED monitoring assessment framework report card
- Bay Delta Conservation Plan
- Delta Vision
- Interagency Ecological Program
- California Water Quality Monitoring Council

#### **Napa County context**

The North Bay watersheds are home to major cities, agriculture, fresh-water wetlands, salt and brackish water marshes, managed and natural waterways, and native upland habitats. Because of historic and contemporary interactions among these systems, as well as impacts from outside the region, many of the native systems in the region are in decline.

Watershed and ecosystem restoration has been a priority for local governments for much of the last decade, and the Napa experience is illustrative. In 2002, the Napa County Board of Supervisors responded to increasing concern over environmental issues by creating the Watershed Information Center and Conservancy (WICC) of Napa County. Since then, the WICC Board has taken the lead in hammering out community environmental goals and a watershed monitoring strategy for the watersheds of Napa County. The WICC monitoring strategy embeds the selection and use of indicators within a larger context of adaptive management. The steps are as follows:

- 1. Identify management goals and monitoring objectives
- 2. Formulate assessment questions

- 3. design a monitoring program
- 4. Select watershed indicators
- 5. Develop data quality objectives
- 6. Manage data
- 7. Assess and analyze data
- 8. Provide for continual reporting and communication
- 9. Evaluate the validity and effectiveness of the program
- 10. Plan for general support and infrastructure

Within Napa County, the bulk of the population is concentrated within the incorporated areas of the Napa River watershed, and that is where the primary focus of these efforts has been directed. Because of this background, the Napa River watershed was selected as the pilot of this first phase of condition and trend evaluation.

The Napa River watershed has strong community stakeholder involvement and the stakeholders have an interest in working with partners on developing indicators for assessing watershed condition. Using an assemblage of established watershed goals and objectives (see Indicator Selection section of this report) the Napa River watershed served as an appropriate pilot watershed to test the application of the WAF using existing social, economic and environmental data. The knowledge gained through the application process of the WAF can then be used by the local stakeholders and partners to grow their understanding and connection with the Napa River watershed and its management.

The Napa River drains a 426 mi<sup>2</sup> watershed that discharges to the San Pablo Bay through the Napa-Sonoma Marsh. Relative to other watersheds in the North Bay region, the watershed remains predominately rural, with roughly 34 mi<sup>2</sup> developed for urban uses. The watershed supports an abundance of wildlife and a diverse and almost entirely intact community of sixteen native fish species, including steelhead and fall-run Chinook salmon. However, similar to the rest of the Bay-Delta region, the abundance and distribution of anadromous fish are thought to be substantially diminished since the 1940s. In response to anadromous fish declines (and other beneficial uses), the Water Board listed the Napa River and several other Bay-Delta waterbodies as impaired by sedimentation and other pollutants.

Various basin planning efforts are underway for the Napa River by both the State and Regional Water Boards. A Pathogens TMDL was approved the State Water Board in 2007 and a sediment TMDL was adopted by the Regional Water Board in 2009 and is now pending State Board

approval. Other regional and state policies affecting the Napa River watershed include a north coast Instream Flow Policy, which was recently adopted by the State Board in May of 2010, a regional level Stream and Wetlands Protection Policy, currently under development, and Wetlands and Riparian Area Policy, which is being developed at the state level.

Through these various basin planning efforts and the recent updating of the County's General Plan, along with current challenges in response to existing ecosystem and regulatory conditions, the stakeholder community has expressed a suite of goals related to ecosystem protection and quality of life in the Napa River watershed. This increased level of community awareness has motivated watershed stakeholders to embrace the concept of using watershed condition indicators as a means to determine if established goals are being met. In response, the Watershed Information Center & Conservancy (WICC) of Napa County, which represents elected officials from the County and every city and town in the watershed, and a cross-section of community environmental and industry interest groups, initiated work with its partners and technical advisors, to utilize the WAF as a basis to initiate development of a county-wide watershed monitoring program.

The goal of the monitoring program is to identify appropriate watershed indicators for evaluation and test them at the local (i.e., Napa River) watershed scale. In the end, the work conducted by this project will benefit community stakeholders and the WICC, along with its partners and technical advisory committee, by completing the foundation upon which to build a robust and adaptive watershed monitoring plan, by selecting appropriate indicators and tools for analysis, and where data is sufficient, conducting initial analyses of watershed condition. Implementation of the project (pilot) in the Napa River watershed will also identify data gaps and provide needed evidence and encouragement for funding to begin collecting essential data for future analyses and assessment under the WAF.

# **Project geography**

Figure 2 (below) shows the location of the project and the subregions of the Napa River watershed we used for reporting watershed health condition.

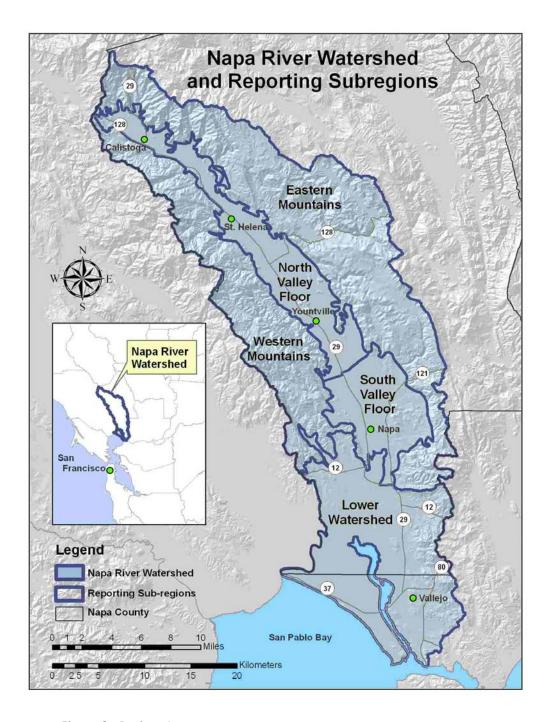


Figure 2. Project Area.

Because the project's timeline was truncated halfway through the grant period, the project study area was contained within the original pilot watershed, i.e. the Napa River watershed. As originally funded, the project area was to cover an east-west transect from the North Bay watersheds of Napa and Sonoma counties in the west to the Mokelumne and Cosumnes Rivers watersheds in the east. A focused pilot application of the WAF was to be implemented in the Napa River watershed and a discussion of scaling that effort along an east-west transect was to be included. The project was re-scoped after the 2008-2009 state bond/budget crisis, to focus solely on the Napa River watershed. The focus watershed for data analysis did not change. Candidate indicators corresponding to the goals and objectives were selected. These candidate indicators were refined to a shorter list for data analysis and report card development. The focus watershed is intended to be an example for the North Bay region, while recognizing that intra-regional differences in ecosystem properties will limit the direct application of indicators everywhere. The combination of the focus watershed and regional framework provides a foundation for region-wide application at the watershed scale, and serves as an example for possible statewide application. Documentation and presentation of the processes undertaken and results derived from implementing and testing the WAF in the pilot watershed are main focus of this report.

# Project team and stakeholder involvement

This project was completed by a team of experts (project team) with input from a Technical Advisory Committee and many watershed stakeholders.

Primary project team members included:

Jeff Sharp (project manager) and Lynsey Kelly: Napa Co. Conservation, Development and Planning Dept., Napa

Fraser Shilling, Ph.D. (lead scientist), Jennifer Hemmert, Allan Hollander, Ph.D., Keir Keightley, David Waetjen, Emil Aalto, Lisa Komoroske: Univ. of California, Davis, Department of Environmental Science and Policy

Frances Knapczyk and Bob Zlomke: Napa County Resource Conservation District, Napa

Caitlin Cornwall, Deanne DiPietro, Zhahai Stewart, Arthur Dawson, Liz Lotz: Sonoma Ecology Center, Sonoma

Rich Adams, Ph.D.: Oregon St. Univ., Agricultural and Resource Economics Dept., Corvallis

Technical Advisory Committee members included:

Lisa Micheli: Pepperwood Preserve, Santa Rosa, formerly Sonoma Ecology Center

Jonathan Koehler: fisheries biologist, Napa County RCD

Felix Riesenberg: Napa County Public Works

Steven Lederer: Napa County Environmental Management

Jim King: If Given a Chance, Napa

Donna Feingold: Moving Forward Toward Independence, economic self-sufficiency

committee of Napa Valley Coalition of Nonprofits, Napa

Jack Betourne: Napa County Flood Control and Water Conservation Dist.

Jim Lincoln: Napa County Farm Bureau

Ken Ramirez: Vineyard Worker Services, Napa

Mike Napolitano: Regional Water Quality Control Board, Region 2, Oakland

Sandra Guldman: Friends of Corte Madera Creek Watershed, Corte Madera

Chris Farrar: US Geological Survey

The Watershed Information Center and Conservancy (WICC) Board of Napa County was presented with periodic updates on the project and provided important input, particularly related to implementing it in the Napa River watershed. The role of the WICC Board is to assist the Napa County Board of Supervisors in their decision-making process and to serve as a conduit for citizen input by gathering, analyzing and recommending options related to the management of watershed resources countywide. The WICC Board has a responsibility to publicly evaluate and discuss matters relating to the development of long-term watershed resource management plans and programs, and serves to provide public outreach and education, monitoring and assessment coordination of Napa County's water and watershed resources.

In order to develop a comprehensive set of goals and objectives for the Napa River watershed, the project team surveyed 65 active watershed stakeholder groups throughout the North Bay by mail using a worksheet on which they were asked to write their goals and objectives for their watersheds. The Indicator Selection Process provided in Appendix 8.5 provides more detail on the use of stakeholder input.

# **Project products**

Various work products were produced as a part of the project and were provided to the funder (DWR). The work deliverables demonstrate the processes that were developed and conducted in the course of completing the project. Those work products can be found in the appendix of this report (chapter 8). This report serves as the project's Technical Report and as the Final Report.

#### Final report

The final report (this document) serves three purposes. It 1) records the accomplishments of the project, 2) provides useful material for the continued development of watershed health indicator practice across California and in Napa River watershed particularly, and 3) transmits required work products (Tasks 4 and 5 in the reduced workplan) to the project's funder. The audience for the final report is assumed to have a modest understanding of scientific analysis and an interest in watershed science.

The final report describes the background and purpose of the project, the methods used to set goals and objectives, the methods used to select indicators, the mechanisms used to analyze data and interpret the results, expected uses of the project's products, and recommended next steps for this and other watershed assessment work. The appendices contain deliverables for the project's funder, many of which are the basis for sections contained in the main body of this report. Methods are provided in detail such that the projects results may be reproduced by other groups or organizations. At a later date, elected portions of the report, particularly the individual indicator reports in Chapter 4, will become the content of a proposed web-based report.

#### Report card

The Report Card is designed to quickly convey the results of the indicator analyses for the Napa River watershed as a whole, using graphics and text, and to present our best interpretation of the results in the context of living in and managing the Napa River watershed. The Report Card is a synopsis of this report's executive summary, presented in a brochure format. A copy of the Report Card can be found in Appendix 8.3. The Report Card is designed to be understandable by a broad audience of watershed stakeholders, including residents, landowners, elected officials, and resource managers. The Report Card provides the website address for the project, so that readers may access the more detailed final report.

Several important concepts are communicated in the Report Card for each indicator: the goal that the indicator was chosen to assess, target that was chosen to represent excellent condition of indicator, current condition of indicator with respect to target, trend, variability in condition across the watershed, statistical uncertainty of the condition, and the team's judgment of the quality of information with which each indicator was analyzed. The Report Card includes photos of the Napa River watershed, a table summarizing indicator analysis for Napa River watershed as a whole and Napa River subregions, and text describing the goals and history of the WAF project.

#### **Online presentation**

The materials described above, including goals, indicators, and analysis results, will be provided for download at a web address to encourage wide public access, paperless distribution, and in an updatable structure. Please see: http://sfcommons.org/scorecards/waf/napa as those resources become available.

A web-based system for storing, presenting, and sharing the elements of a watershed scorecard was also explored and prototyped by the project. This was done to address the need for a digital statewide framework for multiple watershed scorecards and multiple analyses over time for individual scorecards. The envisioned system allows for flexibility of presentation and scalability as new indicator analyses and additional watershed scorecards are completed in the future. For example, at the individual watershed level an online map links the subregions to the results of analysis at the subregion level, and at the regional level multiple scorecards could be presented by watershed and by WAF attribute and indicator. A wide variety of online views could be constructed as well as providing for outputs of the information in other media such as brochures, spreadsheets, and sections for reports. Outputs in XML (eXtensible Markup Language) would be used to share the data between systems, and RSS feeds could also potentially be employed for alerting users to new developments. Elements that are common across watersheds can be referenced from a shared source.

An open-source content management system was used to construct containers for the elements of a watershed scorecard as described by the Watershed Assessment Framework: goals, indicators, and indicator analysis results with supporting data and metadata. Such a system provides for entry of the information into forms, with the resulting structured content held in a database. The prototype demonstrates presentation of results from a single watershed point of view, and these results could be aggregated upward to become part of a multi-watershed comparison. Below is a schema for the data system.

# **WAF Data Model**

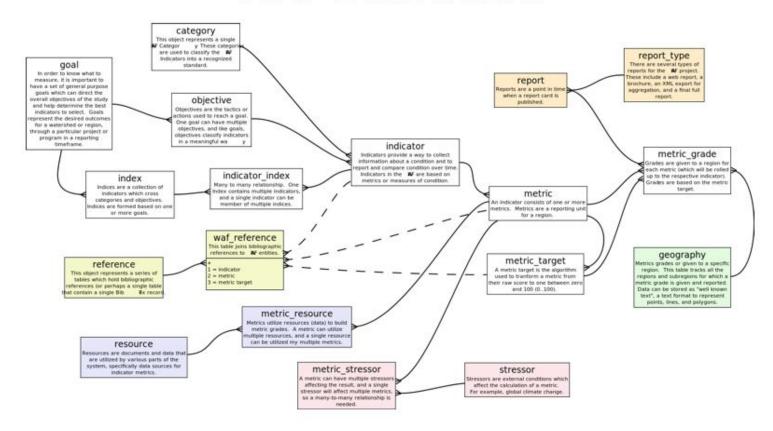


Figure 3. WAF Data Model, showing elements and relationships.

# 2. Indicator Selection

# **Goals and objectives**

Central to the application of the WAF is the description of goals for the watershed or region being evaluated. From these goals, measurable objectives are crafted. Indicators are chosen that allow evaluation of the objectives and thus the goals. Indicators may or may not be actual metrics for which data are collected. For example, water temperature may be an indicator, for which water temperature could be a metric. However, native fish populations may be an indicator, but its metrics might be measurements such as adult population size, reproduction rate, and population demographics. A critical and sometimes missing component of indicator system development is an explicit or transparent link between the goals for the system and the indicators chosen to represent the system condition.

The project team began by considering watershed goals to guide the indicator selection process. The project team used three approaches to develop the list of watershed goals. First, the team surveyed 65 active watershed stakeholder groups in the North Bay by mail using a worksheet on which they were asked to write their goals and objectives for their watersheds. Ten groups responded to the survey. Second, we extracted goals and objectives from planning documents and mission statements of 17 stakeholders that did not respond to the mailed survey. The team searched online documents of state and federal agencies that are active in the region, and goals pertaining to the watershed attributes identified in the WAF were included in the comprehensive list. Third, the team presented the list of compiled goals to the project's Technical Advisory Committee, which suggested more goals that were added to the list.

The list of goals and objectives was subsequently refined, on the basis of the project team's investigation of relevant indicators likely to have sufficient data for evaluation. A broad list of potential indicators was then assembled, keyed to specific goals and objectives, on the basis of joint consideration of the indicator selection criteria, recommendations from project team members, and comparison with comparable systems in the global indicator literature. See Appendix 8.3 for a discussion of criteria used to select indicators.

This rather lengthy list of indicators was then subjected to a series of winnowing steps to produce a final set of indicators. Local resource agency staff first carried out an informal review of the list, selecting 21 indicators (approximately half) for closer analysis. This first-cut selection included at least one indicator for each of the 9 goals identified and at least one for each of the 8 attributes in the California Watershed Assessment Framework (WAF attributes). The procedure for making the final cull may be summarized as follows:

- 1. The first list of 9 goals and corresponding objectives was consolidated. There were areas of overlap between different goals, so we combined related issues into single goals. The resulting list included 6 goals, and for two of them a limited number of objectives were retained.
- 2. Indicators previously identified were organized into a table according to the new consolidated goal and WAF attribute with which each was most closely related. Table column headings corresponded to WAF attributes and table rows corresponded to goals and objectives. This made it easier to ensure that "all bases were covered" as we considered the final selection. Note that many indicators could logically be related to several different objectives, goals, or attributes. Indicators promising to serve multiple purposes should be carefully considered, not only for their value, but also the challenges they present during the reporting of results and any aggregation across WAF attributes. For simplicity, the team chose to highlight only one of these relationships.
- 3. The indicators were evaluated using a set of 7 criteria developed and used by two other regional WAF projects: Sacramento River Watershed Program and the Los Angeles and San Gabriel Rivers Watershed Council. Making use of short indicator descriptions supplied by UC Davis and our indicator selection criteria, we determined the degree to which each criterion appeared to be satisfied for each of the 21 indicators. For each of the 7 criteria, we judged whether the degree of satisfaction was high, medium or low, and we used these judgments to guide our selection of preferred indicators. Our aim was to select one indicator for each goal or objective. In doing this, the project team relied on both local knowledge and experience and the resources of our academic partners.
- 4. After review of the results of the previous step by UC Davis project partners, the project team decided to retain all indicators on the final list, subject to review in light of the availability and suitability of data.

The indicators analyzed for this project are listed in Table 1 below, together with their corresponding goals, objectives (if any) and WAF attributes. Additional details on the indicator selection process can be found in Appendix 8.5.

Table 1. Napa River Watershed Assessment Framework: Correspondences between goals, objectives, indicators, and WAF attributes WAF Attribute: Natural Disturbance **Ecological Processes** Physical & Chemica Geomorphology Hydrology & Landscape Economic Objective **Indicator** Goal Improve and protect geomorphic and hydrologic processes Restore natural variability of hydrologic systems, including stream geomorphology and benthic composition Reduce artificially increased inputs of sediment to streams, particularly those due to increases in runoff from developed areas Χ Impervious area Promote watershed awareness and stewardship through improved education, recreational access, and community involvement in decision-making Local media coverage of Χ watershed topics Access to public open space Χ Conserve, protect and improve native plant, wildlife and fish habitats and their communities Fish community Χ Habitat fragmentation and Χ connectivity Sensitive bird species Χ **Aquatic insects** Χ Improve and sustain watershed conditions and functions that advance human and environmental economies, in particular water quality and quantity Fire recurrence Improve and protect flows to benefit aquatic communities and ecosystem processes Late-summer streamflow Χ Reduce reliance on imports by reducing demand, improving the efficiency of water use, and increasing the reliability of water quality and yields from groundwater basins Χ **Groundwater** Water conservation Х Protect and improve water quality for aquatic ecosystems Stream temperature Χ

		WAF Attribute:	Lar	Hyd Geom	Ph: Ch		S	Eco	Dist	Eco Pro
			Landscape	Hydrology & Geomorphology	Physical & Chemical	Biotic	social	Economic	Natural Disturbance	Ecological Processes
Goal Reduce	<u>Objective</u> greenhouse ga	as emissions and adaptively manage wa	tershe	,	rces to a	ddress	clima	te cha	nge	
,	<b>6</b>	,								
		Carbon storage and net primary productivity		I	I	I			I	X
Support just com		lanning and management actions that f	further	the goa	l of a hea	althy, h	парру,	, and e	conomi	cally
		School lunch program enrollment		I	I			Х	I	I
		Housing affordability	1	ı	ı	ı	1	Χ	ı	1

Table 2 below lists high-priority indicators that the project team did not analyze, because suitable data was lacking.

<u>Table 2</u>. High-priority indicators <u>not</u> analyzed for this project.

WAF Category	Goal	Priority indicators not analyzed
Hydrology/	Improve and protect geomorphic and	1. Embeddedness, permeability; 2. Channel
Geomorphology	hydrologic processes	morphology, dynamicism
Physical/	Improve and protect geomorphic and	1. Pollutant reduction through tmdl; 2.
Chemical	hydrologic processes	Water quality: dissolved oxygen, etc.
Social Condition	Support community planning and	1. sustainability policies index; 2. annual
	management actions that further the	change in average house price compared to
	goal of a healthy, happy, and	state average; 3. % residents that have
	economically just community	positive view toward environment
Economic	Support community planning and	1. income difference between top and
Condition	management actions that further the	bottom 20%; 2. % new development in
	goal of a healthy, happy, and	urban areas, housing density; 3. annual
	economically just community	change in average house price compared to
		state average
Natural	Improve and sustain watershed	1. Natural flooding and connection with
Disturbance	conditions and functions that	floodplain; 2. % of un-developed
	advance human and environmental	watershed burned per year
	economies, in particular water quality	
	and quantity	

#### Indicator selection criteria

An established set of criteria was used to assess and select candidate indicators for the Napa River watershed. More detail on selection criteria is provided in Appendix 8.5. Selection criteria for the indicators, in general, included the following:

- Availability of high-quality data
- Data affordability
- System representation
- Ability to detect change over time (i.e. data will continue to be collected)
- Independence of indicators from one another
- Supports management decisions and actions
- Can be reported and understood in public arenas

# **Challenges with indicator selection**

Initially, there were 40 potential indicators, more than could reasonably be handled in this project. Reducing this number in an even-handed manner was a challenge. To some extent, indicators were selected because they related to issues that have aroused local interest. This is justified, because issues that arouse public interest are more likely to be studied and to have available data. The project team implicitly relied on the stakeholders to know what they thought was important and was guided by that. However, there may be important issues (and indicators) which this process has overlooked.

The criteria that were established to evaluate potential indicators made possible objective consideration of the merits of each, but individual members of the project team frequently found themselves working outside their areas of personal expertise in judging the various indicators. The breadth spanned by the range of indicators considered offers a challenge to the most well-rounded environmental scientist. It was important to get feedback from a variety of people with different qualifications and backgrounds, and to seek the opinions of both local agency people and university researchers. The project team distinguished between a first tier and a second tier of indicators, on the basis of the indicator selection criteria.

It frequently happened that an indicator that seemed promising turned out not to have available data of the desirable quality, or there was some other unforeseen difficulty. A common problem is that the data needed to study a broad range of environmental indicators are held by a great variety of organizations, so that finding the data is a challenge. Even when located, the data are not always available in an easily portable format, and some promising data sources were not used because of various practical difficulties.

For reasons such as these, some of the indicators initially selected as most important – the first tier – were not used after all, and those in the second tier section became more important.

# 3. Methods

This chapter describes the general principles and methods used for individual indicators. The exact methods used are described in association with each indicator. The sections below discuss the management of data, subregion reporting unit strategy, scoring indicators, trends analysis, aggregating scores, and determining confidence in results. This chapter is based in part upon initial methods presented in the project's "Data Analysis Framework," found in Appendix 8.6.

# Reporting and analysis units

The reporting and analysis units were based on subregions of the Napa River watershed (see Figure 2). The project team aimed to provide some indication of the variation among different sections of the watershed without going to the tributary watershed level; the latter course was not practical, since there are approximately 50 recognized tributaries to the Napa River. The subregions used in this project are based on broad differences in elevation, vegetation, landuse, and relationship to the tidally-influenced zone. There are five watershed subregions:

- Lower Watershed
- South Valley Floor
- North Valley Floor
- Western Mountains
- Eastern Mountains

The Lower Watershed includes the entire watershed from the mouth at Carquinez Strait to the southern outskirts of the City of Napa; this includes the marshes, the City of American Canyon and portions of Vallejo, and Carneros, and the greater part of the tidal exchange occurs here. The rest of the watershed is divided into valley floor and mountains. The southern and northern portions of the valley floor are divided at Oak Knoll Avenue, the location of the most important USGS gaging station on the Napa River. The water level in the river is somewhat tidally influenced up to this point, so that the South Valley Floor is technically part of the tidal reach. Approximately half the watershed drains to the river north of Oak Knoll Avenue. The City of Napa lies within the South Valley Floor subregion, while the remaining communities of Napa Valley lie in the northern valley subregion. The surrounding mountains are divided into two

separate subregions (western and eastern) for reporting purposes, in recognition of their differing ecology; the Eastern Mountains are considerably drier.

#### **Scoring**

To facilitate the future application of the WAF across broader regional scales, the project team developed a scoring methodology in coordination with the Sacramento River WAF project. As such, this section parallels the Sacramento River Watershed Program WAF Technical Report section on scoring in many ways.

An important step in making indicators useful is describing the meaning of specific values or ranges of values from an educational or decision-making perspective. For example, surface water temperature is a parameter that can be reported daily or annually, but if reported on its own may not be overly meaningful. When water temperatures are compared with temperatures important for the salmonid life cycle, then water temperature can be reported as an indicator of condition relative to the needs of fish. This provides a more meaningful context in which to interpret indicator status and trends. A creek with a temperature of 20°C may be fine for recreational use and may support certain fish and wildlife species; however, salmon eggs and fry will be stressed at this temperature, so the indicator score based on the physiological needs of salmonids may be low for this temperature.

Each indicator status value (or trend) was compared to a reference or standard value, and the comparison was used to generate a score. Although it is important to pick a reference value that is meaningful for decision-making, it is just as important to make the choice transparent so that the reference value can be changed in the future if warranted by changes in knowledge, goals, or assumptions.

The project team chose reference or target conditions specific to the indicator using best available science, goals expressed by stakeholder organizations, and professional opinion. These are all mutable choices and can be regarded as proposals for how indicators can be evaluated. A very important benefit of taking this step is that scores can be combined across very different indicators (e.g., water temperature and benthic macroinvertbrate communities), whereas otherwise this would not be possible. Because all indicator conditions were quantitatively compared to a target, it was possible to try to normalize them in terms of distance to target according to a common scale.

Because environmental and socio-economic processes and conditions rarely respond to influences in a linear fashion, evaluating indicators relative to reference conditions must take into account these non-linear responses. For example, there is a linear rate of increase in

carbon sequestration with area of vegetative cover, but there are non-linear effects of temperature on salmonid species.

Indicator metrics were quantified in their raw or native units (e.g., °C or tons C sequestered), and evaluated on the basis of their separation from the target condition. This target or reference condition is sometimes called the "ideal point" (Malczewski, 1999). The ideal point method was first introduced in the late 1950s and expanded by Milan Zeleny in the 1970s (Pomerol and Barba- Romero 2000). Zeleny (1982) operationalized the measurement of closeness with

$$d_i = f_i^* - f_i(x_{ii})$$

Where  $d_i$  is the distance of attribute state  $x_{ji}$  from the ideal value  $f_i^*$ , i indicates the attribute and j indicates the objective. For the Report Card, indicator distances from target were calculated in their native units and converted to a common scale (0-100) to be compared among disparate indicators, or to be aggregated into composite indices. The common scale conversion was relative to a threshold or objective specific to each indicator and was based on the appropriate linear or non-linear rate of change relationship.

# Trend/time series analysis

The project team developed a methodology for time series analysis in coordination with the Sacramento River WAF project. Therefore, this section's text parallels the Sacramento River Watershed Program WAF Technical Report section on time series analysis.

Time series or trend analysis was primarily conducted using the Mann-Kendall statistical test. Trends analyses using the Mann-Kendall tests were conducted using custom programming in R, an open source statistical package. Changes in ecosystem characteristics over time are an important type of analysis and one of the most valuable types of information conveyed with indicators. Somewhat counter-intuitively, they are also rarely conducted using appropriate statistical techniques. Analysis of trend in time series data is necessary to determine if conditions in a subregion are improving or deteriorating. One of the most common techniques for determining trend is linear regression. However, linear regression requires certain data characteristics, such as normal distribution of values, which are not easy to assess in small data sets. Distribution-free trend analysis is ideal due to the unknown nature of the data, so non-parametric tests are preferred. Of the various commonly used options, the Mann-Kendall rank correlation trend test is the strongest (Berryman et al. 1988). It is appropriate for data that are not normally-distributed, tolerates missing values, and is relatively unaffected by extreme values or skewed data. Although it is sensitive to autocorrelation, this is only an issue in very

long datasets and was not considered for these indicators. The output of the Mann-Kendall analysis is an assessment of the trend slope and its statistical significance.

One weakness of the Mann-Kendall is an inability to adjust for seasonality or cycling in the time series. Almost all environmental data will have daily, seasonal, inter-annual, and/ or inter-decadal cycles. This means that one cannot detect change in these data without taking into account and controlling for these cyclic effects. Full decomposition of a time series into its component parts (trend, oscillations, seasonal factors, and disturbances) is not always possible or practical (Jassby & Powell 1990). For these data, the Seasonal-Kendall test can be used to determine whether or not significant changes have occurred over time, while taking into account variation due to seasonal effects (Hirsch *et al.*, 1982; Hirsch and Slack 1984; Esterby 1996). It retains the non-parametric strengths of the Mann-Kendall, but performs separate trends analysis for each season and compares the results. For certain indicators, there may have been infrequent data collection (e.g., annual), or only a few years of data collection (i.e., <5 years), in which case a seasonal trends analysis was not conducted and instead the standard Mann-Kendall was used.

Hess et al. (2001) ran simulations for six linear trend analysis techniques, and determined that the strongest are the Seasonal-Kendall test and a *t*-test adjusted for seasonality. France et al. (1992) also found the Seasonal-Kendall to be the strongest option, and the best when seasonality is unknown as well. For non-seasonal data, such as annual data, the Mann-Kendall is probably superior (Hamed & Rao 1998). When assessing trend within a broad region with multiple sampling sites, the same principle applies as with seasonal data: it is better to compare trends across sites than to combine them into a single time series. The Regional Mann-Kendall is analogous to the Seasonal-Kendall, but compares individual locations rather than seasons (Helsel & Frans 2006). Because it is statistically identical, it has all the advantages of the Seasonal-Kendall. This approach was used frequently for subregion analysis.

# **Uncertainty/confidence**

The project team developed an approach to uncertainty in coordination with the Sacramento River WAF project. Therefore, this section's text is similar in nature to the Sacramento River WAF Technical Report section on uncertainty.

The degree of certainty in the project results depends on two conceptual questions: whether good indicators were chosen and how well the data presented for each indicator accurately reflect the real status or trend in the metric(s). The first of these questions pertains to the indicators themselves and how well they address the objectives or attributes they are meant to represent. Certainty about the indicators depends on four main factors:

*Importance* — the degree to which a linkage (functional relationship) controls the outcome relative to other drivers and linkages affecting that same outcome,

*Understanding* — the degree to which the performance indicator can be predicted from the defined linkage (functional relationship) and its driver(s),

Rigor — the degree to which the scientific evidence supporting our understanding of a cause-effect relationship (linkage) is contested or confounded by other information, and

Feasibility — the degree to which input data necessary to calculate the proposed performance measure can be delivered in a timely fashion (without external bottlenecks) and the amount of effort (relative to other possible indicators) needed to implement the cause-effect linkage in a computer model.

Where possible, confidence findings for each indicator are mentioned in the corresponding sections as they form an important component of overall confidence in the results of the project.

The second question pertains to statistical confidence in the data presented for each indicator. The available data may contain a variety of sources of uncertainty including:

*Measurement error* – random or systematic errors introduced during the measurement process, sample handling, recording, sample preparation, sample analysis, data reduction, transmission and storage (USEPA 2006; Thompson 2002).

Uncertain/inappropriate interpretation of sampling frame – errors in inference resulting from opportunistically mining the available data without knowledge of the sampling frame (the complete list of sampling units in the target population for a particular study). For example, bird population data may have been collected by several different studies with different objectives and target populations (e.g. they could have focused on varying transect areas). Without this knowledge, we must make assumptions about the probability of selecting each site and the appropriate weighting of the observation.

Sampling error – the error resulting from examining only a portion of the total population (Cochran 1977; Lohr 1999; Thompson 2002). If a census of the population is taken (e.g., school lunch enrollment) then there is no sampling error.

*Process error* – actual variability between spatial or temporal units in the population. This source of variability exists even if a census is taken with no measurement error. This is often referred to as natural variability.

All of the above sources of uncertainty affect confidence in the estimates of status and reduce the ability to detect trends over time. For some indicators quantification of different sources of uncertainty in the data may be possible, but in many cases there are limitations to providing a qualitative description of the likely sources of error and associated magnitude. For each indicator, the best available data were aggregated to produce an estimate for each subregion. The 95% confidence interval for the metric statistics is presented, along with the minimum, maximum, and number of observations or sites (n). Finally, when possible, the estimates and associated confidence intervals were transformed to a 0-100 scale (as described in section 3.2).

# **Spatial scale and aggregation**

To facilitate the future application of the WAF across broader regional scales, the project team developed a spatial aggregation approach in coordination with the Sacramento River WAF project. As such, this section parallels the Sacramento River Watershed Program WAF Technical Report section on spatial aggregation.

A desired feature when selecting indicators is that they can be scalable; that is, they are valid across different spatial and temporal scales. For instance, indicators reviewed on a larger (national) scale can be also useful on the regional and local level. The Indicator Development for Estuaries Manual (USEPA, 2008) suggests that, whenever possible, it is always best to try to align local and regional programs with programs at a higher (i.e., national) spatial scale, because this allows for future comparisons with data collected over the larger area. For example, the "benthic index", which provides a quantification of the response of benthic communities to stress, is an example of a scalable indicator (Kurtz et al., 2001). Finding scalable indicators is a difficult task because many cost-effective methods to measure and summarize social, economic, and ecological data are scale dependent (Hagan and Whitman, 2006).

Scalability of indicators may be more feasible in nested systems than in non-nested ones. For nested systems the issues of sampling and data aggregation are more straightforward because of the direct spatial correlation from one scale to the next. Data can be sampled at one scale finer (e.g., monitoring site) than the question of interest and then "up-scaled" to a larger evaluation or reporting unit (e.g., subregion). Sampling and data aggregation in non-nested systems prove to be more difficult because the emergent properties of the systems are different and simply aggregating data will overlook the synergistic effects of systems (US Forest Service, http://www.fs.fed.us/institute/monitoring/Scale\_Overview.htm). In nested natural systems, cross-scale aggregation of environmental indicators may be more realistic than social or economic indicators. In contrast, social and economic indicators may be easier to aggregate when using nested political boundaries (e.g. municipality-county-state).

In the particular case of the USEPA SAB reporting framework, the Essential Ecological Attributes (EEAs) were successfully mapped onto structural, functional, and compositional characteristics of ecological systems at a variety of scales in order to assure coverage of different aspects of natural systems (Young and Sanzone, 2002). Furthermore, the EEAs and their subcomponents were checked to determine whether they would be relevant at several geographic scales (ecoregion, 1000 km2; regional landscape, 100 km2; small watershed or ecosystem, 10 km2; reach or stand, <1 km2). Overall, it was found that all the components of the SAB reporting framework were relevant to each geographic scale (Young and Sanzone, 2002), which is important because the SAB approach is the basis for the Watershed Assessment Framework and the Report Card.

Several different nested geographic scales at which aggregated indices can be developed include: (a) whole ecosystem/watershed, (b) primary subsystem habitat types (e.g., uplands, wetlands, in-stream), (c) categories of parameters within habitat types (e.g., wetland water quality), and (d) parameters within habitat types (e.g., in-stream nitrogen concentration). For the Napa River Watershed we reported indicator values and aggregated values to goals and objectives at the subregion extent. The project provides a method for translating characteristics at the site, reach, or creek drainage scale to the river basin and state scale.

The technique for reporting to the subregion level depended on the geographic type of data collected. Many of the datasets such as the water sampling information were collected at point localities, for instance a monitoring station on a stream. In this case, these data were assigned to subregions by a GIS operation of overlaying the points on the polygon boundaries of the subregions, and averaging values within a subregion. Some of the datasets, such as the fire history information, were originally represented by vector polygon GIS coverages. These were intersected with a polygon layer based on CALVEG vegetation units that provide for refined analysis within each subregion. Values were then reported to the subregional level by averaging across all analysis units within each subregion. Finally, some datasets were developed from raster surface layers such as land cover data which exhaustively covered the entire watershed. In these cases, the derived data (e.g. carbon stock values) were reported to a subregion by averaging the values for all pixels within a subregion.

## **Temporal scale and aggregation**

The project team developed a temporal aggregation approach in coordination with the Sacramento River WAF project. Therefore, this section's text is nearly identical to the Sacramento River WAF Technical Report section on temporal aggregation.

Estimates of status and trend for a given indicator must also consider temporal aggregation. The temporal scale includes both aggregation within a year and among years.

How the data are summarized within a year depends on the specific data type. Some data are collected frequently throughout the year (e.g., continuous temperature data). In such cases periodic behavior should be accounted for before aggregation takes place, and these methods are described in detail in the section on Trend Analysis. For many indicators there is only one record per site per year and there is no aggregation to consider within the year. The temporal scale or resolution of the data can affect its meaning. Higher resolution (i.e., more times at which data were collected) will tend to lead to a more accurate assessment of condition/status and change in condition than a single time-point measurement.

Status refers to the "current state," and most often this refers to the state for a specific year. However, if reporting occurs only every few years the status should reflect the average status since the last report, or the status for some recent time window (e.g., 5 years). In the case of this project, the best and most recent available data were used. In some cases, these data were several years old.

It is insufficient simply to assess the current status, without assessing whether or not a trend exists or vice versa. These two pieces of information together provide a far more useful tool for decision makers than either does alone. It is important to consider the time-frame (i.e., number of years) within which to evaluate trends. In most cases there are insufficient data to allow much choice, but as more data are collected it is possible to have scenarios where the recent trend is much different from the older trend; one could imagine a shift in the slope from negative before restoration to positive after restoration. It may be necessary to limit the analyses to the more recent years or to weight scores from recent years more heavily. Another strategy is to use piece-wise regression to allow different windows of time to have different slopes. The Trend Analysis section provides detailed information about how to complete a robust trend analyses.

## Data storage and manipulation

Calculating environmental and social-economic indicators for the watershed required temporal and geospatial data from numerous sources. While some indicators utilized a single data source, others required a combination of multiple sources to provide a complete record. This section describes some of the general data management strategies used in this project. For specific details of the data sources and management strategies used for an indicator, please visit the appropriate section in this report.

The teams from UC Davis, Napa County, Napa County RCD, and Sonoma Ecology Center, along with other stakeholders who had knowledge and expertise of the Napa River watershed, all participated in identifying and acquiring data for use in the calculation of environmental indicators. For the purposes of management within the team, the data types were divided between point-source monitoring data and GIS based data.

Point-source monitoring data focused on temporal variation across the basin originating from numerous collection sites across the basin. The types of indicators that were point data referenced included fish, birds, benthic macroinvertebrates, temperature, and school lunch programs. Each had an assigned metric to a specific point in the watershed. The condition data were often averaged across the subregion reporting units to calculate an overall subregion score. The collection sites were mapped with a GIS to identify the subregion to which they belonged and to provide a mapped visualization for the corresponding indicator reports.

Spatial data analysis was performed across the basin using various GIS based data sources. The indicators which utilized GIS analysis included fire frequency, carbon budget, and fragmentation index. These data were analyzed using the same boundary base layer that identified each of the subregions.

The acquisition of temporal and spatial data came from the following organizations that had assembled data for the Napa River watershed.

# **National Organizations:**

National Aeronautics and Space Administration

United States Geological Survey: National Water Information System

**USDA Forest Service** 

### **State and Local Agencies:**

California Department of Education

California Department Fish & Game

California Department of Water Resources

Friends of the Napa River

County of Napa

Napa County Flood Control and Water Conservation District

Napa County Open Space District

Napa County Resource Conservation District

Napa Sanitation District

State Water Resources Control Board Surface Water Ambient Monitoring Program

### NGO and Academic Centers:

California Land Stewardship Institute

Information Center for the Environment (UC Davis)

Pt. Reyes Bird Observatory

University of California, Davis

Each environmental indicator included one or more data files and other relevant information. These files were shared among the indicator team, with careful consideration to version control as these data were analyzed and derivative products were created.

These data were stored in various formats, including text based delimited formats (.csv, .txt), spreadsheet packages (such as Microsoft Excel and OpenOffice Spreadsheet), GIS Raster Formats (geoTIFF), GIS Vector formats (such as Shapefiles or Google Earth KML files), and personal geodatabases (Microsoft Access). Temporal metadata were collected in various formats but were most often available as part of a document or report that one could download with the data. When available, source GIS based metadata were stored in a standard FGDC XML format and utilized by the various GIS packages.

An initial search was performed to identify available data for an indicator and to collect general data attributes, such as the data provider, temporal range, spatial extent, and data representation, including units of measure and data quality attributes. These general attributes were assembled in a shared spreadsheet, which identified all relevant sources of data for the various indicators in the study. These data and metadata were downloaded, organized, and assembled for each indicator. It was often necessary for the data to be manually manipulated to transfer them into a common format. Additional resources which documented the data were also collected, such as Standard Operating Procedures (SOP), lab/organization identification protocols, Quality Assurance Policy and Procedures (QAPP's), and other documents and reports that reported proper use of these data.

Data transformations were often required, because some indicators utilized data from multiple sources, which were frequently stored in different units of measure and temporal frequencies.

The common data elements were extracted and stored to produce a new dataset that combined all sources. Specific description of the data manipulations can be found with each indicator report provided in section 4.

The quality of the data was an important factor when considering what to include in the study. Various forms of quality assurance were performed on these data, especially as additional collection sites or new data sources were added to an indicator. For many data sources, the providers had already performed a rigorous QA on the data, and these data could be used in the state in which they were downloaded. In rare cases, the data were found to be corrupted or to have extreme outliers (spatially, temporally, and in terms of a valid data value), and these data were omitted from the study.

# **Cross-indicator score aggregation**

The project team developed an approach for aggregating scores across indicators in coordination with the Sacramento River WAF project. Therefore, the approach detailed below is very similar to that described in the Sacramento River WAF Technical Report section on aggregating scores across indicators.

One value of this effort is that indicators were normalized to a common scoring scale, 0 (poor condition) to 100 (good condition), where good and poor conditions were defined for each indicator. For goals and objectives that have more than one indicator, it is then possible to combine the indicator scores into an overall score for that goal or objective. The steps for doing this include: 1) analyzing individual indicators, 2) transforming indicator values to a single scoring scale, 3) determining the relative importance of each indicator (by default we assume that each is equally important), and 4) averaging the scores for indicators within a goal or objective. In the case of (4), averaging is one way that the scores could be used. Another possibility would be to select the lowest score in order to point out the conditions that might need the most attention, or to weight the scores according to a social or management ranking of indicator importance.

Carrying out this type of score aggregation is appropriate for a decision-support device like the Report Card, which is intended to provide a quantitative estimate of how well conditions are performing relative to goals. The scores may seem less relevant to an ecological or economic model where the base parameter units (e.g., tons of nitrogen, \$) may be more useful. However, there are few quantitative modeling approaches that can use multiple parameters in their native units to reflect conditions in complex systems like watersheds. It is possible that the normalization approach used for the Report Card can be used to quantitatively reflect conditions of and interactions among watershed components.

# 4. Analysis and Findings

The project team developed Indicator Reports for each final indicator. Each report provides the same information in a consistent format. Each report refers to the watershed goal, objective, and WAF attribute the indicator addresses, the methods of analysis and any post-processing of the data, the results derived in summary and in detail, the target to which the results are compared, and any challenges or recommendations for future use of the indicator. These Indicator Reports should be considered drafts, because they have not been peer reviewed. An online approach and partial summary of this Chapter's content will be developed and available at http://sfcommons.org/scorecards/waf/napa.

Taken jointly, the Indicator Reports provide detailed analysis and findings for the project's investigative assessment work. Section 4 – Analysis and Findings, along with section 3 – Methods, serves as the project's Technical Report. Overall findings, recommendations, and next steps related to the project are discussed in section 5 – Interpretation and section 6 – Recommended Next Steps.

# **Impervious Area**

### Goal:

Improve and protect geomorphic and hydrologic processes

# **Objective:**

Reduce artificially increased inputs of sediment to streams, particularly those due to increases in runoff from developed areas.

### **WAF Attribute:**

Landscape condition

Table 1. Score, trend, and reliability for Impervious Area

Region	Score (0 to 100) <sup>1</sup> ± standard deviation Trend		Reliability of findings <sup>2</sup>	
Napa River watershed	75	Declining	Moderate	
Napa River watershed subregions:				
Western mountains	ND	ND	ND	
Lower watershed: Carneros region, Napa River marshes, American Canyon, Vallejo	ND	ND	ND	
Eastern mountains	ND	ND	ND	
South valley floor	ND	ND	ND	
North Valley floor: north of Oak Knoll Avenue	ND	ND	ND	

ND indicates that the score or trend was not determined because data were not available or sufficient.

### What is it?

This indicator measures the fraction of a watershed's surface covered by roofs, asphalt, concrete, and other materials that prevent water from penetrating the ground. Impervious surface area is an important indicator of the extent of direct watershed hydromodification caused by human activity. Hydromodification is an umbrella term that covers many possible changes to the natural flow and storage pathways of the hydrologic cycle. In the widely-used universal soil loss equation (USLE), pasture and grassland areas are given runoff coefficients of 0.1, meaning that only 10% of rainfall is estimated to run off, while 90% infiltrates the soil. In contrast, impervious surfaces are assigned runoff coefficients of 1.0, with 100% of rainfall estimated to become runoff and none available for infiltration and ground water recharge. In

<sup>&</sup>lt;sup>1</sup>Scores close to zero indicate extremely poor watershed health; scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

<sup>&</sup>lt;sup>2</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

this analysis we look at impervious surfaces at a single point in time as a measure of watershed condition.

### Why is it Important?

Impervious surfaces cause direct impacts, including 1) reduced recharge (the amount of infiltrated water that passes through subsurface soils into the saturated groundwater zone) and 2) increased stream flows and flooding. As impervious surfaces accelerate the rate of flow concentration, peak flows tend to grow in magnitude. The result is greater shear stress on stream channels and, in turn, greater erosion of stream bed and banks. For the Napa watershed, impervious surfaces are expected to cause increased flooding, bed and bank erosion, and sediment in stream channels; more runoff and sediment delivery to the San Francisco Bay estuary; and a reduction of water retained for human and ecological uses.

Studies suggest that measurable effects can begin to occur when as little as 2% of a watershed is covered by impervious surfaces. No empirical studies of impervious area response are known for the Napa Valley. The studies most applicable to our region were based in Southern California and Maryland. Intermittent streams in arid areas tend to be more sensitive to impervious surfaces than perennial streams in humid areas. Streams in Napa Valley fall somewhere in the middle of this spectrum, with many streams ceasing to flow during the summer dry season.

Accurately capturing the effects of impervious area on a watershed hydrograph presents numerous challenges. These include: natural variability in the quantity of rainfall and stream flows; inability of monitoring networks to capture the spatial distribution of rainfall at fine resolution; and the limited number and locations of accurate streamflow gauges. Evidence suggests that, to be successful, such studies should focus on a smaller watershed to accurately capture change in the response variables.

Existing studies suggest that watershed scale and the distribution of impervious area influence hydrologic response. For example, Coleman et al (2005) examined the hydromodification response of southern California streams to increasing impervious area. They found two key aspects of a watershed affected this response: 1) the size of the watershed, and 2) the seasonality of a stream channel. They found that hydromodification from changes in impervious area is most recognizable in watersheds smaller than about 20 square miles, and management of impervious area is most critical in watersheds less than 2.5 square miles. These findings suggest the value of evaluating impervious area and hydrological response at the scale of a subwatershed within the larger Napa River watershed. Further, the effects of hydromodification are much more pronounced in small storms than in larger storms.

# What is the target or desired condition?

Since the beginning of European-style settlement in the 19th century, the amount of impervious surfaces has steadily increased. When the area covered by impervious surfaces reaches 2-3% of a watershed, measurable changes begin to happen. At 10-15% impervious surfaces, watershed health begins to be seriously compromised.

We take the desired condition to be a landscape where impervious surfaces are minimized and mitigated with rain gardens, bioswales, green roofs, etc. Because the landscape ranges from urban to wildlands, the percent of impervious surfaces ranges from 0% in undeveloped areas to over 25% in some parts of the city of Napa. If rain gardens, bioswales, permeable paving, green roofs, etc. were installed on every reasonable site in the city, this could be significantly reduced. In comparison, large areas of Napa Valley have little or no impervious surfaces. These areas should be protected and preserved as much as possible.

### What can influence or stress condition?

A number of things can influence the amount of impervious surface in an area. These include: the amount and rate of development; building codes and other policies; the existence (or lack) of incentives encouraging 'recharge friendly' landscaping and hardscaping; and public outreach and education.

### What did we find out?

Coleman et al (2005) examined the response of southern California streams to increasing impervious area and the accompanying hydromodification. Besides the size of the watershed influenced response, they found vulnerability to change was also influenced by the seasonality of a stream channel. Most watersheds in the study had some channels with ephemeral or intermittent flow; these are very common in semi-arid climates, even in larger watersheds that have more contributing runoff. The researchers found that ephemeral channels are more sensitive to change in total impervious area, and exhibit signs of degradation at 2-3%, In contrast, according to other studies, perennial channels in humid regions start to degrade at 7-10% (Schueler 2000). Since ephemeral channels are plentiful in this watershed, these features may be considered highly vulnerable to changes in impervious area.

Our finding was that the Napa River watershed has 6.1% impervious area. Twenty-five percent total impervious area has been shown to create "poor" conditions in humid watersheds (Schueler 2000). Likewise, Theobald et al (2009) consider 25% to be the threshold at which a

watershed deteriorates from "impacted" to "damaged". Accordingly, we assigned a score of zero to this threshold and a score of 100 to the hypothetical condition of no impervious area. Making the assumption that the proportion of impervious area over this range is linearly related to watershed health, we derived a score of 75 and a Theobold rating of "stressed" for the Napa River watershed. Figure 1 below illustrates this analysis.

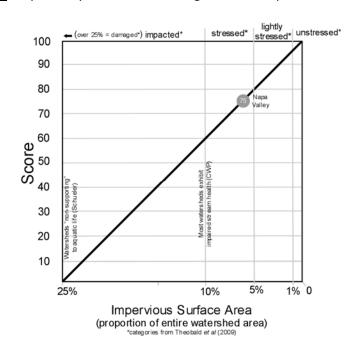


Figure 1: Napa Valley Watershed Scoring Chart for Impervious Surfaces

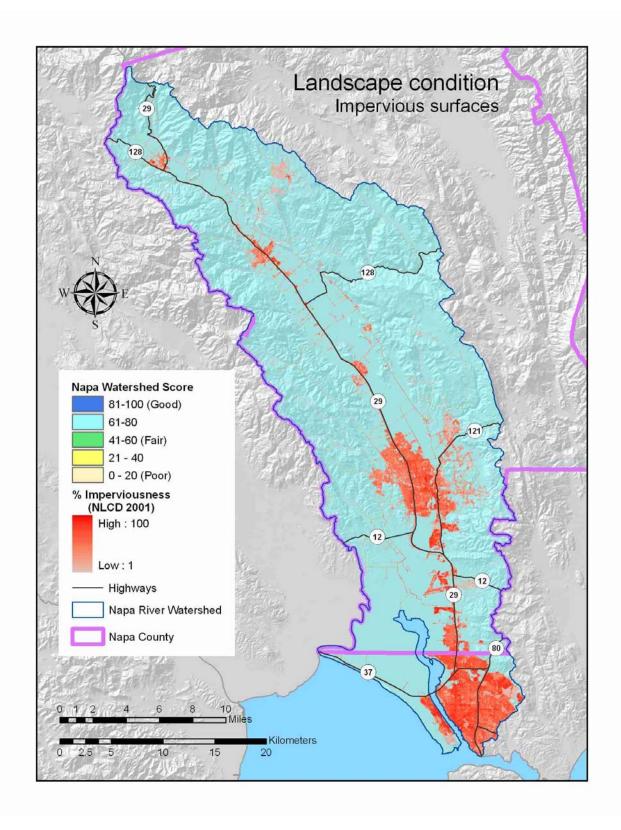


Figure 2. Napa Valley Watershed Impervious Area Score

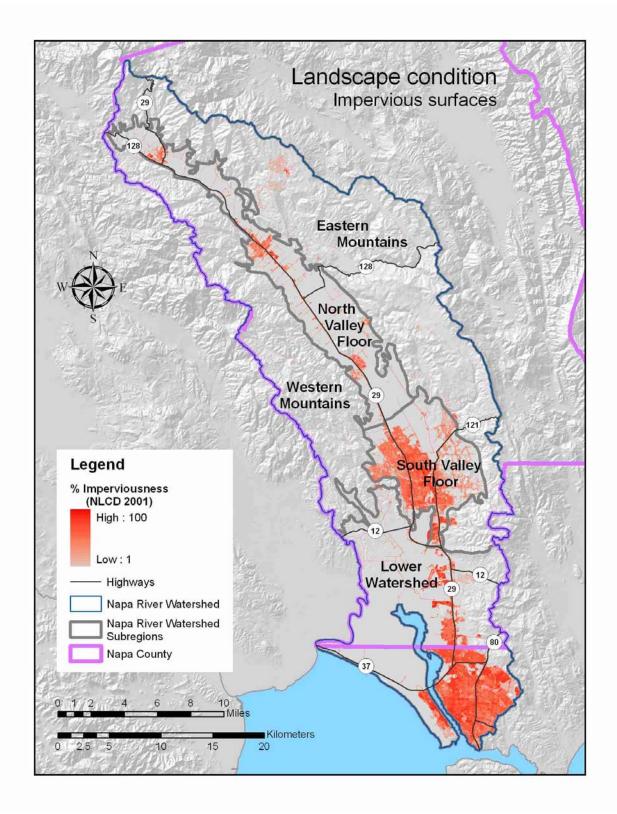


Figure 3. Impervious surfaces and the Napa Valley Watershed subregions

Figure 3 and Table 2 illustrate how the impervious surface total varies widely among the regions, from a fraction of one percent in the Mayacamas Mountains (WM)) to over 20% in the city of Napa (SVF). However, because all referenced studies analyzed total impervious area as a proportion of entire watersheds (not subregions), we decided not to score individual regions. For example, the city of Napa (SVF) has a very high total impervious area, but it would be misleading to use this figure to score its watershed health. Instead, the entire drainage above the city, which encompasses all of part of several other regions, would have to be included. Thus considering the entire watershed (all regions) was deemed to provide the most accurate assessment. In addition, scoring regions separately would have required setting vastly different targets (e.g. "remain under 1%" in the mountains" vs. "reduce hardscape by 40%" in the city of Napa).

Table 2. Impervious Area by Region

Region	Total Impervious Area, 2001 (percent)
LW: Carneros area, Napa River Marshes,	14.67
Jamieson/American Canyon	
<b>SVF:</b> Southern Napa Valley Floor, Napa	21.37
<b>NVF:</b> Northern Napa Valley Floor, Calistoga, St Helena, Yountville	4.40
WM:Western Mountains	0.19
EM:Eastern Mountains, Angwin Area	0.39

# **Trend Analysis**

Missing from our analysis, for lack of time, is a quantitative statement of the uncertainty associated with the results, the score and the trend.

Over the long term it is inevitable that more development will occur in the Napa River watershed, potentially leading to an increase in impervious area. However, the amount of "effective" impervious area (EIA), the amount of impervious area directly connected to stream channels, may decrease over time. With the growing popularity of low impact development (LID) design, and stormwater control provisions showing up in building codes, more runoff may be treated onsite before flowing into stream channels. Pervious pavement, filter strips, and other design options allow for the more natural percolation of water into the ground, so that large flows do not inundate stream channels, erode banks, and exacerbate the problems caused by hydromodification.

This metric tells us that the Napa River is at increasing risk for the negative impacts hydromodification brings to river systems. Because this watershed assessment does not include analyses of biological indicators of ecological health, it is difficult to determine what scale the problem has reached and whether the system is at great risk for degradation. However other studies, such as those related to the sediment, nutrients, and pathogens TMDLs, indicate that there are major problems caused by increasing development (urban, suburban, and agricultural) which are affecting water quality.

## **Temporal and spatial resolution**

Impervious surfaces were measured at 30 x 30 m resolution with data that was roughly a decade old.

# How sure are we about our findings?

Impervious surface estimation is difficult for a number of reasons, and the results should be treated carefully. First, estimation methodology depends upon combining synoptic land cover data from remote sensing platforms with plot-level measurements of impervious surfaces.

This indicator used data from the National Land Cover Database (NLCD, see discussion under Technical Information below). Ideally, this indicator would use a dataset updated more frequently. This evaluation sets a baseline that may need to be re-evaluated, should funding become available for more localized and frequent assessments of impervious cover. Higher resolution photographs taken from aircraft could be analyzed and impervious areas delineated with more exact area calculations. Using this alternative method, statistics on impervious area could be obtained for individual subwatersheds or even smaller scales to allow for more site-specific planning of development and riparian area management.

It can be argued that effective impervious area (EIA) is the more accurate indicator of stream health (Brabec et al 2002). The argument against the use of TIA (total impervious area) comes from the fact that watersheds with a comparable percentage of TIA can have a wide range of biological conditions, due in part to the varying percentages of impervious areas that directly feed runoff into streams without some kind of pretreatment. This is particularly relevant in watersheds with little urban development (Walsh 2004; Booth et al 2002). Walsh conducted a study in 16 watersheds near Melbourne, Australia to test this theory (2004). His results showed that the amount of storm water connections, or degree of drainage connectivity, was a better predictor of macroinvertebrate taxa richness and composition than simply TIA. He also suggested that in order to restore stream health and improve degraded watersheds in an urban

setting, local governments should focus first on reducing the number of direct connections between streams and the storm water system and then later address habitat restoration. Even if riparian buffers and other natural filters for runoff are implemented, their potential for filtration might not be fully utilized as long as storm water systems bypass these areas. Further, the offsite causes of habitat degradation would still be in place if drainage connectivity is not first reduced.

#### Recommendations

If possible, this assessment should use EIA as the metric instead of TIA. EIA may be considerably different because it includes only the impervious surfaces that are directly connected to streams and other water bodies. There are several possible means of connection, including a storm drain system, or agricultural areas with extensive engineered tile drainage or plastic covering for crops, which shunt runoff directly into ditches and streams. EIA excludes those areas that direct runoff into some sort of treatment area because it is less likely that those areas contribute a significant amount of pollution to receiving waters (Booth and Jackson 1997; Walsh 2004). A disadvantage is that EIA is much more difficult to quantify than TIA; it requires more complex input data. If direct surveys are not feasible, it may be possible to develop a proxy for EIA using greywater permits, landowner questionnaires, stream flow at first flush, and perhaps other sources. In addition, even though design features to disconnect new development projects from immediate runoff to streams are increasingly being required by local codes, exactly what is required for them to function effectively is not well understood.

However, given the variable distribution within a watershed, and varying recognition of impacts, precision may not always be important. Many applications do not require the use of IA as a precise indicator, but instead apply it as a screening device to make a rough estimate of where in a watershed pollutant loads or other impacts could be high, where effects of hydromodification might be more pronounced, or where to prioritize the implementation of management measures in order to identify current and predict future impacts so they can be mitigated or prevented. To make coarse calculations, it is not necessary to have a precise means of measurement. As part of its storm water permit from the state, Napa is taking steps to implement low-impact development and best management practices, both of which should reduce waterborne pollutants.

We recommend that this metric be complemented in future iterations of this assessment with an assessment of the runoff coefficient (a measure of what is termed the "flashiness" of the system) at a subwatershed scale, to track impacts of watershed development in terms of hydrologic response over time.

In the future, this indicator should be scored in terms of the "impervious area" per resident, with the target of reducing the existing level of impervious area by gradually reducing the impervious area per capita.

### **Technical Information**

#### **Data Sources**

There are a range of methodologies for estimating or calculating impervious area, which include using satellites, ground surveys, global positioning system technology, aerial interpretation, land use designations, or a combination of methodologies. The data sources considered here are based on methodologies developed in a standardized manner for the entire United States, allowing for applications in other watersheds in California or across the country for comparison.

Two major datasets were considered for the percent impervious area (IA) indicator: the National Land Cover Database (NLCD) which covers the entire United States and a dataset based on General Plan land use data developed by the Information Center for the Environment at UC Davis. The reliability of NLCD (as a federally funded and widely-used dataset) and the shorter time needed to calculate impervious area made it the best choice for this project.

NLCD was developed through a partnership called Multi-Resolution Land Characteristics Consortium (MRLC), a group of several federal agencies (USGS, EPA, USFS, NOAA, NASA, BLM, NPS, NRCS and USFWS). The first version of NLCD was developed in 1992, and updated for 2001. Percent imperviousness was calculated using Landsat imagery and ortho photographs to calibrate an algorithm that produces % imperviousness per pixel. This particular dataset is ideal because it applies a consistent methodology to all 50 United States and Puerto Rico, so that data for imperviousness can be compared across many watersheds and regions. There are a few caveats about the NLCD that stem from it being a widely applied dataset across a large area. First, the dataset is over 9 years old. A large amount of development has occurred since then, and it is difficult to estimate the % change in total impervious area (TIA). Second, the data are based on an algorithm that was calibrated using a sample of photographs, and there may be errors due to how certain structures or landscapes appear in a photograph and how much impervious area is actually present. A detailed description of the methodology and dataset is explained in Homer et al 2004 and at http://www.mrlc.gov.

It is likely that this dataset will see a third version within the next 5 or so years. However, there is no information from MRLC at this time that indicates the future updating of this dataset

### **Data Transformations and Analysis**

For this analysis we calculated total impervious area (TIA), to be distinguished later in our discussion from effective impervious area (EIA). TIA was calculated using the NLCD data layer in combination with the computer program ArcGIS. The method described here has been used to calculate TIA for 20 Bay Area watersheds by Circuit Rider Productions, Inc., and for the NOAA/NMFS steelhead recovery effort presently underway. We used these results to calculate values for TIA.

The NLCD was loaded into a map document, along with watershed boundary shapefiles. A mask for the watershed boundary was applied, with the analysis extent for the impervious layer set as the same for the watershed. Then the raster calculator was used to calculate the percent of watershed area categorized as impervious within the watershed boundary.

Other methods are more time consuming, although they may be slightly more up-to-date or detailed due to changes in resolution.

### **Evaluation and scoring**

There are concerns about the utility of using simple rules of thumb regarding the relationship between TIA and watershed health in semi-arid regions such as the Napa Valley. While the Center for Watershed Protection (CWP) in Ellicot City, MD has popularized the idea that watersheds consisting of more than 10% impervious area tend to exhibit impaired stream health, and others argue that with IA over 25% the system may be "non-supporting" to aquatic life (Schueler 2000), we believe these thresholds are far too high to use as effective targets for local watersheds. While degradation occurring at these thresholds has been confirmed by numerous other studies, the literature also points to greater sensitivity in semi-arid regions. In studies based in southern California, streams have been more sensitive to IA than the CWP 10% threshold would suggest, with "physical degradation of stream channels... [detected] when basin impervious cover is between 3% and 5%." However, biological effects are probably occurring at even lower levels (Stein and Zaleski 2005). Some studies have concluded that any amount of IA, under existing management practices, will negatively affect aquatic systems (Booth et al 2002).

We did not attempt to calculate a trend in this indicator from the 1992 data, due to lack of time. However, we state that there is a downward trend in the indicator, based on the amount of development, and therefore increase in TIA, that has occurred since 2000. Low impact development, and other efforts to reduce the effective imperviousness of new development and redevelopment have not yet been implemented on a scale that has caused EIA to diverge substantially from TIA, although this divergence may be seen in the next 10 years or so.

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# **Local Media Coverage of Watershed Topics**

### Goal:

Promote watershed awareness and stewardship through improved education, recreational access, and community involvement in decision-making

# **Objective:**

No specific objective

### **WAF Attribute:**

**Social Condition** 

<u>Table 1</u>. Score, trend, and reliability for *Local media coverage of watershed topics*.

Region	Score (0 to 100) <sup>1</sup> ± standard deviation	Trend	Reliability of findings <sup>2</sup>
Napa River watershed	46 ± 14	No Trend	High
Napa River watershed subregions:			
Western mountains	ND	ND	ND
Lower watershed: Carneros region, Napa River marshes, American Canyon, Vallejo	ND	ND	ND
Eastern mountains	ND	ND	ND
South valley floor	ND	ND	ND
North Valley floor: north of Oak Knoll Avenue	ND	ND	ND

ND indicates that the score or trend was not determined because data were not available or sufficient.

### What is it?

For this indicator we examine how frequently watershed topics have been covered in the Napa Valley Register, the most well read and broadly distributed daily newspaper in the Napa River watershed. The subjects of articles and letters to the editor in local newspapers reflect the concerns of the readership. Therefore, we assume that the relative frequency of mention of watershed key words in newspaper articles reflects the interest that residents have in learning

<sup>&</sup>lt;sup>1</sup>Scores close to zero indicate extremely poor watershed health; scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

<sup>&</sup>lt;sup>2</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

about local environmental issues, becoming better stewards of their watershed, and getting involved in making decisions about watershed management. In this analysis, we performed a key word search of ten watershed related words of the Napa Valley Register's online archives. The archives contain articles published in the newspaper from 2002 to the present. Using eight years of data, we examined how frequently key words were mentioned each year, and how the frequency has changed over time.

# Why is it Important?

Local newspapers like the Napa Valley Register are both an important source of information about topics of concern and a reflection of local interests. The Napa Valley Register is often the sole source of coverage for topics that are specific to the Napa Valley, such as planning and development along Napa River tributaries, or the health of local fish populations. As a consequence, content is highly reflective of issues about which communities are wrestling, debating, and trying to understand. Content also reflects events, activities, and policy decisions that occur in a region. Therefore, change in community interest in watershed issues should be reflected in the newspaper as a change in frequency of articles about watershed-related topics.

As newspapers devote more space to environmental issues, including local restoration activities, management policies, and engagement opportunities, more people will have the opportunity to become educated about the topic. Raising awareness about the Napa River watershed should have at least two important effects. First, individuals that are aware of the local ecology will be more likely to take steps individually towards better stewardship of the watershed. Second, informed individuals will be more likely to support local funding for restoration projects, ecological monitoring, stewardship groups, clean-up events, and legislation to protect threatened species and habitats.

### What is the target or desired condition?

The Napa Valley Register divides its web content into five main categories: News, Opinion, Obituaries, Sports, Arts and Life. Because watershed topics pervade all aspects of daily life, including politics, economics, food production, disasters, recreation, social networks and stories, and events, we expect to find articles related to the watershed in most sections of the paper. Furthermore, we expect that more than one of the keywords we chose to search would be mentioned in most articles about watershed topics. For example, many articles that mention "erosion" also mentioned "creek" and "water quality". Therefore, we decided that excellent coverage of watershed issues means that, on average, each topic is covered once per day in the newspaper. If watershed topics were represented throughout the paper so frequently, the

community would have an opportunity to appreciate their watershed and the importance of their stewardship actions. In contrast, extremely poor coverage of watershed topics would mean that there is no coverage in the newspaper.

### What can influence or stress the condition?

Several factors should influence local media coverage of watershed topics. Local coverage is closely dictated by local events, politics, debates, and weather. In years when these topics involve environmental issues, such as years of extreme flooding or drought, we expect that local media coverage should be greater. Coverage is also dictated by the economic status of the newspaper, in years when the newspaper has fewer reporters, we expect that coverage of watershed topics would decrease, at least as much as coverage of all topics would decrease. Coverage of watershed issues may decline more than other topics, as newspapers tend to prioritize coverage of topics related to human health, social services, and government actions over coverage of environmental topics (Pew Project for Excellence in Journalism 2009).

## What did we find out?

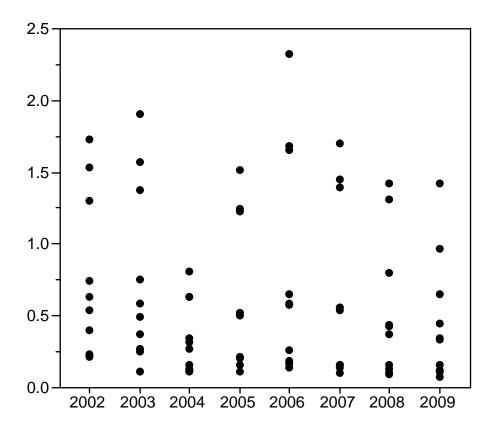
In 2009, local media coverage of watershed topics in the Napa River watershed was moderate. The score for this watershed health indicator was 46, which means that, on average, a watershed topics occurs in the paper once every other day. This is half the rate that we considered reflective of excellent watershed awareness and knowledge in a community. The daily occurrence of watershed key words or phrases that we chose ranged from 0.07 to 1.42 (Table 2).

 $\underline{\text{Table 2}}$ . Summary of watershed key word search of articles published in the Napa Valley Register in 2009.

Word or phrase	Number of articles in 2009	Daily occurrence rate
Watershed	58	0.16
Creek	518	1.42
Water Quality	125	0.34
Wildlife	123	0.34
Erosion	26	0.07
Salmon	162	0.44
Steelhead	43	0.12
Wetlands	41	0.11
Open Space	354	0.97
Flood	236	0.65
Average ± standard deviation	169 ± 51	0.46 ± 0.14

# **Trend Analysis**

We found that the frequency of occurrence of watershed topics in the local media has not changed significantly over the past seven years (Figure 1; F1,78 = 0.85, P = 0.36).



<u>Figure 1</u>. Daily occurrence rate of ten watershed key words in articles published in the Napa Valley Register over the period 2002 – 2009.

## **Temporal and spatial resolution**

According to the Napa Valley Register's website (www.napavalleyregister.com), the newspaper is read regularly by 50,000 adults and is distributed to 20,000 households or businesses daily. The newspaper is distributed most heavily in Napa, American Canyon, St. Helena, Calistoga, and Yountville, and reaches members throughout Napa County. Therefore, we attributed the indicator results to the whole watershed.

# How sure are we about our findings?

This indicator reliably reports on coverage of watershed related topics in the Napa Valley Register. All articles that have been published by the Napa Valley Register are part of their searchable web archive. Although the Napa Valley Register is just one media outlet in the valley, it is the most broadly distributed and frequently consulted source of news in the watershed.

Approximately 90% of the articles that we found through our key word search were articles with environmental themes, so the search results accurately reflected the occurrence of articles about watershed topics. There are numerous watershed key words that we did not search, so we predict that there are many articles about the environment that were not found in our search.

### Recommendations

Due to time constraints, we did not review the microfiche collection of newspaper articles before 2002. Since the Napa Valley Register's 130 year archive is available, we recommend that it be searched for articles having to do with watershed topics to discern how coverage has changed over the past century.

We also recommend that future watershed health indicator projects examine how coverage varies across subregions. Some subregions are likely to get a lot more coverage because of different levels of activity and interest in the environment across subregions.

An analysis of how watershed topics are discussed in the press would also be worthwhile. Some articles may discuss environmental problems, or conflicts between community members and the environment, whereas other articles may have a celebratory tone. It would be interesting to know if coverage has become more positive or more negative over time.

Local media coverage of watershed topics is a fair indicator to measure progress toward broader watershed awareness and understanding. We would like to see this indicator complemented by other measures of watershed awareness, including public opinion surveys, and pervasiveness of school outreach programs.

### **Technical Information**

### **Data Sources**

The analysis was performed using the Napa Valley Register's website archive of articles (www.napavalleyregister.org), which contains articles from 2002 to present.

### **Analysis**

We searched the Napa Valley Register's website archive of articles for ten words or phrases that we determined to represent broad watershed knowledge, including knowledge of recreational opportunities, environmental impacts of development, watershed health, and

watershed challenges (pollution and flooding). We also selected words that would rarely be found in articles that were not related to watershed subjects. For example, we considered searching "Napa River", but since many businesses and developments in the watershed have this phrase in their title, we excluded this phrase from our analysis. The following words or phrases were selected for the search: watershed, creek, water quality, erosion, wetlands, park, open space, flood, wildlife, steelhead, salmon. We searched the archive for occurrences of these words in articles in each year from 2002 to 2009. We recorded how many articles were found. Articles included standard news articles, events in the newspaper's calendar feature, letters to the editor, and newspaper hosted discussion forums.

To determine the indicator's score for 2009, we determined the average number of articles published in that year that contained each watershed key word. We then divided this number by 365 to determine the daily rate of occurrence of a watershed topic in the newspaper. We then multiplied this number by 100 to develop the indicator's score, as we set one article per day to be the target rate of average coverage of one watershed topic.

To determine whether there has been a trend in coverage of watershed topics over time, we performed a linear regression, with number of articles per year per key word as the dependent variable, and year as the independent variable. A statistically significant relationship between year and number of articles per year would indicate a significant trend in the indicator. This analysis was performed in JMP 3.0.

### **Citations**

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http://www.stateofthemedia.org/2009/index.htm.

# **Access to Public Open Space**

### Goal:

Promote watershed awareness and stewardship through improved education, recreational access, and community involvement in decision-making

# **Objective:**

Promote watershed awareness and stewardship through improved education, recreational access, and community involvement in decision-making

### **WAF Attribute:**

Social Condition

Table 1. Score, trend, and reliability for: Access to public open space.

Region	Score (0 to 100) <sup>1</sup> ± standard deviation	Trend	Reliability of findings <sup>2</sup>
Napa River watershed	38	ND	Medium-High
Napa River watershed subregions:			
Western mountains	2	ND	Low
Lower watershed: Carneros region, Napa River marshes, American Canyon, Vallejo	22	ND	High
Eastern mountains	1	ND	Low
South valley floor	74	ND	High
North Valley floor: North of Oak Knoll Avenue	58	ND	High

ND indicates that the score or trend was not determined because data were not available or sufficient.

### What is it?

Parks and publicly-accessible open space are sprinkled throughout the watershed. They occur at varying distances from where people live. This distance will affect the access and enjoyment of these public spaces. The indicator is a measure of how accessible public spaces are to

<sup>&</sup>lt;sup>1</sup>Scores close to zero indicate extremely poor watershed health; scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

<sup>&</sup>lt;sup>2</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

watershed residents by foot/bike and by car. It is also a measure of the equity of access to parks based on income and ethnicity.

### Why is it Important?

Recreational access to parks is important for a variety of health and economic benefits to watershed residents. Access to recreational facilities and opportunities is linked to children's health and obesity (Kerr et al., 2007; Pate et al., 2008; Roemmich et al., 2006). In some places access to parks, park congestion, and use of parks is related to race and economic status (Abercrombie et al., 2008; Giles-Corti and Donovan, 2002; Sister et al., 2009; Wolch et al., 2005). Discrepancy in park access has been identified as an important equity concern in California cities such as Los Angeles (Wolch et al., 2005). Park size and congestion are also important considerations as smaller and more congested parks tend to be in poor and non-white neighborhoods (Sister et al., 2009).

Access to parks and other open spaces is an important part of people's direct experience with the watershed. Providing this access equitably and in sufficient quantities to watershed residents is an important civic function. If people have access to outdoor park areas, especially areas that have natural attributes (e.g., adjacent to stream), they are more likely to support protection of these attributes. They will also realize a return of their social investment as watershed taxpayers.

### What is the target or desired condition?

The target condition is for all watershed residents to have at least one public open space within 1 mile of their neighborhood. This distance is important for public health and for the continued enjoyment of open space, which is important in maintaining positive connections and impressions of open space. This 1 mile distance is greater than the ¼ mile and ½ mile distances that have been used before for studies of urban area park access (Boocock, 1981; Cunningham and Jones, 1999; Roemmich et al., 2006; Wolch et al., 2005), but may be more generally acceptable for less urban and rural settings.

### What can influence or stress the condition?

Access to and use of public open space depends on the availability of that space to where people live. Children and adults will tend to only make regular use of parks and other open space near their homes. Although some people will periodically enjoy public open space several miles from where they live, most people will not on a regular basis. Thus, availability of these

public open spaces near urban areas is important to maintaining people's connections to the outdoors and outdoor recreation. Investment in acquisition and maintenance of open space will expand opportunities for watershed residents.

### What did we find out?

In general, watershed residents had access to open spaces within 5 miles of their neighborhood. Because of the spatial resolution of census blocks representing where people live, this is only a rough approximation of proximity to open spaces. Approximately 1/4 of watershed residents are within 0.5 miles of parks and other open space and 1/2 are within 2 miles.

The cities of the Napa Valley floor have many urban parks within their boundaries, contributing to their higher relative scores (Figure 1). The eastern and western mountains are both home to large parks, but not necessarily near where people live. The lower watershed city of Vallejo has virtually no parks of its own, though there are large public open spaces on the western side of the lower watershed.

For neighborhood settings, parks within ¼ mile of where people live is considered ideal. Only 10% of watershed residents lived in census blocks within ¼ mile of a park (Table 2). In contrast, 45% of watershed residents lived >2 miles from a park.

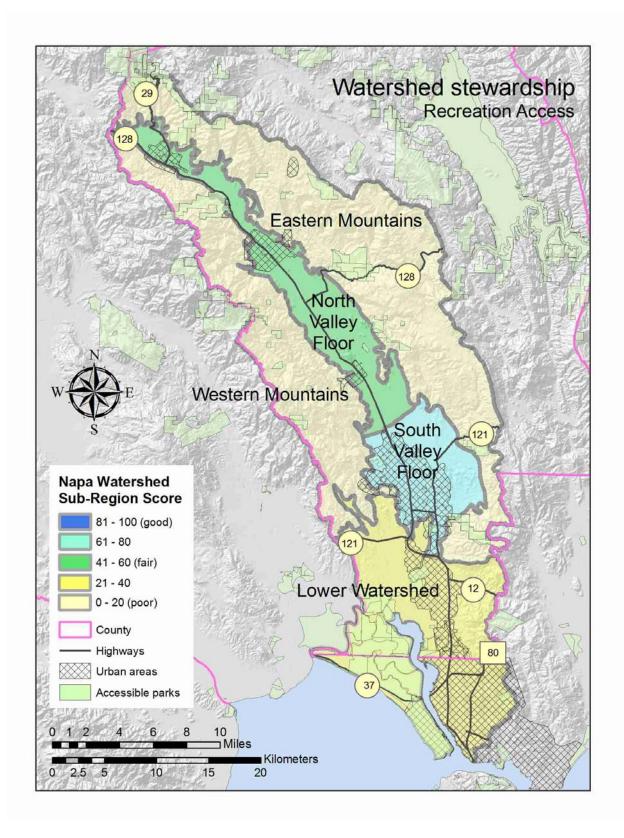


Figure 1. Distribution of parks and recreational access scores by subregion.

<u>Table 2</u>. Watershed resident access to recreational public open spaces.

Distance class	Number of people	% of population	Cumulative %
0 to 0.25 mi	37,565	10%	10%
0.25 to 0.50 mi	52,536	14%	24%
0.50 to 0.75 mi	28,184	7.5%	31.5%
0.75 to 1.0 mi	14,443	3.8%	35.3%
1.0 to 2.0 mi	74,086	19.7%	55%
2.0 to 5.0 mi	144,855	38.5%	93.5%
> 5.0 mi	24,457	6.5%	100%



<u>Figure 2</u>. Proportion of watershed residents within certain distance classes from parks. Cumulative percentage of population (red line and right-hand y-axis) shows how the population accrues as distance increases (x-axis).

An important consideration is who is near parks and who is not. Equitable access across race, income, and other ways of grouping people is important. The Census classes Whites and Hispanics fared best among ethnic groups in terms of park access, relative to African-American, Asian, and Native-American, the vast majority of whom live further than 1 mile from a park or open space (Figure 3).

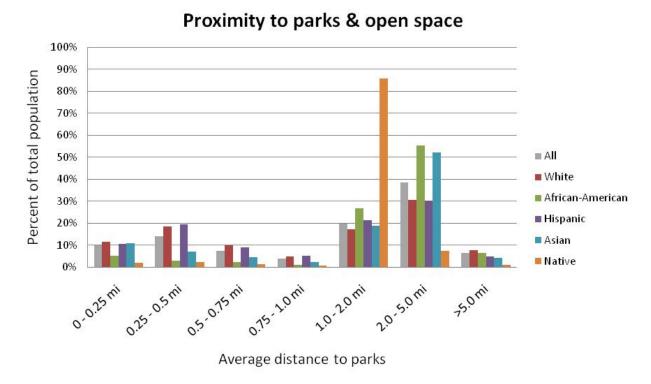


Figure 3. Distribution of recreational access distances by race.

### **Temporal and spatial resolution**

The database used to locate parks and other open spaces did not have a temporal component, but in general, publicly-accessible open space has become more available over time. The open spaces database includes parks and open spaces that vary in size. Similarly, the census boundary map includes blocks that vary in size. The census blocks were used to represent where people live, thus the resolution for "peoples' neighborhoods" varied with census block size.

## How sure are we about our findings?

The calculation of distance to open space was based on census blocks, which vary considerably in size (from <1 Ha To >500 Ha). Generally, the lower the population density, the larger the census block. This means that the accuracy of calculation of distance-to-open space for small urban blocks will be greater than for larger rural blocks. Since most people in the watershed live in smaller urban census blocks, the results are most accurate for most people.

### Recommendations

This indicator relies on two long-term databases, with low rates of change – the Census data and the Protected Area Database. Both datasets are likely to undergo annual to biennial changes, which is about the maximum frequency reasonable for this indicator. Actual access of watershed residents to parks can be calculated using streets and transportation modes as access routes, which would be more accurate than Euclidean distance. Actual recreational use and type of use for individual open spaces combined with distance would be a useful modification of this indicator because it would get closer to watershed resident use of watershed open space. Finally, calculating the park and open space area available per person is an important attribute that would contribute to this evaluation.

### **Technical Information**

#### **Data Sources**

Census 2000 block boundaries and population values were obtained from CalFire-FRAP (http://www.calfire.ca.gov/frap). Census 2000 data was obtained from the Census Bureau (http://www.census.gov). The Protected Areas Database was obtained from GreenInfo (http://www.greeninfo.org) and combined with a map from Napa County of county open spaces.

### **Data Transformations**

All spatial data were projected using the Teale Albers projected coordinate system. All parks and open spaces within 10 km of the watershed boundary were selected using a buffered watershed boundary and combined into a single map of "nearby open spaces". Census data from "SF3" files were joined to the census blocks using the unique block identifiers.

# **Analysis**

Distance to nearby open spaces was determined using Euclidean distance calculation in ArcGIS 9.3, resulting in a raster map with 30 meter resolution. Distance to nearby open spaces for every census block was calculated using zonal statistics in ArcGIS 9.3. Census blocks were grouped according to their distance from any nearby open space and the total number of people and number of people in major ethnic groups in each distance group calculated.

### **Citations**

Abercrombie, L.C., J.F. Sallis, T.L. Conway, L.D. Frank, B.F. Saelens, J.E. Chapman. 2008. Income and racial disparities in access to public parks and private recreation facilities. American Journal of Preventive Medicine, 34(1): 9-15.

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# **Fish Community**

### Goal:

Conserve, protect and improve native plant, wildlife and fish habitats and their communities

# **Objective:**

No specific objective

### **WAF Attribute:**

Biotic condition

<u>Table 1</u>. Score, trend, and reliability for Fish community.

No watershed score was calculated for this indicator because data was available for only two of the subregions.

Region	Score (0 to 100) <sup>1</sup> ± standard deviation	Trend	Reliability of findings <sup>2</sup>
Napa River watershed	ND	ND	ND
Napa River watershed subregions:			
Western mountains	ND	ND	ND
Lower watershed: Carneros region, Napa River marshes, American Canyon, Vallejo	37 (0)	ND	Medium
Eastern mountains	ND	ND	ND
South valley floor	78 (0)	ND	Medium
North Valley floor: North of Oak Knoll Avenue	ND	ND	ND

ND indicates that the score or trend was not determined because data were not available or sufficient.

#### What is it?

The abundance of individual fish and the diversity of fish species present can tell a lot about the conditions in waterways and watersheds. Two metrics of fish community condition were used, based on indicators used by the South East Queensland Ecosystem Health Monitoring Program (Australia, http://www.healthywaterways.org/ehmphome.aspx). These metrics are:

1. Percentage of native species expected (PONSE). This is a measure of observed number of fish species (species richness) compared to expected number of species based on expert knowledge and observations in other regions of the river. The primary source for expected species was the Sierra Nevada Ecosystem Project (SNEP), with adjustments based on survey effectiveness (see below under "Data manipulation").

<sup>&</sup>lt;sup>1</sup>Scores close to zero indicate extremely poor watershed health; scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

<sup>&</sup>lt;sup>2</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

- 2. Proportion native species (PNS). This is the percentage of native species of total fish caught or observed (not species number). This metric assesses what proportion of the community is composed of native species. Native/exotic identity was determined using information from the SNEP report.
- 3. In addition to these fish community composition measures, local Chinook salmon population assessment is used for the valley floor regions. Population is scaled from 0 to 100 by comparing recent carcass and redd counts to previous peaks.

# Why is it Important?

Fish are a common and familiar component of freshwater environments, and fish communities reflect a range of natural and human-induced disturbances through changes in abundance and species composition. Ecological assessments based on fish community structure have the advantage over more traditional physical and chemical indices (e.g. conductivity, turbidity, nutrients) in that fish provide an integrated measure of stream condition due to the mobility, relatively long life, and high trophic level of the animals involved. Low native species presence can be an indicator of high disturbance levels, which disrupt natural community balance and exclude stress-intolerant species and/or non-generalists. Presence of exotic species is also a good indicator of poor ecological health (Meador et al. 2003). Many invasive species are highly competitive generalists, and can exclude local species. In addition, exotics may be able to establish due to altered habitat processes (i.e. higher water temperatures, changes in mean water level) or through direct human introduction (i.e. stocking, discard of aquarium fish).

Native salmonid species are of great ecological, economic, and cultural importance to local communities. They also serve as strong indicators of habitat quality and integrity in river systems, particularly with regard to water temperature, sediment load, and barriers to passage. Several runs of Chinook salmon passing through the San Francisco Bay are listed as threatened under the federal Endangered Species Act, giving them a high priority for restoration. The main threats to the remaining populations are loss and degradation of habitat. In particular, rising water temperature combined with loss of upstream spawning and rearing habitats blocked by dams has diminished available juvenile summer habitat greatly.

### What is the target or desired condition?

Ideally, native fish communities will be fully intact and contain no invasive or introduced species. A PONSE and PNS of 100 indicate that every expected species was found in the area, and no exotic species were caught.

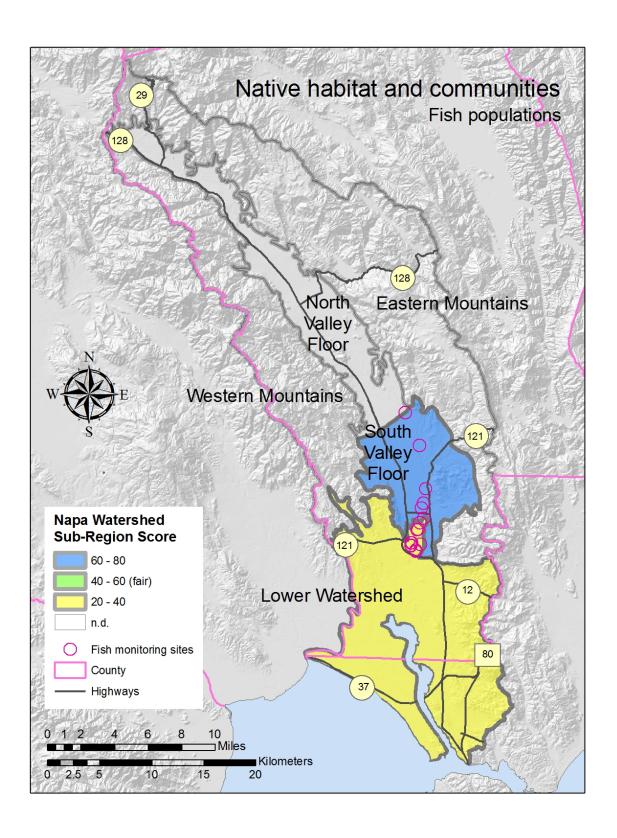
For Chinook populations, there are no numeric targets for total salmon populations in the Napa River. The maximum number of redds measured in recent history (103 in 2006) was used for a score of 100 and 0 redds was used for a score of 0.

#### What can influence or stress condition?

Primary stressors for native fish communities are spawning and rearing habitat degradation, excess fine-sediment deposition in benthic gravels, increasing maximum water temperatures, and introduced species. Salmon are negatively impacted by these stressors, as well as barriers to passage and predation by black bass and striped bass on their young.

#### What did we find out?

Fish community well-being was moderately good in the South valley floor reach (near city of Napa) and poor to fair in the lower watershed (Table 1 and Figure 1). Salmon have not returned to spawn the last 2 years, which may be part of a normal cycle, but if not, represents a very significant decline from several hundred fish in years past.



<u>Figure 1</u>. Fish community condition scores and community sampling sites on the Napa River across subregions.

A Regional-Kendall trends analysis was performed on both PNS and PONSE data from each subregion. Results are shown in Table 2; no significant trends were found in these two metrics of fish community well-being.

<u>Table 2</u>. Regional-Kendall trend analysis of PONSE values for subregions. "Tau-b" is a Regional-Kendall test statistic.

	PONSE			PNS		
Subregion	tau-b	p-value	slope	tau-b	p-value	slope
SVF	-0.105	0.801	-0.009	0.000	0.807	-0.028
LW	-0.300	0.624	-0.004	-0.600	0.221	-0.178

## Chinook Salmon Population

The Napa County RCD has been counting live and dead salmon and the redds (nests) they have built for the last 6 years. During the first 4 years, there were many redds and fish observed. In 2008 and 2009, the salmon didn't arrive. This may be related to off-shore conditions that have affected West Coast runs in general. It may also reflect a population on the edge, which can't withstand impacts in the ocean due to limited spawning and rearing conditions in coastal watersheds.

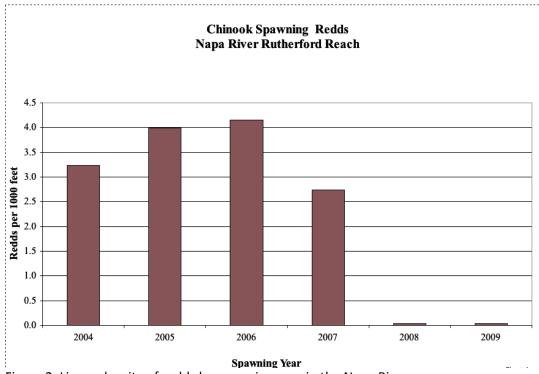


Figure 2. Linear density of redds by spawning year in the Napa River.

Table 3. Surveying details for salmon return counts – fish and redds, for 2004 to 2009.

		Rutherford Restoration Reach					
	2004	2005	2006	2007	2008	2009	
Survey length (ft)	19129	24816	24834	24834	24834	24834	
Redds	62	99	103	68	1	1	
Carcasses	46	3			0	0	
Live fish	216	218			2	0	
Redds per km	10.6	13.1	13.6	9.0	0.1	0.1	
Redds per 1000ft	3.2	4.0	4.1	2.7	0.0	0.0	

## **Temporal and spatial resolution**

There is very low spatial resolution, with essentially all monitoring for fish taking place on the mainstem Napa River. For salmon, the accuracy is likely high because of active surveying for live returning fish, carcasses, and redds. Temporal resolution is moderate, with monthly reporting for native and non-native fish species in the river.

## How sure are we about our findings?

For both fish community and salmon population assessments assumptions were made about targets (species richness and abundance). Modifications of these targets because of habitat variation (fish community metrics) and new estimates of target populations (salmon) would change the corresponding condition scores.

Survey information was limited, with only a few surveys and years per subregion. Most surveys were performed during only a few months per year, so annual aggregation and trend analysis was most appropriate. Although not all surveys were conducted identically, with combinations of electrofishing, snorkeling, and passive monitoring, results could be compared once converted into PONSE and PNS values.

There were insufficient data to be very confident about the fish community findings and the spawning salmon abundances and for fish community metrics to be confident in the trends measured. Longer term monitoring will be needed to estimate trends in fish communities with greater confidence.

#### Recommendations

Finding trends in short term data can be unreliable and can lead to incorrect conclusions. The data from the Napa River is only present for a short time period, so any concluding statements need to be considered in light of the data deficiency. Running a Kendall analysis requires at

least 10 years of data, and anything shorter should not be considered accurate. Long term monitoring data is critical in understanding overall trends in the environment.

The prospects for better data on fish populations in the Napa River have improved recently with the installation of a rotary screw trap on the Napa River, within the *South Valley Floor* reach of the river. This installation, maintained by technical staff of Napa County Resource Conservation District, is currently in its second year of sampling Napa River fish populations directly, and it is expected to result in a great increase of fish population data on the mainstem of the river. This effort should be supported by local governments and conservation organizations, so that it can be continued indefinitely.

#### **Technical Information**

#### Data sources:

California Department of Fish and Game fish community survey data on the Napa River (2001 -- 2005, 6 locations)

Napa County Resource Conservation District database for live fish, carcasses, and redds observed in the spawning segment of the river (Rutherford Reach, 2004 to 2009)

## Data transformation and analysis:

*Unidentified species:* Unidentified species were not relevant to PONSE calculation, and were only included in PNS if the native/exotic status was well-defined.

Aggregation: Fish abundances from screw trap operation were considered one monthly sample. Subregion trends were then determined via a Regional-Kendall analysis for the single sampling reach within the subregion. Current state was determined by averaging PONSE and PNS scores for the most recent year within the subregion

Expected native species: Expected native species (n = 35) and potential non-native/exotic species (n = 25) were determined based upon a list provided by Jonathan Koehler (Napa County RCD)

## **Citations**

Meador, M. R., L. R. Brown, and T. Short. 2003. "Relations between introduced fish and environmental conditions at large geographic scales." Ecological Indicators 3:81-92.

SE Queensland EHMP methods:

(http://www.ehmp.org/\_uploads/ehmp/FileLibrary/freshw\_methodsfishi.pdf)

# **Habitat Fragmentation and Connectivity**

#### Goal:

Conserve, protect and improve native plant, wildlife and fish habitats and their communities

## **Objective:**

No specific objective

#### **WAF Attribute:**

**Landscape Condition** 

Table 1. Results for: Habitat fragmentation and connectivity.

Region	Score (0 to 100) <sup>1</sup> ± standard deviation	Trend	Reliability of findings <sup>2</sup>
Napa River watershed	67 ± 24	ND	High
Western mountains	77 ± 29	ND	High
Lower watershed: Carneros region, Napa River marshes, American Canyon, Vallejo	34 ± 20	ND	High
Eastern mountains	100 ± 22	ND	High
South valley floor	29 ± 24	ND	High
North Valley floor: North of Oak Knoll Avenue	51 ± 27	ND	High

ND indicates that the score or trend was not determined because data were not available or sufficient.

#### What is it?

This indicator is a measure of habitat fragmentation using a metric known as effective mesh size. Effective mesh size (EMS) is a method based on the probability that two points chosen randomly in a region will be connected, and that barriers like roads, railroads, or urban development do not separate the points (Jaeger 2000, Moser 2007, Girvetz et al., 2008). A high effective mesh size value indicates low fragmentation of the landscape. Fragmentation, or its corollary connectivity, was recently calculated for the whole of California (Girvetz et al., 2008).

<sup>&</sup>lt;sup>1</sup>Scores close to zero indicate extremely poor watershed health; scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

<sup>&</sup>lt;sup>2</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

## Why is it Important?

Habitat fragmentation is a process by which larger areas become smaller, more numerous and isolated by physical or other barriers. Structural changes in ecosystems, such as fragmentation in vegetative cover, cause functional changes in hydrological, geochemical, and geomorphological processes. At the landscape scale, fragmentation (along with its corollary connectivity) for individual taxa may be the most important of physiographic properties, because it is a measure of intactness, which along with habitat type and forage availability describes what individual taxa and biodiversity need across daily to evolutionary timeframes. Landscape fragmentation results in further changes in other structures (e.g., aquatic habitat) and processes, leading to an unraveling of complex systems and loss of resiliency. Species existing in a fragmenting landscape will have different responses to the process. Some will be less able to adapt to the changes, leading to a reduction in the probability of survival over time. Ultimately, fragmentation can result in a reduction of biodiversity, a measure of the health of an ecosystem. All landscapes have some degree of natural fragmentation; however, a landscape with fewer anthropogenic sources of fragmentation is regarded as healthier and represents an objective for environmental protection.

Intactness and habitat quality, and the connectivity that they help to confer, are closely related to the ecological state of particular landscapes. A place that has undergone a large change in cover (e.g., from grazing or crop irrigation) may attain a different resilient state than the original, natural state. One commonly-proposed adaptation strategy is improving structural connectivity under different climate change scenarios to increase the likelihood that species ranges can change adaptively over time (Carroll et al., 2009). Providing for biodiversity conservation under climate change and land-use pressure includes protecting connectivity as a landscape attribute to facilitate individual species and community migration.

## What is the target or desired condition?

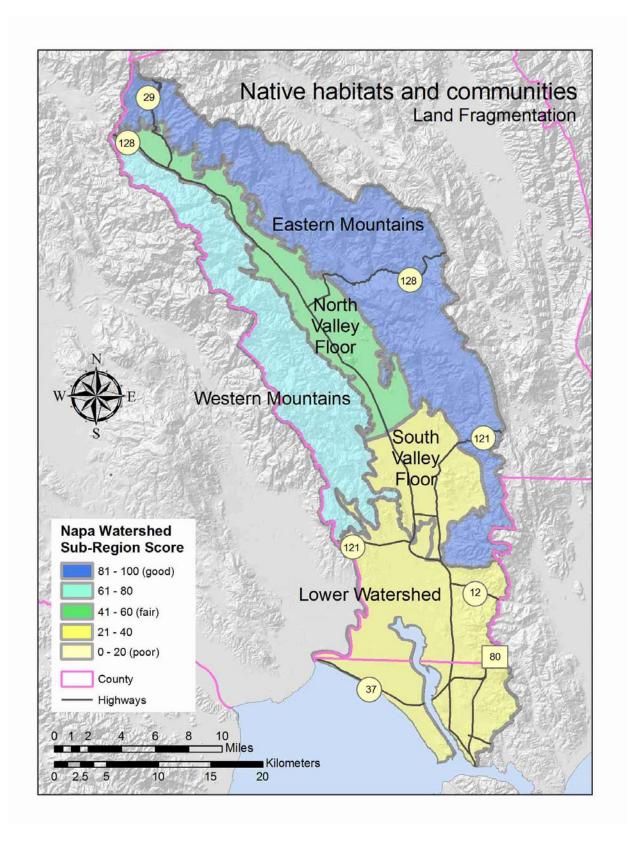
Natural fragmentation of habitats is an expected characteristic of California landscapes and is desirable. Fragmentation by roads and other infrastructure and activities is not. Fragmentation affects different species and natural processes differently, meaning that there is no single value of fragmentation that has broad ecological meaning. A target condition (score of 100) was set at the largest measured effective mesh size in any Napa subregion (Western Mountains). All other subregions were compared to that value and scores expressed as proportions.

## What can influence or stress the condition?

The most direct cause of habitat fragmentation is land-use actions by people. These include housing development, roads & highways, canals, logging, surface mining, agriculture, and recreation. The combination of infrastructure and use of the infrastructure causes the overall disturbance to habitats and landscapes. The decision-making that leads to fragmentation is spread among many private and public bodies and many social and economic benefits are derived from past and current fragmenting structures and activities.

## What did we find out?

The largest average effective mesh size value for the subregions was 7,143, for the Western Mountains, which had a score of 100 (Table 1, Figure 1). The lowest score of 29 was for the South Valley Floor subregion, corresponding to an effective mesh size of 2,062. The average mesh size for all EMS delineated regions (referred to as planning watersheds, totaling  $^{\sim}108,000$  ha) in the landscape was 6,010 indicating that the effective mesh size for most of the landscape is roughly centered between the high (11,471) and low (1,056) values.



<u>Figure 1</u>. Distribution of subregion habitat fragmentation and connectivity scores.

## **Temporal and spatial resolution**

Effective mesh size was previously calculated for the whole of California by Girvetz et al. (2008). The finest-resolution values were available for planning watersheds, which are creek drainages with sizes around 10,000 acres. This calculation has only been done once for the state for all fragmentation geometries, so temporal resolution is limited to this most recent calculation.

## How sure are we about our findings?

The effective mesh size metric is one estimator of fragmentation. It treats all barriers as identical in their prevention of wildlife movement and inhibiting other ecological flows, though it is more likely that barriers are relatively permeable, rather than absolutely impermeable. There are other fragmentation metrics in the literature relating to the size, shape, and distribution of "patches", which are the pieces of habitat surrounded by roads or other habitats. The measurement itself is very accurate at the planning watershed and subregion scale, though there was considerable variation in effective mesh sizes among planning watersheds (Table 3). Due to the low sampling rate (see n in Table 2), the standard error of the EMS mean is provided in Table 2. This provides a measure of variability without making assumptions about distribution. Overall, this metric provides a good general indication of fragmentation condition, especially in a relative sense within a region or river basin.

Table 2. Standard error of the mean in effective mesh size in each subregion

Pagion	Confidence: Standard Error
Region	of EMS Estimate
WM	± 932
LW	± 1172
EM	± 600
SVF	± 1024
NVF	± 852

WM: Western mountains. LW: Lower watershed: Carneros Area, Napa River Marshes, Jamieson/American Canyon. EM: Eastern mountains, including Angwin area. SVF: South valley floor, including Napa. NVF: North valley floor, including Calistoga, St Helena, and Yountville.

## Recommendations

Changes in land use such as urbanization and vineyard establishment require road access. These activities influence the calculation of Effective Mesh Size and are best characterized by land use surveys (such as those conducted by CA Dept of Water Resources) and measures of population growth (U.S. Census). These data sources are published at intervals of 7 years or

more. It would be preferable to identify a source for this information at the county level which could permit more frequent updates to the indicator.

#### **Technical Information**

#### **Data Sources**

Effective mesh size (EMS) data were those described in Girvetz et al. (2008) and were obtained directly from the authors.

## **Analysis**

EMS has different values that are defined according to which fragmenting elements are considered. These categories of EMS are referred to as fragmentation geometries. For this analysis, 'fg3' was used as the indicator which considers all roads, railroads, urban and agricultural land use but does not consider natural fragmenting elements. Effective mesh size (expressed in sq. km) values for individual planning watersheds were aggregated to the subregions using area weighted averaging. The effective mesh size value for each subregion was compared to the maximum observed effective mesh size value among all subregions (Eastern Mountains). The following equation was used to generate a score for each subregion relative to the maximum observed EMS value: Score = EMSsr / max(EMSsr), where EMSsr is the area weighted EMS value calculated for the subregion and max(EMSsr) is the maximum EMS value observed in a subregion. The score ranges from 0 (low) to 100 (high).

<u>Table 3</u>. Basic statistics for effective mesh size (EMS) for subregions. "95% C.I. refers to 95% confidence intervals around the mean. "PW" refers to planning watersheds and "SR" refers to subregions.

Subregion Name	PW in SR (count)	Minimum EMS (sq)	Maximum EMS (sq)	Mean EMS (sq)	95% C.I. (sq)	Score
Western Mountains	13	1,056	11,471	5,486	1,827	77
Lower Watershed	4	1,056	6,160	2,398	2,297	34
Eastern Mountains	18	1,335	10,462	7,143	1,177	100
South Valley Floor	7	1,056	6,903	2,062	2,007	29
North Valley Floor	13	1,335	10,462	3,676	1,669	51

## **Citations**

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## **Sensitive Bird Species**

#### Goal:

Conserve, protect and improve native plant, wildlife and fish habitats and their communities

## **Objective:**

No specific objective

#### **WAF Attribute:**

Biotic condition

Table 1. Score, trend, and reliability for Sensitive bird species.

Region	Score (0 to 100) <sup>1</sup> ± standard deviation	Trend	Reliability of findings <sup>2</sup>
Napa River watershed	74 (62-86)	Level	Low
Napa River watershed subregions:			
Western mountains	64 (36-64)	Level	Low
Lower watershed: Carneros region, Napa River marshes, American Canyon, Vallejo	77 (64-86)	Level	Low
Eastern mountains	82 (82-100)	Level	Low
South valley floor	88 (75-100)	Level	Low
North Valley floor: north of Oak Knoll Avenue	60 (50-100)	Level	Low

ND indicates that the score or trend was not determined because data were not available or sufficient.

## What is it?

There is an abundance of observational data about birds, thanks to surveys such as Christmas Bird Counts, the Breeding Bird Survey, and observational datasets such as eBird. The Napa River watershed is covered by a heterogeneous set of bird data. For instance, from 1988 to 1993, the Napa-Solano Audubon Society carried out a breeding bird atlasing project (Berner et al. 2003) that assessed the breeding status of bird species in Napa County in spatial units of 5 km by 5 km blocks. In terms of long-term datasets that can be used for trend analysis, there is one Breeding Bird Survey transect (the Glen Ellen route) crossing the Napa Valley and one Christmas Bird Count centered on Angwin in the Napa Valley region. Another important data source is the California Avian Data Center (CADC) archive (PRBO Conservation Science 2010) hosted by PRBO Conservation Science, which contains observations both from citizen science efforts such as

<sup>&</sup>lt;sup>1</sup>Scores close to zero indicate extremely poor watershed health; scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

<sup>&</sup>lt;sup>2</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

eBird (Sullivan et al. 2009) and Project FeederWatch (Cornell Lab of Ornithology & Bird Studies Canada 2009) as well as more formal studies such as point counts carried out by PRBO.

A number of different metrics have been used to assess bird population data including change in species richness, change in diversity (e.g. Shannon index), or trends in abundance in selected bird species such as those from a particular guild or on a recognized watch list (Magurran 2004, Buckland et al. 2005). With limited amounts of long-term time series data — only one CBC count circle and one BBS transect are available for use in the Napa Valley watershed — we opted to devise a metric that takes advantage of a more heterogeneous dataset. In particular, we examine the persistence of sensitive bird species in each of the subregions in the watershed.

For this analysis we consider the set of species on several watch lists: the California Species of Special Concern list (Shuford et al. 2008) together with the state threatened and endangered lists (California Department of Fish & Game 2010), the National Audubon Society 2007 watch list (National Audubon Society 2007) and the Audubon Common Species in Decline list (National Audubon Society 2007a). From this set of species we created a list of which species were historically present in each subregion, historical observations being defined as from the time of the Napa County Breeding Bird Atlas or before. We then compared this list with current observations of these sensitive species within each subregion, current being defined from 2005 to the present. We rate each subregion by the percentage of sensitive bird species that are present currently as compared to being present historically.

## Why is it Important?

This indicator helps assess the bird communities in the region, an important and highly visible component of the region's biodiversity. In this analysis we focus on sensitive bird species rather than overall species richness because we expect this will highlight regions that are being particularly disturbed, the idea being that environmental disturbance is more likely to cause rare than common species to disappear from the avifauna.

## What is the target or desired condition?

The target condition is presence of the same set of sensitive species as were recorded in observations made during or before 1993. This date is chosen because it marks the completion of the Napa Breeding Bird Atlas (Berner et al. 2003), which is the most comprehensive survey of Napa County bird distributions to date. Bird occurrence records from other data sources such as the California Avian Data Center provided additional information about the presence of

sensitive species in this time period. Table 2 lists this set of sensitive species by subregion together with the source of the observation.

 $\underline{\mathsf{Table}\; \mathbf{2}}.\;\; \mathsf{Napa}\; \mathsf{Valley}\; \mathsf{Sensitive}\; \mathsf{Bird}\; \mathsf{Species}\; -\; \mathsf{Historic}\; \mathsf{Condition}$ 

	Western mountains	Lower	Eastern mountains	South Valley Floor	
Species	(WM)	watershed (LW)		(SVF)	North Valley Floor(NVF)
Northern pintail		SW 1	W 3		
Greater scaup	6.4	W 2	6.4	6.4	
Mountain quail	\$1		S 1	S 1	
Clark's grebe		W 2	S 1		
American		NA / 4			
bittern	_	W 1			
Northern harrier	•	SW 1			
Swainson's					
hawk			VA/ 1		
Bald eagle	C 1		W 1 S 1		
Peregrine falcon Black rail	31	S 1	3.1		
		S 1			
Clapper rail Snowy plover		SW 1			
Long-billed		2 VV I			
curlew		W 2,4			
Western		VV 2,4			
sandpiper		W 2			
Thayer's gull		W 2			
Least tern		S 3			
Burrowing owl		S 1			
Northern		31			
spotted owl	S 1		S 1		
Long-eared owl	<b>-</b>		<b>-</b>		
Rufous					
hummingbird		Т3			T 4
Allen's					
hummingbird	S 1	S 1	S 1	S 1	S 1
Nuttall's					
woodpecker	S 1	S 1	S 1	S 1	S 1
Olive-sided					
flycatcher	S 1		S 1	S 1	
Willow					
flycatcher					
Loggerhead					
shrike		S 1	S 1		S 4
Oak titmouse	S 1	S 1	S 1	S 1	S 1
Wrentit	S 1		S 1		
California	S 1		S 1		

thrasher					
Yellow warbler	S 1	S 1	S 1	S 1	S 1
<b>Hermit warbler</b>	S 2				
Yellow-breasted	l				
chat	S 1			S 1	S 1
Lark sparrow	S 1	S 1	S 1		W 3
Song sparrow	S 1	S 1	S 1	S 1	S 1
Tricolored					
blackbird		S 1			
Lawrence's					
goldfinch			S 1		W 1

Table 2 Key. S – Present as breeding species or in summer. W – Present in winter. T – Present as transitory species or in migration. Numeric codes are data sources: 1- Breeding Birds of Napa County (Berner et al 2003). 2 – Birds of Napa County (Heinzel 2006). 3 – CADC dataset (PRBO Conservation Science 2010). 4 — MVZ collection data (Museum of Vertebrate Zoology 2010).

#### What can influence or stress the condition?

Factors that can influence the persistence of sensitive species include broad-scale changes in the landscape such as deforestation, conversion to agriculture, and development. Degradation of habitat in the absence of broad-scale landscape changes can also lead to declining species richness, particularly through the extinction of rare species (Weber et al. 2004). Conversely, good management of reserves where rare species occur may promote their persistence over time. (Bohning-Gaese and Bauer 1996).

#### What did we find out?

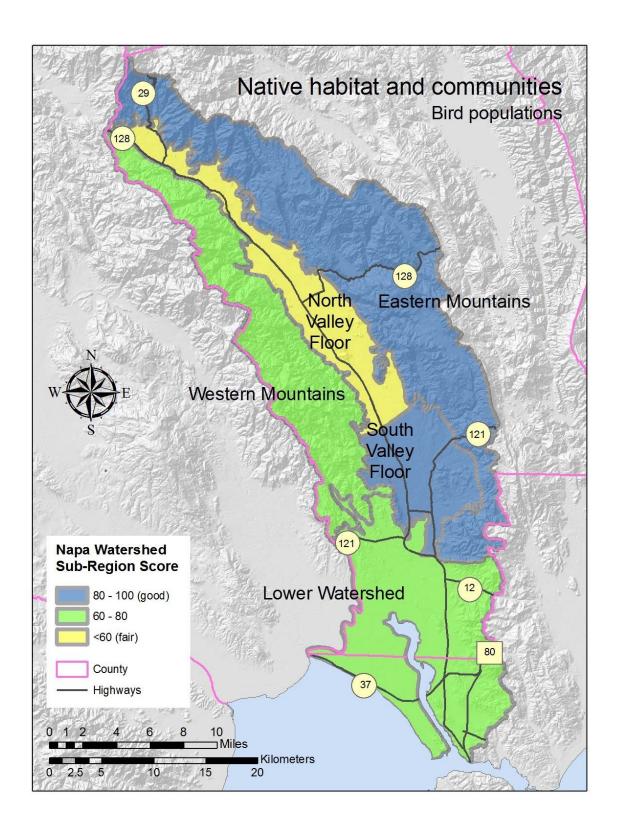
## Status by Subregion

Table 3 summarizes all observations of sensitive bird species in the period 2005 to the present, with the source of the observation and the number of distinct observations of the species indicated, the latter being binned into four discrete ranges for ease of tabulation. This table was compared with Table 2 to tabulate species in each subregion that were observed in both time periods. Table 4 gives this comparison. This table has rows for three different criteria for species persistence. In the first row, a species is considered to have persisted in a subregion if it had at least one observation in the current time period. This is the criterion that is used as the indicator score for each subregion, and is mapped above in Figure 1. The second row applies a stricter criterion, and only counts a species as having persisted if it has been seen at least twice in the current time period. The reasoning behind this criterion is that requiring at least two discrete observations increases the chance one is observing actual persistence of a population rather than the passage of a stray individual. The third row examines the case of species replacement; that is, it counts species that were seen in the current period but not seen

historically. These latter two criteria are used as the lower and upper bounds in the overall indicator reporting.

Using the criterion of at least one species occurrence (the first row of Table 4), the fractions of persistent species by subregion range from 60% to 88%, with the highest value being observed in the South Valley Floor, and the lowest value (60%) being observed in the North Valley Floor. Qualitatively, this 60 to 88% range seems to go from barely adequate to good. Of note is the particularly low value for the Western Mountains (64%) and the quite high value for the South Valley Floor, which is dominated by the city of Napa.

When the stricter criterion of having at least two observations in current time period is applied, the Western Mountains region shows the greatest impact, with only 36% of the species observed in the 1993 and before period being recorded from 2005 to the present. The Eastern Mountains by contrast show the same number of persisting species with the stricter criterion as with the original criterion, 14 of 17 species.



<u>Figure 1</u>. Sensitive bird species persistence scores across subregions.

If the species lists in Tables 2 and 3 are compared by just counting the number of sensitive species seen in each subregion in the two time periods, most of the subregions show an increase in the number of sensitive species. This is especially dramatic in the case of the South Valley Floor region, where 8 sensitive species were recorded in the period 1993 and before, and 22 sensitive species were recorded from 2005 on. It is not clear to what extent this increase is simply attributable to better data recording in the period from 2005 on. In the case of at least one species, the Swainson's Hawk, a note on an eBird observation states that the first Napa County record of the species was in April 2004, so it represents an example where a sensitive species clearly has become a new member of the avifauna, in this case in the Lower Watershed subregion.

<u>Table 3</u>. Current Observations of Sensitive Bird Species

	Western mountains (WM)	Lower Watershed (LW)	Eastern mountains (EM)	South Valley Floor (SVF)	North Valley Floor (NVF)
Northern pintail		10+a	2-5a	6-10a	
Greater scaup		6-10a		2-5a	2-5a
Mountain quail	NF		6-10a	6-10a	
Clark's grebe		10+a	10+a	1a	a
American bittern		NF			
Northern harrier		10+a	2-5a	2-5a	2-5a
Swainson's hawk		6-10a			
Bald eagle			6-10a	1a	1a
Peregrine falcon	NF	10+a	6-10a	2-5a	1a
Black rail		NF			
Clapper rail		2-5a			
Snowy plover		2-5a			
Long-billed curlew		10+a	2-5a	2-5a	
Western sandpiper		10+a		1a	
Thayer's gull		2-5a			
Least tern		NF		1a	
Burrowing owl		NF			
Northern spotted					
owl	1a		NF		
Long-eared owl					
Rufous					
hummingbird		1a		6-10a	6-10a
Allen's					
hummingbird	1b	2-5a		2-5a	1a
Nuttall's					
woodpecker	2-5a	6-10a	10+a	10+a	6-10a
Olive-sided					
flycatcher Willow flycatcher	NF		2-5a 1a	6-10a	

Loggerhead shrike		10+a	NF	2-5a	
Oak titmouse	10+a,b	NF	10+a	10+a	10+a
Wrentit	10+a		10+a	2-5+a	10+a
California thrasher	2-5a		10+a	2-5+a	2-5a
Yellow warbler	1b	2-5a	2-5a	1a	2-5a
Hermit warbler	NF		6-10a	2-5a	2-5a
Yellow-breasted					
chat	NF			NF	NF
Lark sparrow	1a	1a	NF	10+a	NF
Song sparrow	6-10a	10+a	10+a	10+a	6-10a
Tricolored					
blackbird		1a	1a		NF
Lawrence's goldfinch			6-10a		NF
Po			0 100		

Table 3 Key. Numeric ranges (i.e. 1, 2-5, 6-10, 10+) give the number of occurrence records in each subregion from 2005 to the present, for example 6-10 means the number of records fell between 6 and 10. The trailing letters "a" and "b" refer to sources; specificially "a" is the CADC dataset (PRBO Conservation Science 2010) and "b" is the Glen Ellen Breeding Bird Survey transect. "NF" means the species was observed in the reference 1993 and prior time period but not in the current time period.

<u>Table 4</u>. Persistence of Sensitive Bird Species by Subregion

Persistence criterion	Western mountains (WM)	Lower Watershed (Napa marshes) (LW)	Eastern mountains (EM)	South Valley Floor (Napa city) (SVF)	North Valley Floor (NVF)
At least one occurrence in current period	9 of 14 species	17 of 22 species	14 of 17 species	7 of 8 species	6 of 10 species
	(64%)	(77%)	(82%)	(88%)	(60%)
At least two occurrences in current period	5 of 14 species (36%)	14 of 22 species (64%)	14 of 17 species (82%)	6 of 8 species (75%)	5 of 10 species (50%)
At least one occurrence with species replacement allowed	9 of 14 species	19 of 22 species	18 of 17 species	22 of 8 species	13 of 10 species
	(64%)	(86%)	(106%)	(275%)	(130%)

## Adequacy of Coverage

Figure 2 below displays a map summarizing all occurrence data used in this analysis, including the Glen Ellen Breeding Bird Survey transect, the count circle of the Angwin Christmas Bird Count, the 5 kilometer grid used by the Napa County Breeding Bird Atlas, and point observations from the California Avian Data Center. These latter point observations are subdivided by data source; in particular, the figure displays records from three citizen science

efforts coordinated by the Cornell Lab of Ornithology, eBird, Project FeederWatch (PFW), and the Great Backyard Bird Count (GBBC). It is clear from this map that the subregions receive substantially different levels of coverage by observers. In particular, the Western Mountains region has very little observer coverage in the California Avian Data Center dataset, which probably explains its low indicator scores seen in Table 4. Additionally, the locations of the two datasets that give long-term observational time series, the Angwin Christmas Bird Count circle and the Glen Ellen Breeding Bird Survey transect do not cover the South Valley Floor subregion or the Lower Watershed subregion.

# Napa River Watershed Bird Occurrence Data

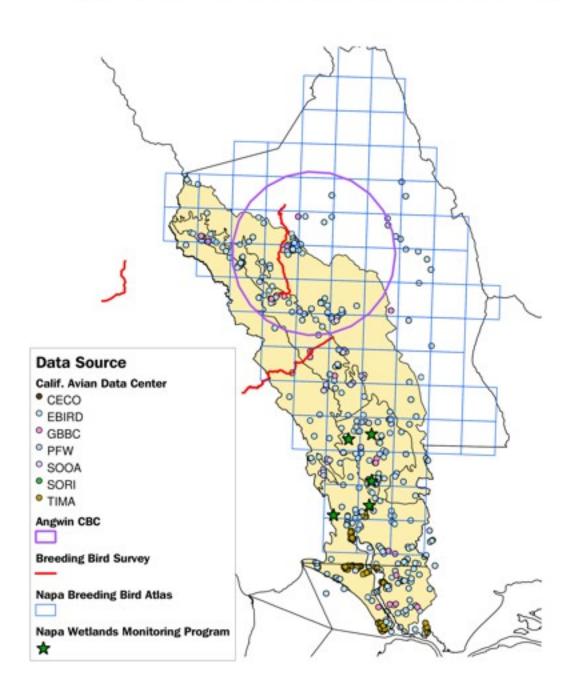


Figure 2. Summary of Bird Occurrence Data

## **Trend Analysis**

Because the above analysis does not use long-term observational time series, it is important to try to check its conclusions against such time series data where available. As noted above, such data are limited in the Napa River watershed. For this trend analysis, we augmented the data from the Glen Ellen Breeding Bird Survey route and the Angwin Christmas Bird Count with data from the Benicia Christmas Bird Count. The Benicia CBC, centered at 38.1333 degrees north and 121.1 degrees west, is about 10 kilometers to the east of the Napa River watershed and provides a proxy for trends in species wintering in the Napa River marshlands.

To compute a trend for each subregion, we first assigned each species on the list of sensitive species for the Napa River watershed a time series of count data dating from 1994 to 2009 from either the Glen Ellen BBS, the Angwin CBC, or the Benicia CBC depending upon which survey best represented the location and seasonality of the species. We then amalgamated the time series for each species into sets for each subregion based upon the list of species in Table 2. Using Regional Kendall trend analysis (Helsel and Frans 2006) we then computed an overall trend for each subregion. These results are displayed in Table 5. As this table shows, the overall slope across the set of sensitive species is not significantly different from zero for all subregions. Nevertheless, more species showed a significant negative trend in survey counts than a positive trend in four of the five subregions.

Table 5. Trends in Survey Counts of Sensitive Species by Subregion

Subregion	No. of species with significant positive trend	No. of species with significant negative trend	Overall slope	Significance of overall slope
Western Mountains (WM)	2	3	0	Not significant
Lower Watershed (LM)	2	3	0	Not significant
Eastern Mountains (EM)	1	3	0	Not significant
South Valley Floor (SVF)	1	2	0	Not significant
North Valley Floor (NVF)	1	1	0	Not significant

## Temporal and spatial resolution

Data sources varied widely in their spatial and temporal resolution. The Napa County Breeding Bird Atlas maps the occurrences of breeding bird species to 5 kilometer by 5 kilometer blocks over a five year time period from 1988 to 1993. Individual Breeding Bird Survey routes are run annually in late May or early June. In California, there are roughly four routes per latitude-

longitude block. Each route is 24.5 miles in length, and consists of 50 stops at 0.5 mile intervals. The Christmas Bird Counts are held annually, from mid-December to early January. Each count is performed in a circle 15 miles in diameter, and species counts are reported spatially only to the whole circle.

## How sure are we about our findings?

The results of the analysis present an inconsistent picture of how sensitive species are persisting in the Napa Valley watershed. This is an outcome of being forced to rely on such a heterogeneous set of data on bird occurrences. The bulk of the occurrence records come from either the Napa County Breeding Bird Atlas or the California Avian Data Center records, the latter mostly composed of eBird records. Unfortunately, only a few observers entering data into eBird have inputted old data from field records prior to the establishment of the eBird service in 2002. The data sources for the reference condition and the current condition are therefore rather incommensurate. And there is not enough long-term time series data to derive statistically significant conclusions about species population trends. (For the Breeding Bird Survey, one usually needs data from at least 14 survey routes to derive a trend for a single species (Pardieck and Sauer 2007)). Accordingly, we have fairly low confidence in the indicator values produced by this analysis. Anecdotal accounts though do corroborate a change towards increasing disturbance in the watershed. For example, Berner et al. (2003) report that the Northern Spotted Owl nested in the Angwin area in the Eastern Mountain subregion at the time of the Breeding Bird Atlas surveys, but was no longer present in 2002. Likewise, they also report that the Yellow-Breasted Chat used to occur regularly at the Napa River Ecological Reserve in the North Valley Floor subregion, but is no longer routinely found at that increasingly isolated reserve.

#### Recommendations

The Western Mountains subregion and to some extent the Eastern Mountains subregion receive relatively little attention by casual field observers. We recommend that these subregions be surveyed more systematically, especially for rare species that do not usually get recorded in the Breeding Bird Survey. Example of such species in these subregions include Northern Spotted Owls, Hermit Warblers, and Peregrine Falcons. It is also important to encourage birders to record their observations in citizen science efforts, especially eBird. Such observations will become much more valuable as this data archive increases over time. Finally, we recommend that a long-term bird monitoring program be established for the Lower Watershed subregion. The Napa River marshlands contain a large proportion of the sensitive

species list for the entire watershed, yet there are no long-term surveys in that subregion that are comparable to the time series provided by the BBS transects or the CBC counts.

#### **Technical Information**

#### **Data Sources**

Information on the 1993 and prior occurrences of birds in the Napa Valley watershed came from a number of sources including the Napa County Breeding Bird Atlas (Berner et al. 2003), records in the California Avian Data Center (PRBO Conservation Science 2010), descriptions in Heinzel (2006), collection records from the Museum of Vertebrate Zoology (MVZ 2010), the California Natural Diversity Database (California Dept. of Fish and Game 2010a) and range information in Grinnell & Miller (1944). Information on the occurrence of birds since 2005 comes from Breeding Bird Survey transects (Sauer et al. 2008), Christmas Bird Counts (National Audubon Society 2010), point counts undertaken as part of the Napa Wetland Monitoring Program (Koehler 2007), and observation points in the California Avian Data Center. The CADC records include many observations from the eBird (Sullivan et al. 2009) and Project FeederWatch (Cornell Lab of Ornithology & Bird Studies Canada 2009) citizen science initiatives.

## **Data Transformations**

For the analysis of current condition, the numbers of observations of a single species in a subregion were binned into four classes: 1 observation, 2 to 5 observations, 6-10 observations, and greater than 10 observations. For the trend analysis using Christmas Bird Count data, counts of each species were normalized for effort by dividing the raw count by the total number of hours separate birding parties were in the field. This is the most common method for controlling for effort in analyses of Christmas Bird Count effort (Link & Sauer 1999).

## **Analysis**

All statistical analyses were performed in the R statistical computing environment (R Development Core Team. 2009). To analyse trends across all sensitive species in each subregion, a Regional Kendall analysis was performed (Helsel and Frans 2006). This is to our knowledge a novel application of the Regional Kendall methodology, which was developed to combine trends in time series across different spatial locations. Since the Regional Kendall technique does not in fact make use of any spatial information, we perform a formally equivalent analysis by substituting time series for different regions (the normal practice with

Regional Kendall) with time series for different species. Slopes in the trends were derived using Sen's method (Sen 1968).

The indicator score for the entire watershed was computed by averaging the subregion score, and the confidence interval for the entire watershed is the standard deviation of the subregion scores. The confidence intervals for the subregions are reported using the criteria in rows 2 and 3 of Table 5 for the lower and upper bounds respectively. For the case of the upper bound in the reporting in Table 1, this value was set at a maximum of 100 if the score reported in row 3 of Table 4 was greater than 100.

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## **Aquatic Insects**

## Goal:

Conserve, protect and improve native plant, wildlife and fish habitats and their communities

## **Objectives:**

No specific objective

#### **WAF Attribute:**

**Biotic Condition** 

Table 1. Score, trend, and reliability for: Aquatic insects.

Region	Score (0 to 100) <sup>1</sup> ± standard deviation	Trend	Reliability of findings <sup>2</sup>
Napa River watershed	44.8 <u>+</u> 10.5	ND	Moderate–High
Napa River watershed subregions:			
Western mountains	58.5 <u>+</u> 5.5	ND	High
Lower watershed: Carneros region, Napa River marshes, American Canyon, Vallejo	37X+911	ND	Moderate–High
Eastern mountains	53.0 <u>+</u> 9.0	ND	High
South valley floor	39.0 <u>+</u> 10.5	ND	Moderate–High
North valley floor: North of Oak Knoll Avenue	41.0 <u>+</u> 11.0	ND	High

ND indicates that the score or trend was not determined because data were not available or sufficient.

## What is it?

Freshwater aquatic insects, known as benthic macroinvertebrates or BMIs, are small animals without backbones that live on submerged rocks, logs, sediment, debris and aquatic plants during some period in their life. BMI include the immature forms of aquatic insects such as mayfly and stonefly nymphs, as well as crustaceans such as crayfish, molluscs such as clams and snails, and aquatic worms.

<sup>&</sup>lt;sup>1</sup>Scores close to zero indicate extremely poor watershed health; scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

<sup>&</sup>lt;sup>2</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

Many BMI are highly sensitive to changes in their aquatic environment and thus can act as continuous monitors of the condition of the water they live in. Human activities that interfere with or disrupt natural processes in a watershed can have significant impacts on the types and numbers of BMI that live there. We can assess the biological health of a watershed by looking at the types of BMI that either thrive or do not thrive in it. BMI represent an extremely diverse group of aquatic animals, with a wide range of responses to stressors such as organic pollutants, sediments, and toxicants. If only a few types of benthic macroinvertebrates live in a waterway, or if the macroinvertebrates present are primarily ones that are insensitive to disturbed systems, impairment of the system is indicated.

A variety of BMI metrics (e.g., diversity, sensitive taxa, functional feeding groups, rare species, etc.) can be used to assess watershed condition and the status of aquatic invertebrate populations. Two key, commonly-used metrics were used: Total Taxa Richness and EPT Taxa Richness.

- 1) Total Taxa Richness is the total number of macroinvertebrate taxa (Family/Genera), insect and non-insects at a sampling site. Total Taxa Richness provides an index of the general health of the BMI community and is expected to be higher in subregions with better habitat diversity, suitability, and water quality (Plafkin et al., 1989).
- 2) EPT Taxa Richness is the total number of EPT taxa (Family and Genera) found within the insect orders Ephemeroptera (mayflies), Plecoptera (stoneflies) and Trichoptera (caddisflies). These are insect orders considered particularly sensitive to pollution and habitat disturbance so that the presence and abundance of EPT taxa provides an indication of overall water quality. Sites at which EPT taxa are more prevalent are considered to have cleaner water and provide better habitat conditions. EPT Richness is one of the most commonly used biometrics used to describe macroinvertebrate community structure and to assess possible stream degradation (Resh and Jackson 1993).

## Why is it Important?

One of the best ways to assess a watershed is to identify the health of the aquatic organisms and their communities in the habitats of a system. Unlike chemical monitoring, which provides information about water quality at the time of measurement, monitoring of living organisms (biomonitoring) can provide information about past and/or episodic pollution and the cumulative effects of a suite of watershed impacts. BMI represent ideal biomonitors for assessing the overall health of watersheds for a number of reasons:

## 1. They are widespread

- 2. They are easy to collect and identify
- 3. They are relatively sedentary and long-lived, so reflect the longer-term effects of activities within their watershed
- 4. Some species of BMI are highly sensitive to pollution

BMI-related metrics (e.g., taxa richness and diversity, specific taxa pollution sensitivities/tolerances, etc.) have been used by various US agencies for many years as "bioindicators" of water quality, providing integrated information on toxic chemical concentrations, dissolved oxygen levels, nutrients, and habitat quality. Beyond their usefulness as bioindicators, BMI are themselves an important part of aquatic food chains, especially for fish. Many BMI feed on algae and bacteria, which are on the lower end of the food chain. Some shred and eat leaves and other organic matter that enters the water. Because of their abundance and position as "middlemen" in the aquatic food chain, BMI play a critical role in the natural flow of energy and aquatic nutrients in streams, lakes and wetlands.

## What is the target or desired condition?

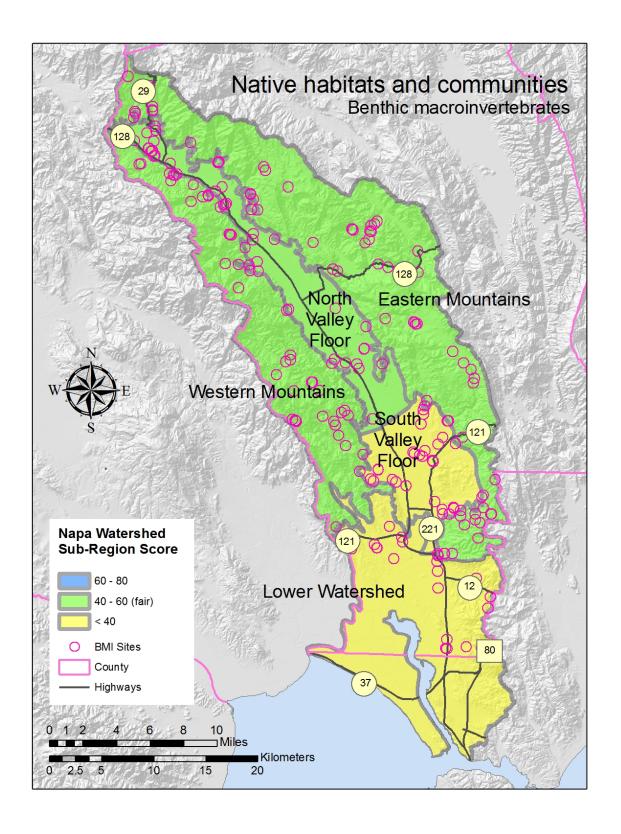
The desired condition is to have a rich and diverse community of BMI across the watershed, reflecting maintenance of natural river/stream processes and clean water that allows persistence of particularly sensitive species. Absent a defined California standard for desired BMI total taxa richness in aquatic systems, or alternatively readily available information from a pristine (reference) watershed for comparison, the highest Total Taxa Richness value (92) obtained at any of the historical sampling sites was used as a "good" target and given the highest score (100); a Total Taxa Richness value of zero was given the poorest score (0). A straight line function was used over this range of values to give equivalent scores to the average Total Taxa Richness found across the subregions. Although EPT Taxa Richness would be expected to vary regionally, Harrington et al. (1999) suggest a standard (based on Level 3 sampling) that could be used for California streams, where EPT Taxa Richness > 19 indicates good water quality, 12-19 indicates fair water quality, and < 12 indicates poor water quality. This standard was adopted as a target for desired BMI condition where subregions with an average EPT Taxa Richness of < 12 were scored as 0, those with > 19 were scored as 100 and those with EPT values between 12 and 19 were scored as an extrapolated straight line function between 12 and 19.

## What can influence or stress condition?

Some BMI taxa require very good water quality, whereas others tolerate a wide range of environmental conditions. Although BMI can move about to some extent, drift downstream, and fly as adults, the aquatic forms generally cannot move quickly to avoid adverse conditions. Deteriorating water and/or habitat quality and pollutants can be expected to kill or at least stress less tolerant BMI taxa and encourage other more tolerant taxa to proliferate.

## What did we find out?

The subregions are scored independently of one another and are aggregated to an overall watershed score (See Table 1). Western and Eastern Mountains score the highest at 58.5 and 53.0 scores while the other sites of the Southern valley floor and Lower watershed have the lowest scores of 39.0 and 32.8 (Figure 1). The Northern valley floor has a score of 41.0. The overall Napa watershed has a BMI score from the average all of the Total Taxa Richness subregional scores at 44.8. There are apparently impacts within the Napa watershed which are limiting the diversity of overall aquatic macroinvertebrate community whether it is from flows, land disturbances, land use practices, or physical parameters.



<u>Figure 1</u>. Distribution of aquatic insect (benthic macroinvertebrate) total taxa richness scores across subregions.

#### **Condition**

The results for the EPT taxa point at greater differences among subregions (Table 2). The Western and Eastern mountains had the highest richness of pollution sensitive species by California standards, with scores of 100 and 95. The high values mean that the sampled sites have on average >19 EPT taxa in these subregions (Table 4). The subregions in the valley have few of these intolerant species and have a greater mixture of insects that are pollution tolerant. The Lower watershed subregion scores the most poorly with an average EPT taxa richness of 7.4. Below is a summary of the Average Total Taxa Richness and Average EPT Taxa Richness for each subregion and the corresponding report scores for the EPT metric. The calculation of the EPT score based on 2 year's data, rather than just the last year (2006), is due to the lack of spatial comprehensiveness for just 2006 and to be more representative of all of the subregions.

Table 2. Total and EPT taxa richness among subregions.

Subregion	Average Taxa Richness	Average EPT Taxa	Trend	Mean Condition for 2004 & 06 scores (EPT Richness only)	
		Richness			
Western mountains	61.6	27.7	NA	100	
Lower watershed	38.0	7.4	NA	0	
Eastern mountains	55.9	21.7	NA	95.0	
South valley floor	43.5	10.4	NA	0	
North valley floor	50.4	17.6	NA	25.0	

Summaries of the statistics for the BMI metrics and derived scores are presented for Total Taxa Richness and EPT Taxa Richness in Table 3 and 4. These results are discussed in previous sections but are provided to split apart the findings for better resolution of the 2 analyzed metrics and to show that they are interpreted differently while being kept independent of one another.

Table 3. Average Total Taxa Richness values and derived scores in each of five subregions. Mean Total Taxa Richness is calculated from the averages of the raw values for each site. The score is based on independently scoring each year per site and averaging these scores together.

Subregion	Mean (Total Taxa)	N (sites)	Min	Max	Score
Western Mountains	61.6	43	41	79	58.5
Lower Watershed	38.0	24	23	62	32.8
Eastern Mountains	55.9	58	30	86	53.0
South Valley Floor	43.5	29	20	72	39.0
North Valley Floor	50.4	47	18	92	41.0

<u>Table 4</u>. EPT Taxa Richness values and derived scores in each of five subregions. Mean Total EPT Richness is calculated from the averages of the raw values for each site. The score is based on independently scoring each year per site and averaging these scores together.

Subregion	Mean (Total Taxa)	N (sites)	Min	Max
Western Mountains	27.7	18	15	37
Lower Watershed	7.4	7	1	26
Eastern Mountains	21.7	26	4	37
South Valley Floor	10.4	9	1	33
North Valley Floor	17.6	5	2	41

## **Trend Analysis**

No trends analysis was performed due to the lack of sufficient repeat-sampling at individual sites.

## **Temporal and spatial resolution**

A total of 203 samples were collected over the 6-year period. There are specific details on site selection, sampling methods, time and space intervals of sampling, and specific goal objectives in the "Final Report Multi-metric Monitoring Project for Benthic Invertebrates in the Napa River Basin", available from ICARE. All sites were sampled in the spring during the months of April or May between the years of 2000-2006, except for 2005 when no sampling occurred. Spatial resolution is summarized below in Table 5. Longitude and latitude were recorded for all sites

and the bodies of water with repeat sampling were given new coordinates for each sampling occasion, so they are treated as new sites in this analysis. Closer analysis of the spatial distribution of sites could be used to group similar locations but more information might be needed. Also certain creeks had multiple sites occurring in more than one subregions, so grouping them would need to be carefully executed and interpreted.

<u>Table 5</u>. Number of samples collected each year for benthic macroinvertebrates (BMI) in Napa River subregions since 2000. Note that some of these are replicated sites, and are not necessarily truly independent sites.

Subregion	2000	2001	2002	2003	2004	2006
Western mountains	5	9	6	5	10	8
Lower watershed	4	3	4	6	4	3
Eastern mountains	7	8	12	5	12	14
South valley floor	4	5	7	4	6	3
North valley floor	11	36	11	14	3	2
Total per year	31	61	40	34	35	30

# How sure are we about our findings?

The organisms for this indicator were identified by one lab, thus there is high confidence in terms of any "measurement errors" and uncertainties related to consistency of sampling protocols employed, processing thoroughness, and correct identification of BMI taxa (i.e., Level 3 analyses vs. Level 2 analyses – Richards and Rogers 2006). The samplers followed one collecting protocol of the California Stream Bioassessment Procedure (CSBP) for all data collected from 2000-2006. The level of organisms identified changes from 500 individuals per 3 replicates in the first three years of sampling (2000-2002) to 300 individuals identified per 3 replicates within 1 sample (2003, 04, and 06). In general, evaluating the status and trends of BMI can be very challenging and requires consistently sampled and analyzed data over time as macroinvertebrate populations are naturally highly variable both spatially and temporally (seasonally and annually) (EPA 2006). The confidence assigned to the values are High to Moderate (See table 1) with the greatest confidence in the locations with greater sampling within a subregion and also those which have greater frequency within a year (See table 5).

### Recommendations

Recommendations are to sample a subset of all site locations every year to keep costs low and allow for trends analysis. A few sites in both of the Western and Eastern mountains would be maintained in these high EPT scoring areas but the focus would be to analyze the lowest to

moderate scoring locations in the valley. Reference reaches could be established in the mountain regions but less sampling would be the primary focus of this monitoring with potentially a rotational site system in place to continue to get spatial coverage of the mountains. At least five locations per region in different habitat types could be monitored on a yearly basis to make sure that there is not a decline in the already healthy systems for Taxa Richness and EPT species in the mountains. The lower-scoring areas of the South and North valley floor and the Lower watershed subregions could have greater emphasis in order to assess if the fair condition is real and the potential causes of this condition. The site scores from 2000-06 should direct the selection process for which sites to continue to monitor after the baseline of 6 years of data. The recommendation for additional biomonitoring in the valley floor is because of the agricultural and urban development in the lower elevations of the Napa watershed.

An alternate approach is explained in the ICARE document, "Therefore, an effective way to monitor the overall health of the basin is to establish 3 sites along the mainstem of the Napa River in sites that are not likely to change. One site would be in the city of Napa above tidewater in an area that is unlikely to see change in the future. The second site would be in the Yountville Preserve, and a third site would be between Calistoga and St. Helena. These sites would serve as the primary sites tracking the long-term biological condition of the basin, while the long-profile samples in the tributaries or the mainstem would be used to identify the causal relationships in the basin."

## **Technical Information**

### **Data Sources**

Data for our BMI community metrics were compiled from past sampling that has been undertaken within the partnership of the groups of the Friends of Napa and Napa RCD in one sampling project of ICARE. The ICARE program was made possible with grant funding of Friends of the Napa River in the Napa watershed. It is the first and only comprehensive dataset collected in the Napa watershed region. Friends of Napa River's "Final Report Multi-metric Monitoring Project for Benthic Invertebrates in the Napa River Basin" (2000-2006) summarizes results from the same, collected samples as this report, but this project analysis focuses on just 2 widely accepted metrics: Total Taxa Richness and EPT Taxa Richness.

## **Data Transformations**

Data were organized into a Microsoft Excel database for QA and divided by subregional location using corresponding GPS points. Sites that did not have coordinates were manually placed into a subregion using site descriptors; in this process 4 sites were eliminated. All sites from a pilot project in 1999 were removed from the data set due to sampling in this year occurring in the late fall season of October and November, which would result in different invertebrate communities from the communities sampled in April and May during the period 2000-2006, minus 2005. The same data were excluded also in the ICARE report except the one in 2000. All data had both metrics pre-calculated for the Total Taxa Richness (CA standard) and Total EPT Taxa, so no additional transformations or manipulations were made.

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# **Fire Recurrence**

### Goal:

Improve and sustain watershed conditions and functions that advance human and environmental economies, in particular water quality and quantity

# **Objective:**

No specific objective

## **WAF Attribute:**

Natural Disturbance

Table 1. Score, trend, and reliability for: Fire recurrence.

Region	Score (0 to 100) <sup>1</sup> ± standard deviation	Trend	Reliability of findings <sup>2</sup>
Napa River watershed	65 <b>±</b> 45	ND	Moderate
Napa River watershed subregions:			
Western mountains	84 ± 33	ND	Moderate
Lower watershed: Carneros region, Napa River marshes, American Canyon, Vallejo	80 ± 58	ND	Moderate
Eastern mountains	42 ± 39	ND	Moderate
South valley floor	99 <b>±</b> 58	ND	Moderate
North Valley floor: North of Oak Knoll Avenue	48 ± 36	ND	Moderate

ND indicates that the score or trend was not determined because data were not available or sufficient.

## What is it?

This indicator is a comparison of observed fire frequency (for the last 80 years) to expected fire frequency as calculated by the LandFire (http://www.landfire.gov/) program using LANDSUM (Keane et al. 2002). The Napa County fire record maintained by the California Department of Forestry includes the years 1930 - 2007. These data are used to score the regions based on mean fire return interval from LandFire data and vegetation boundaries from CALVEG (http://frap.cdf.ca.gov/).

<sup>&</sup>lt;sup>1</sup>Scores close to zero indicate extremely poor watershed health; scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

<sup>&</sup>lt;sup>2</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

## Why is it Important?

The size and number of fires that occur each year is an indicator of the state of the landscape regarding the health of plant communities. Specifically, disease pressure, drought, no-burn management practices and land development can directly impact the health of a natural landscape which can be observed in wildfire activity. Forests in a region damaged by increases in pest activity, dry from drought, laden with excessive fuel can burn more frequently and in greater extent. Other factors are also important such as fire intensity, which must be considered along with this information.

## What is the target or desired condition?

Fire is a natural part of California's ecosystems. Historically, fires range from slow-burning under-story fires to raging stand-replacing fires (SNEP, 1996). The target condition for this indicator is for fire patterns and frequencies to oscillate around the central tendency of historical conditions. This is reflected in the vegetation based, zone-specific fire return intervals used for this indicator, where return intervals (and corresponding fire frequencies), vary with vegetation dynamics, topography, and spatial context. The undesired condition set for this indicator is both too few or too many fires (e.g. zero or several times the expected frequency). So a score of zero is attained under either of these conditions. A desired trend is for actual fire frequency to return to natural frequencies, depending on the vegetation present and danger to human communities.

## What can influence or stress the condition?

Fire is affected by climatic variables such as preceding year's moisture, El Nino cycles, and the Pacific Decadal Oscillations (Swetnam and Betancourt 1998, Norman and Taylor 2003, Morgan et al. 2008). In fact, fire is so strongly determined by these climatic factors that land management seems to play only a minor role in regional fire patterns, except in changing vegetation patterns, locations of fire suppression, and soil moisture.

## What did we find out?

Fire recurrence interval scores for the last 80 years were variable, reflecting departure of contemporary fire patterns from natural conditions (Figure 1). The fire return interval provided by LandFire is based on a landscape simulation spanning 10,000 years (Figure 2a). It is apparent that natural mean fire return intervals vary at large scales but are relatively consistent at

smaller scales (i.e. averaged over larger areas). Contemporary fire behavior is influenced by substantial human activity in the Napa River watershed (Figure 2b). Factors influencing contemporary fire activity that have a large effect on scoring are the distribution of agriculture and fire suppression. The valley floor and lower watershed have no widespread fires because of lack of fuel and intensive land management. The western mountains have had both few fires, and small extents over the last 80 years. This is likely the result of fire suppression. The eastern mountains exhibit the highest fire frequency with some areas reporting 20 fires in 80 years. Each instance of fire in a defined area (defined by CALVEG vegetation designations) decreases the observed fire return interval. In the case of the eastern mountains, the high fire frequency negatively impacted the score (42).

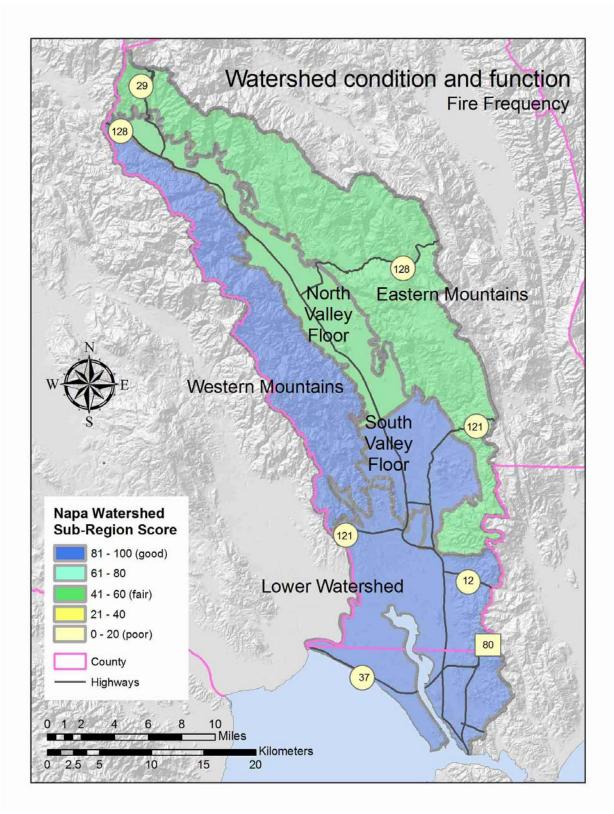


Figure 1. Fire recurrence scores across subregions.

The highest score was for the south valley floor (99). This score is the result of the fires in the eastern mountains encroaching on the south valley floor such that the number of fires observed in this subregion closely matched the natural fire frequency. For the north valley floor, the observed fire frequency was lower than the natural fire frequency, which is consistent with what is expected in a subregion dominated by agricultural land use (score = 48).

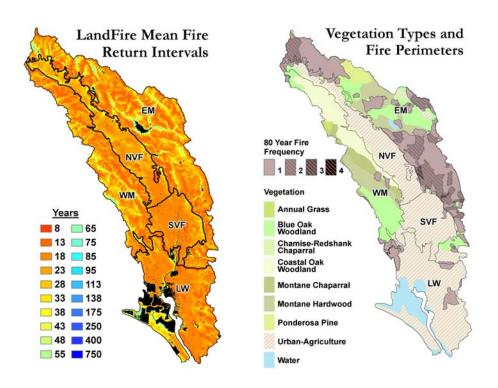


Figure 2. a) Mean fire return interval across the region as provided from LandFire. Black areas are surface water. b) Fire perimeters for the region showing areas of fire overlap, superimposed on the vegetation groups sourced from CALVEG. Each vegetation group was scored individually then aggregated to the subregion.

The fire recurrence interval score for the entire watershed is 65. This is an area weighted average of the scores calculated for the subregions. This score needs to be considered in the context of the subregions scores due to the heterogeneous distribution of fire activity in the Napa River watershed.

## **Trend Analysis**

In order to obtain enough fire data to compare with natural fire recurrence data, the entire record of contemporary fires was used to establish observed fire return intervals. In order to determine contemporary trends in fire activity, the region of interest would have to be expanded to encompass larger areas and more fire instances/perimeters.

# **Temporal and spatial resolution**

Fire data are updated on an annual basis and are available as an online GIS dataset. The fire perimeter resolution is high and fires less than one acre are recorded in the dataset. The CALVEG vegetation data were created in 1979, and were recently updated (2000). The spatial resolution is based on the LandSat MSS images with a resolution of 80 meters. The smallest CALVEG areas reported are less than one hectare. LandFire data were generated in 2006; however, the mean fire return interval (mFRI) data are simulation outputs that are only partly based on existing conditions. The spatial resolution of the mFRI data is 30 meters and is based on LandSat 30 meter imagery data.

# How sure are we about our findings?

The method used here of evaluating the last 80 years for condition (1930 – 2007) is prone to several systematic errors. If fire frequencies are low or high for climatic reasons, the score will reflect that. Likewise, the boundaries of the subregions, CALVEG vegetation polygons and the fire perimeters interact in such a way that foothill fires that are primarily burning a mountainous subregion are reported in the valley subregions. This is observed for the valley floor subregions and is the cause of the high score for the south valley floor. Aside from these limitations, the limited extent of fires and their sporadic incidence can lead to large localized variation over short periods of time (less than 100 years). Analysis of fire data at these and shorter temporal resolutions can be difficult to interpret. This is exhibited by the high standard deviations and the standard error of the fire score mean (Table 2).

Table 2. Standard Deviation of the mean in fire scoring estimation in each subregion

Dogion	Confidence: Standard Error
Region	of Fire Score Mean
WM	± 12
LW	± 33
EM	± 10
SVF	± 29
NVF	± 12

WM: Western mountains. LW: Lower watershed: Carneros Area, Napa River Marshes, Jamieson/American Canyon. EM: Eastern mountains, including Angwin area. SVF: South valley floor, including Napa. NVF: North valley floor, including Calistoga, St Helena, and Yountville.

### Recommendations

Comparing current fire ecology with past records (or models) of natural fire ecology presents a challenge which is acknowledged in the literature. Fire behavior depends on many variables and has a number of descriptors (recurrence interval being one of many) that partially capture the nature of fire activity. The LandFire project addresses the complexity of this science and currently produces a fire regime departure dataset. Because of the intricacies of the fire record, this dataset does not include fire incidence data as part of its creation. It is for this reason that the FRCC Departure Index (FRCCDI) was not used in this report. Future products from LandFire will incorporate fire records in the calculation of FRCCDI and should be considered in future efforts for reporting on fire ecology. The California Dept. of Forestry produces statewide data that incorporate LandFire, CALVEG and other relevant themes. It should be the first source for relevant information in updates to this report.

### **Technical Information**

#### **Data Sources**

Fire data were sourced from the CA Dept of Forestry (Fire and Resource Assessment Program) as a GIS layer that logs each known fire occurrence since 1930. The location and extent are stored as polygons with attributes such as date, cause and cost of fighting the fire (if available). Mean fire return intervals (mFRI) were obtained from LandFire (www.landfire.gov) and cross referenced using Nagel et al. (2005) and Stephens et al., (2007) and are presented in Table 3. Vegetation classes were acquired from the U.S. Forest Service CALVEG statewide natural vegetation database (http://www.atlas.ca.gov/).

## **Data Transformations**

The fire data from the Department of Forestry were converted to observed FRI in the 80 years between 1930 and 2007. These values were assigned to the CALVEG vegetation polygons. LandFire mFRI was processed to provide average mFRI for each CALVEG vegetation polygon (Table 3).

Table 3. Mean fire return interval (LandFire) for select locations by CALVEG vegetation type

vegetation Type	mFRI (years)
Annual Grass	26.0
Blue Oak Woodland	17.0
Chamise-Redshank Chaparral	29.1
Coastal Oak Woodland	19.9
Montane Chaparral	21.8
Montane Hardwood	22.6
Ponderosa Pine	23.3
Urban-Agriculture	18.9
Water	na

# **Analysis**

Fire boundary data were located for the Napa River watershed. The number of fires was calculated for each of the analysis areas (referred to as observed fire frequency). These values were combined into an 80-year summary to compare contemporary fire activity with LandFire mFRI estimations (expected frequencies). Actual frequencies were compared to expected frequencies for each analysis area.

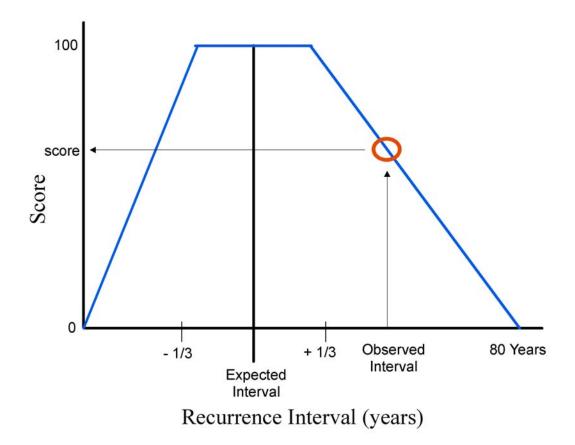
The comparison is standardized by generating a value (score) ranging from zero to 100 depending on how close the observed fire rate was to the expected fire frequency. A linear relationship between observed fire frequency and the score was established using a three-zone approach. From zero to two-thirds the expected fire return interval, the score increased from zero to 100 (Figure 3). A range of ± one-third the expected fire return interval above and below the expected fire return interval was assigned a score of 100. Above this range, the score decreased linearly reaching zero at 80 years. This relationship is based on the LandFire Fire Regime Condition Class (FRCC) which categorizes a 33% departure from the expected condition as "within the natural (historical) range of variability". The set of equations for the scoring follows:

a. when observed interval < 2/3 expected interval	Score = 100 x (observed interval / natural interval)
b. when 2/3 natural interval < observed < 4/3 natural interval	Score = 100
c. when observed interval > 4/3 expected interval	Score = 100 x [1-((observed interval – 4/3 expected interval)/(80 – 4/3 expected interval))]

The scores were calculated for all CALVEG polygons, then aggregated to the subregions using area weighted averaging.

<u>Table 3</u>. Basic statistics for fire interval scoring for subregions. "95% C.I. refers to 95% confidence intervals around the mean.

Subregion Name	CalVeg Areas (count)	Minimum Score	Maximum Score	95% C.I.	Score (area weighted mean)
Western Mountains	8	0	100	23	84
Lower Watershed	3	0	100	65	80
Eastern Mountains	14	0	100	21	42
South Valley Floor	4	0	100	57	99
North Valley Floor	9	0	100	24	48



<u>Figure 3</u>. Relationship between score and fire recurrence interval. An example observed interval and corresponding score is shown.

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# **Late Summer Stream Flow**

### Goal:

Improve and sustain watershed conditions and functions that advance human and environmental economies, in particular water quality and quantity

# **Objective:**

Improve and protect flows to benefit aquatic communities and ecosystem processes

#### **WAF Attribute:**

Hydrology & Geomorphology

Table 1. Score, trend, and reliability for: Late summer stream flow. NOTE: This indicator was not scored.

Region	Score (0 to 100) <sup>1</sup> ± standard deviation	Trend	Reliability of findings <sup>2</sup>
Napa River watershed	ND	ND	ND
Napa River watershed subregions:			
Western mountains	ND	ND	ND
Lower watershed: Carneros region, Napa River marshes, American Canyon, Vallejo	ND	ND	ND
Eastern mountains	ND	ND	ND
South valley floor	ND	ND	ND
North Valley floor: north of Oak Knoll Avenue	ND	ND	ND

ND indicates that the score or trend was not determined because data were not available or sufficient.

### What is it?

Late summer (or late-season, or dry-season) stream flow is the measure of the amount of surface water still flowing in the watershed's streams after the long summer drought. Under natural conditions this water comes from groundwater feeding the streams and is called base flow. In the Napa River watershed there is a natural amount of drying out of ephemeral streams and partial drying of reaches of the upper Napa River and tributaries fed by springs and other groundwater, and the native population of fish and other aquatic species is adapted to these summer conditions, finding refuge in the remaining flowing surface water.

<sup>&</sup>lt;sup>1</sup>Scores close to zero indicate extremely poor watershed health; scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

<sup>&</sup>lt;sup>2</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

## Why is it Important?

Maximizing natural watershed stream flows during the dry season is fundamental to the health of the ecosystem and local communities. Adequate dry season streamflow helps maintain aquatic conditions and serves to connect habitat so that organisms may shift location as necessary to follow food and other resources. Steelhead/rainbow trout (Oncorhynchus mykiss) and Chinook salmon (O. tshawytscha) young over-summer in deep pools kept cool by overhanging vegetation and flowing water. Reduced flows in stream channels increase water temperatures, impede migration, increase predation and competition for scarce food and habitat, and affect territorial behavior and aggression among members of the same species. Absent sufficient flow, juvenile steelhead and other cold water species may experience low growth, weight loss, or mortality. Dry streambeds also indicate low groundwater table elevations and reduced rates of recharge via flow through streambeds into the aquifer during the dry season.

# What is the target or desired condition?

The desired condition for this indicator is one in which Steelhead, and other aquatic species are supported through the summer months, and so a condition of zero increase in the length and number of naturally-occurring dry stream reaches and no significant reduction of the number of deep pools would be considered the ideal condition. The point at which aquatic species are negatively impacted is unknown, and more research would improve our ability to set appropriate thresholds by which to measure human impacts on this aspect of the environment.

## What can influence or stress the condition?

The overall ability of the watershed to retain water and release it slowly over the dry season will affect the timing and degree of drying out of ephemeral streams and natural dry-reaches in year-round streams. It is generally considered that in a more natural, undisturbed watershed flow will persist longer: the response to rainfall input is slower and peaks are lower, whether one is considering individual storms or the rainy season as a whole. In the Napa climate, rainfall is concentrated in the winter and early spring, and the degree to which flow in the river persists into the summer months reflects the continuing capacity of the watershed to soak up rainfall and slowly release it to the river as subsurface flow.

Stream flows during the dry season are influenced by the status of supply from groundwater which is affected on a daily and even hourly basis by evapotranspiration rates and groundwater pumping.

### What did we find out?

We explored methods of scoring the persistence of flow in the Napa River in the summer. In the daily streamflow record at Oak Knoll Avenue near Napa, we looked at annual series of the number of zero flow days and the total late-season flow, but we did not find a clear indication of a meaningful signal in the data. We have therefore not scored this indicator.

# **Temporal and spatial resolution**

N/A.

# How sure are we about our findings?

N/A.

#### Recommendations

The data sources explored for the current Napa Scorecard have not proved fruitful as a basis for scoring this particular indicator of the environmental health of the Napa River watershed. Future reporting on this topic will be improved if additional data sources can be found, and we recommend that other metrics reflecting summer stream conditions be explored, since the metric reported here is problematic.

Observations on summertime flow in tributaries of the Napa River, which typically go dry at some point, would provide a useful independent perspective on the phenomenon in question. These might take the form of observations of the date surface flow ends at various key points in the channel network, or the length of dry reaches on selected tributaries might be measured. Such observations can be carried out satisfactorily by volunteers, under appropriate supervision. Both sorts of observations are useful data in their own right, from the point of view of aquatic habitat, so they are well worth collecting. It is likely that a broadly dispersed dataset – with observations at a number of locations – would be more useful than a record for a single point, to allow for more insights into the factors affecting this phenomenon.

### **Technical Information**

### **Data Sources and Analysis**

One idea was to use measurements of the length of dry reaches of tributaries as the indicator. This idea seemed promising for Sonoma Creek, but it was rejected for Napa because no one has

made systematic observations of this sort for Napa River tributaries. The program of dry stream reach observations established by Sonoma Ecology Center should be examined as a possible model for Napa.

Another idea was to measure the number of days of zero flow per year, either at a gauging station on the main stem of the river or at a tributary site where such observations are available. In the Napa River watershed, daily flow records going back at least 40 years are available at both the St Helena and Napa gauge sites on the Napa River, but no records of comparable length are available at tributary sites. Data for the Napa River gauge sites were analyzed and the number of days of zero flow per year compared with rainfall records; but the number of zero flow days did not correlate well with rainfall. In fact, through most of the eighties and early nineties virtually no zero flow days were recorded, so we became skeptical about the value of this method. The number of observed zero flow days per year is illustrated in Figure 1.

In fact, there is some uncertainty about the point of zero flow, despite the regular efforts of the United States Geological Survey (USGS) field personnel to identify it. On gravel-bedded streams like the Napa River at both gauge sites, the level at which actual surface flow ceases is a shifting target (Mike Webster, USGS, pers. comm. April 10, 2008). Accordingly, we shifted attention to the total amount of flow recorded during the summer months. Our hypothesis was that this metric would decline with increasing development in the watershed.

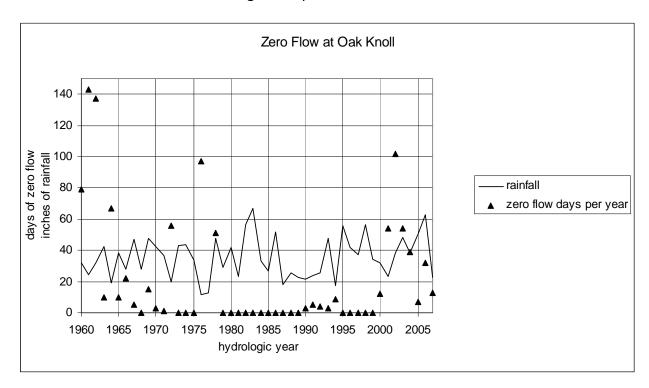


Figure 1. Recorded Days of Zero Flow, Napa River near Napa

For analysis of total amount of flow recorded during the summer months, Napa River flow records at both USGS gauge sites were considered, and the more downstream site near the City of Napa was chosen as most representative of the watershed as a whole. This dataset is collected by USGS and is continuous since 1959.

The approach used was based on the daily average flow record for USGS station 11458000 (Napa River near Napa) for the entire period of record 1959-2007. The flow for the months of June through September was summed for each year. Since the amount of this "dry season" flow is related to rainfall, we accounted for the influence of rainfall by dividing the volume of dry season flow by estimated total rainfall volume.

Total rainfall volume was estimated on the basis of annual rainfall totals for St Helena as published in the St Helena Star newspaper. This dataset is available for the period from 1908 to the present. In order to evaluate the appropriateness of this data record for the entire area above the USGS station, we compared annual totals from this record with data since 2002 for the rainfall stations in the locally-maintained ALERT network

(http://napa.onerain.com/home.php). The St. Helena Star record was scaled down slightly, as described in Section 3.1 above, and used to estimate total annual rainfall over the entire drainage area. Finally, we calculated the ratio of dry season flow to total annual rainfall, both expressed as volumes, to use as our indicator. The resulting dataset is illustrated in Figure 2.

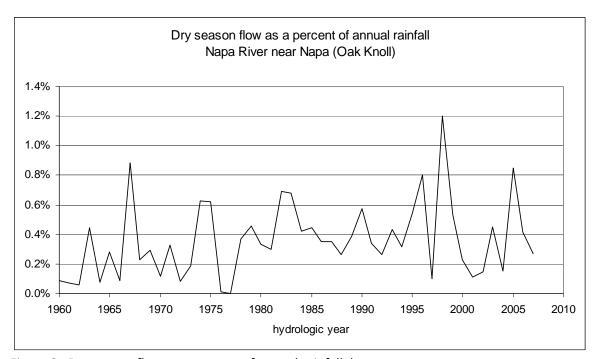


Figure 2. Dry season flow as a percent of annual rainfall, by year

Ideally it would be preferable to have physically distributed datasets for both dry season flow and rainfall. This would make it possible to observe and evaluate local variations in the overall picture, which would be most useful for land managers. Since such data are not available, the basin-wide methods described above were used.

To attempt to score the indicator, we experimented with a probability distribution for the period 1960-1999 and compared the current average dry season flow ratio with it. The annual values of dry season flow for the entire 40-year period were arranged in ascending order, and exceedance probabilities were assigned to each value. Our plan was to convert raw values to probabilities and establish scoring breakpoints defined by dividing the probability range (from 0 to 1) into 3 equal-sized sections. However, after further consideration we decided against scoring the indicator.

The data illustrated in Figure 2 show considerable variation from year to year. Even though we attempted to compensate for the effect of overall hydrologic condition by expressing the data as a percent of annual rainfall, there is a great deal of scatter in the figure. A trendline drawn by a computer spreadsheet program exhibited a value of R2 = 0.0818 for the data in the figure, so the slight upward trend observable in the figure (and shown by that trendline) cannot be considered statistically meaningful. In order to interpret this dataset as a useful indicator of environmental health, we would have to find a convincing explanation for the variation in the data. Until we do that, we do not have a basis for scoring this indicator. The most that can be said on the basis of this dataset is that there is no trend in the data that is perceptible above the level of apparent "noise."

Our hypothesis was that dry season flow would show a decline, in response to development activities in the watershed. There are several possible reasons why we did not find this. One is that the increase in development since 1960 has been too slight to stand out over the "noise" in the data, and that there has been no change in the pattern of dry season flow over the period of data. However, there is no basis for concluding that this is so.

The noise is likely due to a variety of confounding factors involved in the phenomenon of dry season flow. The accuracy of flow measurements at these low levels of flow is the most obvious issue; the considerations presented above on the subject of the measured point of zero flow apply to some extent to all low-flow measurements. It should also be borne in mind that we are comparing small flows in the application of this indicator. In all years except one (1998), the total summertime discharge is less than 1% of the total estimated rainfall volume, so it is a relatively small portion of the total annual discharge. Although USGS, the agency that collects the data, is committed to making the most accurate measurements possible at all flow levels, it may be that the upper part of the flow rating curve gets more attention, because of its importance in assessing flood risk.

Among other possible confounding factors, the varied timing of rainfall is a strong candidate. If rainfall is concentrated in the early part of the wet season, one would expect flow to tail off sooner than if it comes later.

Missing from our analysis, for lack of time, is a quantitative statement of the uncertainty associated with the data. However, we cannot escape the conclusion that the uncertainties associated with this indicator are too great to use it as an indicator in the Watershed Assessment Framework.

## **Citations**

St. Helena Star, 1989. Rainfall chart: 82 years of record-keeping. Thursday, July 27, 1989.

USGS Surface-Water Data for the Nation: http://waterdata.usgs.gov/nwis/sw.

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# Groundwater

### Goal:

Improve and sustain watershed conditions and functions that advance human and environmental economies, in particular water quality and quantity

# **Objective:**

Reduce reliance on imports by reducing demand, improving the efficiency of water use, and increasing the reliability of water quality and yields from groundwater basins

## **WAF Attribute:**

Hydrology and Geomorphology

<u>Table 1</u>. Score, trend, and reliability for *Groundwater NOTE:* No watershed score was calculated for this indicator because data was available for only two of the subregions.

Groundwater basin*	Score (0 to 100) <sup>1</sup> (see text for significance of Spring and Autumn scores)	(see text for significance of Spring		
Napa River watershed basins:				
Main Basin	Spring 100	Level	Moderate	
man Basin	Autumn 67	Declining	- IVIOGET GEE	
MST (Milliken/Sarco/Tulucay)	Spring 29	Declining	Moderate	
ivisi (iviiiikeii/sarco/Tulucay)	Autumn 7	Declining	Moderate	
Carneros	ND	ND	ND	
Other portions of the Napa River	watershed lack significant groundw	ater basins and	d were not scored	

ND indicates that the score or trend was not determined because data were not available or sufficient.

### What is it?

The purpose of this indicator is to track groundwater storage. We do this by comparing groundwater level (the depth to the water table), over time. The intent is to get an idea of the extent to which the resource is being depleted or enhanced. Ideally, we would track groundwater in many wells over a long period of time and be able to identify rising or falling trends with some precision. We would also have a good idea of the storage in the aquifers underlying our watershed. Unfortunately, available groundwater data is sparse and we are forced to make do with rough averages of groundwater level.

<sup>&</sup>lt;sup>1</sup>Scores close to zero indicate extremely poor watershed health; scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

<sup>&</sup>lt;sup>2</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

## What is the target or desired condition?

From a broad perspective, the desired condition is a sustainable ground water supply which supports human uses as well as a healthy riparian environment, and which has sufficient reserves to cover dry years and moderate droughts.

The historical record indicates that early settlers in Napa Valley found water available at shallow depths, and that some wells had water at surface level or above (artesian flow). It is unlikely that this level of recharge can be achieved while supporting current human needs, which include domestic, industrial, and agricultural uses. A more relevant goal is to stabilize the water table depth through balancing human and natural withdrawals with annual recharge from precipitation. We define the target as a stable or rising water table depth, as averaged over a period of years to account for weather variability.

## What can influence or stress condition?

Water table levels in Napa Valley reflect the balance between annual recharge from precipitation and discharge to a mixture of natural (watercourse) and human (pumping) outflows. Napa Valley's groundwater tends to flow from recharge areas in the foothills and along portions of streambeds within porous geological formation, towards the center of the valley and then downstream. Wells extract water from this subterranean flow for human uses.

A significant variable which is changing the natural condition is the volume of groundwater used for agricultural, residential and recreational uses. Each well tends to create a local cone of depression in the water table. Collectively the many wells extract a large part of the groundwater flow below the valley floor. If more water is pumped than can be naturally recharged, the water table will drop over time.

We are using well measurements to examine two metrics – the spring and autumn groundwater levels. Trends in the spring levels reflect the degree to which the aquifers are being recharged every year versus being successively depleted. If the spring groundwater levels are stable, groundwater is not being taken faster than precipitation can replenish it. If it is dropping, then the groundwater storage reservoir is being unsustainably depleted.

Autumn groundwater levels represent the availability of water during the driest part of the year. This can affect human uses, such as the depth of wells and cost of pumping, or even the drying of some wells at the season when water is scarcest. It can also affect base flows needed for aquatic and riparian ecosystems. Even if aquifers are being fully recharged in the spring, a trend towards increasing ground water depth in the autumn is of concern. Autumn scarcity may presage a future drop in spring groundwater levels. If dry season extraction and water table

lowering continue to increase, eventually they are likely to exceed the wet season recharge potential and lead to unsustainable aquifer depletion.

### What did we find out?

Each of the ground water basins studied has its own dynamics and requires its own evaluation.

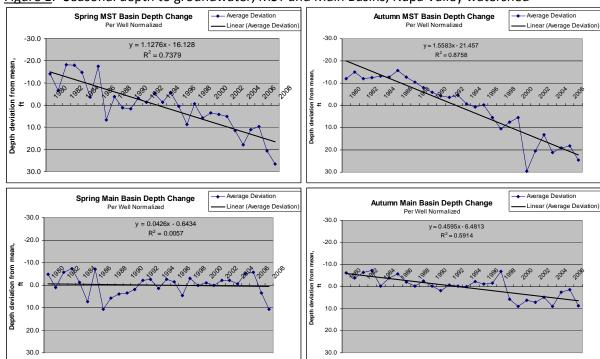


Figure 1. Seasonal depth to groundwater, MST and Main Basins, Napa Valley watershed

The trend over the past three decades has been towards increasing depth to water for both spring and autumn measurements for the MST Basin, and for the autumn measurement of the Main Basin. There is no significant trend for the spring measurements of the Main Basin.

The indicator shows that, as measured by the fall data series, annual use of groundwater is increasing in both basins. Since the groundwater resource is limited, increasing demands on it will become unsustainable at some point, so this condition should sound a note of caution for water users. In the Main basin, spring levels appear to be rebounding to previous levels, a fact which gives some comfort: so far, the recharge capacity of the basin is adequate to the challenge. On the other hand, the MST basin is not rebounding well in the spring, suggesting that the current pattern is not sustainable. The state of the groundwater resource in the MST basin has received considerable attention from Napa County and other public agencies in

recent years, and a recent detailed study by USGS has focused on that issue as well. Our indicator appears to support the concerns which have been expressed in that study (Farrar and Metzger, 2003).

While the long period trend provides a useful context, we desired to have a measurement which could be measured and recalculated over time to reflect the changing status of the resource. Large year to year variations makes short-term calculations mostly meaningless. The signal is so noisy that adjacent years yield very different values even though the watershed's true health has changed little. To avoid this problem, we used a 10-year window for slope fitting, striking a balance between reducing the annual noise and partially bridging weather-related influences (long-term drought influences may still remain). We also needed a metric with enough temporal resolution to expose possible effects of changes in pumping practices. For purposes of assigning a WAF score, the decade 1998-2007 was used to take advantage of the most complete recent data.

<u>Table 2</u>. Trends in depth to groundwater, 1998 - 2007

Metric	Basin	Change in depth	R squared
Spring	MST Basin	1.9 ft/year	0.706
10-Year Trend	Main Basin	0.0 ft/year	0.001
Autumn	MST Basin	1.4 ft/year	0.316
10-Year Trend	Main Basin	0.5 ft/year	0.100

In the MST Basin, the depth to water table is increasing (i.e., the level of the water table is falling) in both the Spring and the Autumn, at rates of 1.9 ft/year and 1.4 ft/year respectively. In the Main Basin, there is no significant trend for the Spring depth, and a weakly fit trend of 0.5 ft/year for the Autumn depth.

A sense of the sensitivity of these slopes over time can be found by computing the fitted slopes for a sliding 10-year window.

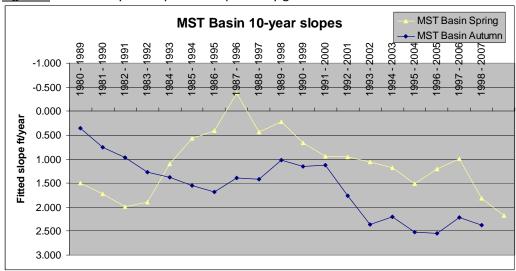
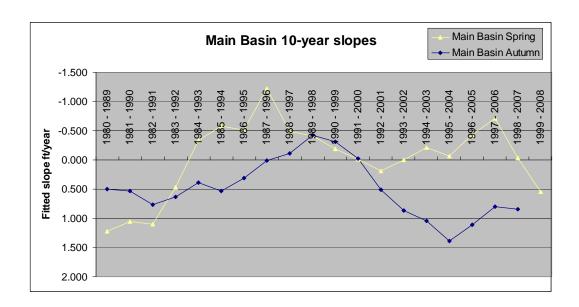


Figure 3. Fitted 10-year slopes for Napa Valley groundwater basins



# **Temporal and spatial resolution**

There are three major groundwater basins in the Napa watershed: the Main Basin, the MST (Millilken/Sarco/Tulocay) Basin, and the Carneros Basin. Mountainous areas of the Napa Valley watershed lie outside of these Basins; they are important to recharge, but do not contain substantial aquifers for water storage. Because these Basins do not align with the Reporting Regions used for other indicators, and because the Main Basin and the MST Basin are hydrologically connected, it was decided not to use the Reporting Regions for this indicator. We

have well data for only the Main Basin and the MST Basin, so numeric results can be provioully for these.					

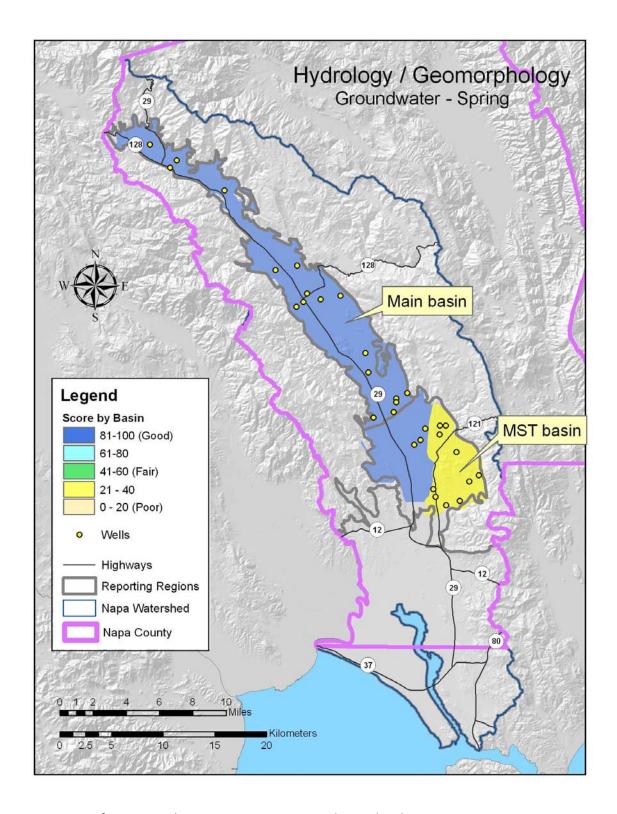
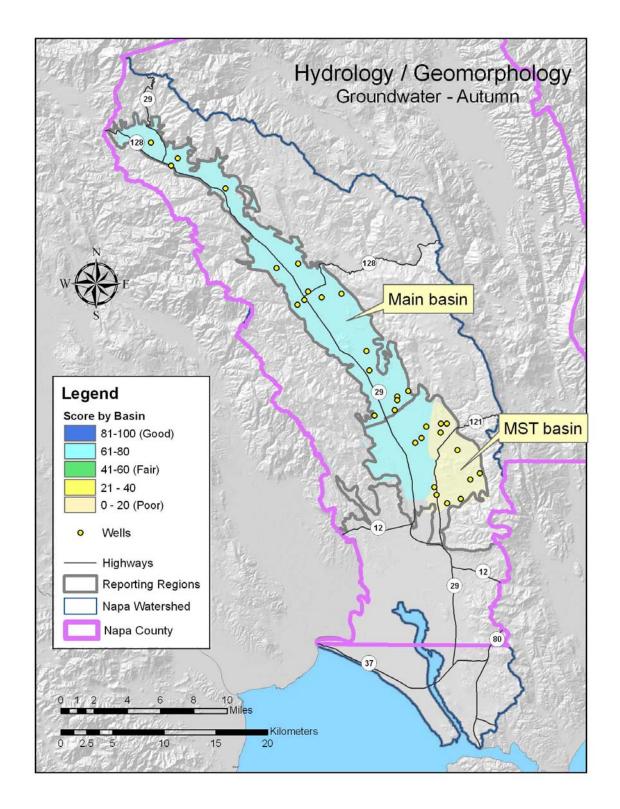


Figure 1. Scores for Main and MST Basins, spring groundwater levels.



<u>Figure 2</u>. Scores for Main and MST basins, autumn groundwater levels.

We are using well data from the Department of Water Resources, covering the period of 1980 to 2008. Readings were taken twice per year — a spring high reading (most typically March or April) and an autumn low reading (usually September or October). In the local Mediterranean climate, the highest levels are most often seen at the end of the rainy season in the spring, and the lowest levels are typically seen at the end of the dry season before the first substantial rains. More frequent readings are available for a very few wells, but individual well data tends to be very "noisy" and to reflect local influences — in particular the pumping history of nearby wells To get a picture of the basin's groundwater, it is necessary to aggregate a number of wells over a larger geographic area. Only semiannual data is relatively widely available for these wells.

We set a criterion of at least 15 years of semiannual data within the study period. This produced 22 wells within the Main Basin and 11 wells within the MST Basin. These wells were generally distributed through each basin. An earlier study found little benefit in assigning area based weightings to each well over a simple mean, so we opted for the latter approach.

# How sure are we about our findings?

The trends towards a receding spring water table for the MST Basin, and the fall water table for both basins was well established.

It is important to note that this indicator, particularly with regard to the MST basin, is based on a relatively small number of wells (11), which cannot be regarded a truly representative. For the same reason, it would be inappropriate to draw conclusions about specific localities in the MST basin from the locations of the 11 wells. These caveats apply to the Main basin as well, which has 22 wells but is considerably larger than MST.

While we chose the rate of change of the water table as our metric and water table stability as our goal, absolute depths are also relevant. If stability were achieved at current water table depths, the watershed would likely avoid serious consequences. However, it is very difficult to assign targets, or to set a zero point for WAF scales, to absolute depth and this makes it a poor indicator for the WAF approach. Nevertheless some measure of absolute depth might be useful as an important secondary indicator in future efforts.

We considered the possibility of measuring groundwater use more directly, instead of relying on the condition of the water table. Detailed pumping records are not generally available for private wells. It would be possible to collect statistics on the number of wells, their depth, etc., and one might estimate from them the amounts withdrawn. However, this method of defining the indicator was not used because of the increased effort required and the uncertainty that

the results would justify it. Ideally of course, tracking withdrawal trends would be desirable, because of its clear focus on human management.

#### Recommendations

Because the data for this indicator are sparse, the strength of the indicator would be greatly improved by increasing the number of monitoring wells. However, it would take a long time to reap the benefit of such an increase, because the nature of the indicator requires a record of at least a decade. In any case, we strongly recommend that as many as possible of the existing monitoring wells be retained in the state database. Their value will only increase as the records continue into the future. It is particularly unfortunate that no monitoring wells in the Carneros basin have records going back far enough to be useful for this investigation, since groundwater levels are a major concern of landowners there. The Carneros Creek Stewardship group has instituted a private well monitoring program out of concern that water levels may be dropping, at least in some locations. Missing from our analysis, for lack of time, is a quantitative statement of the uncertainty associated with the results, the score and the trend.

### **Technical Information**

### **Data Sources**

The California State Department of Water Resources (DWR) maintains a database of groundwater information (http://www.water.ca.gov/iwris/). The database was searched for well sites in the Napa River watershed with at least 15 years of semiannual data since 1980. Groundwater levels are generally at their highest in the spring and at their lowest in the fall. Typically, measurements were made in April and October, but there is some variability in timing. For this study, measurements made at other times in the spring or fall were treated as if made in April or October respectively.

Well locations were used to geographically assign wells to groundwater basins. Water basin boundaries are somewhat speculative and vary between sources, so there is some degree of uncertainty of the boundaries between the Main and MST basins; to resolve this we used the Napa River as the dividing line, in accord with the hydrological studies by Johnson (1977) and Farrar and Metzger (2003).

## **Data Transformations**

Well monitoring data generally contains numerous gaps when well measurements were not available for various reasons. The population of monitored wells also changes over time as some wells become unavailable due to physical factors or changes in the cooperation of owners, and new wells become available for monitoring. The typical range of water depths varies considerably between wells, depending on the altitude of the wellhead and of the local water table. And thus a simple semiannual mean of the water depths for the available wells each year suffers from additional "noise" due to deeper and shallower wells dropping in and out of the mean. To reduce this effect, water depths for each well were normalized by subtracting the well's mean depth. The normalized data for shallow and deep wells can then be better compared and aggregated.

# **Analysis**

We essentially had two datasets for the wells reflecting high water in the spring and low water in the fall. Both measures are relevant. Increasing spring water depth reflects a lack of full recharge and thus a water deficit that depletes the aquifer over time, while changes in the autumn depth reflect the degree to which water from the aquifer becomes more difficult to obtain or even unavailable during the dry season. This lowering of the autumn water table reduces water available to be pumped (or requires deeper wells and more electric power), as well as reducing the base flow of streams and rivers supporting riparian ecosystems as well as human uses.

As our target is a stable water table, we chose to use the slope or rate of change of the water table depth as our metric for both spring and autumn metrics, rather than absolute depth. Well data is very "noisy" on a year to year basis, reflecting differences in recharge due to varying patterns of precipitation and evapotranspiration as well as local pumping practices. We chose to compute slopes based on a rolling ten-year sample period, which reduces some of the effects of individual year variation and better describes the meaningful changes to the water table over time.

We considered a third analytical measure used in the Napa Watershed Health Scorecard (Sonoma Ecology Center and Napa Resource Conservation District, 2010) namely the degree of recharge by winter rains as measured by the comparing the autumn low with the high the following spring. However this measure was found to be highly related to the depth of discharge in the previous dry period. The more the water table drops in the summer, the more likely it is to show a larger recharge in the winter; and the higher the water table at the end of summer, the less room for recharge in the winter. So larger rises in the water table are probably indicative of increased stress on the system rather than more health. In addition, that

stress of increasingly lowered water tables in the fall is already reflected in the autumn trend analysis. So ultimately we decided that a third indicator based on spring and fall comparisons did not add sufficiently to understanding the status of the groundwater to be utilized.

## Assigning WAF scores to the calculated values

The "problem" condition is a falling water table (increasing depth to water). A rising water table (decreasing depth) or lack of downward trend is considered sustainable and given a WAF score of 100. Choosing a rate of fall of the water table (or rate of increase in depth to water) for the WAF score of 0 is more difficult. While higher rates of fall are more problematic than slower rates, any sustained decline in the water table will eventually have adverse consequences. These include dry wells for all or part of the year, the need to drill deeper wells as a temporary expedient, and increased pumping costs. A lowered water table also decreases base flow in streams, drying up aquatic and riparian habitats. Even before effects become critical in "normal" or "wet" periods, a lower water table provides less reserve capacity to help bridge dry years and droughts.

After much deliberation, we decided to use a linear fit slope for a sliding 10-year window (because year-to-year measurements vary so widely, data for a shorter window is too "noisy") as the basis for the WAF score. The more quickly the water table declines over a 10-year period, the higher the slope value will be, corresponding to a lower WAF score. It was decided to set the worst recorded rate of decline for either basin (-2.55 ft/year for MST Autumn readings between 1996 and 2005) as the zero point.

### **Citations**

California State Department of Water Resources database of groundwater information: http://www.water.ca.gov/iwris/

Farrar, Christopher D. and Loren F. Metzger. Ground-Water Resources in the Lower Milliken-Sarco-Tulucay Creeks Area, Southeastern Napa County, California, 2000-2002. U.S. Geological Survey Water-Resources Investigations Report 03-4229. Sacramento, California, 2003.

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Sonoma Ecology Center, Napa County Resource Conservation District, et. al.. Napa River Watershed Health Scorecard. http://sfcommons.org/scorecards/napa. 2010.

# **Water Conservation**

#### Goal:

Improve and sustain watershed conditions and functions that advance human and environmental economies, in particular water quality and quantity

# **Objective:**

No specific objective

#### **WAF Attribute:**

**Economic condition** 

<u>Table 1</u>. Score, trend, and reliability for: *Water conservation. NOTE:* No watershed score was calculated for this indicator because data was available for only one of the subregions.

Region	Score (0 to 100) <sup>1</sup> ± standard deviation	Trend	Reliability of findings <sup>2</sup>
Napa River watershed	ND	ND	ND
Napa River watershed subregions:			
Western mountains	ND	ND	ND
Lower watershed: Carneros region, Napa River marshes, American Canyon, Vallejo	ND	ND	ND
Eastern mountains	ND	ND	ND
South valley floor*	39	Improving/Level**	High
North Valley floor: North of Oak Knoll Avenue	ND	ND	ND

ND indicates that the score or trend was not determined because data were not available or sufficient.

#### What is it?

This indicator evaluates residential use of water, which consists of indoor use in single and multi-family residences (waste elimination, washing clothes and dishes, bathing, drinking) and outdoor uses (irrigation and cleaning). It measures the amount of water supplied to residences by surface water and groundwater from within Napa Valley or imported from the Sacramento-San Joaquin River watersheds. It does not measure our total water "footprint", which is the volume of water required to produce all the goods and services that we consume. This indicator compares the gallons of water an individual uses each day (gallons per capita per day, or gpcd)

<sup>&</sup>lt;sup>1</sup>Scores close to zero indicate extremely poor watershed health; scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

<sup>&</sup>lt;sup>2</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

<sup>\*</sup>Score was calculated from figures for the City of Napa, which covers 48% of this region.

<sup>\*\*</sup>Trend has shown improvement over the last 20 years, level trend over the last decade.

to a target value of what could be achieved if currently available water saving devices and conservation measures were adopted by all residents.

This indicator examines two broad types of conservation measures: improving water-use efficiency and, to a lesser degree, substituting recycled water for some uses. Improving efficiency includes behavioral and managerial improvements, such as adjusting a watering schedule, and technological improvements. Technological improvements usually involve replacing equipment with alternatives that serve the same purpose with less water.

The five incorporated municipalities in the Napa River watershed – Calistoga, St Helena, Napa, Yountville, and American Canyon - are each supplied by their own municipal water agency. Approximately 85% of the 134,000 people living in the Napa River watershed live in these communities. These municipalities deliver water for residential, commercial, institutional, public landscaping, and agricultural uses and derive their supply from a combination of local ground and surface water sources, and water imported from the Sacramento-San Joaquin Delta through the North Bay Aqueduct. The rest of the residents in the watershed live in the unincorporated areas and are served almost exclusively by groundwater.

Because the reporting of water use varies widely among the watershed's municipalities, and because it was sometimes difficult to obtain recent data for scoring, it was decided to limit our analysis to the City of Napa. The City of Napa's population and water use dwarfs the other cities; it represents over 62% of the watershed's population of 134,000, and includes nearly 75% of the population served by public water purveyors.

# Why is it important?

Residential use is the factor most directly controlled by individuals and families, whose decisions to conserve water in and around the home can collectively create large-scale benefits. More efficient use can reduce the financial and energy costs of water and wastewater treatment, transporting and storing water supplies, and developing new sources; replace ecologically harmful water diversions from rivers and streams; relieve competition for limited supplies; and reduce pollutant loads from irrigating lawns, gardens and crops. In short, more efficient water use can reduce the human "footprint" on the natural water balance.

## What is the target or desired condition?

Our target value of 73 gdpc (gallons per day per capita) represents what could be achieved if currently available water saving devices and conservation measures were adopted by all

residents. The analysis excludes any options that limit water use through deprivation or cutbacks in production.

### What can influence or stress condition?

Annual water use is affected by the weather—dry springs and warmer summers increase outdoor water use. However, adoption of water efficient water using devices, water-use awareness and landscaping changes will result in significant reductions in residential water use over the long term.

### What did we find out?

The long-term trend suggested by our data is an improving one, i.e. there has been a general reduction in water use since the drought of 1987-92. However, the more recent data for the City of Napa show no obvious trend in either direction. Missing from our analysis, for lack of time, is a quantitative statement of the uncertainty associated with the results, the score and the trend.

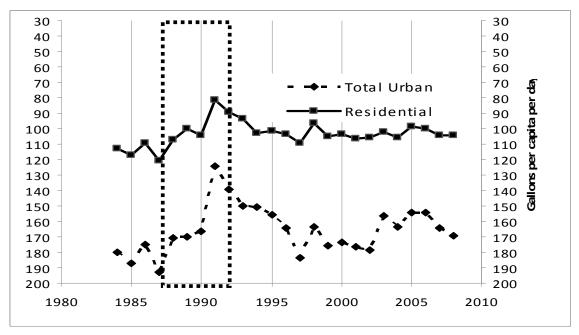
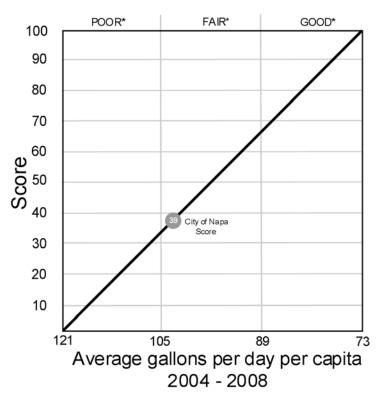


Figure 1. City of Napa Water Use, 1984 - 2008



\*categories from Napa River Watershed Scorecard

Figure 2. Scoring Chart for Water Conservation

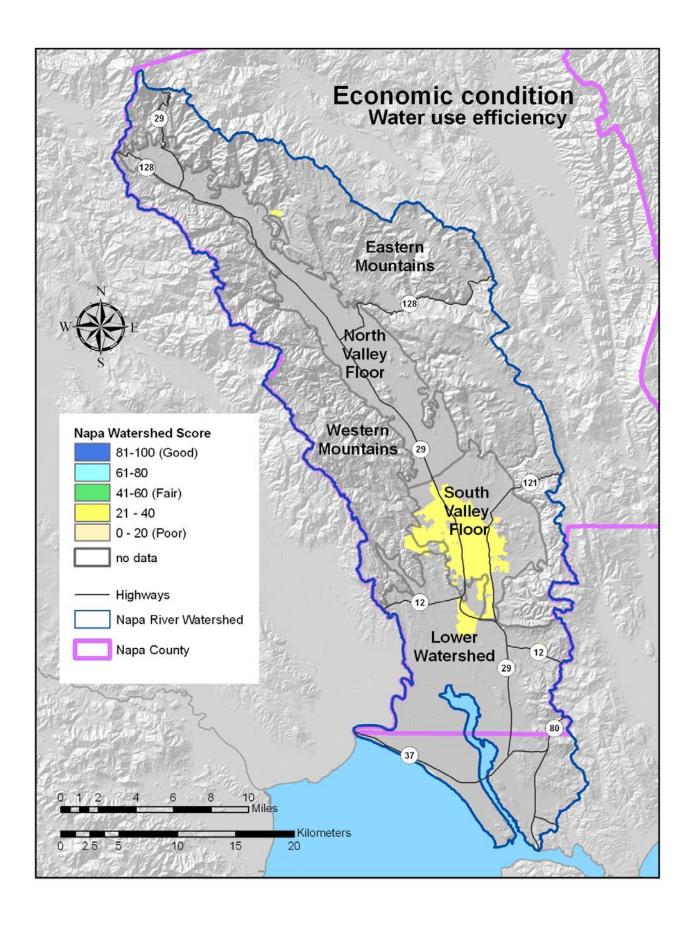


Figure 3: Napa Valley Watershed Water Conservation Score

The estimated municipal water use in the Napa River watershed in 2007 was about 23,000 acrefeet out of a watershed total of 64,000 acrefeet. Single and multi-family residences are the largest sector of the municipal use, accounting for over 60% of the total. This represents about 22% of the total water use in the Napa River watershed. About 81% of the non-municipal water use is for agricultural water needs, with about 6% for rural residential use, 4% for winery operations, and most of the remaining 9% for golf course irrigation.

## **Temporal and spatial resolution**

The period 2004 through 2008 includes an average year, two wetter years, and a dry year. The total municipal water production for the City of Napa is available back to 1984, and total residential water use is available back to 1989. Residential use was extended back to 1984 by correlating the total production with the total residential use. A long record of water use is helpful for putting recent water consumption into perspective and allows us to evaluate how both the drought of 1987-1992 and plumbing code changes affected water use. Higher percapita water use prior to the 1987-92 drought serves as the lower reference condition for scoring. The City of Napa's population and water use dwarfs the other cities, representing nearly 75% of the population in the watershed served by public water purveyors.

## How sure are we about our findings?

The City of Napa reports its monthly water use by the different customer classes to the California Department of Water Resources (DWR) annual Public Water System Survey (PWSS). It also reports annual water use by the different sectors to the California Urban Water Conservation Council (CUWCC), which makes the data available on-line at http://bmp.cuwcc.org/bmp/read only/list.lasso. DWR and CUWCC do minimal checking of the agency reports; data obtained from them generally do not correct any gaps, errors or inconsistencies in the reports. The City of Napa has compiled water use for a longer time period than has been reported to DWR and CUWCC, so data were also obtained directly from the City. The public water agency reports to DWR and CUWCC also provide an estimate of the population served within their water service areas, which may include small areas outside of the city limits. The reports do not explain the derivation of the population estimates, and the data for the same year in the PWSS and CUWCCreports may differ a small amount because of rounding or not being updated in one of the reports. Data on population served are estimated from either census projections or from the number of water connections; but since the number of people served by these connections is difficult to determine, an average number of persons per connection is used.

### Recommendations

The biggest data challenge in determining per-capita water use is obtaining accurate data, especially in areas that have high tourist use like the Napa Valley. All the water suppliers have good data for the number of water connections they have, but the number of people served by these connections can be difficult to determine. Data on the population served may not be accurate, resulting in poor per-capita calculations. Another challenge is to find accurate ways to determine outdoor water use when this not directly metered, which is currently the case with most residential accounts. The 'minimum method' used in this report and by DWR needs further refinement and validation. Other methods which should be considered include: remote sensing of landscape area, evapotranspiration calculations and on-the-ground mapping.

All five cities and towns in the Napa River watershed measure their water use by the different water-using sectors, but only the City of Napa and Calistoga regularly report their water use to DWR's annual Public Water System Survey (PWSS). Napa, Calistoga, and American Canyon are members of the CUWCC, a voluntary partnership of water suppliers that promotes efficient water use, including the reporting of water use and the implementation of best management practices. Yountville and St. Helena should be encouraged to submit water use data to DWR and join the CUWCC, as it provides many good resources to help small water suppliers improve their water use efficiency. American Canyon needs to keep current on their data reporting to DWR and the CUWCC as they are many years in arrears.

Any data on water use and population provided by a water supplier should include metadata, so that the accuracy of the data may be assessed and a judgment made whether per-capita calculations are feasible, and whether valid comparisons can be made over time and with other cities. This indicator shows that Napa residents can intensify their efforts to reduce their percapita use of water to be good stewards of their water supply. Current use has stabilized at a level that barely puts it into the "fair" category. Residents can further reduce water use by adopting more water-saving appliances and technology and being more water-wise. Resource managers can help residents take advantage of available water-saving technology through financial incentives, mandated efficiency standards for new construction, mandated retrofits on resale and remodeling, and education. There is great potential for outdoor water use reductions; achieving them will require choices about landscaping as well as technological improvements. It remains to be seen whether new regulations that could potentially make it easier for residents to install greywater systems will make a significant difference in outdoor use, or whether financial incentives will be needed for greater adoption.

### **Technical Information**

#### **Data Sources**

This indicator is based upon calculating water use in gallons per capita. Ideally this would include measurements of current water use and population in the five municipalities in the Napa River watershed, and comparing that to an estimated target efficient water use per person for those communities. Monthly or bi-monthly water use data are needed to calculate a per-capita indoor and outdoor use, the calculation of which is explained in the next section. All of the Napa Valley municipalities measure the water use of their different customers in order to bill them based upon the volume of use. Municipal water use is separated into different sectors or types of use, often distinguished by the size and type of water meter. Residential water use is accounted for separately from commercial, industrial, institutional and dedicated landscaping use. Different types of residential customers – such as single family and multi-family dwellings – are normally also accounted for separately. Water use is often measured and billed on a bi-monthly basis so data from an individual month may not reflect the use by all the customers.

The City of Napa and City of Calistoga report their monthly water use by the different customer classes to the California Department of Water Resources' annual Public Water System Survey (PWSS). These two cities, along with the City of American Canyon, also report their annual water use by the different sectors to the California Urban Water Conservation Council, which makes the data available on-line at http://bmp.cuwcc.org/bmp/read only/list.lasso. DWR and CUWCC do minimal checking of the agency reports; data obtained from them generally do not correct any gaps, errors or inconsistencies in the reports. The Cities of Yountville and St. Helena do not report their water use to either DWR or CUWCC and multiple attempts to obtain wateruse data from them for use in this analysis were unsuccessful. The City of Napa has compiled water use for a longer time period than has been reported to DWR and CUWCC, so data were also obtained directly from the City. The 2050 Napa Valley Water Resources Study Technical Memorandum 2 (Napa County Municipal and Industrial Demands) compiled water use data for the five cities through 2002, which is helpful for comparing water use between the various cities, but is not recent enough for scoring. The public water agency reports to DWR and CUWCC also provide an estimate of the population served within their water service areas, which may include small areas outside of the city limits. The reports do not explain the derivation of the population estimates, and the data for the same year in the PWSS and CUWCC reports may differ a small amount because of rounding or not being updated in one of the reports. Data on population served are estimated from either census projections or from the number of water connections; but since the number of people served by these connections is difficult to determine, an average number of persons per connection is used.

The derivation of a target or reference indoor water use relies on the data collected by different end-use studies of indoor water use, which measure the water use of the individual water-using devices in a household, including toilets, showers, dishwashers, washing machines, and faucets. The target outdoor use is based upon data collected in studies that examined a range of outdoor water efficiency options including landscape management practices (such as irrigation scheduling, mulching) hardware (such as ET controllers), and landscape design (such as drought tolerant gardens, reduction or elimination of turf), as well as the experience of water agencies and residential users when dry conditions require mandated and voluntary reductions in water use.

## **Analysis**

The average daily water use per person – gallons per capita per day (gpcd) – is calculated by converting the reported monthly, bi-monthly or annual residential water use data into gallons, dividing by the appropriate number of days to get a daily use and then dividing that result by the population using that water to get the gpcd. It is assumed for purposes of this calculation that only the population reported to reside within the service area of the district consumes the residential water and that visitors to the area are consuming water from non-residential accounts (i.e. commercial or institutional accounts). The 2008 calendar year water use for the City of Napa was reported to PWSS and CUWCC in acre-feet. The single-family and multi-family sectors are combined to calculate the residential gpcd for 2008 for the city. Residential use is also compared to the total municipal use in order to determine the percentage of the total use that the residential sectors represent (per-capita use based on the total municipal use would measure, along with the residential use, different commercial, industrial, and institutional (CII) mixes by the different municipalities and thus make comparisons of what we as individuals use less meaningful).

The efficient water use target that the current water use is compared to is derived for indoor and outdoor use separately, so it requires separating total residential water use into indoor and outdoor use. Indoor use is calculated by the commonly-used "minimum month" method. This assumes that the residential water use in the lowest water-using months is used entirely indoors and assumes that indoor use is relatively constant throughout the year.

Analysis of the monthly water-use data reported to the PWSS shows that January and February and sometimes March are the lowest water using months. Since the billing is often bi-monthly the calculation sums the two lowest consecutive months, converts it to gallons and divides by the number of days in the two months to determine the indoor gpcd. The average outdoor gpcd is the difference between the annual total residential gpcd and the calculated indoor gpcd. The gpcd water use in the consecutive highest consumption months of July/August or

August/September is also calculated to be able to evaluate the relative magnitude of the peak outdoor use compared to the indoor use. The target residential water use is the sum of a target indoor quantity and a target outdoor quantity. Separate indoor and outdoor use targets are derived, because an indoor target can be established as an allotment of water in gallons per person, while the outdoor target uses a percentage reduction from the current use.

The indoor use target of 40 gpcd is the average of several studies that measure the water use of currently available, efficient water-using appliances (toilets, showerheads, washing machines, dishwashers) and assumes that household leaks are reduced or eliminated. Water use by these devices is relatively constrained by current technology and plumbing codes. The main variable affecting household water use is how often the devices are used in the typical household, which is what the different studies measure. Per-capita indoor use is thus relatively similar across a range of single-family and multi-family residences and lends itself to an allotment-based target. Greater indoor savings are possible with newer, more efficient devices (such as dual flush or high efficiency toilets) and through behavioral choices such as taking shorter showers and not leaving the water running. Thus the indoor target of 40 gpcd for an individual household is very achievable, while the target for a water agency assumes nearly all residential customers have installed the devices and taken care of their leaks.

Over time most residential customers will install water efficient devices indoors, but the target can be achieved sooner with the proper financial incentives and regulatory mandates. In contrast to indoor water use, outdoor water use is much more variable depending on customer behavior, weather, and the size and type of the landscaping, which might range from none (for an apartment dweller) to large expanses of turf. Because information on the size and the type of landscaping of residential customers is not readily available, it would be very difficult to establish an allotment-based target of outdoor use and it is more appropriate to express the target as percentage savings from the current outdoor use. There is a wide range of options to achieve outdoor water use savings. As previously mentioned, different studies have evaluated savings from landscape management practices (such as irrigation scheduling, mulching), hardware (such as ET controllers), landscape design (such as drought tolerant gardens, reduction or elimination of turf), and policies such as rate structures and requirements for zero footprint new development.

Using recycled water from wastewater treatment plants or from onsite greywater systems for landscape irrigation can also reduce the use of potable water for outdoor water use. The percentage savings that have been achieved from these measures are highly variable. A Pacific Institute paper (2003) evaluated many studies and estimated that outdoor water use reductions of 25% to 40% could be achieved in California. The urban water management plans for the City of Sonoma and Valley of the Moon Water District examined different measures and

programs for reducing residential irrigation and estimated end-use savings ranging from 9% (for rain sensor retrofits) to 33% (for "cash for grass" programs). The actual savings depend on the level of participation or "penetration" of the programs and measures, which in turn depends primarily on the economic benefits and costs to the water agency and customer, although the social and environmental benefits of saving water (i.e. stewardship) may also motivate action. Another indication of the outdoor water use savings potential is the 10% to 15% summer and fall residential water savings that were achieved in 2007 by the Valley of the Moon Water District, stimulated in part by the reductions requested by the Sonoma County Water Agency and the State Water Resources Control Board to meet Russian River flow requirements. Some of this reduction was likely achieved by short-term changes in irrigation management and some may have been weather related. Many water agencies have drought management plans that specify percentages of total and outdoor water use reductions to be achieved through voluntary and mandated measures (such as no-water days).

Because outdoor water use savings depend on so many variables and requires information beyond the scope of this effort, a simple but achievable outdoor water use reduction target of 20% from current outdoor use is specified for the Napa River watershed. A 20% reduction in outdoor use can be met through a wide variety of measures depending on the individual circumstances ranging from behavioral changes (such as more careful water scheduling) to investments in hardware or changes in landscape design. A 20% reduction target is consistent with policy and legal requirements to achieve 20% per-capita reductions for overall water use and has been achieved in response to short-term requirements to reduce water use during dry periods. Those users who are currently using water efficiently may not be able to achieve a 20% reduction, but they are outnumbered by users who can achieve a greater than 20% reduction. Water agency planners that were consulted for this report (such as Carrie Pollard of the Sonoma County Water Agency) felt that a 20% outdoor water use reduction target is achievable.

### **Evaluation and scoring**

Scoring this indicator requires the following steps:

- 1. Calculate the indoor and outdoor water gpcd for the municipalities that report their monthly water use over the 2004 to 2008 period. At the present time, monthly water use data are available only from the cities of Napa and Calistoga (only Napa was scored for this assessment).
- 2. Calculate the average annual indoor and outdoor use for the 2004 to 2008 period. Reduce the average outdoor use by 20% and add that target use to the indoor target per-capita use of 40 gallons per day to get the total target residential which is the upper reference value of 73

gpcd (score = 100) for scoring. Here and in the following discussion, we use the convention that "upper" refers to a more desirable environmental condition—for this indicator, a reduction in water use—while "lower" has the opposite meaning. Because the City of Napa has so much more population than Calistoga (84,000 to 5300) and a correspondingly greater water use, and because Napa has a water use record going back to 1984, only the Napa data was used to calculate the upper reference condition (target efficient use) and lower reference condition (water use with minimal conservation). Incorporating Calistoga data in the calculation of the upper reference condition would lower the target gpcd by one gallon.

- 3. Use the highest historical residential value from the longterm residential water use record for the City of Napa as the lower reference condition, 121 gdpc (score = 0) for the water use with relatively low conservation prior to the 1987-92 drought.
- 4. Score recent water use on a linear, 100 point from 121 gdpc to 73 gdpc. Evaluate the long term Napa valley water use to determine the long and short term trends.

### Note on regions outside the city of Napa

The City of Calistoga per-capita residential water use in 2007 was 84 gallons per day, mainly due to lower outdoor use, which likely reflects smaller average lot sizes in Calistoga. In both of these cities the residential water use represents 60% to 65% of the total demand for water, which includes commercial, institutional, and industrial uses as well as the unaccounted water from leaks and billing errors.

Although recent water use data was not available for Yountville and St. Helena, data from 2002 and earlier years compiled for the 2050 Napa Valley Water Resources Study indicate that the per-capita residential use for those towns was 30% to 50% higher than Napa for comparable years. It is possible that the higher residential water use in Yountville and St. Helena is due to differences in what is included in the residential water use figures. Greater tourist use in residential bed and breakfasts establishments tends to be considerably higher than the target per-capita indoor use of 40 gpcd, but is very similar to the indoor use in other cities of the San Francisco Bay Area.

American Canyon water use reported to the California Urban Water Conservation Council for the 2002-2006 period indicates that its per-capita residential use is fairly similar to that in the City of Napa.

Like other cities in the Bay Area, the residential water use in the City of Napa has declined by 10% to 15% in the last two decades, spurred by plumbing code changes and conservation programs. These efficiency gains helped the city keep its water needs in 2008 only 12% higher than in 1987, while the population increased 27%. In contrast, the available data from

Yountville and St. Helena did not show the same declines in per-capita residential water use through 2002.

### **Citations**

California Department of Water Resources. 1993 – 2008. Annual Public Water System Survey (PWSS), City of Napa. Available at the California Urban Water Conservation Council website: http://bmp.cuwcc.org/bmp/read\_only/list.lasso.

Pacific Institute. 2003. Waste Not, Want Not: The Potential for Urban Water Conservation in California.

Sonoma Ecology Center, Napa Resource Conservation District et al. 2010. "Watershed Health Scorecard: Napa River Watershed Interim Technical Report on Indices for Water Quantity and Quality." Available at: http://sfcommons.org/scorecards/napa

West Yost & Associates. 2005. 2050 Napa Valley Water Resources Study.

## **Stream Temperature**

### Goal:

Improve and sustain watershed conditions and functions that advance human and environmental economies, in particular water quality and quantity

## **Objective:**

Protect and improve water quality for aquatic ecosystems.

### **WAF Attribute:**

Physical and Chemical

Table 1. Score, trend, and reliability for Stream temperature.

Region	Score (0 to 100) <sup>1</sup> ± standard deviation	Trend	Reliability of findings	
Napa River watershed	54.0	Improving	Low	
Napa River watershed subregions:				
Western mountains	99.72	Level	Low	
Lower watershed: Carneros region, Napa River marshes, American Canyon, Vallejo	80.69	Level	Moderate	
Eastern mountains	ND	ND	Low	
South valley floor	87.10	Declining	High	
North valley floor: North of Oak Knoll Avenue	53.94	Improving	High	

<sup>&</sup>lt;sup>1</sup>Scores close to zero indicate extremely poor watershed health; scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

### What is it?

Water temperature greatly affects aquatic ecosystems. In riverine environments, colder water temperatures generally contain more dissolved oxygen, and this is often favorable to certain aquatic species such as fish and benthic invertebrates. As sunlight hits the water surface, the temperature will rise. Aquatic species sensitive to high water temperature might not survive if temperatures exceed a certain threshold for long periods of time. This analysis calculates the maximum seven day average daily maximum (7DADM) for each year and for each subregion. Each year is represented by the highest seven-day average maximum water temperature within the year.

<sup>&</sup>lt;sup>2</sup> ND indicates that the score or trend was not determined because data were not available or sufficient.

<sup>&</sup>lt;sup>3</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

## Why is it Important?

One of the consequences of increased withdrawal of river water for human uses is an increase in water temperature due to lowered volume. Increase of river temperatures from their natural levels has far-reaching effects on local ecology, including alteration of community processes and facilitating invasion by exotic species (Poole & Berman 2001). Restoring natural flow regimes and thus natural temperatures is critical to restoring a healthy natural system.

Native salmonid species are of great ecological, economic, and cultural importance to local communities. They also serve as strong indicators of habitat quality and integrity in river systems, particularly with regard to water temperature, sediment load, and barriers to passage. They are well-studied, including behavioral and physiological responses to temperature extremes.

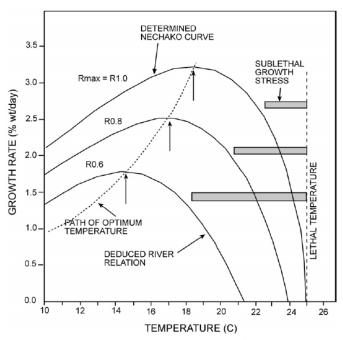
Maximum water temperature is a critical part of habitat quality for salmonids. Temperature affects every aspect of salmonid biology, from feeding and growth rates to migration and spawning, and stress levels and survival (Carter 2005). Rainbow trout, for example, are more severely impacted by temperatures in excess of 20°C than by fishing pressure (Runge & Peterson 2008). Upstream diversion of water for human usage increases downstream temperatures, as the lower remaining volume warms more quickly. Due to upstream barriers such as dams, only less-suitable, high-temperature regions are available for spawning and summer feeding. Anthropogenic temperature increases have been identified as key contributors to salmon decline (US EPA 2003).

### What is the target or desired condition?

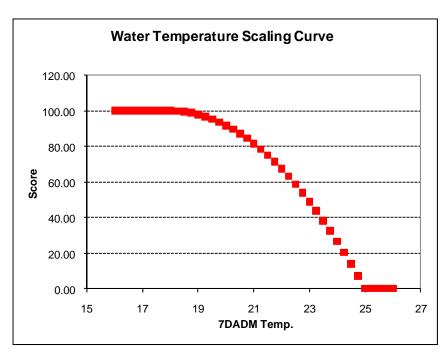
US EPA suggests as a guideline that a river sustaining salmonid populations should not have 7DADM temperatures over 18°C to avoid impairment of salmon health. Similarly, migratory portions of the river should not exceed Maximum Weekly Maximum Temperatures of 20°C and temperatures greater than 22°C will cause broad mortality (US EPA 2003). For core rearing areas in mid-to-upper parts of the river basin, a maximum of 16°C may be appropriate. Experimental studies indicate that spawning temperatures up to 16.5°C do not have deleterious effects on juvenile salmon, but mortality increases markedly after that point (Geist et al. 2006). These temperature guidelines, along with additional information from Brett et al. (1982), were used to convert monthly maximum 7DADM into a 0-100 scale.

A score of 100 is equivalent to the EPA's stated protective criteria of 18°C 7DADM for secondary foraging/rearing areas. A score of 0 will be equivalent to 25°C 7DADM, the lethal point for juvenile Chinook salmon. Intermediate scores were scaled using an adaptation of the Brett et al. (1982) growth curve (Figure 1). Only the right side of the curve was used; temperatures below the EPA protective criterion were still scored as 100. Brett et al. (1982) estimate that natural populations of Chinook feed at roughly 60% of saturation (or R=0.6, the lowest growth curve). Because of daily temperature fluctuation, 7DADM temperatures are equivalent to constant laboratory temperatures roughly 1-2°C colder (US EPA 2003).

The scaling curve is shown in Figure 2. The scaling curve does not exactly match the growth curve, due to the temperature thresholds for 0 (25°C) and 100 (18°C). Temperatures for the growth curve were adjusted upward by 1.5°C to adjust for the use of 7DADM measurements. These scores apply only to summer maximum temperatures.



<u>Figure 1</u>. Chinook salmon growth curve (Brett et al. 1982). Growth rates at different temperatures for three feeding levels (R=0.6, 0.8, and 1.0). Rmax (R=1.0) represents satiation feeding, with R=0.6 closer to natural feeding levels.



<u>Figure 2</u>. Stream temperature scaling curve. This curve is approximated from salmonid growth/survival data in Brett et al. 1982. It converts 7-day average daily maximum temperature to a 0-to-100 score. The formula for temperature (x) conversion to score is 100 - r(x-K)2, where r = 2.041 and K = 18°C.

## What can influence or stress condition?

The major factor which raises water temperature is decreased flow within the river. Low water volume allows the sun to warm the river much faster, and temperatures increase rapidly as the water moves downstream. Prolonged decreased flow (as opposed to seasonal variations) is most often due to human water use; water is retained in reservoirs and diverted to urban centers or for agricultural use, and only a small fraction is released into the original channel. Increasing temperature due to climate change is another possible factor.

## What did we find out?

Many of the sampling sites were excluded from analysis due to data limitations. Many sites had only one year of data, sometimes represented by a single point. Most problematic was the prevalence of monthly samples at irregular times, which clearly do not represent temperature maxima. However, there were sufficient daily datasets from four of the five subregions to perform trend analyses. Due to the aforementioned data limitations, only current state assessments and annual Mann-Kendall analyses were performed. The current states of the subregions are shown in Table 1 and Figure 3.

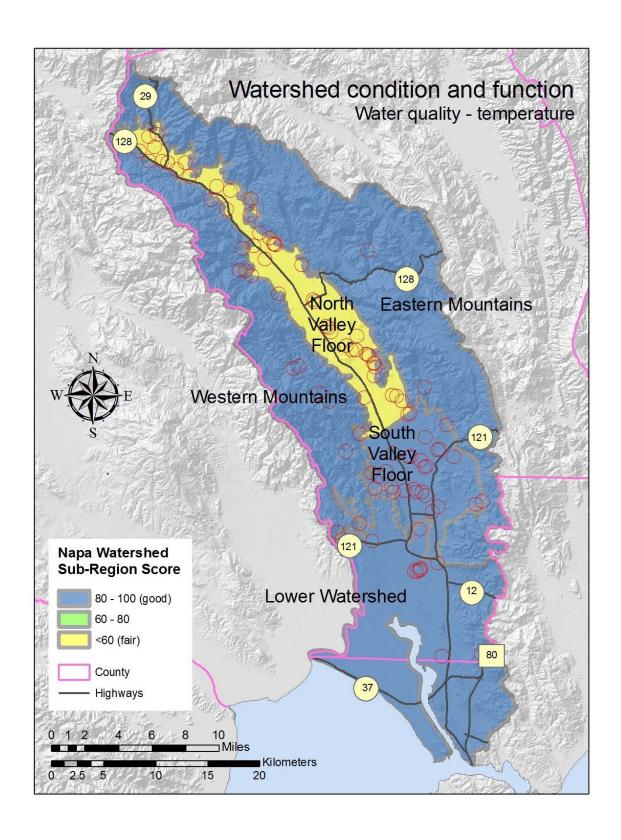


Figure 3. Stream temperature condition scores for subregions and distribution of sampling stations.

### **Trends Analysis**

Regional Mann-Kendall analysis (section X.X) was conducted on each subregion, using the individual sites as separate regions. The North Valley floor had a statistically significant negative (decreasing) temperature trend while the South Valley Floor had a statistically significant positive (increasing) temperature trend. The other two subregions had positive temperature trends, but were not statistically significant (Table 2). While a negative trend is a good sign that the overall river temperature is cooling in this region, it is important to note the short analysis time period of eight years. When performing a Regional Mann-Kendall analysis, a ten year period is preferred. Therefore, the 11 year period for the South Valley Floor is a bit more sobering, and remedial actions should be considered for this region. As suggested by the results from the individual regions, the overall trend for the entire watershed was positive but not significant (tau-b = 0.0880, p = 0.2884). There was not enough data available to perform a trends analysis on the Eastern Mountains.

<u>Table 2</u>: Regional Mann-Kendall trend analysis. "Tau-b" is a Mann-Kendall test statistic.

Subreg ion	Tau-b	Significant	p-value	Slope Magnitude	Years	N	Confidence	Remarks
EM	NA	NA	NA	NA	NA	1	NA	Insufficient data
LW	0.1619	False	0.05285	0.03077	1967-2007	13	Medium	Long series, but false maxima
NVF	-0.447	True	0.002754	-0.62	1996-2004	10	Medium	Long series, but false maxima
SVF	0.4943	True	0.000888	0.6	1997-2008	13	Medium	Long series, but false maxima
WM	0.1429	False	0.8259	1.143	1996-2007	5	Low	Mostly short series

WM: Western mountains. LW: Lower watershed: Carneros Area, Napa River Marshes, Jamieson/American Canyon. EM: Eastern mountains, including Angwin area. SVF: South valley floor, including Napa. NVF: North valley floor, including Calistoga, St Helena, and Yountville.

## **Temporal and spatial resolution**

Water temperature is monitored more intensely in the valley floor of the Napa River watershed, both in terms of quantity of sites and frequency of sampling. The Eastern and Western Mountains collect data but the sites are spread out and the collection hasn't been as consistent over time. Temperatures are collected using a combination of monthly grab samples and continuously monitoring Hobo-temps (thermometers left in the waterways to collect data). Continuous monitoring provides the most consistent source of temperature data and indicator calculation, but it is conducted on fewer sites. A critical feature of watershed-wide monitoring would be the establishment of a network of continuous temperature measuring devices that covers all important waterways and times of the year.

## How sure are we about our findings?

The overall condition assessment based on maximum seven day average daily maximum (7DADM) tells part of the story, but is best calculated based on complete data-sets. Water temperature is a straightforward parameter to measure, but is complicated to interpret. Choosing the highest temperature measured to assess condition would have resulted in most subregions receiving a score close to or at 0 (Table 3), meaning that the scores here may underrepresent temperature problems in the watershed.

### **Recommendations**

The Eastern and Western Mountains are underrepresented in this study. Adding additional daily temperature data loggers across this region in each of the major tributaries is recommended. Any additional data, particularly for these two regions, would provide more assurance about the findings in this study.

### **Technical Information**

### Data sources:

United States Geological Survey (USGS), National Water Information System (NWIS) Napa Valley Floor-Napa-MST, Daily Temperatures, 1978-1981, 1982-1989 Napa Valley Floor-Calistoga-StHelena-Yountville, Daily Temperatures, 1961-1979

California Department of Fish and Game, Bay Delta and Tributaries Database (BDAT)
Carneros Area\_Napa River Marshes\_Jamieson/American Canyon, Unpatterned, 1978-2004
Carneros Area Napa River Marshes Jamieson/American Canyon, Unpatterned, 1967-2004

California Land Stewardship Institute (CLSI)

Napa Valley Floor-Calistoga-StHelena-Yountville, Daily Temperature, 6/2007-10/2007

Napa County Resource Conservation District (RCD)

Carneros Area\_Napa River Marshes\_Jamieson/American Canyon, Napa Valley Floor-Calistoga-StHelena-Yountville, Napa Valley Floor-Napa-MST, Unpatterned, 1996-2004

**Stillwater Sciences** 

Carneros Area\_Napa River Marshes\_Jamieson/American Canyon, Napa Valley Floor-Napa-MST, Intermittent, 2001-2005

## Type of data

Analysis is on temperature maxima only. Non-maximum data, such as daily averages or single measurements, were treated in one of two ways:

- 1. if data set was inferior or redundant, data were excluded from analysis. Generally excluded were: data sets with only one year of data; data sets with no data within the last 10 years; and false maxima data in regions with 5+ sites with true maxima.
- 2. if data set was desirable (i.e. the particular region or time period had little alternative data), then data were be treated as if they represented daily maxima, but this was noted in the analysis and the data confidence evaluation.

### **Temporal aggregation:**

Data were aggregated temporally as follows:

- Sub-daily data (i.e. hourly, 15min, etc.): included only daily maximum.
- Daily data: Daily maxima were averaged over 7-day periods to form a rolling 7-Day
  Average Daily Maximum (7DADM). Standard deviations calculated for each average.
  Averages started with the 7th day in a series, and then moved forward until the final
  day. Some averages extended into two months, but the 7DADM was associated with
  the final day in the average. For months with fewer than 7 days of reporting, a shorter
  average was used, though this was reflected in the standard deviation. Missing days
  were accommodated in a similar manner.
- Weekly data: Whether this was a single measure of weekly temperature, or a 7DADM point, only the maximum value was used to represent the month. Standard deviation for the maximum point was preserved.
- Monthly data: Seasonal Kendall and month-by-month trend analysis were carried out on monthly maxima data, when data permitted. Trends were reported for each season or month, as well as the overall yearly trend.
- Annual data: For annual analysis, the Mann-Kendall trend analysis was used on yearly maximum data. Standard deviations were maintained from the 7DADM averages when possible.

### Subregion aggregation:

Data within a subregion was assumed to represent independent sampling events, and was used to calculate aggregate scores for that subregion. The number of sites was considered when assessing confidence measures.

<u>Table 3</u>. Basic statistics for subregion condition assessments. "SD" refers to standard deviation; "N" refers to the number of data points; "95% C.I." refers to 95% confidence intervals.

Subreg	Average	Min	Max			95%			
ion	Temp (ºC)	Temp	Temp	SD	N	C.I.	Score	Confidence	Remarks
EM	17.11	17.11	17.11	NA	1	NA	NA	Low	Only one data point
LW	21.08	13.10	25.50	3.99	21	1.71	80.69	Medium	Few true maxima
NVF	22.75	17.73	26.09	2.10	22	0.88	53.94	High	Good maxima data
SVF	20.51	15.58	24.18	2.35	11	1.39	87.10	High	Good maxima data
WM	18.37	15.00	20.59	2.30	6	1.84	99.92	Low	Not much data

WM: Western mountains. LW: Lower watershed: Carneros Area, Napa River Marshes, Jamieson/American Canyon. EM: Eastern mountains, including Angwin area. SVF: South valley floor, including Napa. NVF: North valley floor, including Calistoga, St Helena, and Yountville.

### **Trends Analysis Reporting:**

The primary values reported were Mann-Kendall trends and Kendall B estimated trend slope, with confidence intervals. When performing regional analysis, trends for sub-units were reported along with overall trend.

### **Citations**

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# **Carbon Storage and Primary Productivity**

### Goal:

Reduce greenhouse gas emissions and adaptively manage watershed resources to address climate change

## **Objective:**

No specific objective

**WAF Attribute: WAF Attribute:** 

**Ecological processes** 

Table 1. Score, trend, and reliability for: *Carbon storage and net primary productivity*.

Region	Score (0 to 100) <sup>1</sup> ± standard deviation	Trend	Reliability of findings <sup>2</sup>
Napa River watershed	97.1	No Trend	Moderate
Napa River watershed subregions:			
Western mountains	97.7 ± 7.3	Declining	High
Lower watershed: Carneros region, Napa River marshes, American Canyon Vallejo	99.7 ± 2.6	Improving	High
Eastern mountains	97.3 ± 7.4	Level	High
South valley floor	92.7 ± 11.8	Declining	Moderate
North valley floor: North of Oak Knoll Avenue	94.3 ± 9.6	Level	Moderate

<sup>&</sup>lt;sup>1</sup> Scores close to zero indicate extremely poor watershed health whereas scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

<sup>&</sup>lt;sup>2</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan for the North Bay-Delta Transect Watershed Assessment Framework. The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

### What is it?

For this indicator we examine two elements of the carbon budget of the Napa River watershed, carbon sequestration amounts and net primary productivity. Both are of interest in terms of global change issues, in particular because of the potential for offsetting increases in atmospheric carbon dioxide by storage of carbon in terrestrial carbon pools (Dixon et al. 1994). In this analysis we look at carbon standing stock at a single point in time as a measure of watershed condition, and assess trends in carbon storage by examining changes in net primary productivity detected by satellite remote sensing.

### **Carbon Sequestration**

Research on carbon sequestration has focused on measurements of carbon stocks and carbon flux. Measuring carbon flux requires sophisticated instrumentation making fine-scale studies difficult, but measurement of carbon stock is more amenable to landscape-scale studies. The general approach for carbon stock evaluation is to amalgamate remote sensing-based landscape classifications with vegetation plot data that includes above-ground biomass, litter accumulation on the soil floor, and below-ground carbon to estimate total carbon storage across the landscape. Typical units for the metric are in megagrams (Mg) of carbon per hectare for the stock and Mg C per hectare per year for the flux. In this analysis we use the results from a landscape-scale assessment of carbon stocks in California and compare that to a reference condition that assumes all trees are fully mature.

### **Net Primary Productivity**

According to NASA, terrestrial biological productivity (or primary productivity) is the single most fundamental measure of "global change" of practical interest for humankind. Primary productivity is the measure of carbon intake by plants during photosynthesis, and this measure is an important indicator for studying the health for plant communities.

Net Primary Productivity (NPP) is the amount of carbon uptake after subtracting Plant Respiration (RES) from Gross Primary Productivity (GPP). GPP is the total rate at which the ecosystem captures and stores carbon as plant biomass, for a given length of time.

$$NPP = GPP - RES$$

Photosynthesis is the process in which the energy from the sun converts carbon dioxide (CO<sub>2</sub>) from the atmosphere and water (or water vapor) to organic sugar molecules (carbohydrates), which are stored in the plants, and oxygen, which we, and other life on earth, consume. The

extra water molecules which are derived in photosynthesis are reused by the plant or transpired into the atmosphere. Below is the chemical formula for photosynthesis:

$$6CO_2 + 12H_2O(+sunlight) \rightarrow C_6H_{12}O_6 + 6O_2 + 6H_2O_1$$

NPP measures the mass of the new plant growth (chemically-fixed carbon) produced during a given interval. Change in NPP may change with vegetation health, so NPP rates were used to analyze the overall trend of carbon uptake in this region over the past ten years. To analyze trend, we downloaded ten years of monthly satellite data from NASA, which are are reported as grams of carbon uptake per meter square per day (gC/m²/day). With monthly data, we ran a Seasonal-Kendall trend analysis, and with annual data, we ran a Mann-Kendall and Regional-Kendall trend analysis.

## Why is it Important?

Humans continue to release CO2 and other greenhouse gases into the atmosphere from the burning of fossil fuels and agricultural practices. Plants cannot convert CO2 into biomass as fast as it is entering the atmosphere, causing a global buildup. These greenhouse gases trap heat from the sun and cause the surface temperature to rise, which has started a chain of events that will have enormous impacts on the globe in the years to come. These changes include glacial melting, sea level rising, and climatic shifting, which in turn can affect the welfare and health of all living things on this planet.

Carbon sequestration is considered an important means to mitigate the impacts of greenhouse gases on climate change (Sedjo & Solomon 1989). Increasing the amount of carbon stored on a watershed may become an important policy goal with economic benefits accruing from the establishment of a carbon offset market (Richards & Stokes 2004).

Forest ecosystems sequester the most carbon of any terrestrial ecosystem, and most United States surveys of carbon storage to date have emphasized storage in forests, usually working with the USFS Forest Inventory and Assessment plots as a base (Woodbury et al. 2007, Blackard et al. 2008). The forests of the Pacific Northwest may have some of the highest potential to store additional carbon of any forests in the world (Hudiburg et al. 2009).

### What is the target or desired condition?

Prior to the industrial revolution, the planet's carbon cycle was closer to a state of equilibrium. While an increase in solar radiation or an increase in planetary volcanism can drastically change the carbon cycle for a relatively short period of time, it has been shown that human activity has

adjusted this cycle by adding more carbon and methane into the atmosphere at higher concentrations than any natural occurrence over the last 650,000 years (Siegenthaler et al., 2005). The carbon cycle is a global phenomenon, so to return to a desired condition at equilibrium will be a global, population-wide, effort. To select a desired condition at a regional scale, we look at the carbon *holding capacity* for each region and compare it with current conditions.

We take the desired condition to be a landscape where all trees are fully mature; that is, they have grown to the point where additional carbon storage on the landscape in aboveground biomass is limited to the rate of trees dying and new ones growing. Such a landscape is at its maximum potential for mitigating climate change through storage of atmospheric carbon dioxide.

We also selected a target for new carbon sequestration, as indicated by NPP, as an increasing trend, or at least not a declining trend. This means that a significant upward trend is a good condition from a climate mitigation point of view, and a declining trend is a poor condition.

### What can influence or stress the condition?

Any changes in plant cover in the landscape will affect the amount of aboveground carbon storage. Most important are changes in forest cover, given that forests have the greatest amount of biomass of any habitat type. Processes that influence forest cover and hence carbon storage include fire, timber harvest, land development, and disturbances such as pest outbreaks as well as forest regrowth (Brown et al. 2004). In a recent study, scientists found that logging was the greatest impact on reduced carbon storage in forests and "no management" of forests resulted in the greatest sequestration of carbon (Nunery and Keeton, 2010). Fire can also reduce NPP, with reduction depending on fire intensity (Meigs et al., 2009). Remaining and newly-growing plants will tend to grow vigorously, so at the landscape scale, fire temporarily reduces NPP rates.

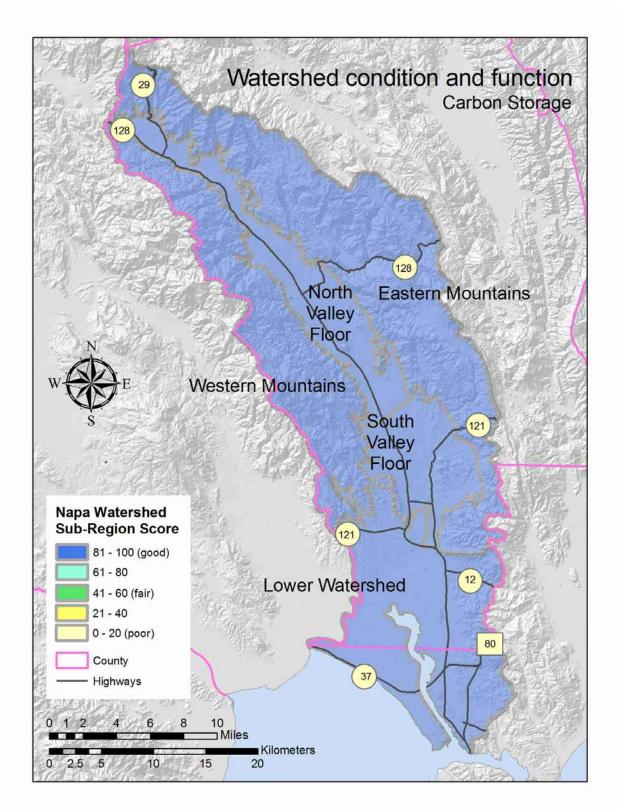
Regional climate will greatly affect the natural growth of shrubs and trees. Between 2006 and 2009, California experienced three consecutive dry water years. NPP will tend to decline in response to seasonal and drought-related drying. Plants take up CO2 through holes in their leaves called stomata. These will close under very dry conditions in order to reduce water loss by the plant. This means that as conditions dry, rates of carbon sequestration will decline. Because climate change may lead to drier and hotter conditions in many places in California, NPP may decline.

### What did we find out?

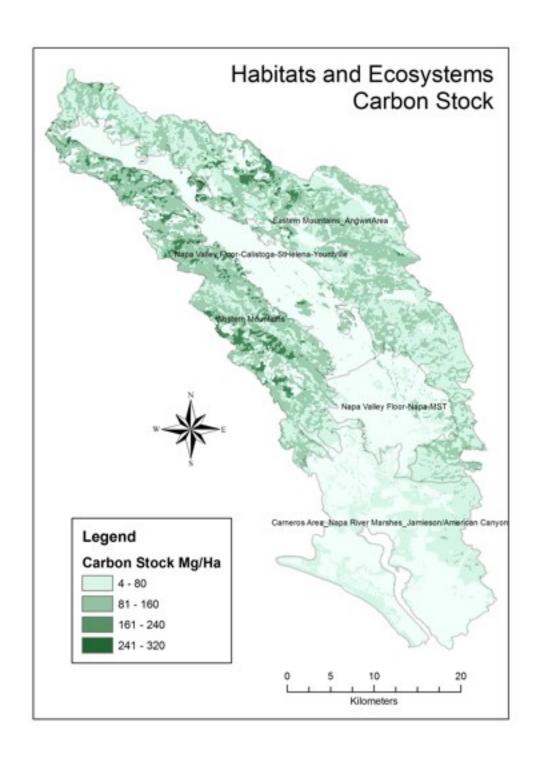
There were relatively high scores for carbon standing stock, ranging from 92.8 for the Napa Valley near the city of Napa to 99.7 in the Napa River Marsh region (Table 1 and Figure 1). There were significant downward trends in monthly NPP for Western Mountains and Napa Valley Floor near the city of Napa, and a significant upward trend in the Napa River Marsh. It is important to note that these standing stock values are just for wildlands in the Napa Valley watershed, and they exclude agricultural or urban areas. Despite the high absolute values of the indicator scores, scores should be as close to 100% as possible, because of the need to reach global greenhouse gas mitigation goals.

## **Carbon Standing Stock**

The indicator value is a comparison of current standing stock to a potential maximum, which is based on a combination of underlying vegetation types and canopy closure values. Figure 2 is an intermediate layer which shows carbon storage at a 100 meter pixel and provides additional detail about the patterns in each region.



<u>Figure 1</u>. Carbon stock scores across sub-regions.



<u>Figure 2</u>. Actual carbon standing stocks based on vegetation present.

### **Trend Analysis**

To study trends in the carbon budget, NPP was analyzed for each region. NPP provides a rate of carbon fixation or sequestration into plant material. Ten years of monthly NPP rates were available, allowing for an estimate of change in rate over time. We used the R statistical program to analyze these data, and used custom-made variations of the Kendall package depending on whether the analysis was for monthly or annual data. Kendall's rank correlation measures the strength of monotonic association between two vectors, such as year and data value (see section 3.3 for more information on trends analysis).

## **Monthly Trend**

Monthly-seasonal variation over 10 years (2000 – 2009), was analyzed using a Seasonal Kendall statistical model. Monthly NPP raster data for each sub-region were aggregated as sum, mean, maximum, minimum, and standard deviation for each sub-region, and trends across each parameter were calculated (Table 2).

<u>Table 2</u>. Monthly Net Primary Productivity in each sub-region: trend and value showing the magnitude of the slope in the sum, mean, maximum, minimum, and standard deviation (StdDev) of NPP.

Region	Monthly Trend								
	Sum	Mean	Max	Min	StdDev				
WM	Negative	Negative	Negative	Negative					
	-0.2333	-0.02592	-0.01907	-0.02592					
LW	Positive	Positive	Positive	Positive					
	0.04429	0.01476	0.01476	0.01476					
EM									
SVF	Negative	Negative	Negative	Negative					
	-0.02789	-0.02789	-0.02789	-0.02789					
NVF					Negative				
					-0.01044				

WM: Western mountains. LW: Lower watershed: Carneros Area, Napa River Marshes, Jamieson/American Canyon. EM: Eastern mountains, including Angwin area. SVF: South valley floor, including Napa. NVF: North valley floor, including Calistoga, St Helena, and Yountville.

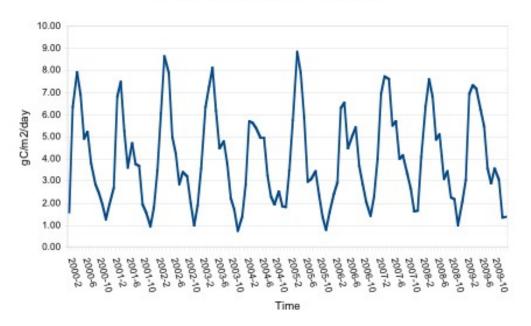
There was strong agreement between the sum, mean, maximum, and minimum analyses for trend. We found a negative trend (decline in NPP) in the Western Mountains and Napa Valley

Floor near the city of Napa (Figure 3 and 5, respectively). Declines in NPP are associated with changes in vegetation type (e.g., replacement of tree canopy by row-crops), increases in temperature, and/or decreases in available water (from irrigation or precipitation. In these regions, all of these could be occurring. In the Napa River Marshes, we found a significant positive trend across analyses (Figure 4). A negative trend in the standard deviation for the upper Napa Valley Floor tells us that the variability between years is decreasing for this region. We did not find any negative NPP rates, which are present in other parts of California, that would indicate a net export of carbon dioxide in the atmosphere during these times.

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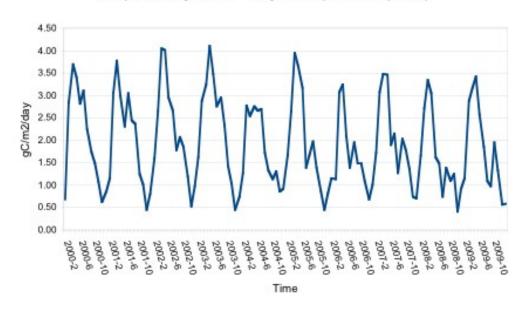
<u>Figure 3</u>: Monthly sums of NPP for the Western Mountains region, showing a statistically-significant downward trend.

## Napa River Marsh NPP (Sum)



<u>Figure 4</u>: Monthly sums of NPP for the Napa River Marsh, showing a statistically-significant positive trend.

## Napa Valley Floor - City of Napa NPP (Sum)



<u>Figure 5</u>: Monthly sums of NPP for the Napa Valley Floor near the City of Napa, showing a statistically-significant downward trend.

#### **Annual Trend**

NPP values were combined to create an annual average for each study region and then analyzed for trend using the Mann-Kendall and Regional-Kendall statistical tests. The data were aggregated from the monthly NPP values, where the annual sum is the sum across all months, annual mean is the mean across all months, annual maximum, annual minimum, and the mean standard deviation for all months in the year. Somewhat surprisingly, we found no trend in these data for any of the five aggregations.

## **Temporal and spatial resolution**

Carbon standing stock was measured at 100 m resolution with vegetation data that was roughly a decade old. The NPP data were at a 0.1 degree resolution, which is equivalent to roughly 10 kilometers squared, using data that are recent and updated. The standing stock is unlikely to change rapidly over areas the size of the sub-regions, but for planning watersheds or similar units it may. NPP changes rapidly (daily to monthly) and high time-resolution is required for accurate estimations.

## How sure are we about our findings?

### **Carbon Stock**

Carbon stock estimation is difficult for a number of reasons, and the results above should be treated carefully. First, because estimation methodology depends upon combining synoptic land cover data from remote sensing platforms with plot-level measurements of carbon in living and dead plant material, it is important that the remote sensing-derived map has accurate information about vegetation height and cover. This is challenging because remotely sensed imagery usually only gives spectral information about the top level of the canopy and not the canopy depth, the latter corresponding more closely to volume of aboveground biomass. Also, plot-level data tends to be focused on forest stands (e.g. the Forest Inventory and Assessment plots (Woodbury et al. 2007)), with shrublands and grasslands being sampled more poorly. Carbon estimation is even difficult at the plot level, since the usual technique for estimating carbon stored in a tree is to measure diameter and height and then refer to a set of allometric equations (e.g. Jenkins et al. 2004) relating tree biomass to those parameters, and these equations may have been developed from measurements of trees located in a very different landscape than one's study plot.

For this particular analysis of carbon stocks, a couple things to note are the following. First, using the estimator equations in Brown et al. (2004) involves reducing the land cover data to types that are not very specific to California vegetation. It would be best if this assessment was made using equations based on California vegetation types, if these were available. Second, the reference condition assumes that carbon storage will be maximized if all vegetation types are at dense cover. This introduces error because some localities will not support dense forest (e.g. sparsely forested upper elevation rocky areas).

The standard deviation measure, which was calculated from the values of all pixels within each sub-region, is relatively high, with values ranging from 2.7 to 11.9 (Table 4). This reflects the fact that only four discrete canopy cover classes were used to calculate the carbon values in each pixel, leading to discrete and well spread apart bins in the output values.

Table 4. Standard Deviation of the mean in carbon stock estimation per sub-regions.

	Confidence:
Dania	Standard Deviation
Region	of Carbon Stock
	Estimate
WM	± 7.3
LW	± 2.7
EM	± 7.4
SVF	± 11.9
NVF	± 9.6

WM: Western mountains. LW: Lower watershed: Carneros Area, Napa River Marshes, Jamieson/American Canyon. EM: Eastern mountains, including Angwin area. SVF: South valley floor, including Napa. NVF: North valley floor, including Calistoga, St Helena, and Yountville.

### **NPP**

With regard to NPP, these data were not readily available at the highest resolution provided by NASA. While the GIS processing of the raster data should provide an accurate estimate for calculated parameters, the smallest regions, for example Napa Valley Floor – City of Napa, contain only a few of the low-resolution data cells that NASA currently provides through their website.

### Recommendations

Because of the degree of interest in carbon sequestration and carbon stocks, data sources for making such assessments are continually improving. For instance, the 2010 Forest and Range Assessment of the California Department of Forestry and Fire Protection (http://frap.cdf.ca.gov/assessment2010.html) includes analyses of threats to forest carbon. When data from this study becomes available, it will allow more accurate and up-to-date analyses to be made of regional carbon stocks. We recommend that future assessments review new data sources for deriving carbon stock.

In terms of trend analysis, higher NPP resolution would provide a more accurate indication of trend in each of these sub-regions. The data which are freely available to download are provided at 0.1 degrees, and at the latitude of Napa County, this is approximately eight kilometers (8 km). Higher resolution data might reveal more variability between the sub-regions.

### **Technical Information**

### **Data Sources**

The primary GIS data source for the carbon stock calculations was the CalFire Multi-Source Land Cover layer (Fire and Resource Protection Program 2003) which provides 100 meter resolution habitat data for all of California. This dataset was compiled in 2002 by amalgamating the best available local sources for land cover information in California present at that time. Most of these local data sources were made available in the period from 1993 to 1998. Equations for calculating carbon stock were from Brown et al. (2004), using equations originally published in Smith et al. (2003).

In February 2000, the Moderate Resolution Imaging Spectroradiometer (MODIS), aboard NASA's Terra and Aqua satellites, began producing regular global estimates for GPP and NPP at a spatial resolution of one square-km. When analyzing data from satellites, the scale, or resolution, which the data is collected can greatly influence the analysis. We downloaded these data from NASA Earth Observations, which provides global NPP data at a 0.1 degree scale (equivalent to approximately 8.5 km east/west and 11 km north/south at the study site). While this analysis could be improved with a finer-scaled dataset, with an average of 16.5 pixels for each sub-regions, this provided enough data to make estimates of general trends. The full dataset available was downloaded, with a temporal scale from February 2000 to January 2010 (120 GIS layers). These data were downloaded as georeferenced .tif files at the highest resolution (0.1 degrees) and as floating point pixel values. Each pixel represents the rate of NPP

as grams of carbon uptake per meter squared per day (gC/m²/day), averaged over the 0.1 degree box and for that month.

The downloaded MOD 17 data is a product consisting of 8-day Net Photosynthesis (PSN) and Net Primary Production (NPP). Annual NPP is the time integral of the PSN product over a year.

These NPP data were used to provide an estimate of NPP for this study region. It has been previously found that areas recently affected by fire can cause the MODIS algorithm which is used to estimate NPP (MODIS 4.1 fPar) to overestimate NPP for many terrestrial ecosystems (Cheng, et al. 2006), and therefore, if the specific values were important, another data source should be used to validate MODIS data. Since this study has a coarse spatial resolution with a fairly stable ecosystem, we use these data to analyze the overall trend and assume a consistent variation of NPP estimates.

### **Data Transformations**

We calculated the indicator value for each sub-region in two steps. First, in a raster calculation we divided the estimated carbon stock layer by the target condition stock layer to produce a fraction giving the percent of maximum carbon storage for each pixel. Second, we averaged the carbon stock values for all pixels within each sub-region to produce a value for each sub-region. We calculated a measure of variation for each sub-region in a similar way by computing the standard deviation of the values of all pixels in each sub-region.

### **Analysis**

### Carbon Stock

Brown et al. (2004) provided the first comprehensive evaluation of carbon storage and greenhouse gas emissions across agricultural lands, forests, and rangelands in California. We followed their methodology at a watershed scale in this analysis. They used the CalFire, Fire and Resource Assessment Program Multi-Source Land Cover (MSLC) layer as well as Land Cover Mapping and Monitoring Program (LCMMP) change maps to assess changes in carbon stock in the 1990s, referring to Smith et al. (2003) for measures of carbon content by forest cover type.

In particular, the CDF MSLC layer provides habitat mapping for the state to 100 meter resolution using the vegetation classification from the California Wildlife Habitat Relationships mapping system (Mayer and Laudenslayer 1988). In addition to the vegetation type, this dataset gives information on vegetation canopy cover and canopy size where source data was available. The methodology in Brown 2004 calls for crosswalking the CWHR vegetation types to

5 forest types given in Smith (2003), namely Douglas fir, hardwoods, redwoods, fir-spruce, and other conifers. Taken together with canopy cover information, the equations in Brown (2004) allow for estimation of the carbon content (Table 5).

<u>Table 5</u>. Summary of equations available to estimate carbon standing stock in forest from Brown et al. (2004). In these equations, x is the canopy cover in percent, and y is the amount of carbon in Mg C/ha.

Habitat type	Carbon estimation equation
Douglas fir	y = -101 + 96 ln x
Fir-spruce	y = -125 + 83 ln x
Hardwoods	y = -70 + 52 ln x
Other conifer	y = 59 + 2 x
Redwood/sequoia	No equation provided, instead use carbon values of ~90 Mg C/ha for canopy densities < 40 %, and carbon values of ~300 Mg C/ha for canopy densities > 40% (the graph provides only 4 points because of scarcity of input data)

For shrublands and grasslands, Brown et al. (2004) use estimates for carbon content derived from other literature. In their report, Brown et al. (2004) do not provide carbon content values for woodlands, so we used the USDA Forest Service Carbon Online Estimator (NCASI 2010) to give carbon estimates for different age classes of blue oak, blue oak woodland being the dominant woodland habitat in the Napa River watershed.

In a raster GIS, we selected the portion of the MSLC layer that covered the Napa River watershed and restricted the analysis to the boundaries of the watershed using a raster mask. Using the CWHR habitat types in the MSLC layer and the crosswalk described above, we reclassified vegetation pixels within the watershed to one of eight vegetation types: either the five forest types listed above, shrublands, grasslands, or oak woodlands. We did not treat agricultural lands or developed lands in our analysis, and also masked these out. The MSLC layer provides canopy cover information using the four canopy cover classes described in CWHR, namely sparse (10-24% cover), open (25-39%), moderate (40-59%) or dense cover (60% or greater). In pixels where the MSLC layer did not identify a canopy cover value, we assumed this value was moderate cover. Using the mean values of the canopy cover class intervals, we took the carbon estimation relationships described above for the eight vegetation types to create a lookup table from which we assigned each pixel a carbon content value. All carbon stock GIS calculations were performed in the GIS GRASS (Neteler & Mitasova 2008).

We calculated a target condition layer using the same method, except that instead of taking the canopy cover value to be the actual value from the MSLC layer, we assigned it to dense cover. Because the carbon estimation relationships all reach their maximum value in the dense cover condition, this forces the output layer to have the maximum stock possible while keeping vegetation types the same for each pixel.

We intersected these raster data for carbon standing stock and the sub-region boundaries to generate a mean value per sub-region.

### **NPP**

NPP spatial analysis was done with ArcMap 9.3 and a series of Python scripts using the arcgisscripting engine. The Napa River watershed was detailed by a vector polygon, and the zonal statistics aggregated the raster (pixel-based) dataset and summarized the results. A third party product, Hawth's Tools version 3.27, was used to perform raster analysis, specifically the Zonal Statistics, on the set of NPP raster layers. Zonal Statistics produces a data table which includes the summation, minimum, maximum, mean, and standard deviation of the raster NPP values for each sub-region. These data were then transformed from a column format (where each column represents a montly results) to a "long format", where month is its own column and has subsequent columns for the corresponding data value.

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## **School Lunch Program Enrollment**

#### Goal:

Support community planning and management actions that protect and improve adequate public facilities and infrastructure, including affordable housing, in order to further the goal of a healthy, happy, and economically just community

#### **Objective:**

No specific objective

#### **WAF Attribute:**

**Economic condition** 

Table 1. Score, trend, and reliability for: School lunch program enrollment.

Subregion	Score (0 to 100) <sup>1</sup> ± standard deviation	Trend (Slope %/year)	Reliability of findings <sup>2</sup>
Napa River watershed	57.6	Declining (1%)	High
Napa River watershed subregions:			
Western mountains	ND	ND	ND
Lower watershed: Carneros region, Napa River marshes, American Canyon, Vallejo	44.7	Declining (1.5%)	High
Eastern mountains	54.8	Level	Low
South valley floor	69.8	Declining (0.5%)	High
North valley floor: North of Oak Knoll Avenue	61.0	Declining (0.7%)	High

<sup>&</sup>lt;sup>1</sup>Scores close to zero indicate extremely poor watershed health; scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

#### What is it?

Enrollment of children in school lunch programs is considered to be a sensitive measure of poverty at the sub-municipal scale. Children between 6 and 17-years-old are eligible if family income is less than the federal poverty level. This means that the metric is not particularly

<sup>&</sup>lt;sup>2</sup> ND indicates that the score or trend was not determined because data were not available or sufficient.

<sup>&</sup>lt;sup>3</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

sensitive to geography-specific cost of living variation (Curran et al., 2006; Heflin et al., 2009), a limitation in its use. Data are available for every school that is participating in the federal program, including schools in the study area, for the last 20 years.

#### Why is it Important?

Poverty and income inequities are correlated with reduced life expectancy (Singh and Siahpush, 2006), child well-being (Pickett and Wilkinson, 2007), and academic performance (Caldas and Bankston, 1997).

Enrollment in school lunch programs is an extensive (data available for every school) but fairly general indicator of poverty. Because there are data for every school and every year, spatial and temporal resolution for this indicator is moderate. We can answer questions related to rate of poverty for individual schools (K-12) and change in this rate over at least the last 20 years.

Because rates of enrollment are available for each school, correlations can be drawn between this poverty indicator and other municipal or subregion condition and trends in condition.

#### What is the target or desired condition?

Community economic conditions can affect opportunities and sense of welfare for children and adults. Absent a state or local policy that states an acceptable level of poverty, we defined 0% school lunch program enrollment, as a good target score (100) and 100% school lunch program enrollment as a poor score (0). We used a linear function to calculate score, where Score = 100% - % children enrolled.

#### What can influence or stress condition?

Poverty is caused by a variety of factors, including employment availability, legacy of poverty, regional economy, and skills for employment. In this region, agriculture and wine-making provides much of the land-based income. Over the last few decades, influx of wine-related employment, retirees and ex-urban migration from San Francisco and the East Bay has led to changing demographics, including income. Global and statewide economic trends are likely to influence community economic condition. Communities that derive their economic well-being from productivity that tends to do well in or is independent from global markets may be less negatively impacted by economic declines.

#### What did we find out?

#### **Condition**

The valley floor communities and rural areas tended to have lower enrollments of children in school lunch programs, reflected in their higher scores. In contrast, certain valley floor community schools and the Vallejo area (lower watershed) had high enrollment rates and thus lower scores for community economic condition. In the lower watershed, Napa County schools had higher scores than nearby Solano County schools.

There was considerable year-to-year variation in enrollment rates (Figure 2), though it is unclear what drives this variation. It appears the school enrollment rates vary together, suggesting that large-scale economic conditions are responsible.

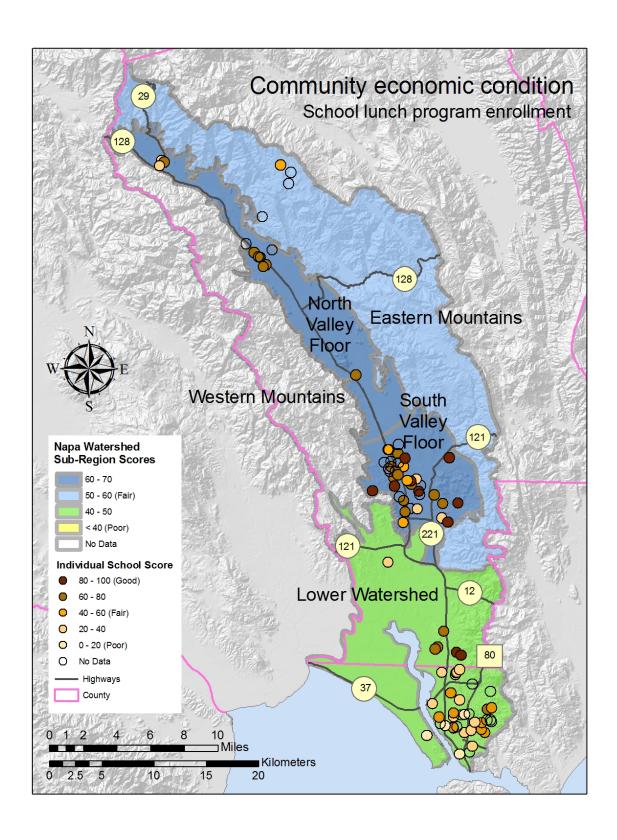
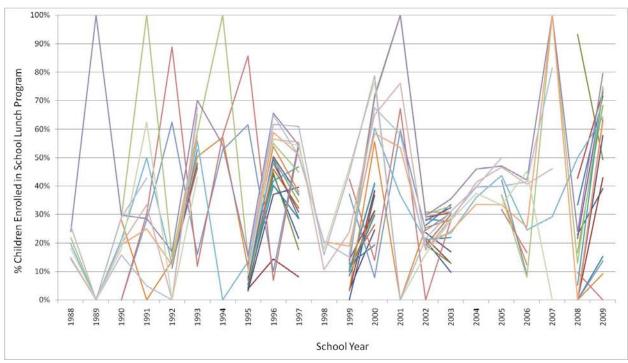


Figure 1. Distribution of schools and economic condition scores per school across subregions.



<u>Figure 2</u>. School lunch program enrollment rates for individual watershed schools between 1988 and 2009. The percentages are for the whole school year

#### **Trend Analysis**

There was a statistically significant upward trend in school lunch program enrollment in the watershed over the 22-year period (p < 0.001), with a 1.0% increase per year. This significant increase in enrollment was true of both Napa County and Solano County schools. In Napa, the increase in enrollment was 0.6% per year and in Solano, 1.6% per year. Forty-two of the watershed's 87 schools individually increased in enrollment (p < 0.05), with 41 showing no statistically-significant change, and 4 Napa County schools showing a decrease in enrollment. At a subregional level, there were significant increases in enrollment in 3 of the 4 subregions. In the 4th case, Eastern mountains-Angwin subregion, there was 1 reporting school and no significant trend. In the Lower watershed subregion, there was a significant increase in enrollment (p<0.0001) for the whole subregion, with 24 of 37 schools exhibiting significant increases and the remainder having no significant change. In the South valley floor (city of Napa area), there was a significant increase in enrollment (p<0.0001) for the subregion, with 13 of 35 schools increasing, 4 decreasing, and the remainder not changing significantly. In the North valley floor subregion, there was a significant increase in enrollment (p<0.0001) for the subregion, with 5 of 12 schools increasing significantly and the remainder showing no change.

#### **Temporal and spatial resolution**

Because there are data for every school and every year, spatial and temporal resolution for this indicator is moderate. Annual enrollments are reported for each school participating in the program. Therefore, the assessment can be updated annually, unless monthly data were to be collected from individual schools.

Four of the five subregions had at least one school, but there was a wide difference in number of schools between the Eastern Mountains (1 school) and the Lower Watershed (34 schools), which affects the calculation and meaning of the average score for each subregion.

#### How sure are we about our findings?

The data used for this indicator are based on school enrollment figures, reported to the California Department of Education. They are complete for 1988 to 2009. The precision of these data is likely very high. The calculated average score for each subregion reflects the average condition for that area, the 95% confidence interval and minimum and maximum scores reflect the variation around the averages, which can be fairly large Table 2).

Enrollment is based on a family being below federal poverty level. This means that the metric is not particularly sensitive to geography-specific cost of living variation (Curran et al., 2006; Heflin et al., 2009), which is a limitation in its use. There may also be an effect of peer-pressure on children's desire for enrollment.

Overall our confidence is high in the precision of the indicator, moderate and variable about how well the average value for each subregion reflects conditions, and moderate to high for how well the indicator reflects community economic well-being.

<u>Table 2</u>. Basic statistics for school lunch program per subregion. Minimum, maximum, Standard deviation, mean, and 95% C.I. are for % of children receiving free lunches in each sub-subregion. "95% C.I." refers to 95% confidence intervals.

Subregion	N	Min	Max	Std-Dev	Mean	95% CI	Score
Lower watershed	34	0.0%	94.4%	23.09%	55.3%	7.76%	44.7
Eastern mountains	1				45.2%		54.8
North valley floor	11	21.7%	61.6%	14.01%	39.0%	8.28%	61.0
South valley floor	29	0.0%	72.2%	19.28%	30.2%	7.02%	69.8

Lower watershed: Carneros Area, Napa River Marshes, Jamieson/American Canyon, and Vallejo. Eastern mountains, including Angwin area. South valley floor, including Napa. North valley floor, including Calistoga, St Helena, and Yountville.

#### **Technical Information**

#### Data sources:

California Department of Education (http://www.cde.ca.gov/ds/sh/cw/filesafdc.asp); USGS Geo-Names Database (http://gis.ca.gov).

#### **Data transformations:**

Data were manually assembled from downloadable files. For school years where the year was given by "88/89" or similar, a new column was created and actual year-dates manually entered corresponding to the end of the school year (e.g., "1989"). Only percent of students receiving "free meals", as opposed to reduced-price, were calculated and used to be consistent over the whole time-span.

#### **Condition Analyses:**

The percentage of students receiving free meals was extracted from the CDE database for 2008, the last year with complete data. The subregional location of the school was determined using spatial data from Solano County and Napa County. Each school was attributed with a subregion based on its location. For each subregion, mean, standard deviation, minimum, and maximum percentage of children receiving free lunches were calculated.

#### **Trends Analyses:**

The Mann-Kendall Regional trends analysis was used in R, using the methods described in Section 3.

#### **Recommendations**

This indicator is most sensitive when put in the context of regional cost of living. For example, if the cost of living is high in a particular community or area, then families that meet the federal poverty level will have a harder time making ends meet than in areas that have a lower cost of living. A feasible improvement for this indicator would be collection of monthly rates of enrollment for each school. This would allow condition assessment at different times of the year when seasonal unemployment may change the economic status of communities.

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## **Housing Affordability**

#### Goal:

Support community planning and management actions to further the goal of a happy, healthy and economically just community

### **Objective:**

No specific objective

#### **WAF Attribute:**

**Economic Condition** 

Table 1. Score, trend, and reliability for: Housing affordability.

Subregion	Score (0 to 100) <sup>1</sup> ± standard deviation	Trend	Reliability of findings <sup>2</sup>
Napa River watershed	58	Declining	Moderate – High
Napa River watershed subregions:			
Western mountains	66	Declining	Moderate
Lower watershed: Carneros region, Napa River marshes, American Canyon, Vallejo	60	N D	High
Eastern mountains	66	Declining	Moderate
South valley floor	57	Declining	High
North Valley floor: North of Oak Knoll Avenue	40	Declining	High

<sup>&</sup>lt;sup>1</sup>Scores close to zero indicate extremely poor watershed health; scores close to 100 indicate excellent watershed health. The indicator score is developed using one or more metrics described below.

NOTE: The indicator score is developed using multiple metrics described below. Because the score reflects the joint distribution of these metrics, the SD is difficult to interpret and is not reported here. The "trend" reported in the table is for the period 2000 to 2007. The score for the watershed as a whole is an estimate obtained by averaging the values for the two most populous subregions.

<sup>&</sup>lt;sup>2</sup>ND indicates that the score or trend was not determined because data were not available or sufficient.

<sup>&</sup>lt;sup>3</sup> The definition of low, moderate, and high reliability of findings is located in the Reporting Plan, Appendix 8.7.

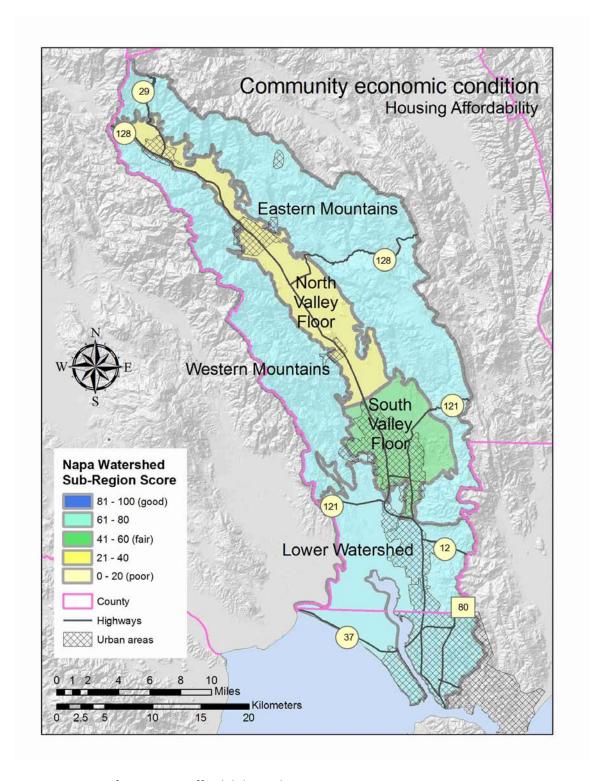


Figure 1. Scores for Housing Affordability indicator

#### What is it?

Housing affordability is generally measured as a function of a household's income and the current costs of housing. Income is calculated in terms of disposable income (i.e., after taxes) while housing costs include monthly principal and interests costs, along with property taxes and insurance. Because an affordability index is constructed with measures of both household income and housing prices, it serves as a useful indicator of the economic well being of a community. Such an index can also provide information on well being across various income classes, by distinguishing the housing cost burden or affordability across household incomes. Indices keyed to income categories can thus offer insight into the economic equity found within a community. For example, an index indicating an increase in affordability across lower income classes would signal that a community is progressing in terms of



<u>Figure 2</u>. PLACES, Napa Valley Community Housing, Yountville

both overall economic well-being and economic equity. Similarly, indices of affordability across communities can suggest if there are disparities in housing affordability, and if so, what local policy makers can do to help improve the distribution of affordable homes.

#### Why is it Important?

Access to affordable housing is identified as a fundamental human right by the UN Millennium Assessment. Within the US, home ownership is considered important to the development of stable communities and is believed to lead to citizen involvement in the management and governance of local communities. In addition, increasing the level of home ownership is viewed as a socially desirable outcome in terms of the economic well being of both the citizens who purchase such homes and those who construct homes. As a result of these positive externalities from home ownership, government at all levels encourages home purchases through favorable tax policies, implicit subsidies on mortgage loans, preferential zoning for low income housing and other programs.

The purpose of the varied government incentives for home ownership is to make housing accessible to a broad segment of society. In general, the more people who can afford a home,

the better the economic and social situation within that community. As noted above, access to a home is typically a function of household incomes, housing prices and the cost of home ownership, such as mortgage payments and property taxes. Data on these inputs are commonly available, making construction of indices of housing affordability for a community a straightforward process.

#### What is the target or desired condition?

A favorable condition or outcome is increasing housing affordability within a community. Any concept of affordability must recognize that some households are willing to commit more of their disposable income to the servicing of household debt and costs than are other households. Thus, some households may be willing to commit a conservative portion of their disposal income to housing costs, whereas others may be willing to bear a greater cost burden, i.e.; commit a greater share of income to housing. Assessments of "affordability", such as those used by HUD, generally measure this housing cost burden in such percentage terms; i.e., if the burden or share exceeds 30 percent of household disposable income, the level of affordability is interpreted to be diminishing (or, according to HUD, the burden of household ownership is shifting from comfortable-less than 30 percent, to severe-more than 50 percent). While it is unlikely any community will achieve an index or outcome where every household can comfortably afford a home (spend less than 30 per cent of disposable income on housing), if incomes are rising faster than housing prices and associated costs of housing, the level of "affordability" will be increasing.

#### What can influence or stress the condition?

As noted above, housing affordability indices reflect the interaction of household incomes and housing costs. Thus, any increase in incomes, combined with static or declining housing costs, would increase housing affordability. Conversely, static or declining incomes in the face of rising housing costs will lower the level of affordability.

Both of the drivers of affordability, incomes and housing costs, are in turn a function of macroeconomic forces that often are beyond the control of local policymakers or stakeholders. However, some facets of housing costs, such as land available for development and thus the stock of housing, may be influenced by local land use policies. Similarly, policies to encourage creation of high wage jobs within a community could also assist potential homeowners through the increase in incomes that may flow from such jobs.

#### What did we find out?

A recent report by Bay Area Economics (BAE), entitled "County of Napa Housing Element Update, Housing Needs Assessment" provides measures of housing affordability for a number of communities and locations within Napa County (see tables 4, 5 and 14). These indices report the levels of households able to afford a home in terms of the housing cost burden assumptions employed and suggest that Napa County, in general, has less affordable housing, when measured across various income categories, than some neighboring counties. For example, households with low to moderate incomes in Napa County spend a larger portion of their household disposal income to afford a home than in adjacent counties. In fact, of households in unincorporated areas of the county with moderate to above average household incomes, only 66 percent can "comfortably" afford a home (30 percent or less of their disposable household income spent on housing). Averaged across all households in unincorporated areas, only 54 percent of households can afford a home under this level of burden.

Using data reported in the BAE study on income and housing prices by location within the county, we constructed affordability indices for the five subregions within the county. As indicated in Table 1, the percentages of affordability are lower for the communities within the county than for the unincorporated areas reported



Figure 3. Farmworker housing, River Ranch, St. Helena

in the BAE report because these locations have either lower incomes, higher home prices, or both, than the unincorporated areas.

#### **Temporal and spatial resolution**

The results reported in Table 1 reflect data for 2007/2008. As noted below, we suggest that the trends in housing affordability are best measured over sufficiently long time periods to allow macroeconomic trends and local policies to be fully incorporated. This may require that the trends be based on changes over multiple years, for example, up to a decade (to coincide with Census data).

Spatial resolution is limited by the scale at which housing cost and income data are collected. Fortunately, income and housing data are location (community) specific within most counties. This allows the construction of indices for subregions within Napa County.

#### How sure are we about our findings

The affordability indices reported here are based primarily on governmental data sources and on simplifying assumptions concerning incomes (median) and housing prices (median) at various locations within the county. One could construct a range of affordability indices for each community, based on the distribution of incomes and housing costs within each locale. Selection of which to construct and report would depend on the overall purpose of such an indicator. We feel that the use of median incomes and housing costs provides reasonable information with which to assess general economic conditions related to affordability. However, if distributional issues are of greater importance to policymakers, then future assessments may wish to focus on lower income households.

#### **Technical Information and analysis**

We suggest using the protocols and data sources defined within the BAE report to develop and maintain an ongoing indicator of housing affordability for locations within Napa County. Specifically, BAE uses HUD reports and Census data to obtain data on household income, by locale, as well as data on housing prices from local sources, and interest and other parameters the determine housing cost burdens from state sources. For ease of use and as an initial starting point in the implementation of the WAF process, we suggest using the percent of households with median household incomes (defined by HUD as 80 to 120 percent of the Average Median Family Income or AMFI) who fall within the 30 percent or less housing cost burden as a measure of affordability for the communities (and unincorporated areas) of Napa County.

Since the level of housing cost burden or affordability is not likely to change as rapidly as some other indicators within the WAF process, it is also suggested that the affordability measure be updated less frequently. This may be done according to Census years (thus once every 10 years) to take advantage of those data. If a more frequent update is desired, this housing cost/affordability measure can be updated by adjusting the income levels for each location within the county using California Department of Finance data, along with DataQuick or other sources of current housing costs.

#### **Citations**

Bay Area Economics, 2009. County of Napa Housing Element Update, Housing Needs Assessment. June 23, 2009. For protocols to construct and modify housing cost burden measures)

California Department of Finance (for county specific measures of income and inflation changes).

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US Department of Commerce, US Census, 2000

## 5.Interpretation

#### **Discussion of findings**

The discussion here is limited to issues which are currently evident to the project team. In Future work, either by the state, Napa County or members of the project team, we hope to build upon what is presented here and to continue the discussion and use of indicators for determining and monitoring watershed condition.

#### Are we reaching our goals?

The watershed scores across all 14 indicators are not extreme, in the positive or negative sense; all of them lie between 38 and 97. However, conditions overall are fair relative to goals for the watershed. In summary, we are only partially meeting our goals for a healthy watershed.

#### How healthy is the watershed?

Based on the objective measures used here, watershed health can be described as fair. For certain indicators and certain subregions, conditions are good. For example, terrestrial and aquatic conditions tend to be better in the less disturbed eastern and western mountains. For other indicators and subregions, conditions tend to be poor. For example, aquatic and biological conditions in the developed valley floor tend to be worse than the mountains. This does not mean that conditions in the Napa River watershed are worse than other watersheds in California. Many of these watersheds are in fair or worse condition. What should be of most concern to Napa River watershed residents is that conditions are only fair and that for many indicators, there is a measurable decline in condition. Of the four indicators for which a trend could be calculated, three are shown as declining while the other is level. This leaves out of account the *Groundwater* indicator, which by definition reflects a decline in the water table, although for technical reasons no trend is shown. Of course, the larger issue is that no trend could be ascertained for about half the indicators. Knowledge gained about these measures of watershed vital signs can help turn these declines around and encourage a trajectory toward a healthy watershed.

#### How reliable are the indicators and findings?

The reliability of findings varies dramatically among the 14 indicators we have scored. there is one indicator (*Persistence of Sensitive Bird Species*) for which the reliability of findings is low for

all five subregions, and one (*Landscape Fragmentation and Connectivity*) which enjoys uniformly high reliability. The others lie in between. When evaluating results for each indicator, it is important to note the information on reliability in Table 1 for that indicator.

#### **Missing Data**

Sometimes a given indicator has no score for a particular subregion; this may be because it does not apply there or because there are insufficient data to support a score. For example, there are no schools in the Western Mountains subregion, so the *School Lunch Program Enrollment* indicator was not scored for that subregion; and the *Water Temperature* indicator, to choose one example from several, has no score for the Eastern Mountains subregion for lack of sufficient data. Of the four subregions for which the *Water Temperature* indicator does provide a score, the reliability is rated variously as high, moderate, or low, depending on the available data. As one would expect, the three lowland subregions (Lower Watershed, North Valley Floor, and South Valley Floor) have better data and thus better reliability ratings for this indicator. The reader should note the variability in reliability of an indicator over different subregions.

#### Targets and scoring

Setting targets and scoring the indicators presented a number of unique challenges. As described in Section 3.2, we defined a reference or target condition for each indicator, with which the value of the indicator metric could be compared. The aim was to present a score on the scale of 0 to 100, where 0 means a very poor condition and 100 means a very good condition. The *Water Temperature* indicator report presents a scaling curve, to convert values of water temperature, over the range of meaningful variation for salmonid habitat, into a linear scale. This means that a score of 50, for example, can be interpreted as halfway between the two extremes. Something similar was attempted for every indicator, and the means chosen were necessarily as various as the indicators. The selection of scoring range endpoints (0 and 100) was sometimes difficult. For several indicators, one endpoint or the other was defined by the historical data available. In *Water Use Efficiency*, for example, which is focused on residential water conservation, the 0 endpoint was defined by the highest daily per capita use in the years before the drought of 1987-92.

We defined a scoring range from 0 to 100 that would correspond roughly to the terms poor – fair – good, and in several of the reports these verbal descriptors have been applied to the results. In a general way, the various indicators can be compared in this fashion. Because each

indicator is re-scaled to a 0 to 100 scale based on comparison with poor and good references, the indicator scores are comparable to each other.

#### *Independence of indicators*

Ideally, all indicators would be independent of each other; that is, their scores would be affected by different external forces such as watershed management actions, weather, fire, or economic conditions. In reality, none of the indicators analyzed is strictly independent of the others; the question is one of degree. The project team believes that each is different enough from the others to reflect a useful aspect of watershed health.

#### **Findings for subregions**

The findings for the subregions should be viewed in light of their physical differences. The Napa River watershed is divided into three lowland sections along the main stem of the river (North Valley Floor, South Valley Floor, and Lower Watershed), and two mountainous ones, Eastern Mountains and Western Mountains. As a result, there are a number of systematic differences to be observed among the five subregions. The urban centers and agricultural areas are primarily in the lowlands, although there is one significant center of population in the Eastern Mountains (Angwin) and significant agriculture throughout the Eastern and Western Mountains. The difference between the mountains and the valley underlies several systematic differences between the subregions as analyzed in this project, such as the following:

- Recreational Access to Open Space has dramatically different results in the mountains and in the valley.
- There are few schools in the mountains, so *School Lunch Program Enrollment* comparisons between subregions are difficult.
- Fewer observations of *Water Temperature* are made away from the main stem of the Napa River, which lies in the lowlands.
- Bird observations are not representatively distributed over all subregions, but tend to be concentrated in the lowlands.

Because of such differences, there are fewer scores for the mountain subregions, and the scores that are given for those subregions are sometimes less reliable. An interesting consequence of the distribution of bird data is that all scores for *Persistence of Sensitive Bird Species* have low reliability.

There are several indicators that do not lend themselves to subregional analysis, because they are not distributed in that manner. For example, the *Local Media Coverage* indicator makes use of the sole local newspaper of widespread circulation in the Napa River watershed, which is the *Napa Valley Register*, published in Napa. For this indicator, no subregional scores can be given. For *Water Use Efficiency*, which looks at residential water use, the only useful data are from the City of Napa. Another recent watershed health indicator project, the Napa-Sonoma Scorecard (SEC and Napa RCD, 2010), treated this one water purveyor as a proxy for the entire human community in the watershed; the present project has not made that simplifying assumption, but has instead associated the City of Napa with its local subregion.

It is natural to consider aggregating results for individual subregions, to ask what the watershed health score is for a subregion. To the extent that we have scores within subregions that are reliable and comparable, in the sense that they use the same scoring scale, one can consider aggregating them. However, we have not yet taken that step.

#### Aggregating indicators to goal or WAF attribute

Another way to interpret the data is to aggregate the results for indicators into a composite score for each goal or WAF attribute. This procedure has the disadvantage that the typical number of indicators associated with a goal or WAF attribute is only two, so the value of averaging is not great. Perhaps the most promising place to try this is for the five indicators under the third goal, with the possible addition of *Stream Temperature*.

#### Applying this approach to other geographic scales

The approach used here is scalable in the sense that it can be used at virtually any geographic scale. The approach used here, including most or all of the indicators, could be replicated in the other watersheds of the North Bay and possibly the whole Bay Area. The main scoring approaches and framework used could be applied to the Bay and Delta as whole, with the recognition that specific goals, objectives, and indicators might vary across this region. Using similar or identical indicator frameworks and scoring systems among regions is very useful because it allows for comparability. One test for the applicability of this approach to other geographic scales is that so far it has been used to evaluate conditions in the much larger Feather River basin (Sacramento River Watershed WAF project) and is currently being used in the Los Angeles River basin (Los Angeles San Gabriel Rivers Watershed Council WAF project).

There are several attributes of the approach that provide for scalability and comparability: 1) conditions are evaluated based on regional goals and objectives for the combined natural and social system; 2) condition assessments are normalized relative to described poor and good conditions, so that indicator scores all reflect the distance to a target condition; 3) comparable indicator scores on a common scale (0-100) can be easily aggregated with each other; and 4) analyses at hierarchically nested scales (watersheds within watersheds, within regions) can be rolled up more easily.

## **6.Recommended Next Steps**

This chapter provides a summary of recommendations revealed during indicator analysis and the reporting of findings (Section 4), as well as some overall recommendations regarding the application of the WAF.

#### Improving the quality of results from the data

- Most importantly, conduct peer review of the indicator reports and review the interpretation and recommendations; this may also include some or all of the project processes undertaken.
- Review all targets and scoring to verify that they are structured in a standard manner that makes scores of 0, 50, or 100, for example, mean the same level of watershed health across all indicators.

#### Improving the basis for the next iteration of scoring:

- Share the results from the project with the stakeholder groups whose goals and
  objectives were used, and obtain feedback on the appropriateness of the targets
  selected; this is important because the selection of targets represents a value judgment,
  which can be guided by science but must ultimately derive from the values of those in
  the community.
- Consider the appropriate frequency for recalculating results for each indicator. This
  frequency may be as long as a decade for indicators that change slowly and are
  conveniently measured by surveys such as census data, but it may be much shorter for
  other indicators.
- Try to include all the first-tier indicators during the next iteration, including ones that for various reasons didn't make it this time. Data for some indicators may need to be collected. Future monitoring should be evaluated and modified to address this need where practical.
- For a number of the indicators, new and better data are needed. These needs are described in the various Indicator Reports (Section 4). One strong need is for a reliable, meaningful metric and protocol for monitoring summer and fall streamflow levels.

Salmonid populations are another area that needs better data. The latter will be greatly aided by data from the Rotary Screw Trap installed in the Napa River by Napa County RCD in 2008, which will greatly aid in estimating fish populations by direct sampling. Such efforts as this need to be encouraged and continually funded.

#### **Applying the WAF:**

The strength of the WAF approach is that it provides a structure that can be applied uniformly across a region of the state. The advantage of our modification to also base evaluations on goals and objectives still permits this broad application. A powerful addition to the state's toolkit would be to use this approach statewide, with either basin or regional goals and objectives setting the stage for objective evaluations of conditions and trends.

Napa County led this WAF effort and can serve as a model for other counties with similar or greater technical capacity to carry out a structured indicator-based evaluation of condition. The approach described here could also be used for non-watershed units.

Obtaining quality data was challenging for this project. If a broader application of this approach is going to be effective, monitoring will need to occur. State and local funding should be set aside to fund coordinated watershed monitoring over the long-term.

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# 8. Appendices

8.1	<b>Glossary</b>	of W	atershed	<b>Assessment</b>	Framework	terms

## **Glossary of Terms**

This appendix provides a list of terms useful in communicating effectively and ensuring consistency among California based Watershed Assessment Framework (WAF) Valuation projects. <sup>1</sup> The terms and definitions provided below come from a combination of reports and background documents from both state and federal efforts towards developing ecological condition reporting frameworks for monitoring watershed condition and health.<sup>2</sup>

#### **Watershed Assessment Framework**

The Watershed Assessment Framework (WAF) is in an evaluation framework developed for use at the scale of identified watershed boundaries. The geographical scope of the assessment framework varies, and is based upon the washed area being evaluated. The concept and use of the WAF was developed by the USEPA's Science Advisory Board and has been adapted to meet watershed monitoring needs and performance measures identified in the California Watershed Management Strategic Action Plan.

The framework provides a scientifically defensible approach for aggregating and assessing a multitude of environmental, economic and social data. The framework can be used to assist in linking the condition of a watershed's air, water, land, biota, and social structures into a broad framework termed ecosystem condition — the sum total of the physical, chemical, social and biological components of the watershed and how they interact and change over time. The WAF includes evaluation of economic and social conditions at the watershed scale and is a way of integrating consideration of environment, economics, and social conditions in watersheds. The WAF acknowledges that humans and their activities are integral parts of watersheds and their ecosystems.

## **Goals & Objectives**

"Goals and Objectives. Ideally, environmental management programs begin with a process to develop goals and objectives that articulate the desired ecosystem conditions that will result from the program(s)." (USEPA SAB Report)

Goals
Objectives

Essential
Watershed
Attributes

Watershed Indicators
(endpoints)

Measures (monitoring data)

<sup>&</sup>lt;sup>1</sup> http://www.water.ca.gov/watersheds/framework.cfm

<sup>&</sup>lt;sup>2</sup> Developed by Fraser Shilling (UC Davis) based on the index/indicator literature and feedback from Jeff Sharp (Napa County) and Mike Antos (Los Angeles San Gabriel Rivers Watershed Council).

<u>Goals</u> describe desired outcomes for a watershed or similar place, through a particular project or program in a stated timeframe. In the case of the WAF, groups could set goals for the watershed, in which case they would be describing the desired outcomes for the watershed in some stated timeframe.

<u>Objectives</u> are the tactics to the goals' strategies. They describe actions that can be taken to implement or reach goals. Objectives for watersheds can be defined as actions that help reach desired outcomes for particular aspects of watershed condition.

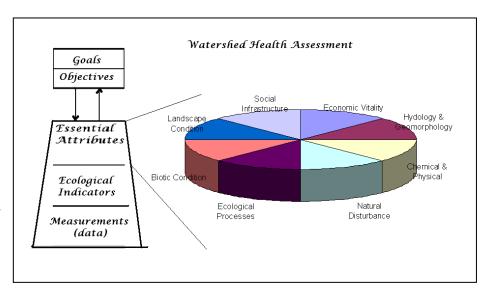
#### Index

Sometimes organizations want to develop a comprehensive understanding of environmental or social health and express that as a single score, which is a composite of several or many indicators. This composite is usually called an index. In terms of the WAF, you could imagine scores for indicators within each essential attribute being composited into an overall attribute score for health assessment based upon a set of identified goals. In this case, the attribute is functioning as an index. The WAF is also an index, composed of the 8 attributes and component indicators, though a single index score for the WAF may be only generally meaningful.

#### **Essential Watershed Attributes**

"The EEAs and their component categories and subcategories can be used as a checklist to help design environmental management and assessment programs and as a guide for aggregating and organizing information." (USEPA SAB Report)

The essential watershed attributes (EWA) provide a way to categorize environmental and social processes to facilitate understanding and reporting of condition. The 8 essential attributes identified in the WAF valuation projects is a means to categorize various attributes that



describe a watershed and are described below.

**Landscape Condition** The extent, composition, and pattern or structure of (non-human) habitats in a landscape.

**Biotic Condition** The condition or viability of communities, populations, and individual biota (i.e., at the scale of individual habitat types).

**Ecological Processes** Metabolic function of ecosystems - energy flow, element cycling, and the production, consumption, and decomposition of organic matter at the ecosystem or landscape level.

**Social Condition** The examination of the organization and development of human social life within the watershed, including measurements of community and social patterns, and behavior of individuals and groups.

**Economic Condition** Measures of the production, distribution, and consumption of goods and services within a watershed, including the valuation and of non-market resources that provide individual and community utility.

**Chemical and Physical Characteristics** Physical parameters and concentrations of chemical substances present in the environment/watershed (water, air, soil, sediment).

**Hydrology/Geomorphology** Characteristics that reflect the dynamic interplay of surface and groundwater flows and the land forms within the watershed.

**Natural Disturbance** The historical and/or contemporary function of discrete and usually recurrent disturbances, which may be physical, chemical, or biological in nature, that shape watershed ecosystems.

## Categories

A <u>category</u> is a class of similar concepts, ideas, or things within in an organized and rule-based system to discriminate among classes where the discrimination is based on apparent differences among the categorized objects. EWAs are pseudo-categories in that they contain groups of similar indicators, but are not completely discreet and overlap each other. The EWAs often include sub-categories. Categories are one way to organize information in an overall condition index, like the WAF, where the categories and sub-categories are used to classify related indicators.

#### **Indicators**

"Ecological Indicators (also called ecological endpoints) are measurable characteristics related to the structure, composition, or functioning of ecological systems. Multiple indicators may be associated with each subcategory in the EEA hierarchy." (USEPA SAB Report)

<u>Indicators</u> (the backbone of the WAF process) provide a way to collect information about a condition and to report and compare condition over time. Indicators in the WAF are organized within EWAs and are based on metrics or measures of condition, though sometimes indicators and metrics are the same thing.

#### **Metrics/measures**

"Measures. The measures are the specific monitoring variables that are measured in the field and aggregated into one or more ecological indicators." (USEPA SAB Report) Metrics/Measures are the building blocks of indicators and thus the foundation of a condition assessment system (e.g., the WAF). Examples of metrics and measures

include dissolved oxygen concentration, proportion of successful nests (i.e., produce young) per season for a particular bird species, and fire return interval for a particular plant community within a study area. Each of these measures might fit into an indicator composed of one or more metrics (e.g., "fire dynamics") that in turn is categorized into an EWA (e.g., natural disturbance) or EWA sub-attribute (e.g., fire).

## Report Card

Category	Indicator	Metric	Score
Calcyony	maicator	WICLITO	CCOIC
Landscape Condition	Development	Impervious surface Fragmentation	65 <u>+</u> 13
Biotic Condition	Native fish	Out-migrants Habitat	43 <u>+</u> 22
Social Condition	Material relationship to watershed	Fishability	84 <u>+</u> 3
Economic Condition	Community well- being	School lunch program enrollment	71 <u>+</u> 15
Hydrology/Geomorphology	Erosion	TSS Bed-load movement	34 <u>+</u> 8
Ecological Processes	Exotic invasion	Extent Rate of spread	57 <u>+</u> 31
Natural Disturbance	Fire	Spread risk Succession/regener ation	35 <u>+</u> 16
Chemical/Physical Properties	Toxics	Metals Pesticides	52 <u>+</u> 9

Figure 1: Example use of Categories, Indicators and Metrics in a report card format

# 8.2 Report Card

# **Project Background**

The Napa River is the largest river system that empties into the northern portion of San Francisco Bay. Relative to other watersheds in the North Bay, the Napa River watershed remains predominately rural, with about 34 mi<sup>2</sup> of urban development. The watershed supports an abundance of wildlife and a nearly intact community of more than 29 native fish species, including steelhead and fall-run Chinook salmon.

However, similar to the rest of the Bay-Delta region, the abundance and distribution of anadromous fish have diminished since the 1940s. In response to this and other water quality issues, the State Water Board listed the Napa River as impaired by sediment, nutrients and pathogens.

Fortunately, the Napa River watershed has strong community stakeholder involvement. This project grew out of local initiatives to understand ecological and community conditions in Napa Valley, such as the Watershed Information Center and Conservancy of Napa County, and out of regional and state-level efforts to standardize ecological reporting from watersheds.

Through various planning efforts, local stakeholders have expressed a suite of goals related to ecosystem protection and quality of life in the Napa River watershed. The project team consolidated these community goals and used them to select 14 meaningful indicators with readily available and reliable data. The project also identified challenges of conducting a large watershed scale assessment, data gaps, and recommendations to better understand and track progress towards community goals.

## Learn More

Visit the project website to learn more! http://sfcommons.org/scorecards/waf/napa

- The Report Card's final report, with details about the project's background, methods for selecting goals, objectives, and indicators, analyzing data, and interpreting results, and recommended next steps.
- Interactive display of watershed goals, indicators, and detailed indicator analysis results.

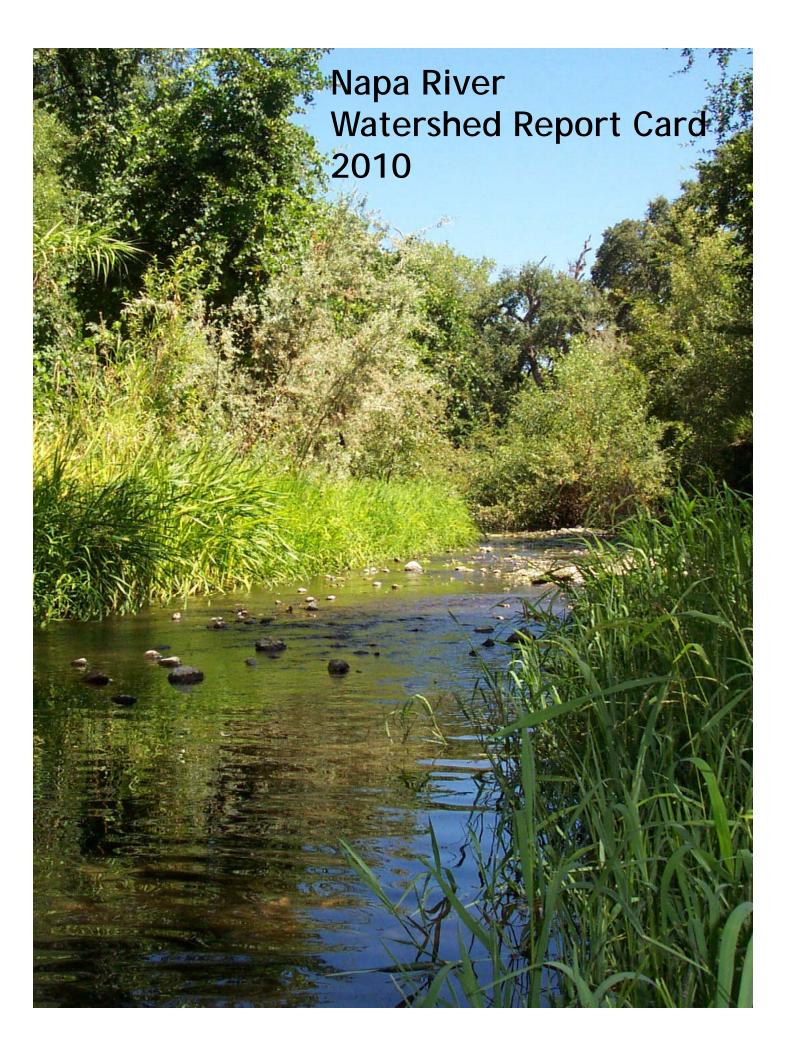
# **Project Contributors**

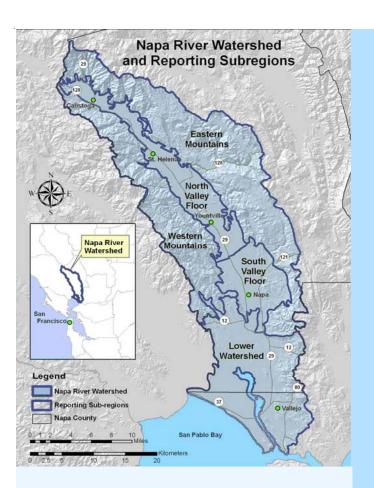
This project is a collaboration between the Napa County Conservation, Development, and Planning Department, the Napa County Resource Conservation District, Sonoma Ecology Center, University of California, Davis, and Oregon State University.

Funding was provided by the California Department of Water Resources, agreement 4600007937. The County of Napa and the Napa County Resource Conservation District provided matching funding.

The project benefitted directly from prior work conducted by the North Bay Watershed Association and the Watershed Health Scorecard project. Valuable input was also provided by the project's Technical Advisory Committee.







# Watershed Goals and Indicators

A major objective of this project is to develop a system of indicators to track progress towards community watershed goals.

We surveyed stakeholders, examined planning documents, and consulted with our Technical Advisory Committee to come up with 6 overarching community watershed goals.

Indicators, which are measureable characteristics related to the structure, composition, or function of a watershed, were then compiled from local and regional planning documents, and other indicator projects throughout the world. We selected indicators for each community goal that met the following criteria:

- Availability of high-quality data
- Data affordability
- System representation
- Ability to detect change over time
- Independence from other indicators
- Support management decisions and actions
- Reportable and understandable

## How Healthy is the Watershed?

The watershed condition scores across all 14 indicators are not extreme; based on these objective indicators, the overall health of the Napa River watershed is fair. There is considerable variation in health for most indicators across subregions. Some indicators in some subregions reflect very good watershed health. For example, terrestrial and aquatic conditions tend to be best in the less disturbed eastern and western mountains. For other indicators and subregions, conditions were poor. For example, aquatic and biological conditions in the developed valley floor tend to be worse than in the mountains.

What should be of most concern to the Napa River watershed community is that current conditions are only fair, and, for some indicators, there has been a measurable decline in condition over the past several years. None of the indicators show that watershed health is improving.

It is important to keep in mind that the reliability of these findings varies dramatically among the 14 indicators. A given indicator may have no score for a particular subregion because it does not apply there or because there are insufficient data to support a statistically significant scoring.

It is clear that the community needs more and better data, and deeper analysis, to understand the health of its watershed. Many basic conditions—such as the state of the streams during the driest time of year- cannot be understood until monitoring efforts are increased and improved.

Tracking watershed vital signs can help guide community decisions to turn declining trends around and encourage a trajectory toward a healthy and more sustainable watershed.

#### Napa River Watershed Health Report Card

Each watershed subregion was evaluated for its condition relative to targets for each indicator. Scores close to 100 reflect excellent watershed health. The subregions are: WM - Western Mountains, LW - Lower Watershed, EM - Eastern Mountains, SVF - South Valley Floor, NVF - North Valley Floor. Trend was evaluated from a combination of trend assessments from each subregion. Confidence refers to quantitative and professional assessment of confidence in the result. ND indicates that the score or trend was not determined because data were not available or sufficient. Go to <a href="https://sfcommons.org/scorecards/waf/napa">https://sfcommons.org/scorecards/waf/napa</a> for more detailed information.

Goals	Indicators	Watershed Subregion Condition Score				Watershed	Trend	Confidence for	
		WM	LW	EM	SVF	NVF	Condition Score		Subregion Scores
Improve and protect geomorphic and hydrologic processes	Impervious area	ND	ND	ND	ND	ND	75	Declining	Moderate
Promote watershed awareness and stewardship through improved education, recreational access, and	Local media coverage of watershed topics	ND	ND	ND	ND	ND	46	No trend	High
community involvement in decision-making	Access to public open space	2	22	1	74	58	38	ND	Low - High
	Fish community	ND	37	ND	78	ND	ND <sup>1</sup>	ND	Moderate
	Habitat fragmentation and connectivity	77	34	100	29	51	67	ND	High
Conserve, protect and improve native plant, wildlife and fish habitats and their communities	Sensitive bird species	64	77	82	88	60	74	No trend	Low
	Aquatic insects	59	33	53	39	41	45	ND	Moderate - High
	Fire recurrence	84	80	42	99	48	65	ND	Moderate
Improve and sustain watershed conditions and functions	Groundwater	Spring: Main Basin = 100, MST Basin = 29; Fall: Main Basin = 67, MST Basin = 7				ND <sup>1</sup>	ND	Moderate	
·	Water conservation	ND	ND	ND	39	ND	ND <sup>1</sup>	ND	High
particular water quarity and quaritity	Stream temperature	100	81	ND	87	54	82	No trend	Moderate
Reduce greenhouse gas emissions and adaptively manage watershed resources to address climate change	Carbon storage and net primary productivity	98	100	97	93	94	97	No trend	Moderate
Support community planning and management actions that further the goal of a healthy, happy, and economically just community	School lunch program enrollment	ND	45	55	70	61	58	Declining	Low - High
	Housing affordability	66	60	66	57	40	58	Declining	Moderate - High
that advance human and environmental economies, in particular water quality and quantity  Reduce greenhouse gas emissions and adaptively manage watershed resources to address climate change  Support community planning and management actions that further the goal of a healthy, happy, and	Groundwater  Water conservation Stream temperature  Carbon storage and net primary productivity  School lunch program enrollment	Spring: I Fall: ND 100 98	Main Basir Main Basir ND 81 100 45	n = 100, MS n = 67, MS ND ND 97	ST Basin = 2 T Basin = 7 39 87 93	ND 54 94 61	ND <sup>1</sup> ND <sup>1</sup> 82 97	ND No trend No trend Declining	Moderat High Moderat Moderat Low - Hi

<sup>&</sup>lt;sup>1</sup>No watershed score was calculated for Fish Community, Groundwater and Water Conservation as data for these indicators was available for only for a few select subregions of the watershed.

# 8.3 Indicator Selection Criteria

#### Indicator Selection Criteria

The summary of selection criteria is that there is existing knowledge of indicators that are feasibly monitored, the indicators are representative of the social and ecological systems, and that there are and will continue to be data for the indicators.

#### Availability of high-quality data

One of the main obstacles many face when selecting indicators is the lack of available data. Frequently the data for an indicator that may be important are not available. Alternatively, the data might only be available for random points in time or for limited geographical areas. The data might have been collected for one purpose in a particular way that served the original purpose, but for your purposes, it may be inadequate. If new data are needed, the feasibility of collecting them might be limited by the amount of effort required to accurately make the measurement (e.g., actual salmon escapement). Alternate indicators may be considered that have significantly lower cost (e.g., remote-sensing based habitat assessment). For certain indicators, it may be very cost-effective to collect the required metrics (e.g., habitat assessment for a species of concern), but the indicator may not represent the process of concern compared to more expensive indicators (e.g., actual population trends in the species of concern).

Data collection and analysis costs (further described as a separate criterion below) have to be evaluated in relation to the potential cost and societal implications of a proposed action or inaction, i.e., the greater the expected tradeoffs between societal goals, the greater the need for certainty in the environmental outcome. When choosing indicators, it is essential to carefully consider the current availability of data for the indicator, as well as how much data will be available in the future from our own collection and from the efforts of others. The availability of metadata is one criterion for selection of particular data for corresponding indicators. Finally, indicators will be useful and useable in the long-run if there is a process for updating the corresponding database, metadata, and data collection & QA/QC procedures.

#### Data costs and benefits

One factor to consider in evaluating indicators is the costs associated with collecting and analyzing data. One consideration in evaluation the costs and benefits is the usefulness of the information for evaluation of management and ecosystem condition. Indicators that are cost-effective, while accurately representing ecosystem characteristics are preferable. The primary guide is that the amount of data required to adequately report on condition and change in condition can be and are being collected with the resources available. The data should also be collected in a standardized way for which there are QA/QC procedures described. For critical indicators (those reflecting important system

conditions for which there is no viable alternative), more resources may need to be made available if they are currently inadequate.

#### System representation

Another factor to consider in indicator selection is how well the indicator reflects the issue for which it was selected. Frequently, certain indicators are widely recognized to be a useful measure for an issue. Selecting these indicators is usually a 'safe bet'. For example, % riparian canopy cover is considered a good indicator of riparian conditions because it has been extensively studied and shown to have a good relationship with stream temperature and the detection of changes can be made easily. Selecting indicators that have been carefully evaluated for their scientific validity means they usually have wider acceptance than those that haven't been studied very much, and they are more likely to allow you to make confident inferences about system condition.

Indicators that are representative of large aspects of system condition and trends are preferable for those that have narrower utility, all else being equal.,

Sometimes the condition is itself an important ecosystem driver. For example, surface water temperature is an important ecological variable for understanding the condition of aquatic ecosystems. It is also the target of management actions to benefit these ecosystems, which is another criterion described below. Indicators that can provide important information at both broad and fine spatial scales are likely to be more useful as they can help inform both strategic and site-specific decisions.

#### Ability to detect change over time

The ability to report on trends over time is a key function of an indicator. The availability of a data set collected over a period of many years is ideal. Indicators that respond relatively quickly to management intervention and can effectively be used to measure change over time may be preferable to those that require data over long periods of time to observe changes due to management actions. This is especially useful in reference to short-term grants and contracts, or short-term program evaluation, which require performance measures to demonstrate the success or failure of the project. If possible, select indicators whose range of natural variation can be quantified and that permit change detection over short periods of time (2-3 years). At the same time, recognize that many of the processes that we try to improve with restoration programs take decades or longer to change or recover (e.g., salmon population

recovery). Indicators for these projects and programs should be stable over these longer timeframes (i.e., decades).

#### Independence of indicators from one another

Independence refers to how related indicators are to each other. Road density and %impervious surface are related indicators because roads are often impervious. Indicators that are relatively independent are preferable (e.g., rate of ground water use for irrigation and migration barriers), while recognizing that some critical indicators are related and somewhat dependent on each other (e.g., surface water temperature, flow, stream shading, hydraulic connectivity to groundwater, salmon rearing habitat suitability). The concern about independence is important for designing efficient indicator systems, but is secondary to choosing easily-measured and representative indicators. You may choose related indicators, but you would be constrained in your attempts to use them together to explain condition of a system. For example, if (a) surface water temperature, (b) flow, (c) stream shading, (d) amount of groundwater withdrawal, and (e) salmon rearing habitat were indicators of success for a restoration program, then you could not report changes in these indicators without acknowledging that (a) depends on (b), (c), and (d); (e) depends on (a), (b), (c), and possible indirectly on (d) through (b); and (c) may depend on (b) and (d). If restoration of riparian shade (c) was a goal in order to benefit salmon rearing (e), then the inter-dependence of some of the other parameters would need to be acknowledged and potentially controlled-for in order to measure the true effect of increased riparian shade on salmon rearing.

#### Supports management decisions and actions

Measuring conditions in the environment and in communities can inform policy development and social/fiscal investments. Indicators should be informative in evaluating environmental/social/economic conditions, as well as the influences on these conditions. Another useful characteristics of indicators is that they can be used to evaluate the effects or effectiveness of management actions – be it a state or federal agency or the goals and objectives of a watershed council. Whatever the business of the organization is, indicators should provide information that can be used to assess the effectiveness of the work and efforts of the group. In the past, *activities* were seen as a measure of the effectiveness of an organization. The number of grants awarded, the number of pamphlets distributed, or similar "bean counting" has been used extensively to evaluate an organization's productivity. Environmental performance measures, on the other hand, look at the environmental and social *outcomes* of these activities to

determine an organization's effectiveness. This is the reason it is so important to select indicators that are closely linked to management actions and decisions.

#### > Can be reported and understood in public arenas

The point of most indicators is to inform a wide audience about conditions in the environment and communities. Indicators should be science-based and easily understood by various kinds of decision-makers (e.g., scientists, public, elected officials). They should be equally presentable in summary form in newspapers and on web sites. Finally, indicators should be based upon reportable technical & scientific information and links easily made between summary presentations and the source data and knowledge.

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# 8.4 Report on analytical approach

# Knowledge Base for the North Bay-Delta Transect Watershed Assessment Framework

REPORT ON ANALYTICAL APPROACH - County of Napa 4600007937

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# **Executive Summary**

The North Bay and Delta watersheds are home to unique human and natural systems; these include major cities, agriculture, fresh-water wetlands, salt and brackish water marshes, managed and natural waterways, and native upland habitats. Because of historic and contemporary interactions among these systems, as well as impacts from outside the region, many of the native ecosystems in the region are in decline. Watershed and ecosystem restoration has been a priority for Napa County and other administrative bodies for much of the last decade. To measure both the existing condition of these systems and to evaluate the success of restoration efforts, the California Department of Water Resources and CALFED have proposed the use of a Watershed Assessment Framework (WAF). The WAF uses categories of condition indicators to help organize restoration, monitoring and research information to better inform decision-making about land and water management.

This report describes a foundation to analyze and report on the WAF approach, through a region-wide application and a focus watershed assessment in the North Bay and Delta region of California. The geographic study area for conceptual development and testing of the WAF approach is an east-west transect across the North Bay watersheds in the West eastwards towards the Mokelumne and Cosumnes Rivers watersheds in the East. Watershed goals and objectives to develop and assess the WAF approach across the study area will be defined by stakeholders. Candidate indicators of watershed condition will be selected to correspond to the derived stakeholder goals and objectives. The focus watershed for data analysis using the WAF approach will be the Napa River watershed. In this focus watershed, a number of candidate indicators corresponding to the goals and objectives will be selected and assessed. These candidate indicators will then be refined to a shorter list for additional data analysis and report card development. The focus watershed is intended to be a representative example of the region, while recognizing that intra-regional differences in ecosystem properties will likely limit the direct application of the identical indicators elsewhere. The combination of the focus watershed and regional framework provides a foundation for a region-wide application of the WAF at the watershed scale, as well as serving as an example for the state.

Reporting indicators at appropriate spatial and temporal scales is critical for good management decision-making based on those indicators. Where appropriate and possible, individual indicators will be reported at a more detailed scale or at different levels of aggregation. Ultimately, indicators are useful when they inform the public about conditions and change. The reporting system developed in this project will provide guidance on scale issues and will provide summary assessments that people can understand.

# Basis for approach

The WAF approach is founded on metrics and indicators (see *Appendix A: Glossary of Terms* for explanation of terms) that are organized into a hierarchical structure corresponding to aspects of natural and human systems that are termed system "attributes." The WAF is not the only way to organize these measures of environmental (both human and natural) condition. One of the functions of this knowledge base development was to examine other ways to organize information describing ecological, economic and social conditions.

In the past 15 years, a number of frameworks have been developed due to growing concerns about sustainability assessment. Our aim in reviewing these is not to provide a comprehensive review of existing frameworks, but rather to illustrate the conceptual variations among the different approaches to organizing indicators. Review of available literature on indicator frameworks suggests that framework selection varies depending on what is being measured and on the audience targeted. The National Research Council (NRC, 2000) identified two types of frameworks: those that measure the status or condition of the system, and those that seek to identify cause and effect relationships.

Noteworthy examples of other environmental assessment efforts include: the Pressure-State-Response, the State of the Environment Report of Western Australia (<a href="http://www.soe.wa.gov.au/report/about.html">http://www.soe.wa.gov.au/report/about.html</a>), the Millennium Ecosystem Assessment (<a href="http://www.millenniumassessment.org">http://www.millenniumassessment.org</a>), and the Chesapeake Bay Health Report Card (<a href="http://www.eco-check.org">http://www.eco-check.org</a>). In the assessment of economic and social condition, in particular, the efforts of the World Health Organization (WHO) are noteworthy (<a href="http://www.ncbi.nlm.gov/pubmed/8518769">http://www.ncbi.nlm.gov/pubmed/8518769</a>).

One of the most popular frameworks for sustainability evaluation is the Pressure-State-Response (PSR) framework (OECD, 1993). The PSR framework is based on the fact that human activities produce pressures on the environment, causing changes in its state, and specific responses from society can reduce or mitigate those pressures. Subsequent versions replaced pressure with driving forces, acknowledging that driving forces can be both positive and negative, unlike pressures which are always negative. A further modification was introduced by the European Environment Agency with the Driver-Pressure-State-Impact-Response framework (DPSIR; Smeets and Weterings, 1999). The idea behind the DPSIR is that driving forces like industry and transport produce pressures on the environment, such as polluting emissions, which then degrade the state of the environment. The resulting impacts on human health and ecosystems cause society to respond with various policy measures, such as regulations, information and taxes, which can be directed at any other part of the system (Segnestam, 2002). Overall, these frameworks are based on the concept of causality, whereby human activities exert pressures on the environment and change the state of natural resources.

The State of the Environment Report of Western Australia (SOE-WA) uses a modified version of the PSR: condition-pressure-response-implication. The justification for this modification is that it assists in environmental policy planning while retaining the benefits of an internationally agreed framework for environmental reporting. The reporting is organized around environmental themes, issues and indicators. Environmental themes refer to major groupings of the environment, including *Fundamental Pressures*, *Atmosphere*, *Land*, *Inland Waters*, *Biodiversity*, *Marine*, *Human Settlements*, *Heritage* and *Towards Sustainability*. Issues refer to environmental problems and are reported under each theme. Environmental indicators are used to provide a summary measure of the changes and/or trends in the environment or for environmental issues. The *Towards Sustainability* theme

reviews the progress of Western Australia's economic sectors and reports on their sustainable management, use, protection and conservation of natural resources.

The Millennium Ecosystem Assessment (MEA) is based on a conceptual framework that explicitly connects ecosystems and human well-being by addressing a number of services that ecosystems provide, as well as including drivers which cause the reduction of these services (MEA, 2005). In some ways the MEA can be considered a causal framework that can be applied at any temporal or spatial scale. Essentially, changes in indirect drivers (population, energy, economic growth, governance) lead to changes in proximate forces on ecosystems (climate change, land use and cover change, factor inputs such as irrigation and fertilizers, pollution, resource use, nutrient release, species introductions) which alter ecological "stocks" and "flow/processes." This results in changes in both the goods and services directly provided by ecosystems such as food, fiber, water, pathogens, carbon sequestration, storm buffering, etc. These changes in goods and services have consequences for human development (e.g. food, security, health, vulnerability, employment, tourism, climate), which in turn influence the basic driving forces (Corvalan and Reid, 2001).

The Chesapeake Bay Health Report Card organizes the indicators into a hierarchy of detail based on the degree of synthesis and detail required. Based on this organization scheme, individual indicators are categorized into "reporting" and "diagnostic and detail" indicators. The reporting indicators represent a small number of indicators which effectively communicate the key messages of Chesapeake Bay health. These indicators are organized into categories (e.g., Water Quality, Habitats and Lower Food Webs, and Fish and Shellfish) and form the basis for two upper levels of indices: "Top Level Indices" and "Overarching Indices." The former represent a single value index for each indicator category (e.g. Water Quality Index) and serve as a mid-level of synthesis between the reporting indicators and the overarching indices. The overarching indices are derived from synthesis of respective top level indices and serve as the highest level of information synthesis enabling rapid communication and understanding of the 'big picture.' Finally, diagnostic indicators are indicators that either facilitate the interpretation of the reporting indicators and the associated integrated indices or address topics of special interest that do not fit directly under the top level indices. Supporting indicators are not used in the generation of top level or overarching indices.

Most contemporary indicator frameworks incorporate both condition indicators and indicators of pressures or influences. This combination allows for a condition assessment as well as an evaluation of what may be driving the condition. This dual approach reflects a trait common among these frameworks, in that they are practical and intended to support decision-making, usually management choices in support of restoration, regulatory, or sustainability goals. Our approach to the WAF and application of it in the North Bay and Delta watersheds will reflect these contemporary trends and will be based in current-day scientific understanding of ecosystem and human community conditions and the processes and actions that influence them. This combined approach of assessing both condition and influence indicators allows for more effective evaluation. It also helps report on human and natural system attributes that are important to the formation of regional and local watershed stakeholder goals.

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<sup>&</sup>lt;sup>1</sup> http://archive.chesapeakebay.net/pubs/subcommittee/irw/indicator\_framework\_desc.doc

#### Watershed context

The project team spent a large amount of time finding agreement on fundamental scoping questions about the contextual relationships of social and economic goals in the framework of a "watershed."

The team's deliberations arose out of two possible meanings of the word "watershed" used in the SAB's Watershed Assessment Framework. In traditional application, a watershed is a geographic area defined by the movement of surface runoff draining to a common point or waterbody. A more expansive, or all-encompassing definition of a watershed is one which pertains to both natural resources (soil, water, rivers, erosion, vegetation, animal species) and human uses and conditions (land use, social structure and organization) within the traditionally defined area. The subtle difference in the latter, more expansive concept of a watershed is that it explicitly includes a relationship to people and how they utilize, manage, and are affected by their environment (e.g., watershed lands).

If the narrower, traditional definition of a watershed were chosen, the project team would be guided to assess the degree to which watershed goals are being achieved solely within the context of natural "watershed" conditions and processes. Although it is possible for the project to include some collection of economic and social goals using the traditional definition based on the movement of water; a solely natural conditions focus would make it difficult to associate the human aspect of the watershed. The project team decided that the traditional approach to defining a watershed was too narrow and missed opportunities to highlight the relationship between the biophysical watershed and its human communities.

The project team elected to use a more expansive or all-encompassing definition of a watershed, one that includes human social and economic elements. Although still geographically based in the traditional sense of a "watershed," the broader definition allows the team to assess the degree to which natural process and condition goals are being achieved, knowing that these "watershed" goals are affected by (and perhaps directly correlated with) human social and economic systems and conditions. In using a broader application of the term "watershed," the project team has greater ability to assess indicators that measure how physical watershed conditions affect economic and social goals (e.g. fishability of streams, fertility of farmlands, rate of development, recreational access), and conversely how economic and social systems and patterns affect watershed resource goals (e.g. species biodiversity, habitat connectivity, water quality). In summary, the project team has adopted a more expansive view of the term watershed, one that includes human elements as well as natural conditions. This expanded view provides the team the ability to assess the degree to which natural systems goals and the economic and social conditions affect overall watershed condition.

# **Bibliography**

A total of 105 articles, mainly scientific publications and technical reports, were compiled into a bibliography to support the project. The majority of the documents have been published within the last 8 years. If a report is updated periodically (e.g. state of the environment, scorecard), the latest version was included in the database. Because there is a very large number of publications dealing with environmental and sustainability indicators, the

literature review carried out for this project prioritized those articles and technical reports that have been published recently and that address issues related to developing, analyzing, reporting, and using environmental or sustainability indicators. Additionally, indicator initiatives that focus solely on one aspect of the system (e.g. agriculture, health, economy, forestry, community) were not included in the database, unless they tackle analytical or methodological issues (e.g. multi-criteria analysis, development of composite indices, etc.). The bibliography is available to project participants via secure online access.

#### Collection, organization, access, and composition

The compilation of the bibliography was as comprehensive as possible, including reports from indicator schemes around the world and at varying spatial scales (i.e. from creek or watershed scales to regional and national scales). The search for scientific articles was conducted through the on-line bibliographic data base the ISI Web of Knowledge using keyword searches such as "environmental indicators", "ecological indicators", "sustainability indicators". Several specialized journals provide "early on-line publications" (i.e. published on the web before they are available as hardcopy), and such publications are not yet indexed in the ISI Web of Knowledge data base. Therefore, the latest issues of these journals (Ecological Indicators, EcoHealth, Environmental Management, and Ecological Economics) were browsed separately. In addition, internet searches were conducted using keywords such as "environmental indicators," "watershed indicators," "socio-economic indicators," "sustainability indicators," "state of the environment report," "environmental scorecard," etc. In general, most environmental indicator initiatives, either implemented by governmental or non-governmental organizations, have a web site with access to published documents such as technical reports, executive summaries, and scorecards.

The bibliography was organized in JabRef (<a href="http://jabref.sourceforge.net/">http://jabref.sourceforge.net/</a>), a free reference database manager. All metadata associated with each article (i.e. author(s), title, year of publication, organization, keywords, abstract, journal or book name, etc.) was imported into the reference manager. One of the advantages of JabRef is that the database can be exported in an HTML (hypertext markup language) table that can be opened with any web browser. The table contains the most common fields cited in a bibliography (i.e. author(s), title, year, journal name, and type of publication) plus URL links to the documents on line (usually as PDF files). Additionally, the table can be sorted by any of its fields and searched using authors' names, keywords, publications' names, etc. Where available, the table can display abstracts, reviews, and the complete citation in bibtex format (a tool and a file format used to describe and process lists of references). The HTML table and all associated documents have been uploaded to the Watershed Information Center & Conservancy of Napa County web site (<a href="http://www.napawatersheds.org">http://www.napawatersheds.org</a>) and can be accessed by all project participants that have a secure log-in account.

#### **Example frameworks**

Given the number of available indicator initiatives it is important to consider peer reviewed guidelines for indicator development and selection and the interpretation and communication of the results at the outset of the

project. Accordingly, from the technical reports compiled, a set of 20 different indicator initiatives were selected for review and comparison with the WAF (see Appendix B – Example Indicator Frameworks). Each indicator initiative was evaluated considering the organization that developed the indicators, the goals and objectives proposed, the framework or scheme employed, the process of developing indicator sets (e.g. criteria for indicator selection, public involvement, etc.), examples of these indicators, and the arrangement of indicators within major attributes, categories or themes. A brief description of three relevant systems from different parts of the world is provided below.

The first example is the Atlantic Slope Consortium (ASC) (http://www.asc.psu.edu/default.asp) which is one of five projects funded nationally by the USEPA through its Estuarine and Great Lakes Indicator Research Program. The consortium is composed of 5 institutions, including universities, research institutes, and private organizations. The main goal of the ASC was to "develop and test a set of indicators in coastal systems that were ecologically appropriate, economically reasonable, and relevant to society" (Brooks et al. 2007). Within this goal, the specific objectives of the project were: a) to develop and test ecological and socioeconomic indicators of aquatic resource condition, construct models that use environmental, geographic, and stressor data to predict indicator responses, and use models to link upstream watersheds and downstream estuaries; b) to develop large scale measures for characterizing landscape attributes and land-use patterns to serve as predictors of a range of environmental conditions; and c) to deliver a nested suite of indicators to managers, in such manner that the implications of aggregating models at various scales are considered and the reliability of the indicators is known.

The ASC used a framework for the selection and use of the indicators based on three elements: the type of question being asked, the spatial and temporal scale of the issue being addressed, and the context of the question (Brooks et al. 2007). The type of question being asked is directly related to the type of indicator to be selected and used. Based on this, the ASC recognized four types of questions/indicators: a) condition assessment: snapshot of the current state of the system; b) stressor diagnosis: identification of causative factors of condition; c) communication to the public: encouraging comprehension of condition in its most elementary or integrated form; d) futures assessment: estimating the probable trajectory of condition, or assessing the vulnerability of any system to a stochastic event; e) performance evaluation: a subset of condition indicators that evaluate the effectiveness of management actions (Wardrop et al. 2007). The spatial and temporal scale of the issue (or question) being addressed by each indicator used is related to the scale for which each indicator is informative and valid. Finally, the context of the question implies using categories of surrounding land use as surrogates for social choices and management options. Using this framework, the ASC arranged the indicators under two main issues or attributes: estuarine indicators and watershed indicators. The former group contains 10 indicators, including examples such as bio-optical model of habitat suitability for submerged aquatic vegetation, index of marsh bird community integrity, and nitrate, total N and total P concentrations. The latter includes 21 watershed indicators including examples such as spot-sampled average stream nitrate concentration in watersheds, macroinvertebrate assemblage composition (e.g., indexes of biotic integrity (IBI)), and stream—wetland—riparian index.

The second example is the Ecosystem Health Monitoring Program (EHMP) (http://www.ehmp.org/) of South East Queensland, Australia. The EHMP study area represents 14 major river catchments and 18 estuaries over an extent of 22,672 km². The EHMP is led by the South East Queensland Healthy Waterways Partnership which includes the government, industry, researchers, and the community. The main goal of the EHMP is to assess the effectiveness of management and planning activities aimed at improving South East Queensland's waterways. The program assesses the ecosystem response to both natural pressures and human activities and is based on an adaptive management framework that links management actions to the achievement of management objectives.

The indicators are arranged into two major attributes or issues: freshwater and estuarine/marine. Freshwater indicators include: a) physical and chemical parameters, b) nutrient cycling, c) ecosystem processes, d) aquatic macroinvertebrates, and e) fish. Examples of metrics for each of these indicators are: conductivity, algal bioassay, gross primary production, number of macroinvertebrate taxa, and proportion of native fish expected. Estuarine/marine indicators include: a) ecosystem health index and b) biological index rating. For the estuarine environment, the ecosystem health index is a composite of 5 different metrics: total nitrogen, chlorophyll a, turbidity, total phosphorus, and dissolved oxygen. The biological index rating for estuaries is a composite of 4 different parameters: sea-grass distribution, nutrient plots, sewage plume mapping, and riparian assessment. Unfortunately, there is no information available at this time regarding the EHMP process and criteria for selecting indicator sets.

Finally, the third example is the State of the Sound Program (<a href="http://www.psp.wa.gov/">http://www.psp.wa.gov/</a>) carried out by the Puget Sound Partnership. The partnership is made up of citizens, governments, tribes, scientists and businesses. The overall goal is "to make Puget Sound healthy again, and create a roadmap for how to get it done". Unfortunately, there is not much detailed information regarding the framework and process for the selection of indicators. The monitoring of key indicators is carried out by the Puget Sound Assessment and Monitoring Program, a network of regional scientists belonging to local, state, and federal agencies and universities. The indicators are arranged into four main attribute areas: water quality, habitat, species, and climate. Indicators under water quality include marine and freshwater quality, toxic contaminants, pollution from human and animal waste, and stormwater runoff. Habitat indicators include lowland habitat loss, eelgrass, and aquatic nuisance species. Examples of indicators for the species attribute include population status and trends of several key species such as orcas, salmon, groundfish, herring, pinto abalone, and marine birds. Finally, climate indicators address issues relevant to climate change. They describe status and trends in air and sea surface temperatures, sea level, stream flow, and snow pack.

#### Comparison among indicator frameworks

There are many ways to compare indicator frameworks, including assessments of coverage of ecosystem and human community issues, temporal and spatial scale, measurement of programmatic performance, and reporting mechanisms. For this comparison, the project team gathered information on 20 indicator frameworks from around the world, including the types of attributes covered, the types of indicators, and their coverage of spatial scales (Appendix B). The team compared them to each other based on their similarity to the Watershed Assessment Framework. It was found that the attribute categories of biotic condition, chemical/physical condition, hydrology/geomorphology, and social condition were well-represented among the compared frameworks. A majority of the indicators among all 20 frameworks analyzed were represented in 4 WAF attribute categories: chemical/physical condition, biotic condition, hydrology/geomorphology, and social condition. The indicator frameworks did not effectively cover the WAF attributes of ecological processes, natural disturbance, economic condition, or landscape condition. See the figure.

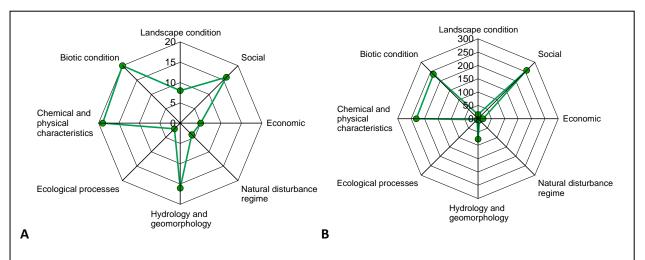


Figure. The indicators from all 20 frameworks reviewed were categorized within each of the EWAs of the WAF (e.g. Landscape Condition, Biotic Condition, Chemical and Physical Characteristics, etc.). This categorization allows for comparisons among the different approaches. (A) Number of frameworks with indicators in each WAF attribute category. (B) Number of indicators from all frameworks categorized within each WAF attribute category.

#### Watershed Assessment Framework

The recommendation to the USEPA from the agency's Science Advisory Board (SAB) was that environmental information be organized into categories corresponding to major environmental attributes and processes and that indicators used for evaluation be included that are based upon system goals and objectives. The environmental attributes recommended by the SAB were: landscape condition, biotic condition, physical/chemical condition, ecological processes, natural disturbance, and hydrology/geomorphology. The Watershed Assessment Framework (WAF) builds upon the SAB and includes social and economic categories – the things that make up what we call *quality of life* – as additional important environmental aspects of evaluating watershed condition. The WAF attributes are described below.

Central to the application of the WAF is the description of goals for the watershed or region being evaluated. From these goals, measurable objectives are crafted. Indicators are chosen that allow evaluation of the objectives and thus the goals. Indicators may or may not be actual metrics for which data are collected. For example, water temperature may be an indicator, which is also a metric. However, native fish populations may be an indicator, but metrics such as adult population size, reproduction rate, and population demographics may be the actual metrics, or things measured about native fish populations.

There are several overarching goals for indicator system development and application. One is to report on the condition of a single watershed (the Napa River watershed), another is to provide proposed watershed-scale goals and indicators (for the North Bay and Delta), and the third is to develop and test an assessment approach that can be used as an example for the creation of a future statewide watershed assessment system. These goals relating to the eventual application of the WAF are separate from the goals and objectives for the watershed (which are described in more detail below).

#### **Attributes**

The WAF approach is organized in terms of *essential watershed attributes* (EWAs). These may be thought of as different aspects or categories into which the overall picture may be subdivided. It is worth considering how the attributes relate to goals and objectives.

Goals and objectives are one way to understand how well a watershed or similar system is doing. You may have a goal that your cardiovascular system be capable of supporting a long life, which is linked to objectives you set for heart rate, ability to exercise, etc. In this context, attributes are the categories of health indicators that measure how well your body system is doing. Your cardiac system is an attribute or category of organ(s) within your body. Similarly, natural and human systems can be broken up into categories in order to understand how these subsystems are doing within the context of a larger watershed. Landscape condition is one of the EWAs used in the WAF to include evaluation of the structural integrity of the terrestrial landscape of the watershed. The other EWAs are biotic condition, chemical/physical condition, hydrology/geomorphology, ecological processes, natural disturbance, social condition, and economic condition. These are the same as the US EPA approach (Figure 4), with the addition of consideration of social and economic conditions.

The attributes associated with social and economic conditions have unique definitional issues somewhat different from the other attributes considered here. Broad-based definitions of *quality of life* are provided in the UN Millennium Ecosystem Assessment (MEA) and in the WHO assessment. Broad categories of quality of life suggested in the MEA include *security, basic materials, health and social relations*. These general categories of human welfare suffer from a lack of specificity and measurability that minimizes their utility in the WAF. In actual application of the MEA framework, these attributes are typically transformed into more narrowly defined attributes (see for example, the Puget Sound Partnership Technical Memorandum on quality of life, Burke et al, 2008).

Consider basic materials, which is too broad to be measurable with anything other than highly aggregated indices. Not surprisingly, basic materials are typically redefined to include such localized and measurable indicators as per capita income, employment rates, property values, transportation systems, and other reported metrics of economic activity. In the WAF approach, social and economic attributes within the North Bay will be based on indicators identified by the stakeholders and from reviews of other, geographically and hydrologically similar settings, such as the Puget Sound.

#### **Indicators and measures**

In the USEPA Science Advisory Board's indicator framework, "ecological indicators are measurable characteristics related to the structure, composition, or functioning of ecological systems" (Young and Sanzone, 2002). In this framework, multiple indicators can be hierarchically arranged within subcategories, categories and essential ecological attributes (similar to the term "essential watershed attributes" used in the present study). In turn, indicators are the product of monitoring variables measured in the field. These measures or parameters can be used alone or aggregated into a single metric to provide a value for a particular indicator.

There follows a brief description of the categories within each essential watershed attribute (EWA), along with a few examples of possible indicators and measures. These are examples only, not intended as prescriptive for the current project. The specific indicators used in the current project will depend on the particulars of the subject watershed and on local goals and objectives.

According to the WAF guidelines, two other EWAs have been added to the SAB framework: Social Condition and Economic Condition. Again, the specific indicators shown are examples only. In the section which follows, we provide further background on these two EWAs.

Landscape condition: The extent, composition, and pattern or structure of (non-human) habitats in a landscape.

*Extent*: it refers to the areal extent of each habitat type within a landscape. Example indicators or measures include: core area, perimeter-to-area ratio.

Landscape composition: it refers to the aggregate of elements in a region or area, including vegetation, topography, landform, and land use. Example indicators or measures are: number of land cover/habitat types, number of patches of each habitat, and size of the largest patch.

Landscape pattern/structure: it refers to the spatial pattern of habitat. Example indicators or measures include: dominance, contagion, fractal dimension, and distance between patches.

Biotic condition: The condition or viability of communities, populations, and individual biota (*individual* at the scale of individual habitat types).

Ecosystem or native community measures: they refer to the condition of ecological communities. Five subcategories are distinguished: community extent, community composition, trophic structure, community dynamics, and physical structure. Example indicators of each of these subcategories are: extent of native ecological communities, species diversity, food web complexity, succession, and vertical stand structure, respectively.

Species or population level measures: they refer to the condition or viability of populations of species of special interest (i.e. threatened, rare, sensitive) in an area. There are five subcategories within this category: population size, genetic diversity, population structure, population dynamics, and habitat suitability. Example indicators or measures within each of these subcategories include: size of breeding population, degree of heterozygosity within a population, population age structure, birth and death rates, measures of habitat attributes important to focal species.

*Individual organism measures*: they refer to the health of individuals of focal species. There are three subcategories: physiological status, symptoms of disease or trauma, and signs of disease. Example indicators or measures within each of these subcategories are: hormone levels, gross morphology, and presence of parasites or pathogens.

Chemical and physical characteristics: Physical parameters and concentrations of chemical substances present in the environment/watershed (water, air, soil, sediment).

*Nutrient concentrations*: it refers to the concentration of nutrients that may be limiting the growth of autotroph organisms, either because they are scarce or in excessive amounts. Examples of indicators or measures include: phosphorus, nitrogen, potassium and micronutrients.

Trace inorganic and organic chemicals: it refers to baseline information about concentrations of metals and organic chemicals. Examples of indicators or measures are: copper and zinc in sediments and suspended particulates, and concentrations of selenium in waters, soils, and sediments.

Other chemical parameters: these parameters will vary depending on the environmental compartment (water, air, soil and/or sediment) being assessed. Examples of indicators or measures include: pH in surface waters and soil, dissolved oxygen in streams, conductivity, soil organic matter, and buffering capacity.

*Physical parameters*: they refer to physical measures of the soil, sediments, air or water such as temperature, concentrations of particulates, and turbidity.

Hydrology/Geomorphology: Characteristics that reflect the dynamic interplay of surface and groundwater flows and the land forms within the watershed.

Water flow: it refers to surface and groundwater flows which determine which habitats are wet or dry and when, as well as the transportation of nutrients, salts, sediments and contaminants. There are five subcategories within this category: pattern of surface flows, hydrodynamics, patterns of groundwater flows, spatial and temporal salinity patterns, and water storage. Example indicators or measures include: flow magnitude and variability, water movement, horizontal salinity gradients, and water level fluctuations for lakes and wetlands.

Dynamic structural characteristics: they refer to the maintenance of underlying processes involving variations in water flow, erosion and deposition of sediments and transport of other materials, and provide direct information about the quality and diversity of habitats. Subcategories within this category include: channel morphology and shoreline characteristics, channel complexity, distribution and extent of connected floodplain, and aquatic physical habitat complexity. Example indicators or measures are: stream braidedness, length of natural shoreline, area flooded by 2-year and 10-year floods, and aquatic shaded riparian habitat.

Sediment and other material transport: it refers to the pattern of sediment and debris movement that can maintain underwater and nearshore habitat, such as wetlands, and to which native species have adapted. There are three subcategories within this category: sediment supply and movement, particle size and distribution, and other material flux. Examples of indicators or measures are: sediment deposition, distribution patterns of different grain/particle sizes in aquatic or coastal environments, and transport of large woody debris in rivers.

Ecological processes: Metabolic function of ecosystems - energy flow, element cycling, and the production, consumption, and decomposition of organic matter at the ecosystem or landscape level.

*Energy flow*: it refers to the flow of energy between trophic levels from the autotrophic organisms to the heterotrophic ones. There are three subcategories: primary production, net ecosystem production, and growth efficiency. Example indicators or measures within these categories are: net primary production, net ecosystem organic carbon storage, and transfer of carbon through the food web.

*Material flow*: it refers to the flow of key materials in ecosystems. Examples of indicators or measures are the cycling of organic carbon, nitrogen, phosphorus, and other nutrients.

Natural disturbance regimes: The historical and/or contemporary function of discrete and usually recurrent disturbances, which may be physical, chemical, or biological in nature, that shape watershed ecosystems.

*Frequency*: it refers to the recurrence interval of a disturbance. Examples of indicators or measures are: recurrence of fires, floods, or pest infestations.

*Intensity*: it refers to the effects of the disturbance on the biota. Examples of indicators or measures include: occurrence of low intensity (forest litter fire) to high intensity (crown fire) fires, density (number per area) of insect pests in an area.

*Extent*: it refers to the spatial coverage of the disturbance event. Examples of indicators or measures are: spatial extent of the fire and spatial extent of the infested area.

*Duration*: it refers to the temporal scale of the disturbance event. Examples of indicators or measures include: length of fire events and length of infestation.

Social Condition: The examination of the organization and development of human social life within the watershed, including measurements of community and social patterns, and behavior of individuals and groups.

*Population*: it refers to the changes and trends in human population parameters. Examples of indicators or measures include: population growth, population density, migration, urban/rural population ration, and age structure.

*Education*: it refers to the level of education and literacy of the population. Example indicators or measures are: literacy rate, percentage of population with high school, college, or graduate diploma, and student/teacher ratio.

*Stewardship*: it refers to the engagement of the community in sustainable practices. Examples of indicators or measures include: number of landcare groups in the region, people's environmental attitude, number of people participating in environmental workshops.

Economic Condition: Measures of the production, distribution, and consumption of goods and services within a watershed, including the valuation of non-market resources that provide individual and community utility.

*Employment*: it refers to the status, trends and changes in the number or percent of people that are gainfully employed. Examples of indicators or measures include: employment and unemployment rates, net job growth, and total wage and salary jobs per employed resident.

*Income*: it refers to the amount of money received during a period of time in exchange for labor or services, from the sale of goods or property, or as profit from financial investments. Example indicators or measures are: income distribution, personal income per capita, and median family income as percent of the US median.

Consumption: it refers to the people's consumption of goods and services. Example indicators or measures are: per capita residential area energy consumption and per capita residential area water consumption.

Indicators can be aggregated, or organized, based upon WAF attributes or categories, or by the goals and objectives which have been identified for the watershed. Looking more broadly at the future application of the WAF across California, attribute categories should remain constant across watersheds for ease of comparison, as goals and objectives will be likely differ at various local levels. The project team will attempt to report findings using both aggregation approaches (organization via WAF attributes and via goals). Reporting on both attributes and goals allows for comparison of our findings with findings from other watersheds also using the WAF, while also answering to local goal assessment needs. This dual reporting capability is an inherent strength of the WAF.

#### **More on Social and Economic Conditions**

As noted above, several organizations provide definitions of quality of life or well-being that serve as useful starting points in any discussion of this topic. A broad definition is provided by the United Nations Millennium Ecosystem Assessment (MEA), which defines well-being as "A context- and situation- dependent state, comprising basic material for a good life: freedom and choice, and bodily well-being, good social relations, security, peace of mind, and spiritual experience."

Such general definitions are challenging in that what is described as an attribute is often immeasurable; further, attributes may in some cases have opposite effects on the well-being of different individuals or groups. Values and value systems determine quality of life and well being. Economic or commercial well being forms the foundation of one set of values in which improvements in human well-being often relate to material items, such as jobs or personal incomes. Alternatively, ecosystem-based concepts of well-being assume the environment has importance equal to or greater than human well being. A third, but equally important attribute list may be compiled based on a cultural, spiritual or religious value system, which attaches spiritual or cultural values to aspects of the environment. Tradeoffs between indicators in terms of their effects on human and ecological health are thus inherent in the use of such indicators in decision making.

The MEA definitions concerning quality of life are a useful starting point to discuss measurable indicators that would apply to economic and social indicators in the North Bay and Napa River watershed. As defined in the MEA, there are four general categories that are deemed important for quality of life: *Security, Basic Materials, Health, and Social Relations*. Within each of these broad categories are numerous indicators, many of which are important to the North Bay and Napa River watershed.

Security as envisioned in the MEA takes many forms. The one of most relevance to inhabitants of the North Bay is secure resource access including access to the resources (goods and services) that flow from ecosystems, such as agriculture, forests, parks and other natural areas, as well as homes, buildings, built roads and parking lots. Examples of attributes associated with access to the flows of ecosystem goods and services include:

- Open space (acres in agricultural/timber lands)<sup>2</sup>
- Ecological services
- Recreational services/opportunities (parks/park land per capita, number of park visits)
- Shelter
- Food, fiber, timber
- Community/cultural linkages/tribal land holdings
- Diversity of landscape types
- Access to shopping/commercial facilities

Each type of access to resources and the nature of its specific attributes can contribute to, or detract from, the quality of life through the various services provided. However, there is a tension, because sometimes landscapes have a negative impact on the ecosystem. Such negative effects are the basis for many of EPA's science-based water quality regulations, which in turn have led to classes of Best Management Practices (BMPs) related to various types of land use. For example, agricultural areas in the North Bay-Napa River Watershed not only provide food and wine but also may provide open space and wildlife habitat. Conversely, each landscape may also detract from quality of life, depending on individual perceptions. Using agriculture again as an example, runoff from fields may contain pesticides and sediments that are harmful to fish or other aquatic organisms. Similarly, runoff from built areas (roads, houses) may also contain pollutants that impact water quality. Adverse water quality impacts are regulated by EPA Total Maximum Daily Load (TMDL) requirements, some of which regulate urban run-off.

Basic Materials refers to economic measures of the quality of life, which typically, but not exclusively, pertain to the material well-being of individuals. Thus, common measures of quality of life include personal income, presence of jobs (well paying, rewarding), affordability of housing, access to food and energy resources at stable prices, adequate supplies of raw materials for industry and so forth. Quantifiable attribute measures include:

- Employment rates
- Personal (per capita) incomes
- Cost of living (e.g., CPI or similar indices)
- Business creation and capital flows

-

<sup>&</sup>lt;sup>2</sup> Definitions of open space vary across entities and reports. For this quality of life memorandum the definition of open space includes agricultural and timber lands

- Savings rates
- Property values
- Wage rates
- Transportation systems (miles of freeway, port facilities, bridges)

As with *Security*, increases in such economic measures can both add to well-being, as well as detract from the state of the environment, creating yet again a tension for competing uses of the resource, such as loss of privacy and isolation in the enjoyment of outdoor amenities due to crowding.

Social Relations and Institutions include a range of values and behaviors, including respect for others and cohesion among groups. This category may also be viewed as referring to culture and sense of place. For example, culture is a set of distinctive spiritual, material, intellectual and emotional features of a society or a social group. In addition to art and literature, it encompasses ways of living together, values systems, traditions and beliefs. Cultural diversity presupposes respect for fundamental freedoms, namely freedom of thought, conscience and religion, freedom of opinion and expression, and freedom to participate in the cultural life of one's choice (UNESCO). Culture within the North Bay-Napa River Watershed region takes many forms, including the values inherent in rural agricultural communities, coastal communities, and native American communities.

The attributes associated with these communities and the associated cultural diversity include:

- Sense of community
- Psychological health
- Social well-being/cohesion
- Better understanding of the natural world in which we live and operate
- Synergies arising from social and economic interaction

Social relations are facilitated by the institutions of a society. Broadly defined, social institutions consist of the rules (e.g. laws), procedures, government services and other items that societies observe for the benefit of all members of the group. In the North Bay-Napa River Watershed, these would include such common measures of quality as the performance of education (all levels), access to high quality and affordable health care, effectiveness of governments (all levels), including efficiency and equity of tax systems, and public safety (crime rate). Measurable attributes include:

- Level of educational achievement
- Life expectancy (human mortality and morbidity measures)
- Relative tax burdens
- Per capita governmental expenditures
- Voter participation
- Crime
- Access to public transportation

Higher levels of social institutions and services may be viewed as improving the quality of life. Again, however, tradeoffs occur because, for example, some may value improved education over investments in environmental enhancement, but with limited budgets, governments cannot satisfy all public wants.

Health has multiple dimensions, including physical and psychic well being. Physical health (human mortality and morbidity) is obviously dependent on such environmental attributes as clean air and water. These values are regulated by USEPA and other governmental agencies to minimize adverse human health consequences. A form of human health not regulated directly relates to psychic values, such as those derived from lifestyles. For example one lifestyle tends to revolve around the diverse environmental amenities associated with flora, fauna and topography of the region. As a result, outdoor recreation is an important attribute of quality of life and is cited as one reason companies and individuals migrate to a given region (there is a large literature on the role of amenities in determining migration patterns). These outdoor activities include fishing, hiking, boating, skiing, wildlife viewing and others. Quantifiable attribute measures for this lifestyle include:

- Recreational participation (e.g. angler days, license sales, wildlife viewing days)
- Access (e.g. number of boat ramps, length and location of hiking trails)
- Measures of ecosystem health (e.g. salmon and steelhead stocks)
- Environmental quality measures (e.g. ambient air quality, water quality)
- Environmental ethic (e.g. contributions to environmental organizations)

An alternative lifestyle may be more dependent on the built environment. In this case the Quality of Life may be far less dependent on the attributes listed above, and more dependent on the built environment (roads, homes, cars, etc) and attributes listed under the *Security* and *Basic Materials* categories.

As with all the categories discussed above, tradeoffs exists. For example, increases in access and improvements in quality of recreational activities would generally be seen as an improvement in some individuals' well-being. Improvements in water quality in the region's streams may adversely impact economic vitality of some entities (corporations/growers/Cities/Counties) that pay for infrastructure to improve water quality, but may increase the stock of fish, which in turn may enhance the enjoyment of anglers.

The list of possible social and economic indicators suggested by the notion of quality of life will be refined in the application of the WAF to the North Bay-Napa River Watershed. The resultant list of measures will be constrained by the general conditions imposed within the overall assessment framework (they must be measurable) as well as the scale and other features unique to this region. As noted earlier, the data on which these social and economic indicators will be based will reflect the availability of secondary data sources (Census, etc.) but will also reflect current or emerging literature on the role of non-marketed flows of goods and services from ecosystems. The use of such information has been demonstrated in the Chesapeake and Puget Sound studies.

# Watershed goals and objectives

The watershed goals and objectives for the project were derived from a broad list of regional and local stakeholder goals and objectives. The project team compiled a comprehensive list of goals and objectives via three source methods to insure that goals pertaining to each watershed attribute (EWA) were represented (see

Appendix C – Table 1: Identification of Stakeholder Watershed Goals). First, the team surveyed active watershed stakeholder groups by mail. 65 groups received a worksheet-formatted survey in which they were asked to write their goals and objectives for their watersheds. Ten groups responded to the survey with a list of their goals and objectives. Second, we extracted goals and objectives from planning documents and mission statements of 17 stakeholders that did not respond to the mailed survey. The team additionally searched online documents of state and

# Draft Final Goals Improve and protect watershed processes and functioning Promote watershed awareness and stewardship through improved education, organizational capacity and recreational access Improve and sustain watershed conditions and functions that advance human and environmental economies Support social structures that encourage community engagement in watershed

federal agencies that are active in the region, and goals pertaining to the EWAs identified in the WAF were included in the comprehensive list. Third, the team presented the list of compiled goals to the project's Technical Advisory Committee (TAC) and requested that the TAC suggest additional goals that were important and missing from the list.

To render a manageable list of goals and objectives to guide the project, team members integrated the comprehensive list of stakeholder goals into a shorter list of seven broad watershed goals. Indicators of watershed condition will be developed from this condensed set of goals (see Appendix C – Table 2: Condensed North Bay-Delta WAF goals, objectives and potential indicators). The project team purposefully phrased the condensed WAF goals to be inclusive of all specific stakeholder goals. The team then developed a set of objectives for each goal by summarizing stakeholder goals from the comprehensive list and consulting stakeholder documents.

These goals are broken down into measurable objectives. The measurable objectives in turn are linked to indicators, which are ways to evaluate both the condition of essential watershed attributes and progress toward goals. This is a critical linkage – between goals and attribute conditions – which allows the application of the WAF to evaluate progress toward regional and watershed goals.

Most goals and objectives pertain to more than one EWA. Because indicators will be designed to measure progress towards the WAF objectives, it is very likely that condition indicators will fit into multiple EWAs. This is a reflection of the fact that most stakeholders are active and concerned with more than one component of the watershed.

# Linking goals & objectives to metrics: An Example

A critical and sometimes missing component of indicator system development is an explicit or transparent link between the goals for the system and the indicators chosen to represent the system condition. An example of a goal is to "Conserve, protect, and improve native plant, wildlife, and fish habitats and their communities". An example of an objective corresponding to this goal (taken from the Napa River Rutherford Reach Restoration Project) is to "Improve aquatic habitat for salmonids and other native species". This objective may have subsidiary objectives, each with a corresponding indicator or metric. See the table.

Table. Relationship between Goal, Objectives, Sub-objectives, and Indicators/Metrics

<b>Objective</b> : Improve aquatic habitat for salmonids and other native species				
Sub-objective Indicator/Metric				
Maintain or reduce stream temperature	Mean weekly average or maximum instream temperature			
Improve stream cover and complexity	% Riparian cover and diversity			
Maintain areas of clean gravel	Sediment grain size			

The objectives are clearly understandable and each of the indicators is measurable.

For each draft goal chosen, draft objectives have been chosen that can be evaluated with either numeric or narrative approaches. For the indicators above, numeric evaluation is possible, assuming that thresholds or benchmarks are available with which to compare the numeric values.

Narrative approaches to evaluation have also been used by large science-based report-cards for regional environmental condition. The UCLA Institute of the Environment develops report cards about environmental, social, and economic conditions in Southern California to inform decision-makers and the public (<a href="http://www.ioe.ucla.edu/reportcard/">http://www.ioe.ucla.edu/reportcard/</a>). These report cards include grades, but are based on expert opinion (UCLA faculty) about conditions for various aspects of Southern California's environment. It is possible that we will use a similar approach in this project, if we find that a narrative evaluation makes more sense than an attempt at numeric analysis.

# Criteria for selecting indicators

"The essential elements for evaluating the suitability of an indicator are whether the indicator is measurable using available technology, is relevant and responds to the assessment question, and provides information for management decision-making. Additionally, the best indicators are able to quantify information so its significance is more readily apparent and simplify information about complex phenomena to improve communication between researchers, managers, and ultimately the public." (USEPA, 2008)

In order to efficiently evaluate the natural and social systems within the project's study area, the criteria for selection of indicators of system condition should be made explicit. These criteria can include: data availability, data costs, representativeness, ability to detect change over time, independence of indicators from one another, and ability to support management decisions and actions (Shilling et al., 2007). These criteria can be complemented by the same and other criteria developed by the USEPA, the National Research Council, and the Environmental Monitoring and Assessment Program (USEPA). A good description of these criteria and challenges, as they apply to indicators of human welfare (social and economic) can be found in Schneider and Plummer, 2008. A synthesis of evaluation criteria or guidelines is shown in the table.

Table. Examples of various indicator evaluation guidelines<sup>1</sup>.

General Criteria Group	EPA (2000b)	NRC (2000)	EMAP (1994)
Conceptual relevance or soundness	Relevance to the assessment	General importance	Unambiguously interpretable
	Relevance to ecological function	Conceptual basis	
Feasibility of implementation (current and future)	Data collection methods	Necessary skills	Available method Minimal environmental impact
	Logistics		Amendable to synoptic survey
	Information management	Data archiving	
	Quality assurance		
	Monetary costs	Cost, benefits, and cost-effectiveness	Cost effective
		Data requirements	
Response variability	Estimation of measurement error		
	Temporal variability  – within the field season Temporal variability	Temporal and spatial scales of applicability	Index period stability
	- across years Spatial variability		
	Discriminatory ability	Robustness Statistical properties	High signal-to-noise ratio Ecologically responsive
Interpretation and utility	Data quality objectives	Data quality	
	Assessment thresholds		Nominal-subnominal criteria
	Linkage to management action		
			Retrospective
			Anticipatory
		Reliability	Historical record
			New information
		International compatibility	

<sup>&</sup>lt;sup>1</sup>Criteria that are common to more than one program are italicized.

This project proposes to use the following criteria to evaluate candidate indicators for selection, with the following caveats: 1) Indicators may be considered ideal to represent a system, but considered cost-prohibitive with current budgets (These indicators will be considered as future options); 2) Indicators will be chosen based on their understandability to decision-makers and the public; and 3) Indicators should be relatively independent of each other, with the recognition that some attributes being measured (e.g., native fish populations) may be correlated with other conditions measured (e.g., flows, temperature).

# **Project Challenges**

#### Scale issues

Today it is widely acknowledged that ecological, social, and economic systems vary in space and time. Observations made on a single scale or observation level can, at best, capture only the patterns and processes relevant to that scale or level of observation (Zurlini and Girardin 2008). Hence, the value of environmental indicators greatly depends upon the spatial and temporal scale that they represent (Stein et al. 2001). It is essential then, to understand the spatial and temporal scale at which the environmental characteristics we want to measure exhibit variation (IMST, 2007). While some indicators can be appropriately applied at certain scales, they may not be relevant at other scales. Similarly, as the spatial and temporal scales change, their linkage to particular watershed stressors may be decoupled (Niemi et al., 2004). Without an understanding of the response variability in ecological indicators over space and time, it becomes impossible to differentiate measurement error from changing condition, or an anthropogenic signal from temporal and spatial background variation (Niemi et al., 2004).

It is important to state clearly and understand the nature of data at different scales, so that the information is correctly applied to different levels of reporting. If indicators are developed or interpreted at the wrong scale, incorrect messages to decision makers and management errors could result. To reduce this error, it is suggested that individual indicators be reported at a more detailed scale or at different levels of aggregation. If there is a mismatch among scales, changes in scales of assessment and reporting may be necessary. The two main components in changing scale are up-scaling and down-scaling. Up-scaling is aggregating information collected at a fine scale to a coarser scale. Down-scaling is taking information collected and disaggregating it towards a finer scale (Stein et al. 2001). Cross-scale mismatches may result also when dealing with sustainability indicators because ecosystem processes and societal dynamics do not necessarily operate at the same spatial and temporal scales (Cumming et al., 2006). As a result, new indicators are needed to be able to integrate phenomena across multiple scales of space, time, and organizational complexity to highlight cross-scale effects and mismatches (Zurlini and Girardin 2008).

In the following, we examine the challenges associated with both spatial (extent and resolution) and temporal (changes over time frames) scaling of environmental and social indicators of watershed health.

#### Spatial scale issues

Spatial scale in analysis consists of the extent or area of analysis and the grain or resolution. When evaluating conditions across a geographic area, it is essential that we know the relevant spatial scale, to ensure that the scale of management actions matches the scale of the phenomena being measured/monitored (Niemi et al., 2004). This is particularly important when dealing with environmental stressors. Several studies show that the response signal of indicators to disturbances may be difficult to differentiate from background variability/noise as we increase the spatial scale of our analysis. For example, in an assessment of the effect of human disturbances over 66 wetland indicators in the Great Lakes region, analyzed at multiple spatial scales (Brazner et al., 2007), macro-scale variables not associated with environmental stress accounted for a greater proportion of variance than stressors. Spatial variables such as watershed area and wetland area explained a significant proportion of the variance in most models, indicating that assessing the relative influence of different disturbance factors without considering spatial issues may produce misleading results. In a study of macroinvertebrate communities (Johnson and Goedkoop, 2002), 23% of the variance in taxonomic composition was associated with habitat factors, but greater spatial scales (riparian, catchment, ecoregion classification) accounted for 24% of the variance. Therefore, when developing new ecological indicators, it is critical to use experimental approaches that allow for the partitioning of

the variance among different stress components and over a hierarchy of spatial scales (Niemi et al., 2004).

A desired feature when selecting indicators is that they can be scalable; that is, they are valid across different spatial and temporal scales. For instance, indicators reviewed on a larger (national) scale, can be also useful on the regional and local level. The **Indicator Development for Estuaries** Manual (US-EPA, 2008) suggests that, whenever possible, it is always best to try to align local and regional programs with programs at a higher (i.e., national) spatial scale because this allows for future comparisons with data collected over the larger area. The benthic index, which provides a quantification of the response of benthic communities to stress, is an example of a scalable indicator (Kurtz et al., 2001). Finding scalable indicators is a difficult task because many cost-effective methods to measure and summarize social,

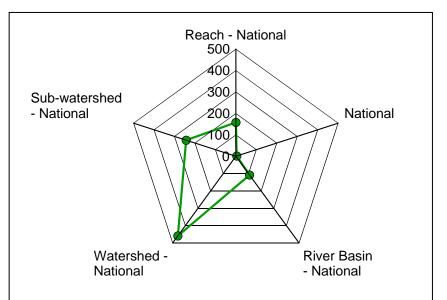


Figure. Scale-dependence of indicators among 20 indicator frameworks. The indicators reviewed from all 20 approaches were categorized depending upon the spatial scale at which they can be applied. The spatial scales in which indicators were categorized are: Reach or Patch (< 10 ha), Creek or Sub-watershed (10 - 2500 ha), Watershed, Municipality, or Small County (2500 - 250,000 ha), River basin, Region, or Large County (250,000 - 2.5M ha), and National or larger (> 2.5M ha). In most cases, indicators can be applied to more than one scale; therefore, the range of scales at which indicators can be used is shown.

economic and ecological data are scale dependent (Hagan and Whitman, 2006). In the project's analysis of 20

indicator frameworks from around the world, most indicators were appropriate for a watershed to national scale range, while fewer spanned a range from reach or sub-watershed to national scale (see Figure).

Scalability of indicators may be more feasible in nested systems (e.g. sub-watershed-watershed-basin) than in non-nested ones. For nested systems the issues of sampling and data aggregation are more straightforward because of the direct spatial correlation from one scale to the next. Data can be sampled at one scale finer than the question of interest and then up-scaled. Sampling and data aggregation in non-nested systems proves more difficult because the emergent properties of the systems are different and simply aggregating data will overlook the synergistic effects of systems (US Forest Service,

http://www.fs.fed.us/institute/monitoring/Scale Overview.htm). In nested natural systems, cross-scale aggregation of environmental indicators may be more realistic than social or economic indicators. In contrast, social and economic indicators may be easier to aggregate when using nested political boundaries (e.g. municipality-county-state).

Spatial scale relates to another issue in the consideration of social and economic indicators. The links between human welfare and ecological health may be more apparent and manageable on a finer geographic scale, at the level of a tributary, for example, rather than the entire watershed. However, obtaining measures of these effects at finer scales is difficult, compared with larger scales, given that most reported data tend to be at the level of counties or regions. Thus, practitioners of the WAF or similar frameworks must trade off decision-making relevance against measurability.

In the particular case of the USEPA SAB reporting framework, the Essential Ecological Attributes (EEAs) were successfully mapped onto structural, functional, and compositional characteristics of ecological systems at a variety of scales in order to assure coverage of different aspects of natural systems (Young and Sanzone, 2002). Furthermore, the EEAs and their subcomponents were checked to determine whether they would be relevant at several geographic scales (ecoregion, 1000 km²; regional landscape, 100 km²; small watershed or ecosystem, 10 km²; reach or stand, <1 km²). Overall, it was found that all the components of the SAB reporting framework were relevant to each geographic scale (Young and Sanzone, 2002).

#### **Temporal scale issues**

Indicators and monitoring should be designed to detect changes in time frames and on the spatial scales that are relevant to policy objectives, goals, and decisions. Monitoring has a temporal component because it is intended to be repeated on a periodic basis to detect changes and trends (USFS,

http://www.fs.fed.us/institute/monitoring/Scale Overview.htm). However, natural sources of variability, such as within-season variation for biological indicators, should be taken into account in order to minimize erroneous conclusions (Jackson et al., 2000). Species distributions and abundances not only vary over spatial scales but also can show considerable temporal variation over time scales ranging from years to decades, even in the absence of major disturbances. This inherent random variability should be considered to determine the minimum sampling extent and interval (both spatial and temporal) required for characterizing an ecological indicator and detecting differences among sites (IMST, 2007). Indicators with high inherent variability may mask responses to stressors.

The use of pilot studies may help to determine this variability and also sensitivity to changing conditions or management activities (Andreasen et al., 2001).

In general, choices of temporal scales will be unique for each indicator. This is because the various issues targeted by indicators will have different natural dynamics, and a monitoring program to detect change will need to use a temporal scale appropriate to the natural scales of variation. For example, indicators that change slowly may need to be measured less frequently in order to detect change. However, if they respond to a small change, they may need to be measured frequently to ensure that such changes are not occurring (Ward, 2000). The figure shows how different biological indicators may vary across temporal and spatial scales in response to ecological drivers. For example, periphyton responds in a very short period of time and at a wide range of spatial scales, whereas crocodilians respond more slowly and only at large spatial scales (Doren et al., 2009).

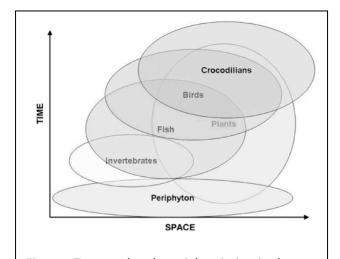


Figure. Temporal and spatial variation in the responses of ecological indicators to drivers. (From: *Doren et al. (2009) Ecological Indicators*)

The USEPA Science Advisory Board recommends surveying the temporal characteristics of the proposed indicator list to assure that some of them will respond in a reasonably short time frame and some will represent long-term dynamics. Some of the EEAs will exhibit change over several time scales (e.g., annual, decadal), but for each category there is generally a time scale over which to observe both natural variation and changes outside the normal range (Young and Sanzone, 2002).

# Thresholds/criteria/benchmarks for indicators

A critical requirement for using indicators to inform condition assessments is that the indicator condition value is compared against a fixed/reference value. This fixed value could be a historical condition, a desired future condition, a legal threshold, or some other reference value. One of the criteria commonly used when selecting indicators is interpretability, which refers to the existence of a reference value for the indicator to which current status and trends can be compared. For instance, the question "Does an observation of more than 3% of water samples total coliform-positive in a month represent a health hazard?" can be answered only if there is a context for that number. Thus, the reference value is taken as a level of the parameter that reflects a desired goal or target, a historic or pristine condition, or some combination of these, as supported by available science (Jabusch et al., 2007). The selection of a reference value may be considered as important as the selection of the indicator itself because, without this baseline, it is difficult to assess the magnitude of change objectively, whether the magnitude of change is important, or if any efforts at amelioration are succeeding (National Research Council, 2000).

A reference value can take many forms and, consequently, is referred to with different names (standard, target, benchmark, and threshold). However, they all refer to a comparison by which an indicator can be examined or gauged. *Standards* may be legal or regulatory targets that must not be violated (e.g., water quality standards for a variety of uses). A *target* alludes explicitly to intention (i.e. a reference value to strive for). A target may also be a desired level to be achieved by an indicator. For example, air quality indicators usually involve air pollution targets such as particulate levels in parts per million. A *benchmark* is a point of reference with which measurements can be compared. It is the value for an indicator that has some defined environmental significance in the functioning of the natural system. In many cases, a benchmark represents the best-case documented performance related to the same variable in another site. In this case, the benchmark is represented by a *reference site*. In other cases, benchmarks can be represented by *reference conditions*. Finally, *thresholds* represent values beyond which a system undergoes significant and irreversible change. For example, a threshold can be the amount of habitat loss from fragmentation beyond which interior-dwelling species will not be able to survive (USFS, <a href="http://www.fs.fed.us/institute/monitoring/rv\_factsheet.htm">http://www.fs.fed.us/institute/monitoring/rv\_factsheet.htm</a>).

Establishing reference values for indicators is a challenging task. Unfortunately, information regarding criteria or best practices to select them is very scarce. However, the Forest Service Local Unit Criteria and Indicators Development (LUCID) project has put together a list of lessons learned and tips on using reference values (<a href="http://www.fs.fed.us/institute/monitoring/Reference\_Values\_TipSheet.htm">http://www.fs.fed.us/institute/monitoring/Reference\_Values\_TipSheet.htm</a>). Below are the key suggestions proposed:

- Take time to clarify the rationale and implications of the reference value
- Document assumptions used
- Start early in the process, to clarify and revise indicators and measures
- Be specific
- Establish reference values using a collaborative, interdisciplinary approach rather than leaving these to individual specialists
- Discuss interrelationships between reference values, and use this information to help clarify systems relationships and tradeoffs between reference values
- Recognize that clarifying these tradeoffs will lead to some conflict
- Carefully assess the usability of legal standards, their underlying assumptions and scientific validity, and consider a second reference value if necessary
- Seek external expert judgment and input

The term *reference condition* also may have multiple meanings. Stoddard et al. (2006) suggest that the term is reserved for referring to the "naturalness" of the biota (structure and function) and that naturalness implies the absence of significant human disturbance or alteration. They further propose specific terms to characterize the expected condition to which current conditions are compared: "minimally disturbed condition" (MDC); "historical condition" (HC); "least disturbed condition" (LDC); and "best attainable condition" (BAC). A similar concept of reference conditions is considered in the EPA-SAB reporting framework (Young and Sanzone, 2002): "Reference conditions that attempt to define a 'healthy' ecological system are often derived from either the conditions that existed prior to anthropogenic disturbance or conditions in a relatively undisturbed but comparable system in the ecoregion. Alternatively, reference conditions can be inferred from a combination of historical data, a composite of best remaining regional conditions, and professional judgment."

Ideally, reference conditions will include sampling sites with little or no indication of stressors associated with human disturbance. However, this is not always the case and most landscapes have already been altered. Where

undisturbed sites are absent, Stoddard et al. (2006) propose a combination of methods to determine reference conditions: (1) sampling biota from least disturbed sites (reference sites), (2) interpreting historical records to deduce which biological characteristics occurred at times with substantially less human disturbance, (3) developing models that incorporate the best ecological knowledge, and (4) using best professional judgment. These methods have been developed within the Mid-Atlantic streams bioassessment project and rely heavily on the concept of "naturalness". However, the concept of naturalness as scientifically derived reference condition for ecosystems has not been without controversy. Lele and Nogaard (1996) state that the use of naturalness as the benchmark is neither value free nor logically or practically usable.

## Data availability

The availability of sufficient and sufficiently high quality data is one of the criteria for choosing and evaluating condition indicators. Although a good indicator will not be rejected based solely on data availability, the lack of data will inhibit its evaluation. Selected indicators for which there are no or few data will be attributed with a data gap notation.

Data for environmental, social, and economic conditions are available from many sources in the North Bay and Delta. The attached table (Appendix C, second item) is based upon one created by the North Bay Watershed Association and includes potential and actual data sources for the region. It is not exhaustive, but covers many of the main sources. These data sources have been coded by WAF attribute to facilitate their access for indicators within each attribute. In some cases, projects or databases were represented in more than one attribute.

# **Reporting strategies**

One of the most critical functions of an indicator framework is reporting to the public, decision-makers, and technical/scientific peers. This range of audience requires that the framework and accompanying evaluation be both science-based and easily understood – the holy grail of indicator frameworks. We will be reviewing possible reporting strategies and mechanisms for the WAF indicator framework and proposing several to the regional technical advisory committee. The following sections provide some general approaches that we will consider.

# Numeric reporting

For many of the quantitative evaluations, the output is a number that is compared or comparable to a reference or desired condition (e.g. regulatory standard or historic condition). The meaning of this number depends on that comparison. To effectively present numeric findings in an indicator framework depends upon effectively conveying the meaning of the indicator, the reasons for the types of analysis, and the relevance of the comparison to a reference.

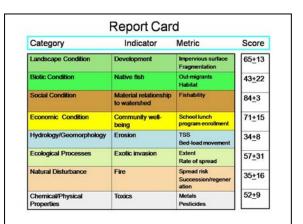
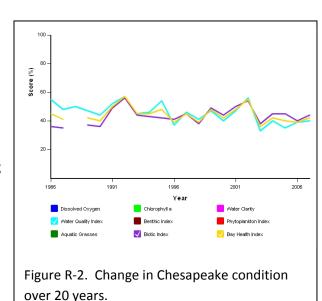


Figure R-1. Example of a numeric report card based on WAF attributes and example indicators.

There are many examples around the world of the use of numeric reporting for indicator evaluation in frameworks. In most cases, a decimal system is used (e.g., 1-100), where 100 represents a "good" or reference-attained condition (e.g., Figure 3). A comparable system is the grading system, where numeric data ranges are given a corresponding letter grade, or a descriptive term like "poor", or "good".

# Diagrammatic reporting

Numeric or grade reporting provides one way of conveying quantitative information about indicators. Another, related method is through diagrams representing proportions, levels, and/or trends in conditions. This strategy has the advantage of providing a more graphic representation of numeric information, which can be easier for some people to grasp. The graph shown here (Figure R-2) represents several indices of Chesapeake Bay condition over time, illustrating both the condition at any one time and the trend in condition.



## Narrative reporting

Narrative reporting usually accompanies numeric and other forms of reporting, but it rarely stands alone as the sole form of reporting. The Southern California Environment Report (UCLA-Institute of the Environment; http://ioe.ucla.edu) is based on the narrative reporting approach (Figure R-3), where experts describe in several pages the status and trends in particular ecosystem attributes and processes (e.g., water supply). The advantage of this approach is the significant depth of information presented, including, in this case, the condition of the attribute, the influences on the system, and recommended courses of action. The disadvantages are the relative complexity of the material and the less-

The failure of the East Valley Water Reclamation Project has taught us that we need to better inform the public and politicians about the safety, risks and benefits of water reclamation.

Agencies like the West Basin Facility THE GRADES next serious drought. This is one examating a better climate for business-a . The wastewater treatment agencies sustainable water supply.

Another positive development is the

experience we have gained with failed projects. The failure of the East Valley Water Reclamation Project has taught us we need to better inform the public and benefits of water reclamation. The plan died when it became a political football, with candidates for City offices wooing voters with statements like "toilet to tap" (see RC 2002 to learn why water reclacandidates need to understand that our

We give mixed grades for the various responsible parties

- receive an A for complying with the Clean Water Act, being proactive in building new treatment plants and committing to impro-lengthy legal fights.
- Our regulatory agencies, such as the Los Angeles Regional Water Quality Board, receive an A for adopting far reaching strategies that are sustain-able, and using newer, more scien-
- tific approaches to regulation.

   The public receives a mixed grade—an A for supporting environ-



Figure R-3. Narrative reporting style.

than-obvious conclusion about overall condition (in the case of the example shown – A).

# **Graphic reporting**

A commonly proposed and used mechanism for reporting indicator condition is through graphics, which are often combined with the other approaches shown above. One simple example is the glass of water, with partial filling with water corresponding to the degree to which goals for a particular attribute are being met (Figure R-4). Because water, an environmental resource, is used in this case, the graphic itself may determine how people interpret the condition evaluation being conveyed.



Figure R-4. Example of graphic reporting of condition relative to a goal (full glass of water).

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# **Appendix A - Example Indicator Frameworks**

Example Indicator Frameworks		
Each framework was analyzed for the indicators and metrics chosen	, as well as the approximate scales at which the indicators were relevant	
Framework Name	Source	Primary Scale(s)
Atlantic Slope Consortium	http://www.asc.psu.edu/publications.asp	Regional
Cascadia Scorecard 2007	http://www.sightline.org	Watershed
Catchment Condition Report 2007	http://www.vcmc.vic.gov.au/Web/vcmc-public.html#catchment	Watershed
Chesapeake Bay Program	http://www.chesapeakebay.net/	Regional
Credit Valley Watershed Report Card	http://www.creditvalleycons.com/bulletin/resources.htm#water	Watershed
Ecosystem Health Monitoring Program (Freshwater)	http://www.ehmp.org/freshwater methods and indicators.html	Sub-Watershed - National
Environmental Performance Index	http://epi.yale.edu/Home	National
EPA - Report on the Environment	http://www.epa.gov/roe/	National/Regional
EPA - Science Advisory Board	http://yosemite.epa.gov/sab/sabpeople.nsf/WebCommittees/BOARD	Multiscale
Great Central Valley	http://www.greatvalley.org/indicators/index.aspx	Regional
Indicators for environmental performance of watersheds in Alberta	http://environment.gov.ab.ca/info/posting.asp?assetid=7945&categoryid=5	Regional
Long Island Sound Study	http://ww.longislandsoundstudy.net/monitoring/indicators/index.htm	Regional
Millenium Ecosystem Assessment	http://www.millenniumassessment.org/en/index.aspx	Multiscale (local to global scales)
Oregon Plan for Salmon and Watershed	http://www.oregon-plan.org/	Regional
State of the Environment Report Western Australia 2007	http://www.soe.wa.gov.au/report/overview.html	Regional
State of the Fraser Basin Report: Sustainability Snapshot 3	http://www.fraserbasin.bc.ca/publications/indicators.html	Basin
	http://www.a2gov.org/government/publicservices/systems_planning/Environme	
State of Our Environment City of Ann Arbor	nt/soe07/Pages/ExecutiveSummary.aspx	Municipality
State of the (Puget) Sound	http://www.psp.wa.gov/	Regional
(Saskatchewan) State of the Watershed Reporting Framework	http://www.swa.ca	Watershed
Waikato Regional Council	http://www.ew.govt.nz/Environmental-information/Environmental-indicators/	Regional
White Clay Creek Watershed	http://whiteclay.org/	Watershed

# **Appendix B - Identification of Watershed Goals**

Table 1: Identification of Stakeholder Watershed Goals

(LC=Landscape Condition, BC=Biological Condition, EP= Ecological Processes, SC=Social Condition, EC=Economic Condition, CP= Chemical and Physical Processes, HG=Hydrological and Geomorphological Processes, ND=Natural Disturbance)

			Essential Ecological Attribute							
Goal Category	Identified Goals	Organization/ Agency	LC	ВС	EP	SC	EC	СР	HG	ND
	Reduce the mismatch between Delta water supplies, and current and projected beneficial uses dependent upon the	CALFED-Bay Delta: Water Supply Reliability Program								
	Bay-Delta system		Х	Х	Х			Х	Х	Х
	Define a statewide watershed program.	CA Dept of Conservation	Х	Х	Х	Х	Х	Х	Х	Х
	Assist in implementation of policies and programs of CA Coastal Act- 1976, SF Bay Plan, & adopted plans of local	pastal Act- 1976, SF Bay Plan, & adopted plans of local Area								
	governments & spc. dist.		Х	Х	Х			Х	Х	
	Protect the California Delta as a unique and valued place.	Delta Vision	Х	Х	Х	Х	Х	Х	Х	Х
	Reduce risks to people, resources, and state interests in the Delta.	Delta Vision				x	x			
	Healthy Communities and Ecosystems	EPA Region 9	х	х	х	х	х	х	х	х
	Enhancement of River system to the fullest extent, without precluding or eliminating future restoration	Living River System								
Improve and protect	opportunities		Х	Х	Х	Х	Х	Х	Х	Х
watershed geomorphic and hydrologic processes and	Natural resources sustained, conserved, restored, & protected within landscape of productive agriculture, growing cities, & wild lands.	Napa Co RCD	x	×	x	x	x	x	x	x
functioning	Maximize effective use of resources	NBWA	х	Х	Х	Х	Х	Х	Х	
	Be proactive on watershed based regulations	NBWA	х	Х	Х			Х	Х	
	Pursue integrated flood management solutions	Rutherford Dust Rest Team	Х	Х	Х	Х	Х	Х	Х	Х
	To promote, assist, and enhance projects for open space and natural areas - accessible to urban populations for recreation & educational purposes.	SF Bay Area Conservancy	x	x	x	x	x	x	x	
	To protect, restore, and enhance natural habitats and connecting corridors, watersheds, scenic areas, and other open-space resources of regional importance.	SF Bay Area Conservancy	x	x	x	X	x	x	x	x
	Improve & implement programs for protection, use, and restoration of Bay resources	SF Bay Conservation & Development Commission	х	х	х	х	х	х	х	

	Promote optimum and sustainable use/management of	SF Bay Cons & Dev					1			
	bay resources	Commission	x	x	х	x	x		x	
	Maintain sustainable river ecosystem	Wildlife Cons Com.	X	x	X	X	X	х	X	х
	Walitalii sustaliiable river ecosysterii	WAF Tech Advisory		<del>  ^</del>		+^-	^	^	<del>  ^</del>	^
	Improve protection from fire	Committee								
		WAF Tech Advisory								
	Decrease toxicity of buildings	Committee								
		CALFED-Bay Delta: Water								
	Provide good water quality for all beneficial uses.	Quality						х	х	
	Improve River Water Quality within City Limits	City Calistoga Public Works						Х	Х	
	Establish Delta ecosystem & reliable water supply for CA	Delta Vision								
	as the primary, co-equal goals for sustainable									
	management of the Delta.						Х		Х	Х
	Prevent environmental degradation that can affect water	Mokelumne River Forum								
	quality		х					Х	Х	
	Decrease reliance on groundwater	Napa Sanitation District					Х		Х	
	Enhancement of Bay-Delta system by reducing	Napa Sanitation District								
	dependence on North Bay Aqueduct						Х		Х	
	Increase availability of recycle water for irrigation	Napa Sanitation District							Х	
	Restore and maintain hydrologic functions of river and	Regional Water Quality								
	streams:	Control Board							Х	Х
	Restore and maintain physical functions of rivers and	Regional Water Quality								
	streams	Control Board							Х	
	Increase rate/amount of groundwater recharge	Rutherford Dust Rest Team							Х	
	Maintain base flows	Rutherford Dust Rest Team							Х	
	Prevent unnecessary bay fill and enlarge the Bay where	SF Bay Cons & Dev								
	appropriate	Committee	Х						Х	
	Improve quality of water in Napa River	The Land Trust of Napa Co						Х	Х	
Sustainability of water	Maintain and improve statewide water management	CA Water Plan								
reliability for human	systems to provide reliable water supplies, improve									
consumption	drought and flood management, and sustain the Delta					Х	Х		Х	Х
	Promote integrated regional water management to	CA Water Plan								
	ensure sustainable water use, reliable supplies, better									
	water quality, environmental stewardship, efficient urban									
	dev, protection of agriculture, & a strong economy					Х	Х	Х		
	Reduce the risk to land use and associated economic	CALFED-Bay Delta: Levee								
	activities, water supply, agriculture and residential use,	Program								
	infrastructure, and the ecosystem from catastrophic									
	breaching of Delta levees.		Х	ļ		Х	Х		Х	1
	Consumer water conservation	City of Napa Water Div				Х	Х		Х	

	Duranida a cofe and valiable comply of high consists deighing	City of Name Water Division					1	
	Provide a safe and reliable supply of high-quality drinking	City of Napa Water Division						
	water for residential, commercial, industrial, and institutional customers			, , , , , , , , , , , , , , , , , , ,	\ ,	\ <u>,</u>	,	
	Drive California's water policies through conservation,	Delta Vision		Х	Х	Х	Х	
	efficiency, and sustainable use.	Deita vision		\ <u>\</u>	\ ,		,	
	Build new facilities for water conveyance and storage, and	Delta Vision		Х	Х		Х	
	,	Deita vision						
	manage all facilities to achieve the co-equal goals.  Clean and Safe Water	FDA Bogies O		.,		\ ,,	Х	
		EPA Region 9  Mokelumne River Forum		Х		Х		
	Improve water reliability through regionally supported	Nokelumne River Forum		\ <u>\</u>	\ ,		,	
	Avoid future water shortages for some Mokelumne	Mokelumne River Forum		Х	Х		Х	
		Wokelullille kivel Forulli		\ <u>\</u>	\ ,		,	
	interests and improve groundwater reliability  Prevention or postponement of water supply projects	Napa Sanitation District		X	X		X	
		· ·		X	Х	\ ,,	Х	
	Assurance of high water quality	Napa Sanitation District		Х		Х		
Promote watershed	Cooperative approaches to resource stewardship and use	CA Dept of Fish & Game		х	Х			
awareness and	Public service, outreach, education	CA Dept of Fish & Game		х	Х			
stewardship through	Lead the change in the value proposition for the	CA Dept of Conservation						
improved education,	conservation of agricultural and open space land in							
organizational	California.		Х	х	Х			
capacity, and	Promote, assist, enhance projects that provide open space	Coastal Conservancy - SF Bay						
recreational access.	and natural areas that are accessible to urban populations	Area						
	for recreational & educational purposes		х	Х				
	To improve public access to, around the bay, coast,	Coastal Conservancy - SF Bay						
	ridgetops, and urban open spaces consistent with rights of	Area						
	private property owners, and without having significant							
	adverse impacts on agricultural operations,							
	environmentally sensitive areas, wildlife.			Х				
	Create an effective governance system with the authority,	Delta Vision						
	responsibility and secure funding to achieve the co-equal							
	goals.			Х	Х			
	Compliance and Environmental Stewardship	EPA Region 9		Х				
	Educate public	Inst Cons Adv Research & Ed		Х				
	Create long term, cooperative working relationships	Mokelumne River Forum						
	among Mokelumne water interests			Х	Х			
	Useful and consistent data & information regarding	Napa Community Indicators						
	education, government, economics, healthcare, housing,	Report						
	social services			х	Х			
	Provide for District management and interagency	Napa C Regional Parks & O S						
	partnerships.	Dist		Х				

	Provide historical, cultural and environmental educational	Napa C Regional Parks & O S	1 1				I	
	programming opportunities.	Dist						
	Provide opportunities for outdoor recreational through		Х	Х				
	the development of a system of parks, trails, water	Napa C Regional Parks & O Spc Dist						
		Spc Dist	1					
	resource activities, open space & facilities.	NIDVA/A	Х	X				
	Bring together local agencies to work on issues of	NBWA						
	common interest			Х				
	Enhance NBWA's influence on local, state, fed policies &	NBWA						
	programs			Х				
	Promote watershed stewardship	NBWA		Х				
	Increase eligibility for watershed based funding	NBWA			Х			
	Community participation	Rutherford Dust Restoration						
	Team		Х					
	Improve coordination & interaction with other orgs to	SF Bay Cons & Dev						
	improve bay	Committee		х				
	Improve public access to the Pay and Suisup March	SF Bay Cons & Dev						
	Improve public access to the Bay and Suisun Marsh	Committee		x				
	I Improve nublic awareness of the Ray and Suisun March	SF Bay Cons & Dev						
		Committee		х				
		SF Bay Cons & Dev						
	Maintain an active enforcement program	Committee		x				
	Maximize public access where compatible with resource	SF Bay Cons & Dev						
	protection	Committee		x				
	Play an integral role in developing and implementing a	SF Bay Cons & Dev						
	regional proactive strategy for dealing with climate change	Committee		x	x			Х
	Maintain compatible land uses on lands adjacent to	The Nature Conservancy						
	conserved areas	,	x	x				
	Educate/support community to maintain & improve	WICC						
	health of Napa			x				
	Make it more difficult for people to ignore existing	Wildlife Cons Com	† †		†			
	regulations; raise additional fine monies that can be used	20113 20111						
	for habitat improvements			x	x			
	·	Mokelumne River Forum		\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \				
Improve and sustain	Maintain and improve regional economic heath				Х			
watershed conditions	Build affordable homes for low and very low income	Napa Valley Committee						
and functions that	workers	Housing			Х			
advance human and	Workers can afford to live in Napa	Napa Valley Committee						
environmental	•	Housing			Х			
economies	Recognize the importance of the Bay in advancing the	SF Bay Cons & Dev						
	economic prosperity of the Bay region	Committee			X			

		WAF Tech Advisory								
	Maintain and improve viability of agricultural	Committee					X			
	Upkeep/repair/replacement of aging infrastructure (of all	WAF Tech Advisory					+~			
	kinds).	Committee				Х				
	- Miles	WAF Tech Advisory				1				
	Increase availability of healthcare	Committee				Х				
		WAF Tech Advisory								
	Increase economic self-sufficiency.	Committee				Х				
	Enhance recreational, aesthetic values of Napa river &	Regional Water Q Control								
	tributaries	Board				Х				
		SF Bay Cons & Dev								
	Support environmental justice in Commission decisions	Committee				Х				
		WAF Tech Advisory								
	Improve transportation	Committee				Х				
	p	WAF Tech Advisory								
	Improve vineyard worker safety/health	Committee				Х				
		WAF Tech Advisory								
Support social	Decrease noise & night lights	Committee				Х				
structures that	Increase environmental justice (poorer areas not exposed	WAF Tech Advisory								
encourage community	to more pollutants)	Committee				Х				
engagement in	,	WAF Tech Advisory								
watershed	Improve happiness	Committee				Χ				
management and		WAF Tech Advisory								
decision-making	Improve cultural resources	Committee				х				
Conserve, protect and	Manage wildlife from broad habitat perspective	CA Dept of Fish and Game	х	Х	Х					
improve native plants,	Improve and increase aquatic and terrestrial habitats and	CALFED-Bay Delta:								
wildlife and fish, their	improve ecological functions in the Bay-Delta to support	Ecosystem Restoration								
habitats and their	sustainable populations of diverse and valuable plant and	Program								
communities	animal species.	_		х	х					х
communicies	Protect, restore, enhance natural habitats & corridors,	Coastal Conservancy - SF Bay								
	watersheds, scenic areas, and other open-space resources	Area								
	of regional importance.		х	х	х					
	Revitalize the Delta ecosystem to function as an integral	Delta Vision								
	part of a healthy estuary supporting native and migratory									
	species.		х	х	х			х	х	х
	Land Preservation and Restoration	EPA Region 9	х	х						
	Long term biological monitoring	Inst Cons Adv Research & Ed		х	х					
	Restoration	Inst Cons Adv Research & Ed	х	х	Х			Х	Х	
	Geomorphology, water quality, and habitat to be self	Living River System								
	sustaining	·	Х	х	х			х	х	х

	Drosonya and anhance habitat water quality actived	Living River System				I			
	Preserve and enhance habitat, water quality, natural	Living River System							
	geomorphic characteristic of the Napa River system		Х	Х	Х		Х	Х	
	Contribute to ongoing efforts to preserve the river's fish,	Mokelumne River Forum							
	wildlife, and recreational resources		Х	Х	Х				
	Preserve, restore and protect open space lands, natural	Napa County Regional Park &							
	resources and special habitat areas.	Open Space Dist.	Х	?	х				
	Determine viability of existing population and need to	Napa River Steelhead		x					
	improve habitat, water flows, etc. (with AB 2121)			X	X			Х	Х
	Improve probability of successful spawning by salmon and	Napa River Steelhead							
	steelhead			Х	Х			х	
		Regional Water Q Control							
	Enhance the overall health of the native fish community	Board		х					
	Restore and maintain biological functions of rivers and	Regional Water Q Control							
	streams	Board		х	х				х
	Improve aquatic habitat for salmonids & other native spp.	Rutherford Dust Rest Team		Х	Х			Х	
	Improve riparian habitat for birds & other wildlife	Rutherford Dust Rest Team	х	Х	Х				
	To assist in the implementation of the policies and	SF Bay Area Conservancy							
	programs of the California Coastal Act of 1976, the San								
	Francisco Bay Plan, and the adopted plans of local								
	governments and special districts.		х	х	x		Х	х	
	Improve health and species diversity of aquatic fauna	The Land Trust of Napa Co		Х					
	Maintain adequate flow, water quality to protect aquatic	The Nature Conservancy							
	habitats & species	,	х	х	x		X	х	х
	Protect remaining critical habitats	The Nature Conservancy	х	х					
	Build on existing protected areas	The Nature Conservancy	х						
Reduce greenhouse	5.	EPA Region 9							
gas emissions and									
adaptively manage									
watershed resources									
to address changing									
climatic conditions.	Reduction of Greenhouse Gas Emissions						Χ		
		WAF Tech Advisory							
	Improve air quality	Committee					X		

# A. Condensed North Bay-Delta WAF goals, objectives, and potential indicators.

Goal	Objectives	Potential Indicators
Reduce greenhouse gas emissions and adaptively manage watershed resources to address changing climatic conditions.	Promote activities that contribute to the reduction of GHG emissions from the energy and industry sectors Promote the use of fuel-efficient vehicles Increase awareness of climate change issues Develop adaptation strategies for watershed managers and institutions to minimize risks and maximize opportunities associated with climate change Monitor and track changes in weather, hydrology and ecosystems Make ecosystems and resource systems more adaptable or resilient to climate change	Percentage of energy consumed that is 'green' Median MPG of vehicles in watershed Number of public education events -climate change Number of government climate change initiatives for watershed resource managers Number of weather monitoring sites
Conserve, protect and improve native plants, wildlife and fish, their habitats and their communities	Protect and improve riparian and wetland habitat quality Protect and improve native plant communities Protect and improve aquatic and terrestrial habitat connectivity Protect and improve native bird, amphibian, mammal, fish and invertebrate populations and communities, particularly sensitive and at-risk species Discourage and reduce invasive, non-native species Promote the creation of protected areas, conservation easements, etc. Encourage management activities in ranches and farms that improve wildlife habitats	Acreage of wetland habitat Acreage of native plants Acreage of connected habitat Percentage of at-risk species population in protected area Percentage of riparian corridor dominated by nonnative plants Number of new protected parcels in past year Number of private land owners participating in NRCS's EQIP or WHIP
Improve and sustain watershed conditions and functions that advance human and environmental economies	Improve personal income, employment rates, home ownership rates Improve productivity & sales of businesses, agriculture, and recreation Improve rate of economic self sufficiency Increase the availability of safe, decent affordable housing for lowincome individuals and individuals with developmental disabilities.	Median income Yearly agricultural sales Percentage of population on welfare Percentage of homes priced affordably
Support social structures that encourage community engagement in watershed management and decision-making	Improve health and health care at work and home Decrease traffic and commuting times Improve child care availability & affordability Decrease crime rate Improve cultural resources Increase emergency preparedness Support community planning and management actions that protect	Percentage of population with health care Median duration of commute Percentage of childcare centers that are affordable Crime rate Number of cultural presentations Percentage of prepared households Yearly pending on infrastructure

	and improve adequate public facilities and infrastructure	Percentage of population who go hungry
	Support projects, programs, and policies that provide people equal	Number of at-risk youth served by community
	access to safe energy, healthy food, clean air and water, open	programs
	space, non-toxic communities, and equitable opportunities for	programs
	education, employment, and access to decision making.	
	Support programs that empower at-risk youth through	
	environmental education, mentoring, civic activism, and hands-on	
	_	
Promote watershed awareness and	work in conservation and restoration.  Educate the public (students, funders, and public officials) about the	Number of people participating
		l =
stewardship through improved education,	ecological, recreational, scenic, aesthetic, and relaxation functions	annually in selected education
organizational capacity, and recreational	of their watershed.	and outreach efforts.
access.	Create long term, cooperative working relationships among	Months of activity multiplied by
	watershed interests.	number of durable
	Provide training in interest-based negotiation and opportunities for	collaborations; government
	watershed stakeholders to discover collaborative solutions to	dollars for collaborations.
	watershed needs.	Number of years in the last 3
	Provide historical, cultural and environmental educational	years in which at least one forum
	programming opportunities.	of at least 6 stakeholder groups
	Provide opportunities for outdoor recreation through the	was held.
	development of a system of parks, trails, water resource activities,	Number of people participating
	open space and related facilities, especially for urban populations.	annually in selected education
	Improve public access consistent with the rights of private property	and outreach efforts.
	owners, and without having a significant adverse impact on	Miles of trails within 1/2 mile of
	agricultural operations and environmentally sensitive areas and	urban areas; acreage of publicly
	wildlife.	accessible recreational and open
	Create and maintain systems for providing useful and consistent	space lands within 1/2 mile of
	data and information on the watershed and watershed	urban areas [SCAPOSD has good
	improvement efforts, to watershed stakeholders, including the	metric.].
	general public, students, and public officials.	Frequency of complaints from
	Increase eligibility for watershed based funding	private property owners or
	Increase community participation (particularly among lower-	trustee agencies about public
	income, lower-status groups) in natural resource issues.	access.
	Promote watershed stewardship by landowners and residents by	Usage statistics from 5 most
	providing technical assistance, organizing assistance, and help	relevant websites.
	obtaining funding.	Funding allocated annually to
		support such participation
		Number of interest groups
		multiplied by number of
		attendees per group who
		attended 10 most relevant

		events each year.  Number of residents receiving such assistance annually; number of programs providing such assistance; acreage of land served; acreage of land or linear feet of stream revegetated or enhanced.
Improve and protect watershed geomorphic and hydrologic processes and functioning	Restore natural variability of hydrologic systems Maintain natural flow regimes in regulated waterways Reduce artificial sources of surface water from developed areas to waterways Conserve and restore natural erosion as a source of sediment Reduce artificial inputs of sediment to streams Increase the number of stream reaches with natural channel morphology Conserve natural variability in stream geomorphology and benthic composition	Number of waterways with natural flow regimes Volume of water from stormdrains entering main waterway Rate of erosion Sediment lode in river Number of stream reaches with natural channel morphology
Manage water quality and quantity to meet multiple needs for human and environmental use	Improve connections between native surface waters and groundwater basins Improve and protect flows to benefit aquatic communities and ecosystem processes Increased the reliability of water quality and yields from groundwater basins Reduced water demands and reliance on imports for the region Improved efficiency of water use within the watershed Protect and improve water quality for aquatic ecosystems	Number of streams with sufficient flow to promote aquatic community Volume of imported water per capita Volume of total water used per capita Dissolved oxygen content of river

# **8.5 Indicator Selection Process**

# Indicator Selection Process for the North Bay-Delta Transect Watershed Assessment Framework

**INDICATOR DEVELOPMENT AND REPORTING PLAN – County of Napa 4600007937** 

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## Introduction

This report summarizes the process used by the project team to select a final set of indicators for assessment of environmental conditions in Napa County within the *Watershed Assessment Framework*. The analytical framework for this effort is described in the document *Knowledge Base for the North Bay-Delta Transect Watershed Assessment Framework: Report on Analytical Approach*, also prepared for this project. Included as appendices to this report, are two documents supplied by Fraser Shilling, which provided important support to the process (Appendix A: *Indicator Selection Criteria* & Appendix B: *Napa River WAF Indicator Descriptions*).

# **Goals and Objectives**

The project team began by considering watershed goals to guide the indicator selection process. The project team used three approaches to develop the list of watershed goals. First, the team surveyed 65 active watershed stakeholder groups by mail using a worksheet on which they were asked to write their goals and objectives for their watersheds. Ten groups responded to the survey. Second, we extracted goals and objectives from planning documents and mission statements of 17 stakeholders that did not respond to the mailed survey. The team searched online documents of state and federal agencies that are active in the region, and goals pertaining to the watershed attributes identified in the WAF were included in the comprehensive list. Third, the team presented the list of compiled goals to the project's Technical Advisory Committee (TAC) and the TAC suggested additional goals that were added to the list.

The list of goals and objectives was subsequently refined, on the basis of the project team's investigation of relevant indicators likely to have sufficient data for evaluation. A broad list of potential indicators was then assembled, keyed to specific goals and objectives, on the basis of joint consideration of the indicator selection criteria, recommendations from project team members, and comparison with comparable systems in the global indicator literature. The goals and objectives are shown in the following Table 1. For the list of potential indicators and information on their sources, please see the first tab of the accompanying electronic spreadsheet (*Draft Final Indicators\_4142010.xls*).

**Table 1. Original Goals and Objectives** 

Goal	Objective
Improve and protect watershed geomorphic and hydrologic processes and functioning	Restore natural variability of hydrologic systems
Hydrologic processes and functioning	Maintain natural flow regimes in regulated waterways
	Reduce artificial sources of surface water from developed areas to waterways
	Conserve and restore natural erosion as a source of sediment
	Reduce artificial inputs of sediment to streams
	Increase the number of stream reaches with natural channel morphology
	Conserve natural variability in stream geomorphology and benthic composition
Promote watershed awareness and stewardship through improved education, organizational capacity and recreational access	
Improve and sustain watershed conditions and	
functions that advance human and environmental economies	
Support social structures that encourage community engagement in watershed management and decision-making	
Conserve, protect and improve native plant, wildlife and fish habitats and their communities	
Manage water quality and quantity to meet multiple needs for human and environmental use	Improve connections between native surface waters and groundwater basins
	Improve and protect flows to benefit aquatic communities and ecosystem processes
	Increased the reliability of water quality and yields from groundwater basins

	Reduced water demands and reliance on
	imports for the region
	Lancon de Contra
	Improved efficiency of water use within the
	watershed
	Protect and improve water quality for aquatic
	ecosystems
	CCOSYSTEMS
Reduce greenhouse gas emissions and adaptively	
manage watershed resources to address climate	
change	
<u> </u>	
Support community planning and management	
actions that protect and improve adequate public	
facilities and infrastructure, including affordable	
housing	
Support healthy, happy, and economically-just	
communities	

# **Winnowing Steps**

This rather lengthy list of indicators was then subjected to a series of winnowing steps to produce a final set of indicators. Local resource agency staff first carried out an informal review of the list, selecting 21 indicators (approximately half) for closer analysis. This first-cut selection included at least one indicator for each of the 9 goals identified and also at least one for each of the 8 attributes in the California Watershed Assessment Framework (WAF attributes). The procedure for making the final cull may be summarized as follows:

1. The first list of 9 goals and corresponding objectives was consolidated. There were areas of overlap between different goals, so in order to make the results of our work more useful in the public arena we determined to shorten the list by combining related issues into single goals, reducing the degree of overlap. The resulting list included 6 goals, and for two of them a limited number of objectives were retained. The list of consolidated goals and objectives is shown in Table 2.

Table 2. Consolidated Goals and Objectives

Goal	Objective			
Improve and protect watershed geomorphic and hydrologic processes and functioning	1a. Restore natural variability of hydrologic systems, including stream geomorphology and benthic composition			
	1b. Reduce artificially increased inputs of sediment to streams, particularly those due to increases in runoff from developed areas			
2. Promote watershed awareness and stewardship through improved education, recreational access, and community involvement in decision-making				
3. Conserve, protect and improve native plant, wildlife and fish habitats and their communities				
4. Improve and sustain watershed conditions and functions that advance human and	4a. Improve and protect flows to benefit aquatic communities and ecosystem processes			
environmental economies, in particular water quality and quantity	4b. Reduce reliance on imports by reducing demand, improving the efficiency of water use, and increasing the reliability of water quality and yields from groundwater basins			
	4c. Protect and improve water quality for aquatic ecosystems			
5. Reduce greenhouse gas emissions and adaptively manage watershed resources to address climate change could be subsumed under the previous goal				
6. Support community planning and management actions that protect and improve adequate public facilities and infrastructure, including affordable housing, in order to further the goal of a healthy, happy, and economically just community				

- 2. Indicators previously identified were organized into a table according to the new consolidated goal and WAF attribute with which each was most closely related. Table column headings corresponded to WAF attributes and table rows corresponded to goals and objectives. This made it easier to ensure that "all bases were covered," as we considered the final selection.
- 3. The indicators were evaluated using a set of 7 criteria developed and used by two other regional WAF projects Sacramento River Watershed and Southern California. Making use of short indicator descriptions supplied by UC Davis and our indicator selection criteria, we determined the degree to which each criterion appeared to be satisfied for each of the 21 indicators. For each of the 7 criteria, we judged whether the degree of satisfaction was high, medium or low, and we used these judgments to guide our selection of preferred indicators. Our aim was to select one indicator for each goal or objective. In doing this, the project team relied on both local knowledge and experience and the resources of our academic partners. The indicator selection criteria are summarized in a document headed SR-WHIP: Indicator Selection Criteria, which has been appended below.
- 4. After review of the results of the previous step by UC Davis project partners, the project team decided to retain all indicators on the final list, subject to review in light of the availability and suitability of data. The indicators were divided into two groups, distinguishing between a first tier and a second tier.

The final indicators are listed in Table 3 (first tier) and Table 4 (second tier). For more details on the selection process, see the accompanying electronic spreadsheet *Draft Final Indicators\_4142010.xls*. A short narrative description of each can be found in Appendix B of this report.

Table 3. Final Indicators (first tier)

indicator	related goal/objective	WAF category			
Natural flooding and connection with floodplain: proportion of river with floodplain access, proportion of floodplain accessible by 2, 10 yr floods and flood pattern	1a	Natural Disturbance			
Impervious area runoff: % area impervious	1b	Landscape Condition			
Pollutant reduction through TMDL: load reduction	1b	Physical/Chemical			
Watersheds with citizen monitoring programs and/or watershed groups: # involved	2	Social Condition			
Salmon population: smolt production, number of returning adults per run	3	Biotic Condition			
Ground water storage: spring and fall water table depth	4b	Hydrology/Geomorphology			
Water use and savings: per capita use, efficiency savings, re-use	4b	Economic Condition			
Water quality: T, DO, DSS, Cond.	4c	Physical/Chemical			
Net carbon storage in natural and agricultural landscapes	5	Ecological Processes			
Free and reduced price meals programs	6	Economic Condition			

Table 4. Final Indicators (second tier)

indicator	related goal/objective	WAF category
Embeddedness/ Permeability	1a	Hydrology/Geomorphology
Channel morphology, dynamicism	1a	Hydrology/Geomorphology
% residents that have positive view toward environment	2	Social Condition
sustainability policies index	not listed	not listed
Christmas Bird Count: # spp., total annual count; wading and tidal marsh birds	3	Biotic Condition
BMIs: various metrics; EPT, spp richness; Native fish counts, spp. Diversity, IBI	3	Biotic Condition
Recurrence intervals for fire in different plant communities	4	Natural Disturbance
% of un-developed watershed burned per year	4	Natural Disturbance
Instream base-flow: 7-day min average flow at gage	4a	Hydrology/Geomorphology
% new development in urban areas, housing density; annual change in average house price compared to state average	6	Economic Condition

# Appendix A: Indicator Selection Criteria

The summary of selection criteria is that there is existing knowledge of indicators that are feasibly monitored, the indicators are representative of the social and ecological systems, and that there are and will continue to be data for the indicators.

### Availability of high-quality data

One of the main obstacles many face when selecting indicators is the lack of available data. Frequently the data for an indicator that may be important are not available. Alternatively, the data might only be available for random points in time or for limited geographical areas. The data might have been collected for one purpose in a particular way that served the original purpose, but for your purposes, it may be inadequate. If new data are needed, the feasibility of collecting them might be limited by the amount of effort required to accurately make the measurement (e.g., actual salmon escapement). Alternate indicators may be considered that have significantly lower cost (e.g., remote-sensing based habitat assessment). For certain indicators, it may be very cost-effective to collect the required metrics (e.g., habitat assessment for a species of concern), but the indicator may not represent the process of concern compared to more expensive indicators (e.g., actual population trends in the species of concern).

Data collection and analysis costs (further described as a separate criterion below) have to be evaluated in relation to the potential cost and societal implications of a proposed action or inaction, i.e., the greater the expected tradeoffs between societal goals, the greater the need for certainty in the environmental outcome. When choosing indicators, it is essential to carefully consider the current availability of data for the indicator, as well as how much data will be available in the future from our own collection and from the efforts of others. The availability of metadata is one criterion for selection of particular data for corresponding indicators. Finally, indicators will be useful and useable in the long-run if there is a process for updating the corresponding database, metadata, and data collection & QA/QC procedures.

### Data costs and benefits

One factor to consider in evaluating indicators is the costs associated with collecting and analyzing data. One consideration in evaluation the costs and benefits is the usefulness of the information for evaluation of management and ecosystem condition. Indicators that are cost-effective, while accurately representing ecosystem characteristics are preferable. The primary guide is that the amount of data required to adequately report on condition and change in condition can be and are being collected with the resources available. The data should also be collected in a standardized way for which there are QA/QC procedures described. For critical

indicators (those reflecting important system conditions for which there is no viable alternative), more resources may need to be made available if they are currently inadequate.

### System representation

Another factor to consider in indicator selection is how well the indicator reflects the issue for which it was selected. Frequently, certain indicators are widely recognized to be a useful measure for an issue. Selecting these indicators is usually a 'safe bet'. For example, % riparian canopy cover is considered a good indicator of riparian conditions because it has been extensively studied and shown to have a good relationship with stream temperature and the detection of changes can be made easily. Selecting indicators that have been carefully evaluated for their scientific validity means they usually have wider acceptance than those that haven't been studied very much, and they are more likely to allow you to make confident inferences about system condition.

Indicators that are representative of large aspects of system condition and trends are preferable for those that have narrower utility, all else being equal.,

Sometimes the condition is itself an important ecosystem driver. For example, surface water temperature is an important ecological variable for understanding the condition of aquatic ecosystems. It is also the target of management actions to benefit these ecosystems, which is another criterion described below. Indicators that can provide important information at both broad and fine spatial scales are likely to be more useful as they can help inform both strategic and site-specific decisions.

### Ability to detect change over time

The ability to report on trends over time is a key function of an indicator. The availability of a data set collected over a period of many years is ideal. Indicators that respond relatively quickly to management intervention and can effectively be used to measure change over time may be preferable to those that require data over long periods of time to observe changes due to management actions. This is especially useful in reference to short-term grants and contracts, or short-term program evaluation, which require performance measures to demonstrate the success or failure of the project. If possible, select indicators whose range of natural variation can be quantified and that permit change detection over short periods of time (2-3 years). At the same time, recognize that many of the processes that we try to improve with restoration programs take decades or longer to change or recover (e.g., salmon population recovery).

Indicators for these projects and programs should be stable over these longer timeframes (i.e., decades).

### Independence of indicators from one another

Independence refers to how related indicators are to each other. Road density and %impervious surface are related indicators because roads are often impervious. Indicators that are relatively independent are preferable (e.g., rate of ground water use for irrigation and migration barriers), while recognizing that some critical indicators are related and somewhat dependent on each other (e.g., surface water temperature, flow, stream shading, hydraulic connectivity to groundwater, salmon rearing habitat suitability). The concern about independence is important for designing efficient indicator systems, but is secondary to choosing easily-measured and representative indicators. You may choose related indicators, but you would be constrained in your attempts to use them together to explain condition of a system. For example, if (a) surface water temperature, (b) flow, (c) stream shading, (d) amount of groundwater withdrawal, and (e) salmon rearing habitat were indicators of success for a restoration program, then you could not report changes in these indicators without acknowledging that (a) depends on (b), (c), and (d); (e) depends on (a), (b), (c), and possible indirectly on (d) through (b); and (c) may depend on (b) and (d). If restoration of riparian shade (c) was a goal in order to benefit salmon rearing (e), then the inter-dependence of some of the other parameters would need to be acknowledged and potentially controlled-for in order to measure the true effect of increased riparian shade on salmon rearing.

### Supports management decisions and actions

Measuring conditions in the environment and in communities can inform policy development and social/fiscal investments. Indicators should be informative in evaluating environmental/social/economic conditions, as well as the influences on these conditions. Another useful characteristics of indicators is that they can be used to evaluate the effects or effectiveness of management actions – be it a state or federal agency or the goals and objectives of a watershed council. Whatever the business of the organization is, indicators should provide information that can be used to assess the effectiveness of the work and efforts of the group. In the past, *activities* were seen as a measure of the effectiveness of an organization. The number of grants awarded, the number of pamphlets distributed, or similar "bean counting" has been used extensively to evaluate an organization's productivity. Environmental performance measures, on the other hand, look at the environmental and social *outcomes* of these activities

to determine an organization's effectiveness. This is the reason it is so important to select indicators that are closely linked to management actions and decisions.

### Can be reported and understood in public arenas

The point of most indicators is to inform a wide audience about conditions in the environment and communities. Indicators should be science-based and easily understood by various kinds of decision-makers (e.g., scientists, public, elected officials). They should be equally presentable in summary form in newspapers and on web sites. Finally, indicators should be based upon reportable technical & scientific information and links easily made between summary presentations and the source data and knowledge.

### Sources:

Shilling, F.M., S. Sommarstrom, R. Kattelmann, B. Washburn, J. Florsheim, and R. Henly. California Watershed Assessment Manual, Volume II (2007). Prepared for the California Resources Agency and CALFED (<a href="http://cwam.ucdavis.edu">http://cwam.ucdavis.edu</a>).

Stalberg, H.C., Lauzier, R.B., MacIsaac, E.A., Porter, M., and Murray, C. 2009. Canada's policy for conservation of wild pacific salmon: Stream, lake, and estuarine habitat indicators. Can. Manuscr. Fish. Aquat. Sci. 2859: xiii + 135p.

# **Appendix B: Napa River WAF Indicator Descriptions**

In the first column, each goal, objective, WAF attribute, and indicator are coded and presented as follows: Goal.Objective.WAF.Indicator #

A.1.ND.i Proportion of river with floodplain access – For healthy rivers, flood-waters have contact with flood-plains. In developed areas, natural flood-plains have been replaced by agricultural and urban areas protected by levees. Levee setbacks and extensive bypasses provide an artificial and partial solution. Ideally, rivers would have access to the flood-plain along much of its length.

Proportion of floodplain accessible by 2 and 10 year floods and flood pattern – Similar in concept to the previous indicator. Could be measured by calculating the proportion of the 100-year flood-plain accessible by 2 and 10 year floods. Flood pattern refers to the combination of flood extent and frequency.

A.2.ND.i Integrated storm-water/flood management: volume storm-water retained/recharged

A.3.HGM.i Impervious area runoff: Paving and compaction prevents natural infiltration of precipitation into ground water. Instead, rain runs off directly into waterways, impacting stream physical conditions and habitat quality, or is collected in storm-water management systems and released from a pipe into waterways. Sub-watershed metric = % sub-watershed area impervious; Watershed metric = % of sub-watersheds with >10% impervious surface

A.3.HGM.ii Detention of urban storm-water for infiltration: Captured urban runoff can be diverted to ground-water through infiltration swales and basins. Metric = % of urban storm-water captured for infiltration to ground water.

A.4.HGM.i Annual sediment load (SEC)

A.4.PC.i Pollutant load reduction through TMDL: Effective TMDL implementation results in measurable reduction in pollutant loads. Metrics include change in specific pollutants covered by TMDLs relative to goals for these pollutants.

A.4.EC.i Capital valuation of properties at risk of water erosion: Water-erosion refers to flooding and other precipitation-caused wasting of land-surface to waterways and other land-surfaces. Property values are usually available in the County parcel database. Metric could be land-value in the watershed at risk of either or both flooding (100-year flood-plain) or mass-wasting.

A.5.HGM.i Floodplain protection: Protecting flood-plains and their connections to channels is a critical conservation activities protecting biodiversity, geomorphic processes, and human endeavors (e.g., urban areas). Metric could be acres of flood-plain in conservation easement or other protected status as a proportion of total flood-plain.

A.6.HGM.i Embeddedness/permeability: Coarse gravels and cobbles are essential spawning habitats and homes for benthic macroinvertebrates. Coarse benthic sediments can become embedded in finer sediments from excessive erosion, reducing the flow of oxygenated water and habitat value for fish and insect larvae. Metric could be distribution of sediments across size classes (fine to coarse) for particular stream reaches.

A.6.HGM.ii Channel morphology, dynamicism: Channels moving through relatively flat and low-slope alluvial plains will naturally tend to meander in response to changing flows, land-forms, and vegetation. This process re-works lands and is a critical geomorphic process for maintaining riparian vegetation and aquatic ecosystem structure and function. Metric could be sinuosity (how much a channel meanders), lateral movement of the channel over time, incision of the channel in the plain, reducing opportunities for meander.

B.1.LC.iRestoration projects to improve upland, riparian, and stream conditions: Knowledge of and support for restoration programs and organizations is an important indication of public education about and stewardship for watershed characteristics and processes. Metric could be number of projects per year supported or funded by local institutions.

B.1.SC.i Community involvement in watershed management/restoration: The more people involved in and supportive of watershed management and restoration, the more likely effective action will take place. Metric could be # of people involved, especially members of public, in decision-making and sponsored activities.

B.1.SC.ii Proportion of residents that have positive view towards environment: Most effective action for the environment follows a positive view toward the environment. Surveying by statewide polling organizations includes questions about the environment. Metrics could include proportion of people concerned about the environment and supportive of action to protect and restore the environment.

C.1.LC.iProportion of protected to developed lands: Protection of landscapes through voluntary stewardship actions, conservation easements and fee-title acquisition is a common practice to conserve watershed attributes and processes. Metric could be percent of sub-watershed composed of protected lands vs. developed lands (urban or intensive agriculture) and % of sub-watersheds with greater protection than development.

- C.1.HGM.i Riparian, channel, and wetland restoration (miles, acres): In developed landscapes, restoration of natural characteristics (e.g., riparian vegetation) and processes (flood-plain connection) is a vital restoration activity for stream and wetland systems. Metric could be proportion of degraded historic riparian, flood-plain, and wetland areas that have been restored.
- C.1.ND.i Recurrence intervals for fire in different plant communities: For certain vegetation types, the fire return interval has lengthened considerably due to fire suppression. This leads to greater threats of high intensity fires. The naturally-occurring fire regime for different vegetation types includes a range of return intervals, extents and durations. Un-natural conditions include those outside this range.
- C.1.ND.ii Proportion of un-developed watershed burned per year: Fire is a natural disturbance in many Californian vegetation types. Natural, undeveloped parts of the landscape can be expected to burn at frequencies that depend upon the types of vegetation. Metric could be the % of each sub-watershed that has been burned each year.
- D.1.SC.i Watersheds with citizen monitoring programs and/or watershed groups: Metric could be % of watershed with a watershed group, or % of sub-watersheds covered by watersheds.
- E.1.LC.i% of historic vegetation types remaining undeveloped: Development of native and historic vegetation interferes with natural processes. Metric could be the % of historic/native vegetation in a sub-watershed that lacks any development. Watershed metric could be % of sub-watersheds that have less than XX% (25% ?) development.
- E.1.LC.ii weed invasion: Invasion of native and non-native plants into ecosystems can disrupt habitat structure and ecosystem function. Weeds are poorly mapped in California, but for certain weeds, distributions are better understood (e.g., Arundo donax). Metrics could include -- % of each veg type invaded, % of sub-watersheds with significant invasions, etc.
- E.1.LC.iii Landscape connectivity/fragmentation: This is very important attribute of landscape structure and ecosystem function. Fragmentation affects wildlife distribution and movement, water flows, aquatic system condition, and other attributes and processes. There are many possible fragmentation and connectivity metrics to choose among. Several that are independent from each other and comprehensive in their representation of fragmentation are patch shape, patch isolation from similar patches, relative distance of grid cells from disturbance, habitat integrity, and effective patch size.
- E.1.HGM.i Stream physical habitat: the physical composition and structure of stream beds and associated woody material and banks partially determines aquatic habitat value. Metrics could include benthic sediment composition relative to expectations, availability and frequency of large wood, channel incision, and rate/extent of bank erosion.

- E.1.HGM.ii Proportion of original tidal wetlands remaining: Tidal wetlands are a very important type of habitat for many marine, fresh-water, and terrestrial species. They provide a structural and functional interface between two very different worlds in the North Bay and Delta. They have also been highly developed and impacted by pollution and other disturbances. Metric could be % of original mapped tidal wetland remaining at the mouth of a watershed to the Bay or western Delta.
- E.1.BC.i Salmon population: one of our most visible forms of fish and wildlife, salmon are iconic species in the Delta. The crash of anadromous salmonid populations is indicative of watershed impacts and distressing to those enjoying economic, dietary, and aesthetic benefits from healthy populations. Metrics could include smolt production per large sub-watershed or watershed and/or number of returning adults per sub-watershed or watershed.
- E.1.BC.ii Bird count: Populations of individual birds and bird diversity are important indicators of terrestrial, riparian, and wetland condition. They are important in their own right because of peoples' appreciation of their presence. Metrics include # of species per sub-watershed or watershed, total annual count per sub-watershed or watershed, presence and # of wading and tidal marsh birds
- E.1.BC.iii BMIs (benthic macroinvertebrates): these organisms are indicative of watershed disturbance and an important source of food for fish (larval forms), birds, and bats (adult forms). There are many possible metrics, including species richness; sensitive species richness; EPT richness Ephemeroptera, Plecoptera, and Tricoptera are Orders of benthic macroinvertebrates that are sensitive to watershed and waterway disturbance by human activities; proportion of pollution tolerant to intolerant (sensitive) species, which varies with watershed disturbance.
- F.2.HGM.i Instream base-flow: Flow is a critical variable both in terms of flooding flows to maintain ecosystem structure and minimum flows that are still adequate to maintain cool, wet conditions for fish and other aquatic animals. Metric could be 7-day minimum average flow at gage.
- F.3.HGM.i Ground-water storage: Ground-water is largely un-regulated in California and in some places is declining in availability and quality. Metric could be spring and fall water table depth.
- F.3.SC.iProportion of population served by community water systems with no reported violations: this metric indicates how well our water supply systems are performing to meet peoples' drinking water quality needs.
- F.5.EC.iWater use and savings: Water conservation is one way to meet the challenge of increasing populations and potentially decreasing, or less reliable, water supplies. Metrics include per capita use, efficiency savings, proportion of water re-used.
- F.6.PC.i Water quality: temperature is a critical ecosystem condition that can determine habitat availability and quality for animals and plants. Dissolved oxygen concentrations in water vary with temperature, elevation, in-stream primary production, in-stream respiration (biological oxygen

demand), chemical oxygen demand, and turbulence. Two common causes of insufficient dissolved oxygen for aquatic life are high temperatures and high in-stream plant biomass because of eutrophication. Total suspended sediments and conductivity are two other measures of water quality.

- F.6.PC.ii Pollutant load reduction through TMDL
- F.6.BC.i BMIs (benthic macroinvertebrates): these organisms are indicative of watershed disturbance and an important source of food for fish (larval forms), birds, and bats (adult forms). There are many possible metrics, including species richness; sensitive species richness; EPT richness Ephemeroptera, Plecoptera, and Tricoptera are Orders of benthic macroinvertebrates that are sensitive to watershed and waterway disturbance by human activities; proportion of pollution tolerant to intolerant (sensitive) species, which varies with watershed disturbance.

F.6.EP.iNitrogen budget/constituents (e.g., ammonia): There are various possible nitrogen compounds to measure that indicate healthy nitrogen cycling and inputs and inputs from human activities. Excess ammonia indicates certain ag and urban wastewater inputs and can harm aquatic organisms. Excess nitrate/nitrites also indicates certain ag and urban wastewater inputs and can disrupt nitrogen cycling, cause excessive algal/periphyton growth, and degrade drinking water quality. The metrics will vary here, but ammonia and nitrate/nitrite are good initial choices.

- G.1.HGM.i Precipitation: Climate change will cause changes in regional temperatures and precipitation amounts and timing. Metric could be annual rainfall departure from long-term average.
- G.1.SC.i Transportation is a major contributor to greenhouse gases carbon dioxide and nitrous oxide. As people change transportation patterns, they change their greenhouse gas production. Meeting SB375 requirements requires that city and county governments pay attention to the combination of land-uses and transportation choices in their jurisdictions. Metrics include vehicle miles traveled (VMT) per capita, mode choice -- cars vs. biking, buses, etc
- G.1.EP.i Net carbon storage in natural and agricultural landscapes. Carbon storage/flux Carbon may be stored/sequestered in natural systems as plant biomass (above or below ground), or soil carbon as a result of partial decomposition. Flux refers to the exchange of carbon among soil, plant, water, and air compartments. From a climate change point of view, it would be best to have high carbon storage rates and negative net flux to the atmosphere of CO2 and CH4.
- H.1.SC.i Community planning to improve public infrastructure and affordable housing: In-fill and other smart growth development patterns will tend to make provision of services easier and provide mechanisms to keep some housing affordable. Metrics include % new development in urban areas, housing density; annual change in average house price compared to state average, proportion of income devoted to mortgage or rent.

- I.1.SC.i Prevalence of child-hood asthma: childhood asthma is increasing rapidly in urban and agricultural areas and is a good indicator of air quality and human health. Metrics could include the rate of childhood asthma (measured at the individual school scale).
- I.1.EC.i Rate of public assistance public assistance comes in various forms and indicates local or regional poverty rates. One of the best measures of this is enrollment of children in free and reduced cost meals programs (http://nces.ed.gov/programs/coe/2009/section4/indicator25.asp). These data are available for individual schools. Rates of enrollment are also available by ethnicity.
- I.1.EC.iiEconomic disparities are often reported as a critical failing of economic systems to b provide somewhat equitable opportunities and resources. Metric could be income gap -- difference between top and bottom 20%.

# Napa River & North-Bay/Delta Watershed Assessment Framework

Consolidated goals and objectives with first-cut selection of indicators RZ 2/4/2010		Indicators by WAF Category							
Goals (green identifiers refer to short indicator		Landscape	Hydrology/	Physical/		Social	Economic	Natural	Ecological
descriptions) A. Improve and protect watershed geomorphic and hydrologic processes and	Objectives Restore natural variability of hydrologic systems, including stream geomorphology and	Condition	Geomorpholo	Chemical	Biotic Condition	Condition	Condition	Disturbance	processes
functioning	benthic composition		Riparian     condition as     measured using     CRAM					1. Natural flooding and connection with floodplain	
	Reduce artificially increased inputs of sediment to streams, particularly those due to increases in runoff from developed areas	1. Impervious area runoff: % area impervious		1. Pollutant reduction through TMDL: load reduction (NBWA)					
BD. Promote watershed awareness and									
stewardship through improved education, recreational access, and community involvement in decision-making						Public     discussion of     watershed			
						issues in the press			
						Recreational			
	2. Improve community recreational access to public watershed lands					access to public open space			
E. Conserve, protect and improve native									
plant, wildlife and fish habitats and their					1. Salmon				
communities					population:number of returning adults and Redds; 2. Bird population and sensitive species abundance/diversity (Breeding Bird Survey,				
		Landscape fragmentation and connectivity as indicated by the effective			Christmas Bird Count: # spp., total annual count, wading and tidal marsh birds); 3. Benthic macro- invertebrates: EPT, spp				
		emsh size metric (Girvetz et al., 2008)			richness; 4. Native fish counts, diversity, native vs. non-native				
CF. Improve and sustain watershed condition and functions that advance human and environmental economies, in particular water								Recurrence intervals for fire in different	
quality and quantity								plant communities (SAB); 2. % of un- developed watershed burned per year	
								(SOE-WA)	

	Improve and protect flows to benefit					
	aquatic communities and ecosystem					
	processes	1. Instream base-				
	'	flow: 7-day min				
		average flow at				
		gage (NBWA)				
		(SEC)				
	Reduce reliance on imports by reducing				1. Water use	
	demand, improving the efficiency of water				and savings: per	
	use, and increasing the reliability of water				capita use,	
	quality and yields from groundwater basins	1. Ground water			efficiency	
	4,,	storage: spring			savings, re-use (NBWA) (SOE-	
		and fall water			WA) (SOE - CAA)	
		table depth			WAY (SOE CAA)	
		(NBWA) (SEC)				
	Protect and improve water quality for					
	aquatic ecosystems					
	aquatic coosystems					
			1. Water quality:			
C. Roduco graphouse see emissions and			T, DO			
G. Reduce greenhouse gas emissions and						
adaptively manage watershed resources to						1. Net carbon
address climate change could be subsumed						storage
under the previous goal						(standing stock
						and
						sequestration)
						in natural and landscapes
III. Cumpart same units planning and				+		laliuscapes
HI. Support community planning and						
management actions that protect and						
improve adequate public facilities and						
infrastructure, including affordable housing, in						
order to further the goal of a healthy, happy,						
and economically just community						
					1. School lunch	
					program	
					enrollment; 2.	
					Housing affordability for	
					modeerate	
					income families	
						I.
					Use township prices in	Table 18, compare:
					1= moderate income ca	
					maximum afford (Table	
					price (Table 18) OR set	
					0 score	St siena median to
					O SCOTE	
					Rich control of access t	o henefits from
					streams through prope	
					pureams unrough prope	arry ownership

# 8.6 Data Analysis Framework

# Data Analysis Framework for the North Bay-Delta Transect Watershed Assessment Framework

**INDICATOR DEVELOMENT AND REPORTING PLAN - County of Napa** 4600007937

Prepared by: Fraser Shilling (University of California, Davis)

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# **Executive Summary**

This report describes a data analysis framework and plan for indicators in the North Bay and Delta region of California. Watershed goals and objectives were developed by local stakeholders in the North Bay. Indicators of watershed condition were selected corresponding to the stakeholder goals and objectives. The focus watershed for data analysis using the WAF approach will be the Napa River watershed. The focus watershed is intended to be representative example of the region, while recognizing that intra-regional differences in ecosystem properties would likely limit the direct application of the identical indicators elsewhere. The combination of the focus watershed and regional watershed assessment framework provides a foundation for a region-wide application of the WAF at the watershed scale, as well as serving as an example for the state.

The analysis plan is divided into two main sections: 1) geo-spatial analysis and statistics and 2) data analysis and statistics for data collected over time at single points. Because the point-data will eventually be attributed to a sub-watershed or watershed, the division between (1) and (2) is largely for convenience in describing methods and organizing data. The plan also includes an approach for including the results of studies recently completed by others for one or more of the WAF indicators.

- 1) Geospatial analysis will be conducted within a geographic information system (GIS). Digital maps (e.g., vegetative land cover) are stored, analyzed, and published using the GIS.
- 2) Point-data analyses will be conducted separately for each metric. The data will be numeric (e.g., surface water temperature) and analyses will be combination of condition assessment and trends analysis.

An important step in indicator reporting is comparison between the state or condition of the ecological, social, or economic attribute or process and some reference condition. This step involves determining a scale to which each metric value will be converted where 0 = "poorest condition" and 100 = "best condition". In highly disturbed landscapes, 100 may be equivalent to the best restorable condition, not the historical condition. Once the scale is determined for each metric, then the raw condition values (e.g., oC) can be converted to an equivalent score. Because all metric scores are then on the same scale, then they compared to each other and potentially aggregated.

# 1. Geo-spatial Data Analysis

This section describes analysis of spatial data corresponding to individual metrics and indicators chosen for each objective and WAF category. The steps below are generally in the sequences shown, but may be recursive, depending on the desired end-point and confidence in the findings.

# a. Geographic Information System

The spatial data strategy we will use will involve developing a single geodatabase (GDC, data storage and management environment) for each indicator. Downloaded data corresponding to the natural or social process or conditions will be stored in the GDB and will generally include a map of the sub-watershed and watershed boundaries. The single GDB per indicator approach reduces the complexity of the GDB structure in that all intermediate calculations, versions of files, and changes in attribute tables are made in a single environment.

Once indicator calculations are finalized, a map product from each indicator GDB will be imported into a single WAF-GDB, providing a single location for all summary data. The results of point data calculations will be attributed to corresponding sub-watersheds and watersheds and also added to the WAF-GDB. Storing all WAF indicator calculations in a single GDB allows for aggregations to be easily carried out.

The remainder of this section discusses data collection and summary viewing/analysis.

# i. Collecting data from outside sources

Most of our watershed data will come from other organizations and agencies. This will affect how much work will have to be done in terms of re-projection into the same map-coordinate system, collecting metadata, and analysis of the data. The sections below provide some mileposts for this process.

Downloading data from others Our spatial data will take one of several forms when downloaded from others from CD or online sources. One is .e00 files, which are exported coverage files generated by ArcInfo, a GIS program from ESRI Inc. This file type is often used to transfer spatial data files among computers. Another possible file type is as a compressed file (e.g., Zip files). Finally, shapefiles can be easily downloaded from email, internet sources, or CD.

Quality control Not all data are created equal and we will make no assumptions about data quality based upon source type. We will go through several steps immediately after receiving data to make sure they are of high enough quality to meet our needs. The first step is to look through the metadata available with the data. If there are none, we may interview the individual or institution about the data in order to ascertain quality. The next step is to visually inspect the data to make sure 1) that it is what we expected, 2) that there are no obvious flaws or errors, and 3) to make sure that we understand the connection between the visual presentation of the data and

the attribute tables. The third step is to zoom in to different parts of the watershed and make sure the data line up to our expectations about spatial resolution and information content.

Projecting spatial data We will choose a data projection for the WAFGIS that is most commonly used by our WAF partners. We may need to re-project data we receive/download using ArcGIS. Common data projections include Albers and Universal Transverse Mercator (UTM), or spherical coordinate systems like Geographic.

# ii. Summary statistics

Many people are curious about the basic layout and geographic description of the watershed. Quantifying characteristics of the watershed can be straightforward and if nothing else may be educational for stakeholders. Part of our visualization of spatial data will include summarizing properties of spatial data corresponding to particular metrics. For example, impervious surface distribution by sub-watershed.

We may also summarize by attribute category, which involves calculating the area of the landscape or waterways that falls into a particular category. It could also involve calculating the % of landscape or waterways that fall into different categories (e.g., 15% of watershed waterways are in designated Wilderness areas). Finally, it could consist of summarizing across multiple attribute categories (e.g., 27% of riparian roads are adjacent to or cross the 10% of watershed creeks that have TMDLs). Part of the goal with this summarizing is to sort the spatial attributes into pots of information that tell something very generally about the watershed. A secondary goal is to take information about the watershed that has been sorted into pots (e.g., % or area of landscape in private ownership) and sort it again into further categories (% or area of landscape that is privately owned that contains waterways with endangered fish and wildlife). These secondary sorting exercises may start pointing at potential problems or start quantifying the extent of risks or values that are present in the watershed.

Summarizing by sub-watershed involves calculating the attributes or characteristics for each sub-watershed. This process moves us toward understanding the "where" of watershed conditions and the processes and activities that are affecting condition. The goal of this process is usually to compare the summarized attributes (e.g., % imperviousness) to a standard or to compare sub-watersheds with each other. Comparing among sub-watersheds can provide important information and facilitate prioritization of places in the watershed needing particular actions – for example, monitoring, restoration, or controlling pollution.

# b. Spatial Data Calculations

There are several proposed indicators where GIS calculations are likely to be conducted. The following are their short descriptors: Proportion flood-plain accessible by channel, Impervious area, Capital valuation of properties at risk from erosion, Protected floodplain area, Proportion of protected to developed lands, Riparian, channel and wetland restoration, Fire return intervals, Proportion of un-developed watershed burned per year, Percent of historic vegetation types remaining undeveloped, Weed invasion, landscape connectivity, Proportion of original

tidal wetlands remaining, Bird count, Carbon storage in agricultural and natural landscapes, Community planning to improve infrastructure and affordable housing,

## i. Analyzing vector data

Vector data are point, line, and polygon data representing attributes of the Earth's surface. They will vary in how well they represent the attributes, including limitations of resolution, content representation, and field validation of the data. There are many ways of analyzing vector data. Examples of primary methods we will use are described here:

Line and point density

(road density), identifying areas of high stream density, identifying areas with fragmented ownership (parcel boundary lines), and understanding recreation impacts or opportunities (foot or OHV trail density). Calculating point density is useful for things like understanding distributions of wildlife or plants. The product of a line or point density calculation will be a raster (grid) file, with a density value for each grid cell. The density values will depend on the size of the grid cell, the distance from the center of the cell for which density is calculated (analysis area), and the total length of line or number of points occurring within the analysis area. The density can be calculated for just the approximate area of the grid cell, or for a larger analysis area in order to give a density calculation for a "neighborhood" of lines or points. If the analysis area is very large compared to the grid cell, there will be a smoothing of apparent densities, and a tendency to lose the extreme values. An analysis area the size of the grid cell will tend to have abrupt changes in values and tend to include extreme values. These densities can be calculated in ArcGIS 9.x or using Hawth's Tools (http://www.spatialecology.com/index.php).

<u>Line-line intersection</u> There are a few watershed features that are represented by lines, including streams, roads, trails, and other infrastructure. Where these features intersect, there may be impacts to social and environmental benefits and costs in the watershed. Just the intersections themselves may be worth finding, but there are other attributes to the intersection that are sometimes worth finding out and recording (e.g., type of stream crossing). Both ArcGIS9.x and Hawth's Tools have tools to find and identify line-line intersections. We may also classify the different types of intersection either before or after the analysis. For example, in terms of potential watershed effects, dirt roads intersection with small ephemeral streams is a different kind of event and has different potential impacts than highways crossing rivers.

Line and point buffering

Linear and point features of the watershed will have sensitivities and impacts that extend beyond the point or line itself. For example, roads have an "effect zone" mediated by processes like runoff and traffic volumes, that extends many meters beyond the road surface. There are several ways to think of this analysis. One is that one would buffer the watershed attribute (e.g., stream) that might be impacted by an activity or feature of the watershed. This buffered area would then represent the zone within which certain activities or infrastructure could influence or impact the watershed attribute. The converse of this is to buffer the impacting feature or activity (e.g., road) a certain distance based on the anticipated extent of the impact. This buffered area represents the zone within which an influential or harmful feature could affect other watershed attributes or processes. A more neutral buffering could take place where you buffer various watershed attributes to see how

they associate with each (e.g., riparian corridor based on distance from stream and the area around weed occurrences).

<u>Line-polygon or –point intersection</u> Certain features in the watershed will be linear and others polygonal in their extent, for example roads (linear) and plant communities (polygonal). Interactions between these features can be found and classified in terms of extent and/or type of interaction. This type of intersection is very similar to line-line intersection in terms of the types and mechanics of intersection. Where needed, we will find the interactions between linear and polygonal features of various kinds and measure the degree, the types, and the locations of interactions. We will summarize these interactions by linear segment or polygon, or summarize to a geographic extent, such as sub-watershed.

### ii. Analyzing raster data

Raster or grid data can be analyzed as grid data or summarized as polygons or lines and then analyses performed, as above. Certain grid calculations are described below.

<u>Creating grid maps from vector maps</u> Grid maps are usually created from vector maps where a particular field in the attribute table of the vector map is converted into the equivalent grid (with a certain cell size) using a software command. The values for a particular grid cell are calculated from the equivalent area in the vector maps. The area in the vector map used to calculate the value of the grid cell can vary according to the user's needs. This process can be useful as a step in summarizing watershed information by some boundary extent (e.g., sub-watershed boundaries or county).

<u>Calculating map layers</u> With grid data for the same area, with the same grid cell size, multiple map layers can be sum, subtracted, multiplied, or divided. For example, grid cell values for one map can be added to values of other maps to obtain a summed value map. This is useful for very simple calculations where the operation (e.g., adding) is the same for the whole analysis area. We may also conduct operations with a single map where grid cell values are multiplied etc. For example, if we calculated road densities (see vector data section) in miles per square mile and wanted to convert the densities to kilometers per square kilometers we could perform the operation with the whole map.

The following table lists a few common GIS calculations and their role in the WAF application:

Calculation	Product	Example Metrics	Example Watershed Assessment Processes
Line density	Grid map of density values	Road density  Trail density  Ownership boundary density  Stream density	Impacts to hydrology, geomorphology, wildlife, & aquatic biota
Point density	Grid map of density values	Bird or wildlife observation density Dam density	Bird or mammal diversity  Impacts to hydrology & geomorphology; aquatic toxicology
Line intersection	Vector map of points	Road-stream intersections  Parcel boundary-stream intersections	Impacts to hydrology & geomorphology; land-use effects; planning complexity
Line-polygon intersection	Vector map of points and/or segments	Road-wetland intersections  Stream-parcel intersections	Impacts to hydrology, geomorphology, habitat; land-use effects; planning complexity
Buffered line intersections	Vector map of points and/or segments	Road- stream/riparian intersections	Impacts to hydrology, geomorphology, habitat
Co-occurrence	Vector map of points or polygons	Toxic sites and habitats	Impacts to habitat

# 2. Point Data

There are several proposed indicators where data are calculated at points or for areas like counties, where calculations are not conducted within a GIS and where trends analysis is more likely. The following are their short descriptors: Integrated storm-water/flood management, Detention of urban storm-water for infiltration, Annual sediment load, Pollutant load reduction through TMDL, Embeddedness/permeability, Channel morphology, dynamicism, Restoration projects to improve upland, riparian, and stream conditions, Community involvement in watershed management/restoration, Proportion of residents that have positive view towards environment, Watersheds with citizen monitoring programs and/or watershed groups, Stream physical habitat, Salmon population, BMIs (benthic macroinvertebrates), Instream base-flow, Ground-water storage, Proportion of population served by community water systems with no reported violations, Water use and savings, Water quality, Pollutant load reduction through TMDL, Nitrogen budget/constituents (e.g., ammonia), Precipitation, Transportation, Prevalence of child-hood asthma, Rate of public assistance, and Economic disparities.

# a. Database management

Organizing a large amount of data from different organizations for different sub-watersheds and for different indicators requires good coding and robust structure. Ideally, this would be in a relational database. We will use a system that can be incorporated into an RDB, but will be a series of spreadsheets. There will be a single spreadsheet for each indicator, with the date, time, monitoring location, source institution, and parameter value recorded in columns. This will allow data to be sorted for particularly analyses, foir example for trends over time and for specific sub-watersheds.

### i. Data collection

Data will be collected from two primary sources: local monitoring programs hosted by the RCD or similar organization and statewide datasets from state and federal programs. Metadata for each dataset will be collected, or if not available, created by the person downloading based upon available information. A log will be kept of the data downloaded, including why they were chosen, where they came from, and any modifications that may have been made during or after retrieval.

## ii. Summary statistics

For most data, we will provide a graphical display of the data, especially if there are changes over time. For certain data, a tabular presentation will be provided (e.g., school lunch program enrollment for geographic locations).

Summary statistics could include: means and variation, ranges of values, "n" sampled vs. "N" population. The point of the summary statistics are to get an initial look at the state and potential change in state of a system condition. It is not the same as the final finding for that state or trend in state.

### b. Point data calculations

Most water quality data are reported for monitoring station-locations with various identifying characteristics, such as date, time, site coordinates. All of these data have a geographic location, even if it is for an area (e.g., city), but the indicator is generally associated with a point rather than for an area like a watershed. We will conduct most statistical analyses and trends analyses on data at point locations, then attribute the findings to a sub-watershed or watershed.

# i. Trends analysis

Changes in ecosystem characteristics over time are an important type of analysis and one of the most valuable types of information conveyed with indicators. There are particular statistical tests that can detect change over time, while controlling for natural variation or cycles (e.g., seasonal, pacific-decadal oscillation). Almost all environmental data will have daily, seasonal, inter-annual, and/or inter-decadal cycles. This means that one can't detect change in these data without taking into account and controlling for these cyclic effects. The Seasonal Kendall test and other related tests can be used to determine whether or not significant changes have occurred over time, while taking into account variation due to seasonal effects (Hirsch *et al.*, 1982; Hirsch and Slack 1984; Esterby 1996). The power of this test is that it can be used for non-normal and cyclical data and is invariant with data that have been transformed (e.g., logarithmic). We will use this approach to measure trend in certain indicators, while controlling for seasonality. The output of this analysis is an assessment of the trend slope and its statistical significance. For certain indicators, there may be infrequent data collection (e.g., annual), or only a few years of data collection (i.e., <5 years), in which case we will not conduct a trends analysis.

Decomposition of a time series into its component parts (trend, oscillations, seasonal factors, and disturbances) is not always possible or practical (Jassby & Powell 1990). Distribution-free trend analysis is ideal due to the unknown nature of the data, so non-parametric tests, such as Seasonal-Kendall and Mann-Kendall, are preferred (Berryman et al. 1988). Another important distinction is whether the trend test is stepwise (difference between two or more means) or monotonic (steady change over time). Some tests can handle periodicity and persistence (serial dependence), where the latter terms refer to the dependence of a current condition value on a past condition value. However, in this case, the minimum sample size required increases by an order of magnitude. Berryman et al. (1988) compared different trend tests and their appropriateness, with various forms of the Kendall and Spearman tests generally the strongest. A flowchart is included for formal decision making about which test to use.

Hess et al. (2001) ran simulations for six linear trend analysis techniques, and determined that the strongest are the seasonal-Kendall test and a *t*-test adjusted for seasonality. For non-seasonal data with autocorrelation, the modified Mann-Kendall is probably superior (Hamed & Rao 1998).

### Mann-Kendall (Hamed & Rao 1998)

- -standard Mann-Kendall or Seasonal-Kendall don't adjust for autocorrelation
- -modified Mann-Kendall is superior for such cases
- -handles non-normal data, but not seasonal data

### Seasonal-Kendall (Hirsch et al. 1982)

- -non-parametric (normal distribution unnecessary)
- -handles missing or "less than" values
- -"B" slope estimator determines trend magnitude as well
- -better than regression if data are skewed, worse if data are normal
- -assumes monthly data, and tests for seasonal periodicity
- -some adjustment is needed for multiple data points per season
- -gives trend statistic for entire time period; subdivide if interested in sub-trends
- -strongest for seasonal data, and best if seasonality is unknown (France et al. 1992)
- -modified form handles serial dependence with lower power (Hirsch & Slack 1984)
- -modified form requires very long time series
- -Regional-Kendall adjusted for subsets of data (Helsel & Frans 2006)

An example of trends analysis using Seasonal Kendall with actual environmental data is shown in Appendix A.

# 3. Comparison to Reference/Target

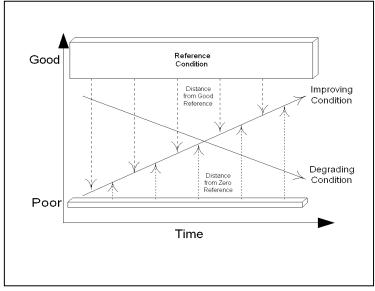
An important step in turning parameters into indicators is describing why particular values or ranges of values have some meaning from an education or decision-making perspective. For example, surface water temperature is a parameter for which daily or annual reporting can be conducted. When water temperatures are "valued" relative to salmonid life cycle needs, then water temperature can be reported as an indicator of condition relative to the needs of fish, rather than some abstract parameter reporting. A creek with a temperature of 20°C may be fine for recreating, support certain fish and wildlife, and otherwise seem healthy, however, salmon eggs and fry will be stressed at this temperature, thus the equivalent indicator score may be low for this temperature.

Each indicator state value will be compared to a reference value. This could be a legal threshold, a stated desired condition, or an historical condition. Although it is important to pick a reference condition that is meaningful for decision-making, it is just as important to make the choice transparent so that it can be readily changed in the future or by someone questioning the approach.

# a. Choosing reference/target

For each indicator, we will choose a quantitative reference condition against which to compare metric values. For a given indicator, there may be several possible targets that differ from each other. For example, in the case of water temperature, selecting reference temperature regimes for fish species adapted to cold water (e.g., salmonids) could result in a reference temperature of 18oC (maximum). In contrast, selecting a reference condition for warm-water fish species could result in a higher maximum reference temperature (>20oC).

Two types of reference conditions are commonly used for comparative purposes. One



involves comparing conditions in the watershed to standards established by regulatory agencies or scientific literature. Water quality standards are one example. The second involves comparison to "ideal" historic conditions, "best attainable" conditions given the current constraints of the landscape, or "threshold" or poor conditions, such as statutory water quality standards or minimum viable populations (Figure ). For many indicators, the reference condition cannot be accurately described, which results in low statistical robustness. Within a single indicator system, reference conditions may come from a variety of sources and perspectives, depending on the indicator and the social goals for the process or attribute the indicator represents.

The mixing of "good" and "poor" reference conditions within a single index or indicator suite may have unforeseen effects on the output of the system. The relative accuracy of indicators that are compared to a modeled historical condition will be different from indicators that are compared to a legal minimum standard or zero population. In addition, there may be different confidence associated with comparing a data set with a known degraded condition ("poor"), a "best attainable", or an unknown ("ideal") condition. The decision whether to use (a) historic, pre-European conditions and/or (b) the best attainable condition for extremely degraded or constrained systems (e.g., in urban settings) may also have impacts for different individual indicators within the same index or region of concern. The consequences of choosing an historic standard against which to compare condition data is that there will be less confidence in the determination of a difference. In contrast, comparing values to a contemporary standard (e.g., for water quality) will probably allow for greater confidence in conclusions about differences. The reason this is important is that when these values are combined into an index of condition, confidence in the overall conclusion about conditions and changes in conditions will be affected by the use of historic conditions as standards.

We will choose reference conditions specific to the indicator using best available science, goals expressed by stakeholder organizations, and professional opinion. These are all mutable choices and can be regarded as proposals for how indicators can be evaluated.

# 4. Aggregation of Disparate Indicator Values in Goals and WAF Attributes

For WAF attributes or goals that have more than one indicator, we will combine the indicator scores into an overall score for that attribute or goal. The steps for doing this include: 1) analyzing individual indicators, 2) transforming indicator values to a single scoring scale, and 3) creating a multi-metric index based on the transformed indicator scores (Figure ).

Several different nested geographic scales at which aggregated indices can be developed include: (a) whole ecosystem/watershed, (b) primary sub-system habitat types (e.g., uplands, wetlands, in-stream), (c) categories of parameters within habitat types (e.g., wetland water quality), and (d) parameters within habitat types (e.g., instream nitrogen concentration). The scale or scales at which the index is going to be developed will be explicitly described. For the Napa River we will report indicator values and aggregated values (to goals or WAF attributes) at the sub-watershed extent. This could be for upper, mid, and lower watershed, or for groups of tributary creeks. The division will be along the lines of dramatic changes in topography and/or land-management. For example, the oak-studded hills are quite different from the mixed urban and agricultural landscape of the Napa Valley floor.

Reporting on the methods for developing an index and analyzing the data is a very important component of the indicator system. During this reporting, there are several properties of the aggregated index scores to keep track of and potentially measure: (a) Sensitivity of the final aggregated scores to different possible approaches to combining values (e.g., additive vs. weighted averaging). Different mathematical operations for combining data may make the output more or less sensitive to changes in the data values. (b) Propagated error associated with aggregated condition score at each hierarchical level analyzed. This means aggregating error for individual parameters into a propagated error for each analysis where numeric values with errors are aggregated. (c) Measure trends over time of aggregated scores toward or away from a qualitatively expressed "goal" (e.g., number and types of riparian and wetland habitats restored/protected). Figure X gives a simplistic example of the process of aggregating indicators into an index where error is propagated and a combined index score can be identified.

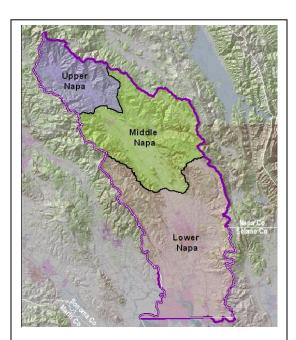


Figure Possible delineation of watershed into upper, middle, and lower subwatersheds.

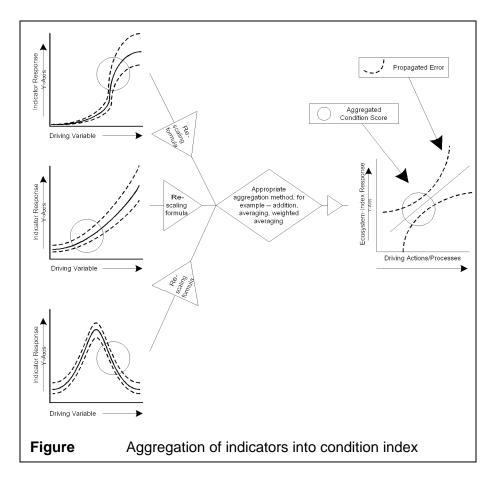
# 5. Phased approach for aggregating indicators

Aggregation of indicator scores from different categories of system attributes can give a measure or index of condition. The aggregation process will involve re-scaling of raw data in a way that takes into account the types of data, the presence of variation in the data, and the type of question being answered. A phased process for developing this aggregated index is described below.

# Phase 1 Re-scaling metrics

Most indicator systems rely on a combination of both topical (e.g., landscape disturbance) and geographic (e.g., region of watersheds) organizational schemes. Once the appropriate and available indicators are identified for each geographic area or topic, the next step is to convert the metrics to a common scale. For example, the Oregon Water Quality Index (Cude, 2001) ranges from 1 (poor) to 100 (excellent). Beyond the formulas, each index process must make a choice about what type of standardized scale will be used. If possible, it is better to choose an index that can be computed as a continuous range of values, such as 1 to 100. These types of variables require

fewer assumptions for statistical analysis, especially for analyzing trends. The point of doing this is to allow you to combine information about very different aspects of a natural system into one evaluation of condition. For example, let's say you measured fish populations, water temperature, and extent of landscape disturbance. The native fish populations are at 20% of their former range (your goal is 100%) and these populations seem healthy. The water temperatures in 50% of the waterways previously home to salmonids are above those considered healthy for salmonid species for at least 2 weeks during the summer (your goal is 0%), 80% of the landscape has been converted from its natural state to agricultural or urban



uses (your reference is 0%). Comparison between the goal or reference and your measured values could give you the following re-scaled values (out of 100) fish = 20, temp = 50, land = 20. You could later combine these into one score by summing (90 out of a possible total of 300), averaging (30 out of a possible 100), or weighted averaging based on either your concerns (maybe emphasize fish) or regulatory requirement (maybe emphasize water temperature).

We will measure and re-scale condition values compared to a desired measurable condition, as implied by objectives for the system. Indicator metrics will be quantified in their native units (e.g., tons C sequestered), and evaluated on the basis of their separation from the "ideal point" (Malczewski, 1999). The ideal point method was first introduced in the late 1950s and expanded by Milan Zeleny in the 1970s (Pomerol and Barba-Romero 2000). Zeleny (1982) operationalized the measurement of closeness with

$$d_t = f_t^* - f_t(x_H)$$

Where  $d_i$  is the distance of attribute state  $x_{fi}$  to the ideal value  $f_i^*$ , i indicates the attribute and j indicates the objective. The distances will be calculated in their native units and converted to a common scale (0-100) to be compared among disparate indicators, or to be aggregated into composite indices. The common scale conversion will be relative to a threshold or objective for the indicator and will be based on the appropriate rate of change relationship. For example, there is a linear rate of increase in carbon sequestration with area of vegetative cover, but non-linear rates of increase with time or succession of vegetation types.

### Phase 2 Integration of economic and social indicators with ecological indicators

The integration of measures of social and economic condition with the ecological indicators present challenges in creating quantitative multi-metric indices. To create scores with rough parity, the social and economic indicators can be referenced to benchmarks in the existing literature on sustainability indicators, and the distances can be measured using standardized scaling. The social and economic indicators can then be combined in the same scoring system with the ecological indicators because they are functioning on the same scale.

### Phase 3 Aggregating indicators

The next step is to aggregate the re-scaled indicator values into a combined index of condition or performance of management actions. This combined index could be as comprehensive as the one shown in the EPA-SAB framework, or it could be something like a water quality index (WQI) or index of biological integrity (IBI). Many ecosystem evaluation processes rely on a logic-based "best professional judgment". To reinforce this approach, the Oregon Water Quality Index (OWQI) also uses a survey-based method (the Delphi method; <a href="http://www.iit.edu/~it/delphi.html">http://www.iit.edu/~it/delphi.html</a>) to try and gain expert consensus on the appropriate parameters. Continuous values can be later categorized into grades of similar "poor" to "good" ranges. This is essential for communicating

ecosystem condition to the public and others not experienced in the natural sciences, or who only need condition scores for decision-making.

### Phase 4 Develop sample reporting system to communicating performance

The statistically robust system described here can be mirrored by a reporting system suitable for use with a wider stakeholder and public audience. The draft system can be presented to regional stakeholder groups for their guidance on the utility, strengths, and weaknesses of the system, and suggestions for modification. It is important to make a direct and transparent correlation between the index values calculated and the reporting system rating. For example, if we calculate an index value of  $65 \pm 12$ , then it should be made obvious what this value means in terms of both ecosystem well-being and peoples' expectations for a healthy ecosystem.

A reporting system's structure would ideally not change over many years of use. An example of an indicator-based reporting system is the one for the Chesapeake Bay (<a href="http://www.chesapeakebay.net">http://www.chesapeakebay.net</a>). It reflects the measured change in various indicators of water and habitat quality. These numeric scores (e.g., 73) are based on scientific studies of changes in these indicators and how they interact with other parts of the system.

The scores could be converted into a letter grade, but ideally this will only be done if the numeric scores reflect a social valuation of the system. For example, if most people think that protecting healthy native fish populations is a good idea ("A" or "B"), then places where native fish were extirpated or threatened and in decline would get a low letter grade (e.g., "D" or "F"). Because conversion to letter scores is usually only done as a way to communicate with the public and because people already have an opinion about what "A", "C", and "F" mean, the letters should be chosen first and the corresponding scores second. In the native fish example, if one area had low and declining native fish populations and was given a corresponding "D", then the numeric score for fish in that area should be defined as "D". If another area has healthy stable or increasing populations and was given an "A", then the numeric score for fish in that area should be defined as "A".

# 5. Citations

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# Appendix A Example Trend Analysis

This R example uses methods and example code from the Kendall package

(<a href="http://cran.r-project.org/web/packages/Kendall/index.html">http://cran.r-project.org/web/packages/Kendall/index.html</a>). Code for linear regression is based on examples in "Practical Regression and ANOVA in R" by J.J. Faraway

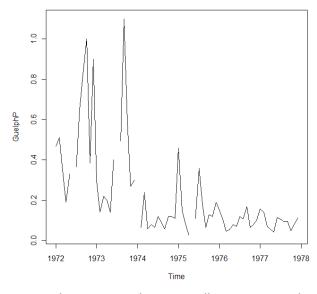
(http://citeseerx.ist.psu.edu/viewdoc/download?doi=10.1.1.123.1025&rep=rep1&type=pdf). The data below are for phosphorous (P) concentrations in a waterway. The steps are indicated below, showing the computer code within R that executes the various steps.

### Step 1. Load the package and example data

```
library(Kendall)
data(GuelphP)
GuelphP
```

```
Feb
                 Mar
                       Apr
                             May
                                   Jun
                                         Jul
                                               Aug
                                                     Sep
                                                           Oct
                                                                 Nov
1972 0.470 0.510 0.350 0.190 0.330
                                      NA 0.365 0.650 0.825 1.000 0.385 0.900
1973 0.295 0.140 0.220 0.200 0.140 0.400
                                            NA 0.495 1.100 0.590 0.270 0.300
       NA 0.065 0.240 0.058 0.079 0.065 0.120 0.091 0.058 0.120 0.120 0.110
1975 0.460 0.150 0.086 0.028
                                NA 0.110 0.360 0.180 0.065 0.130 0.120 0.190
1976 0.150 0.107 0.047 0.055 0.080 0.071 0.121 0.108 0.169 0.066 0.079 0.104
1977 0.157 0.140 0.070 0.056 0.042 0.116 0.106 0.094 0.097 0.050 0.079 0.114
```

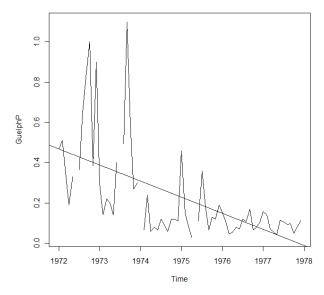
-this is phosphorus concentration data included in the Kendall package plot(GuelphP)



-notice the missing values, overall negative trend, and division into two regions

### Step 2. Attempt a linear regression

```
timeV = time(GuelphP)
pLine <- lm(GuelphP~timeV, GuelphP)
abline(pLine$coef[1], pLine$coef[2])</pre>
```



summary(pLine)

•••

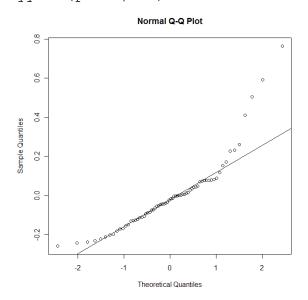
Coefficients:

```
Estimate Std. Error t value Pr(>|t|) (Intercept) 158.008 25.98731 6.080 6.73e-08 *** time(GuelphP) -0.07989 0.01316 -6.071 6.97e-08 ***
```

...

-looks like a significant decreasing trend. But is the data normal?

qqnorm(pLine\$res)
qqline(pLine\$res)



-the residuals are skewing a bit, and the data appears to be non-normal

Step 3. Non-parametric trend detection

-the Kendall functions are non-parametric, and handle both non-normal data and missing values (which were excluded from the regression)

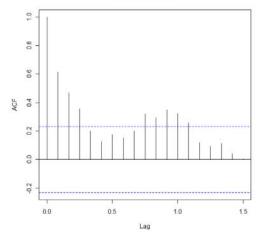
MannKendall(GuelphP)

```
tau = -0.452, 2-sided pvalue =5.8856e-08
```

- -a significant decreasing trend is detected
- -currently, no slope estimator is available
- -since the data is monthly, there may be a seasonal effect
- -the autocorrelation function doesn't tolerate missing values, so fill in the NA values with estimates (taken from the Kendall example in the manual; averages could be used)

```
missingEst<-c(0.1524, 0.2144, 0.3064, 0.1342)
GuelphP2<-GuelphP
GuelphP2[is.na(GuelphP)]<-missingEst</pre>
acf(GuelphP2)
```

#### Series GuelphP2



-there appears to be some autocorrelation, which may be seasonal

SeasonalMannKendall(GuelphP2)

tau = -0.555, 2-sided pvalue =6.934e-08

-even controlling for a seasonal effect, the trend is still quite significant

### Step 4. Broken-stick regression

-the data does appear to have two distinct sections, so it may be more logical to look at the trends separately

```
-the dividing point appears to be around 1974 (position 25 in the time vector)
library(stats)
```

```
wilcox.test(GuelphP2[1:25], GuelphP2[26:72])
data: GuelphP2[1:25] and GuelphP2[26:72]
```

W = 1121.5, p-value = 2.763e-10

-the two sections are significantly different

### -try two linear regressions

midp <- timeV[25]</pre>

lhs <- function(x) ifelse(x<midp, midp-x, 0)</pre>

rhs <- function(x) ifelse(x<midp, 0, x-midp)</pre>

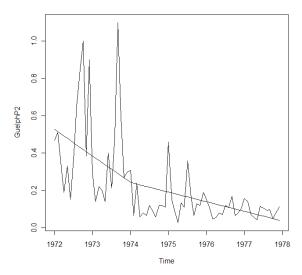
line2 <- lm(GuelphP2~lhs(timeV) + rhs(timeV),</pre>

GuelphP2)

py <- line2\$coef[1] + line2\$coef[2]\*lhs(timeV) +</pre> line2\$coef[3]\*rhs(timeV)

plot(GuelphP2)

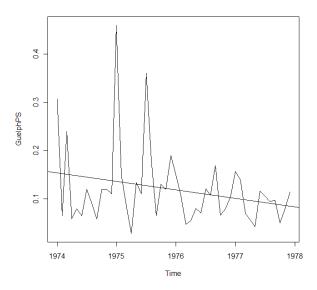
lines(timeV[1:72], py)



Step 5. Subset analysis

-perhaps we are only interested in the most recent trend (1974 onwards). The earlier analyses can be carried out only on that subset of the data.

```
GuelphPS = ts(GuelphP2[26:72], start=1974,
      frequency=12)
timeV2 = time(GuelphPS)
pLine <- lm(GuelphPS~timeV2, GuelphPS)</pre>
plot(GuelphPS)
abline(pLine$coef[1], pLine$coef[2])
summary(pLine)
Coefficients:
             Estimate Std. Error t value Pr(>|t|)
(Intercept) 34.856126 19.475093
                                   1.790
                                             0.080 .
timeV2
            -0.017580
                        0.009856 - 1.784
                                             0.081 .
-notice that the linear regression is no longer significant
MannKendall(GuelphPS)
tau = -0.122, 2-sided pvalue = 0.2264
SeasonalMannKendall(GuelphPS)
tau = -0.113, 2-sided pvalue =0.42829
-nor are the Kendall statistics
```



Step 6. Final summary

The proper choice of trend analysis is dependent on the nature of the data. While it is possible to automate a Mann-Kendall or Seasonal Mann-Kendall analysis for any suitable data set, it might not be appropriate if only the recent trend is of interest. This decision must be left to the user. In general, standard linear regression is probably unnecessary for simple trend reporting, since it makes more assumptions about the normality of the data which would need to be tested. Once the Kendall B slope-estimator function is available, it will provide a non-parametric estimate of trend magnitude.

# 8.7 Reporting Plan

# Reporting Plan for the North Bay-Delta Transect Watershed Assessment Framework

**REPORTING PLAN - County of Napa 4600007937** 

Prepared by: Project team

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# **Executive Summary**

This report describes a reporting plan for indicators in the North Bay and Delta region of California. Watershed goals and objectives were developed by local stakeholders in the North Bay. Indicators of watershed condition were selected corresponding to the stakeholder goals and objectives. The focus watershed for data analysis using the WAF approach will be the Napa River watershed. The focus watershed is intended to be representative example of the region, while recognizing that intra-regional differences in ecosystem properties would likely limit the direct application of the identical indicators elsewhere. The combination of the focus watershed and regional watershed assessment framework provides a foundation for a region-wide application of the WAF at the watershed scale, as well as serving as an example for the state.

Results of the indicator analysis in the Napa River watershed will be reported in three products: 1) a final report detailing the purpose of the project, the methods used to select and analyze indicators, and analyses results and discussion, 2) a brochure report, a one-page report describing the results of the analysis and its implications for future watershed management, and 3) a web-based report that contains elements of the brochure and final reports, as well as links to data sources. Each product will report results of the indicator analyses in the context of the identified Napa River watershed goals; however, each product will be targeted to a specific subset of watershed stakeholders.

# **Final Report**

### a. Goals

The final report will 1) record the accomplishments of the project, 2) provide useful material for the continued development of watershed health indicator practice across California and in Napa River watershed particularly, and 3) transmit required work products to the project's funder. The audience for the technical report will be those with a modest understanding of scientific analysis.

# b. Approach

The final report will describe the background and purpose of the project, the methods used to set goals and objectives, the methods used to select indicators, the mechanisms used to analyze data and interpret the results, expected uses of the project's products, and recommended next steps. The report will consist primarily of text, with some graphs and tables. Appendices will contain deliverables for the project's funder, many of which will be the basis for sections of the main body of the report. We expect that DWR, the funder, may be the only reader of the appendices. Consistent subheadings will be used across indicators. Methods will be provided in detail such that the projects results may be reproduced by other groups. The content of portions of the report will become the content of the web-based report.

### c. Outcome

The final report will be between 30 and 100 pages long, excluding appendices. It will be made available online.

# 2. Brochure Report

### a. Goal

The Brochure Report will be designed to quickly convey the results of the indicator analyses for the Napa River watershed as a whole with graphics and text, as well as present our best interpretation of the results in the context of living in and managing the Napa River watershed. The Brochure Report will be designed to be understandable by a broad audience of watershed stakeholders, including residents, landowners, elected officials, and resource managers. This report will also provide readers with the website address for the project, so that readers may access the more detailed Technical Report.

Several important concepts will be communicated in the Brochure Report for each indicator: the goal that the indicator was chosen to assess, target that was chosen to represent excellent condition of indicator, current condition of indicator with respect to target, trend, variability in condition across the watershed, and statistical uncertainty of the condition. Additionally, we aim to develop a graphical way to convey the team's judgment of the quality of information with which each indicator was analyzed.

# b. Approach

The Brochure Report will contain the following items: photos of the Napa River watershed, table summarizing indicator analysis for Napa River watershed as a whole, text describing goal and history of the WAF project, and website address for location of full technical report of project. The Brochure Report may also contain a map-based graphic or table that shows the condition of indicators for watershed subunits.

### i. Reporting results for whole watershed

To encourage widespread readership and easy distribution of the Brochure Report, we will aim to keep the document as brief as possible. The Bay Institute's San Francisco Bay Index Ecological Scorecard (http://www.bay.org/publications/%C2%ADecological-scorecards) is one model that we will use to craft the brochure report. The Ecological Scorecard is a single 8.5" x 11" sized sheet of paper that is folded in half to look like a grade school report card. On the interior of the card, the indicators are listed with their scores in a table.

A large portion of the Brochure Report will be devoted to a table that summarizes most of the following information for each assessed indicator: the goal that the indicator was chosen to assess; the target that was chosen to represent the condition of the indicator considered optimal; and current condition of the indicator with respect to target, trend, variability in condition across the watershed, and statistical uncertainty of the condition. We may also convey a measure of the quality of information with which each indicator. Watershed goals will be listed in the left-hand column (see Table 1) to reinforce that the purpose of the watershed assessment framework approach is to provide a tool with which communities may assess progress towards common goals. The condition of each indicator will be represented by a rectangle positioned along a horizontal axis running from 0 to 100. The width of the rectangle will show statistical variation in condition, and measured condition will be represented by a vertical line in the center of the rectangle. The indicator's trend will be represented by arrows. We may choose to graphically show the time period over which the trend was evaluated. We may also choose to show the slope of the trend so that the public understands how rapidly indicators are changing. One option for showing the slope of the trend is to color-code the arrows, whereby steeper slopes in trend would be expressed by bolder or darker colors. Finally, the reliability of the condition and trend will be assessed by the project team, and may displayed in the Brochure Report. The intent of this parameter is to capture the degree to which the team thinks the results represent and reflect the true condition and trend of the indicator in the watershed. Several factors contributing to indicator analysis will be considered to determine the indicator's reliability, including: data point density across the region of analysis, completeness of time series data, and adequacy of measurement technique in representing indicator condition. This assessment of reliability will be subjective, as there is no established scale for this parameter. The team is considering using a scoring system similar to movie or restaurant ratings (stars, thumbs up or down, etc.), whereby the following rule-set could be used to rate reliability.

### Rule set to assess data reliability

### One Star-

The only available data is either poor in quality, very sparse / incomplete, poorly represents the region being evaluated, only indirectly describes the indicator being evaluated, or more than one of these.

### Two Stars-

Available data is either questionable in quality, not complete, does a poor-fair job of representing the region being evaluated, does not directly describe the indicator being evaluated, or a combination of these.

### Three Stars-

Available data is of a high quality and degree of completeness, does a good job of representing the region being evaluated, and directly describes the indicator being evaluated.

Table 1. Example of summary table that will be used to report indicator analysis in the Brochure Report.

Goal	Indicator	Condition and variation in condition	Trend	Reliability of
		0100		findings
Goal 1	Ind 1			* \$ \$
Goal 2	Ind 2		•	***
Goal 3	Ind 3		<b></b>	**

### ii. Reporting results for watershed sub-areas

Indicators will be analyzed for the Napa River watershed as a whole, and also for five sub-areas of the watershed to inform the community about watershed condition at a finer scale. In the Brochure Report, we will show a map of the sub-areas of analysis, and communicate that the more detailed analysis was conducted, and that results are located at the project's website. We may report on the condition of each indicator in each of the watershed sub-areas using a table or map-based graphic. The Sacramento

River Basin Report Card includes a table that shows the condition score for each indicator in each subarea, as well as the overall trend for the indicator across the whole region. We may choose to add another column to this table that summarizes the condition of each indicator for the whole region (Table 2). Another model for how to report conditions for watershed sub-area is the Chesapeake Eco-Check's report card on health in the Chesapeake Bay watershed (<a href="http://www.eco-check.org/reportcard/chesapeake/2008/">http://www.eco-check.org/reportcard/chesapeake/2008/</a>). They map condition of indicators in sub-units using a color scale.

Table 2. Example of table summarizing indicator analyses in Napa River watershed and in each of the Napa river watershed sub-area that may be used in the Brochure Report.

Goal	Indicator	Sub-Area Condition Score (0 -100)					Watershed Condition Score	Trend	Reliability of findings
		WM	EM	NVF	SVF	LW	(0 – 100)		
Promote watershed awareness &	Access to open space	45	55	70	70	60	60	•	★☆☆
stewardship	Mention of watershed issues in local press			55			55	•	* \$ \$
Goal 2	Ind 3								
	Ind 4								
Goal 3	Ind 5								
Overall Watershed Health									

This table has a format similar to the main reporting table in the Sacramento River Basin Report Card. Some indicators may not be evaluated for each sub-area, in that case, the cells in the indicator row will me merged across the subunits. WM = Western Mountains, EM = Eastern Mountains, NVF = North Valley Floor, SVF = South Valley Floor, LW = Lower Watershed.

### c. Outcome

The outcome of this phase of funding and work on the Watershed Assessment Framework will include an interim draft of the above-described Brochure Report. The draft will show the intended layout of the Brochure Report, and include most of the photos and maps that will be included in the final Brochure Report. The table element that reports on the results of the indicator analyses will be included in the draft, and results from analyses of at least two indicators will be conveyed.

# 3. Web-based Report

### a. Goal

The materials described above, including goals, indicators, and analysis results, would ideally be provided in a web-based format to encourage wide public access, paperless distribution, and an updatable structure. A web-based format would allow for flexibility of presentation and scalability as new analyses are conducted and additional watershed scorecards are completed in the future. Elements that are common across watersheds could be referenced from a shared source. For example, an individual watershed scorecard could link to WAF goals and indicator descriptions and present them together with the results of indicator analysis for that particular watershed, while a regional composite could be assembled from all the indicator analyses done for individual watersheds. A "clickable" map can be presented to the user and the sub-regions (watersheds or sub-watershed) linked to the results of analysis at the sub-unit level. The goal is a nested system that enables watersheds control over presentation of scorecard results at the watershed level as well as easy participation in a regional grouping.

# b. Approach

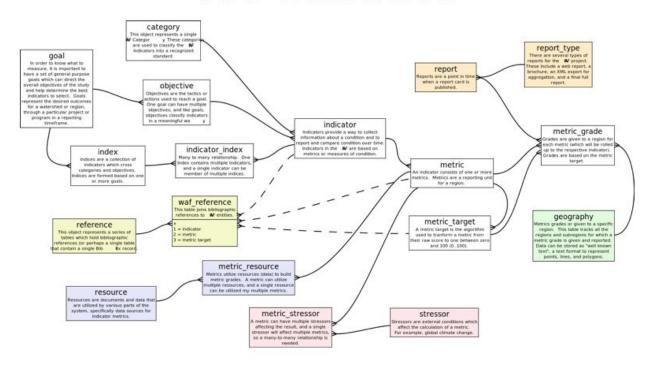
### General Architecture:

A content management system is a useful tool for constructing containers for all of the elements of the Watershed Assessment Framework: goals, indicators, and indicator analysis results with supporting data and metadata. Such a system should provide for entry of the information into forms, with the resulting structured content held in a database. This method provides for flexibility of presentation of the materials as well as for linking and sharing the elements. As the effort grows and more watershed organizations evaluate indicators using the Watershed Assessment Framework, they would benefit from the system by finding examples, protocols, and a framework within which to easily report their results.

### Database Schema:

As with any database, a carefully-designed schema is necessary to ensure that the information is stored and shared properly—for example it would provide for time series updates without the loss of previous year's data, and elements would reference one another appropriately. Below is the schema, or data model, designed by the WAF technical team, depicting the elements and their relationships. This will be useful in any future effort to construct the system.

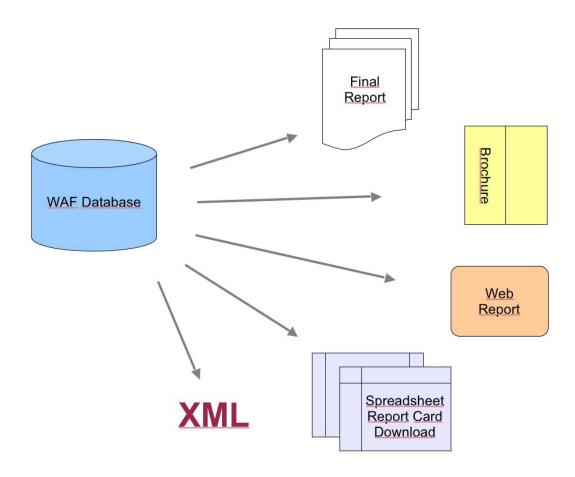
# WAF Data Model



### Presentation of the materials:

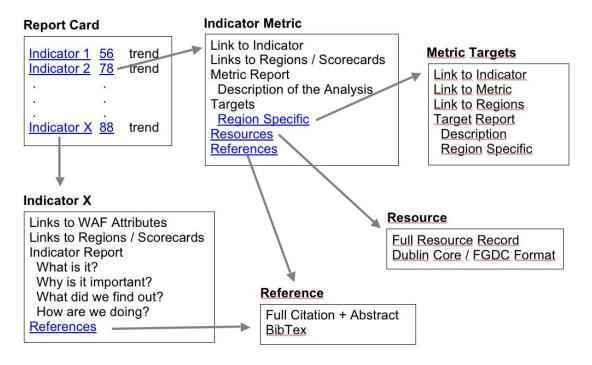
In addition to the printable materials a web-based report can be constructed that provides the same information as the printable materials in a linked format that allows the user to browse the pieces individually or in one or more groupings. At the top level of such a Web Report a user may be presented with the goals listed with their associated indicators, and score results similar to the graphical presentation described in the Technical Report section above. Clicking on goals and indicator names can give the user the descriptive information about those elements, along with recommended metrics and any available protocols for analysis. Clicking on the scores would produce an indicator data page, which would contain the analysis results and discussions from the Technical Report and a link to a metadata record which can provide for access to the source data. As analyses are repeated in subsequent years,

producing new scores and trends, either the latest results can be presented on the online scorecard or a complete listing offered to the user, or both. The diagram below portrays the database and the variety of outputs that are possible to produce from the elements stored in such a database.



The following is a diagram showing the arrangement of the components and linkages in such a Web Report "Drill Down".

# Report Card "Drill Down"



### c. Outcome

The outcome of this phase of funding and work on the Watershed Assessment Framework included progress on the above-described Web Reporting System. Although it is beyond the original scope of the project we felt that prototyping and testing this design at least in part on the test watershed (Napa) and its indicators and results is an important step toward a working framework for producing, sharing, distributing, and evaluating watershed health assessment efforts across watersheds in California. We therefore produced a prototype that demonstrates partial functionality, focusing on distributing the Napa Watershed Assessment to the Napa community and next on interoperability with other WAF partners. We have published the core components of the Technical Report in a web-based system based on the designs described above for a subset of the indicators. This may be found at <a href="http://sfcommons.org/scorecards/waf/napa">http://sfcommons.org/scorecards/waf/napa</a>. The venue is the San Francisco Bay Area Conservation Commons, a new system still under development for encouraging sharing and communication about environmental information for the Bay Area region. The future envisioned system would be a distributed one, with common elements and services housed separately from local presentations and data.